
MEETING: EXECUTIVE
DATE: 27 FEBRUARY 2008
SUBJECT: LOCAL AREA AGREEMENT 2
REPORT FROM: COUNCILLOR BOB BIBBY, LEADER OF THE COUNCIL
CONTACT OFFICER: RUTH FAIRHURST, ASSISTANT CHIEF EXECUTIVE

TYPE OF DECISION: Non-key

REPORT STATUS: For Publication

PURPOSE/SUMMARY:

Following the publication of the Local Government White Paper each local authority in England is required to develop a second generation Local Area Agreement for implementation over three years from April 2008.

This report sets out progress to date in developing the Local Area Agreement for Bury and includes a copy of the latest draft.

OPTIONS AND RECOMMENDED OPTION:

The recommended option is:

To receive the report and to confirm that the Executive agrees:

- The direction and development of LAA2.

Alternative Options

To not accept the direction and development to date of the second generation Local Area Agreement for Bury.

IMPLICATIONS -

Financial Implications and Risk Considerations

The second generation of Local Area Agreements entails a significant change in the funding of local councils. Promising greater flexibility for local partnerships, a range of current grants and ring-fenced funding allocations will be merged into an LAA grant, with local strategic partnerships offered greater flexibility in the allocation of this grant to service areas and organisations.

Risks identified will be assessed within the Partnership Risk Assessment Management System (PRAMS) and the Council's Risk Management System and linked accordingly

Corporate Aims/Policy Framework:

Do the proposals accord with the Policy Framework? Yes

Are there any legal implications?

Considered by Monitoring Officer: The Monitoring Officer is satisfied that the contents of this report reflect the relevant policy framework and sufficiently outlines the current position

Statement by Director of Finance and E-Government: There are no direct resource implications arising from this report. Members attention is directed to the comments shown in the Financial Implications section above

Staffing/ICT/Property: None

Wards Affected: All

Scrutiny Interest: Resource and Performance

TRACKING/PROCESS

ASSISTANT CHIEF EXECUTIVE

Chief Executive/ Management Board	Executive Member/ Chair	Ward Members	Partners
18 February 2008			Community Conference 11 June 2007 LAA Conference 26 November 2007 Team Bury Executive 28 November 2007

Scrutiny Panel	Executive	Committee	Council
	28 November 2007 27 February 2008		

1.0 BACKGROUND

1.1 Team Bury signed its first generation Local Area Agreement (LAA1) with central government in March 2007 with an implementation period of 2007-08 to 2009-10. LAA1 comprised:

- 90 indicators with three-year targets agreed with central government
- 12 reward element indicators for which Team Bury has received Pump Priming Grant of £933,500 and will receive up to £5,486,825 if all the associated reward element targets are met.

1.2 Although there was some element of 'pooled funding' within LAA1, this was in fact very little due to the limited range of external and discretionary funding allocated to Bury outside of the Revenue Support Grant.

1.3 In the Local Government White Paper (Strong and Prosperous Communities, published October 2006), it was announced that second generation Local Area Agreements (LAA2) will be developed for all unitary/metropolitan and top tier authorities. Instead of the phased approach utilised for the roll-out of LAA1, all authorities would be asked to agree LAA2 for implementation from April 2008.

1.4 The LAA2 will comprise:

- Up to 35 indicators (selected from the National Performance Indicator Set of 198 indicators)
- 16 mandatory indicators for children and young people
- Local indicators.

1.5 The existing reward element indicators from LAA1 will also be included in Bury's LAA2. All other indicators included in LAA1 will cease to be targets for Team Bury as from 1 April 2008.

2.0 PROGRESS TO DATE

2.1 We have learned a lot from the development of LAA1, particularly in terms of the need to ensure all stakeholders have an opportunity to input into the identification of priorities. In particular we wish to ensure that Team Bury's thematic partnerships are more closely involved in the identification of priorities and associated work.

2.2 In addition, since the development of LAA1, we have completed a process of strengthening and widening our strategic framework. This includes:

- A refresh of the Community Strategy
- The development of the Neighbourhood Renewal Strategy
- The ongoing development of the Local Development Framework.

- 2.3 We also have significantly more intelligence and consultation outcomes to support the development of the priorities. This includes the Neighbourhood Intelligence Assessments, the outcomes of the Community Conference (June 2007), the Neighbourhood Renewal Strategy Statistical Annex and the Strategic Community Needs Assessment.
- 2.4 The draft LAA2 is attached at annex A. This is still undergoing significant development and consultation. In addition it will be considered by relevant Scrutiny Commissions over the next month. Government Office North West has requested that the final draft is submitted on 14 March 2008.

3.0 ISSUES

3.1 RISKS

- 3.1.1 Risks identified will be assessed within the Partnership Risk Assessment Management System (PRAMS) and the Council's Risk Management System and linked accordingly
- 3.1.2 The risk of not agreeing a process and timeline for developing LAA2 is that Bury may fail to:
- engage all partners fully in the process
 - gain sign-up and commitment to LAA2 targets from all partners
 - meet central government's deadlines for the agreement of LAA2.

3.2 EQUALITY AND DIVERSITY

- 3.2.1 The LAA2 will contribute positively to the provision of equality and diversity by focusing the borough's policies, programmes and resources on agreed priorities to contribute to the achievement of Team Bury's visions and ambitions. An Equality Impact Assessment has been completed.

3.3 CONSULTATION

- 3.3.1 Internal and external stakeholders will continue to be consulted and involved during the development of LAA2. To date consultation has included the Community Conference in June 2007, LAA Conference in November 2007 and presentations to the Third Sector Partnership.

4.0 CONCLUSION

- 4.1 Executive is asked to discuss and comment on the draft LAA2.

**COUNCILLOR BOB BIBBY
LEADER OF BURY COUNCIL**

List of Background Papers:

Team Bury Local Area Agreement

Strong and Prosperous Communities, *Department for Communities and Local Government*, October 2006

Implementation Plan for the Local Government White Paper, *Department for Communities and Local Government*, January 2007

Developing the Future Arrangements for Local Area Agreements, *Department for Communities and Local Government*, February 2007

Negotiating New Local Area Agreements, *Department for Communities and Local Government*, September 2007

LAA Dry-run negotiations: Final Report: Headline Messages, *Department for Communities and Local Government*, September 2007

The New Performance Framework for Local Authorities and Local Authority Partnerships, *Department for Communities and Local Government*, October 2007

Contact Details:

Ruth Fairhurst

Assistant Chief Executive

Tel: 0161 253 5955

Dionne Brandon

Strategy, Resources and European Manager

Tel: 0161 253 6140

DRAFT LOCAL AREA AGREEMENT

Ambition	Outcome	Priority	Indicators				
The Place to Live in Greater Manchester	A Community engagement and development	Improve community cohesion	NI1 % of people who believe people from different backgrounds get on well together in their local area.				
			NI2 % of people who feel that they belong to their neighbourhood.				
		Increase volunteering within the borough	NI6 Participation in volunteering				
		Support the development and sustainability of community groups	NI7 Environment for a thriving third sector				
		Review the localised co-location of services within communities					
	B Respecting and improving the physical environment	Manage environmental assets					
		Enhance environmental quality	NI195 Improved street and environmental cleanliness (levels of graffiti, litter, detritus and fly posting).				
		Address climate change	NI188 Adapting to climate change				
		Widen the choice, availability and quality of housing.	NI158 % decent council homes.				
			NI160 Local authority tenants' satisfaction with landlord services.				
			NI155 Number of affordable homes delivered (gross)				

Ambition	Outcome	Priority	Indicators				
			LI Number of cases accepted by Bury Council under the homelessness legislation as reported on P1E returns.				
An Area Where People Feel Safe and Secure	C Reduce crime and the fear of crime	Build respect in communities and reduce anti-social behaviour	NI17 Perceptions of anti-social behaviour				
			NI121 Dealing with local concerns about anti-social behaviour and crime by the local council and police.				
			NI124 Satisfaction with the way the police and local council dealt with anti-social behaviour				
			LI Reduction in the number of incidents of anti-social behaviour as measured by the National Codes for Incidences (NICL) ASB.				
		Reduce incidences of crime	NI15 serious violent crime rate.				
			NI16 serious acquisitive crime rate				
			NI20 Assault with injury crime rate				
			NI132 Repeat incidents of domestic violence				
			NI133 Arson incidents				
			LI Reducing the number of deliberate primary vehicle fires				

Ambition	Outcome	Priority	Indicators				
		Reduce harm caused by illegal drugs	NI38 Drug-related (Class A) offending rate.				
		Offender Management	NI130 Re-offending rate of prolific and priority offenders.				
	NI19 Rate of proven re-offending by young offenders.						
	LI Reduction in the number of first-time entrants to the Youth Justice system.						
	D Safeguard children and young people	Improved assessment	NI60 Core assessments for children's social care that were carried out within 35 working days of their commencement.				
		Earlier and more effective intervention	NI159 Initial assessments for children's social care carried out within 7 days of referral.				
			NI65 Children becoming the subject of a Child Protection Plan for a second or subsequent time.				
		Focus on prevention	NI68 Referrals to children's social care going on to initial assessment.				
		Supporting Parents					
		Reduce rate and impact of road traffic accidents	NI148 Children killed or seriously injured in road traffic accidents.				

Ambition	Outcome	Priority	Indicators				
		Improve outcomes for Looked After Children and Care Leavers	NI158 Emotional and behavioural health of children in care				
			NI163 Stability of placements of looked after children: Length of placement				
			NI99 Children in care reaching Level 4 in English at Key Stage 2.				
			NI100 Children in care reaching level 4 in Maths at Key Stage 2.				
			NI101 Children in care achieving 5 A*-C GCSEs (or equivalent) at Key Stage 4 (including English and Maths)				
			NI105 The Special Educational Needs (SEN)/non SEN gap – achieving 5 A*-C GCSE including English and Maths.				
			NI147 Care leavers in suitable accommodation.				
			NI148 Care leavers in employment, education and training.				
		LI Percentage of 16-19 year olds with learning difficulties and/or disabilities in education, employment or training.					

Ambition	Outcome	Priority	Indicators				
			LI Health assessments for LAC – PAF C19				
	E Safeguard vulnerable adults.	Improve domestic fire safety					
		Support people with disabilities	NI124 People with a long term condition supported to be independent and in control of their condition				
			NI141 Number of vulnerable people achieving independent living.				
			NI142 Number of vulnerable people who are supported to maintain independent living.				
			NI145 Adults with learning disabilities in settled accommodation				
			NI146 Adults with learning disabilities in employment				
			NI149 Adults in contact with secondary mental health services in settled accommodation				
			NI150 Adults in contact with secondary mental health services in employment.				

Ambition	Outcome	Priority	Indicators				
The Healthiest Borough in the North West	F Reduce health inequalities	Reduce alcohol misuse and promote safe and sensible drinking	NI41 Perceptions of drunk or rowdy behaviour as a problem.				
			NI39 Alcohol-harm related hospital admission rates.				
		Engage communities in their own illness prevention and self care	NI8 Adult participation in sport.				
			LI Smoking prevalence rates for adults aged 18+.				
			LI The number of schools achieving National Healthy Schools Status.				
			LI Number of people aged 75+ admitted to residential or nursing care through the community referral route, ie not direct from hospital.				
			LI Number of carers supported.				
			NI120 All-age all cause mortality rates				
			NI121 Mortality rate from all circulatory diseases at ages under 75.				
			Reduce teenage conceptions and improve access to health services for children and young people.	NI112 Under 18 conception rate.			
		NI113 Prevalence of Chlamydia in under 20 year olds.					
		LI Under 19 repeat terminations.					

Ambition	Outcome	Priority	Indicators				
		Enhance children and young people's emotional wellbeing	NI50 Emotional health of children				
			NI51 Effectiveness of child and adolescent mental health (CAMHs) services.				
			NI58 Emotional and behavioural health of children in care.				
		Increase breastfeeding rates.					
A Popular Visitor Destination	G Increase and improve the range of cultural opportunities		NI9 Use of public libraries				
		Improve the choice for visitors by increasing the number of attractions.	NI10 Visits to museums and galleries.				
The Premier Retail Town in the North of Greater Manchester	H Create a successful town centre	Develop marketing and events strategy					
A Centre of Excellence for Education and Training in the North West	I Develop a skilled community that meets the need of expanding work sectors in Bury.	Improve early years education in all settings	NI72 Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal, Social and Emotional Development and Communication, Language and Literacy.				
			NI73 Achievement at level 4 or above in both English and Maths at Key Stage 2 (Threshold)				

Ambition	Outcome	Priority	Indicators				
			NI92 Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest.				
			NI93 Progression by 2 levels in English between Key Stage 1 and Key Stage 2.				
			NI94 Progression by 2 levels in Maths between Key Stage 1 and Key Stage 2.				
			LI Number of early years settings that achieve good or better at inspection.				
			LI Attainment at KS1 with focus on writing and boys.				
			LI The number of childcare places available per 100 pre-school children.^				
			LI The number of childcare places available per 100 school age children.^				
		Continue the transformation of secondary education	NI74 Achievement at level 5 or above in both English and Maths at Key Stage 3 (Threshold)				
			NI75 Achievement of 5 or more A*-C grades at GCSE or equivalent including English and Maths (threshold)				

Ambition	Outcome	Priority	Indicators				
			NI77 Achievement at level 5 or above in both English and Maths at KS3 (Floor).				
			NI78 Achievement of 5 or more A*-C grades at GCSE and equivalent including GCSEs in English and Maths (Floor).				
			NI83 Achievement at level 5 or above in Science at Key Stage 3				
			NI87 Secondary school persistent absence rate.				
			NI95 Progression by 2 levels in English between Key Stage 2 and Key Stage 3.				
			NI96 Progression by 2 levels in Maths between Key Stage 2 and Key Stage 3.				
			NI97 Progression by 2 levels in English between Key Stage 3 and Key Stage 4.				
			NI98 Progression by 2 levels in Maths between Key Stage 3 and Key Stage 4.				
			NI114 Rate of permanent exclusions from school.				
		Support adults to gain relevant and appropriate qualifications.	NI163 Working age population qualified to at least level 2 or higher.				

Ambition	Outcome	Priority	Indicators				
			LI Number of individuals gaining vocationally relevant qualifications.				
			NI161 Learners achieving a level 1 qualification in literacy.				
			NI162 Learners achieving an entry level 3 qualification in numeracy.				
A Place Where Each Township Thrives	Reduce the number of children and households living in poverty.	Reduce worklessness throughout the borough, targeting priority neighbourhoods and groups.	NI152 Working age people on out of work benefits.				
			NI153 Working age people claiming out of work benefits in the worst performing neighbourhoods				
			LI Number of people that are helped by Bury Employment Group into sustained employment of at least 16 hours per week for 13 consecutive weeks or more.				
			NI117 16-18 year olds who are not in education, employment or training (NEET).				
		Improve financial and debt management skills of residents including benefit maximisation	NI116 Proportion of children in poverty				
			NI187 Tackling fuel poverty – people receiving income-based benefits living				

Ambition	Outcome	Priority	Indicators				
			in homes with a low energy efficiency rating DEFRA.				
An Area With First Class Services	Continually improve standards of service	Improved resident satisfaction with local area and services	NI5 overall/general satisfaction with local area				
Quality Jobs for Bury People	Diversify the local economy	Increase the number of businesses in the borough, focussing on knowledge-intensive businesses.	LI Number of businesses in the digital and creative sector, as measured by the Standard Industrial Classification (2003) by the Office for National Statistics.				
			NI171 VAT registration rate				

Indicators beginning NI are from the National Indicator Set

Indicators beginning LI are local indicators

Indicators in blue shaded boxes are existing reward element indicators

Indicators typed in blue are statutory indicators