# REPORT FOR DECISION



Agenda Item	
Item	

**MEETING:** COUNCIL

15<sup>th</sup> SEPTEMBER 2010 DATE:

**GREATER MANCHESTER JOINT WASTE PLAN SUBJECT:** 

**DEVELOPMENT PLAN DOCUMENT - DRAFT FOR** 

**PUBLICATION** 

REPORT FROM: **CABINET MEMBER - ENVIRONMENT AND** 

**TRANSPORT** 

**CONTACT OFFICER: PAUL ALLEN - PLANNING AND TRANSPORTATION** 

**POLICY MANAGER** 

**TYPE OF DECISION:** COUNCIL

FREEDOM OF

**INFORMATION/STATUS:** THIS PAPER IS WITHIN THE PUBLIC DOMAIN

**SUMMARY:** In September 2006 the ten Greater Manchester

> Authorities agreed to produce a joint Development Plan Document (DPD) covering waste. Since then the document has undergone a series of consultations to identify locations for future waste management facilities and to develop a suite of waste planning policies.

The Publication Waste Plan DPD has now been approved in principle by the Joint Waste Planning Committee but in order to comply with the relevant regulations and the agreement underpinning production of the DPD, the Publication Waste Plan DPD and its submission to the Secretary of State now requires approval by each District's Full Council.

Should any minor amendments to the document be required prior to the submission of the DPD to the Secretary of State, Members are asked to delegate such minor changes to the Joint Waste Planning Committee.

The Publication Waste Plan DPD, together with other supporting documentation, is available at the Members' Information Point and has been made

available in electronic format to all Members. The documentation is also available via the Council's website at <a href="https://www.bury.gov.uk">www.bury.gov.uk</a>.

# OPTIONS & RECOMMENDED OPTION

## Option 1 (Recommended option)

It is recommended that the Council:

- 1. Approve the publication of the Joint Waste Development Plan Document in the form annexed and authorise its submission (together with formal representations received) to the Secretary of State; and
- 2. Delegate responsibility to the Greater Manchester Joint Waste Planning Committee for approval of any minor or non-material changes to the Publication Joint Waste Development Plan Document before its submission to the Secretary of State for independent examination.

## Option 2

That Members seek revisions to the proposed content of the Publication Waste Plan DPD prior to further consultations and participation – Members to specify the nature of any revisions to be sought.

### Reasons

The approval of the Publication Waste Plan DPD and its submission to the Secretary of State is an important stage in the production of the GM Joint Waste Plan, and a further major element in the production of Bury's LDF, and it is necessary to ensure that all interested parties have an opportunity to play a part in this process.

#### **IMPLICATIONS:**

# Corporate Aims/Policy Framework:

Do the proposals accord with the Policy Framework? Yes No

The existing Bury UDP forms part of the Council's Policy Framework (being one of the statutory plans listed under Article 4) and will be replaced eventually by Development Plan Documents to be produced under the arrangements of the Planning and Compulsory Purchase Act 2004. The GM Joint Waste Plan DPD is one such document.

# Financial Implications and Risk Considerations:

The consideration of the Publication Waste Plan DPD is a key stage in the production of the GM Joint Waste Plan and will, when adopted, form a significant element of Bury's Local Development Framework.

The production of the GM Joint Waste Plan is being carried out on behalf of the ten Greater Manchester districts by the Greater Manchester Geological Unit (GMGU). Finance for this work is being provided by the ten Greater Manchester districts and existing budget provision has and continues to be made to cover all costs involved. See statement by Director of Finance and E Government below.

# **Statement by Director of Finance and E-Government:**

Bury Council's contributions to the financing of the production of the GM Joint Waste Plan have been made on a pro-rata basis from existing revenue budgets.

Existing revenue budgets continue to include provision for the production of the GM Joint Waste Plan and sufficient budget is available to meet the estimated costs of £14,000 in 2010/11 and £21,000 in 2011/12.

No

# **Equality/Diversity implications:**

An initial screening has been undertaken (see attached assessment) and as there are no negative impacts identified for affected groups there is no requirement to proceed to a Full Impact Assessment.

## Considered by Monitoring Officer:

Yes JH

## Are there any legal implications?

The Monitoring Officer is satisfied that the proposals set out in this report are consistent with the statutory requirements placed on the Council as Local Planning Authority, within the Council's Policy Framework and within the legal powers of the Council.

### Staffing/ICT/Property:

In addition to the work undertaken by GMGU, the preparation of the GM Joint Waste Plan has already and will continue to require significant commitment of staff resources, particularly from the Planning and Transportation Policy Section. It will be important, therefore, to ensure that staffing levels are maintained if the measures and procedures set out for LDFs are to be adhered to.

Yes

ICT will play an important role in aiding consultation and adoption processes associated with the production of LDF documents. The Authority's website will need to carry links to, and details of, all documents produced.

In relation to property issues, Development Plan Documents produced under the new LDF arrangements will contain revised/new planning policies and proposals which could have implications for land and property holdings. Consultations have been carried out with Property Services officers and will continue to ensure any implications are fully considered.

Wards Affected: All

**Scrutiny Interest:** Scrutiny Committee (Internal)

## TRACKING/PROCESS DIRECTOR: K.G. Atkinson - EDS

Chief Executive/ Management Board	Executive Member/Chair	Ward Members	Partners
Scrutiny Commission	Executive	Committee	Council
			15/9/10

#### 1.0 BACKGROUND

- 1.1 The ten Districts constituting the Association of Greater Manchester Authorities (AGMA) agreed to produce a **Joint Waste Development Plan Document** (**JWDPD**) in 2006. The document is now at the **Publication** stage and in order to comply with the relevant regulations and the agreement underpinning the DPD, the Publication DPD and its subsequent submission to the Secretary of State requires **Full Council approval** by each of the ten AGMA Districts.
- 1.2 Approval for this document to date has been delegated to the Joint Waste Planning Committee which comprises one Member from each of the Districts but at the Publication and Submission stages Full Council approval is required from each of the GM districts.
- 1.3 In addition, to allow for any minor revisions to be made to the Proposed Submission Documents ahead of submission to the Secretary of State for independent examination, Members are asked to delegate responsibility for any minor or non-material changes to the Publication DPD to the Joint Waste Planning Committee.

#### 2.0 ISSUES

- 2.1 The JWDPD covers land-use planning matters in relation to waste development for the Greater Manchester area and includes detailed criteria based, as well as site/area specific policies and allocations. The document includes a set of development control polices which will assist in the consideration of waste planning applications, as well as a set of plans identifying the potential locations of future waste management facilities for each of the 10 Districts which, upon adoption of the DPD, will need to be added to each District's Local Development Framework Proposals Map.
- 2.3 The overall aim of the JWPDPD is to provide a sound spatial planning framework to deliver sustainable waste management across Greater Manchester. The Plan is based on a scenario which seeks to move waste up the waste hierarchy by assuming waste minimisation at source in the first instance, then increasing reuse, recycling and recovery and only as a last resort recognising a need for additional landfill capacity for residual wastes.
- 2.4 As part of the development of the JWDPD, a detailed site search process was undertaken, which included working directly with Districts to identify potential locations for new waste development as well as liaison with the waste management industry and landowners. The result of this work has been to identify 8 sites and 24 areas across Greater Manchester where it is considered, subject to planning permission, that waste development could be suitable, together with 3 areas for residual waste.
- 2.5 In relation to **Bury**, no specific **sites** have been identified for waste facilities, but the following **areas** have been identified for possible built waste facilities and residual waste provision:
  - Built Waste Facilities:
    - o BU1 Dumers Lane EGA, Radcliffe
    - BU3 Pilsworth Industrial Estate, Bury
    - o BU4 Part of Fernhill EGA. Bury
    - o BU8 Land at Pimhole, Bury
  - Residual Waste Facilities (Landfill/landraise):
    - BU11 Pilsworth North Quarry and Landfill (Extension)
    - o BU12 Pilsworth South Quarry and Landfill (Extension)
- 2.6 All sites and areas, as well as accompanying policies within the JWDPD, have been subject to consultation with stakeholders. The Publication JWDPD is now ready to be published under regulation 27 of The Town and Country Planning (Local Development) (England) (amendment) Regulations 2008 and formal representations invited prior to the DPD being submitted to the Secretary of State. Representations relating to the Publication DPD should be submitted to GMGU throughout a 6 week consultation period (Regulation 28) to take place during October and November.
- 2.7 The Publication DPD is the last opportunity for consultees to make representations on the Waste Plan. Following the receipt of representations the document will then be submitted (together with any representations received) to the Secretary of State in February 2011. A **public examination** will then follow in June of that year.

2.8 Prior to formal submission it may be necessary to make some minor amendments to the Publication DPD (for example to correct any spelling mistakes or other minor errors) but these cannot fundamentally change the substance of the document or its intentions. The Council is, therefore, asked to delegate responsibility to the Greater Manchester Joint Waste Planning Committee for agreeing any minor changes to the Joint Waste Development Plan Document prior to its submission to the Secretary of State.

### 3.0 CONCLUSION

- 3.1 This report has drawn Members' attention to the key elements of the emerging GM Joint Waste Plan. Many of the elements have been developed through an extensive programme of issues, options and preferred options, together with ongoing consultation with key stakeholders, interested parties and the general public.
- 3.2 Members are requested to approve the Publication Waste Plan DPD and associated measures leading to submission to the Secretary of State.

## **List of Background Papers:-**

JWDPD Publication draft DPD

Copies of the previous JWDPD consultation documents, Sustainability Appraisal Reports and Needs Assessment are available to download from the JWDPD website at <a href="https://www.gmwastedpd.co.uk">www.gmwastedpd.co.uk</a>.

### **Contact Details:-**

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