

AGENDA FOR

CABINET

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To: All Members of Cabinet

Councillors : A Simpson (Deputy Leader and Cabinet Member Health and Wellbeing), S Briggs (Cabinet Member for Communities), E O'Brien (Cabinet Member Finance and Housing), A Quinn (Cabinet Member for Environment), T Tariq (Cabinet Member for Children and Families) and J Black (Cabinet Member for Corporate Affairs and HR)

Dear Member/Colleague

Cabinet

You are invited to attend a meeting of the Cabinet which will be held as follows:-

Date:	Monday, 13 January 2020
Place:	Meeting Rooms A&B, Bury Town Hall
Time:	6.00 pm
Briefing Facilities:	If Opposition Members and Co-opted Members require briefing on any particular item on the Agenda, the appropriate Director/Senior Officer originating the related report should be contacted.
Notes:	

AGENDA

1 APOLOGIES FOR ABSENCE

2 DECLARATIONS OF INTEREST

Members of Cabinet are asked to consider whether they have an interest in any of the matters of the Agenda, and if so, to formally declare that interest.

3 MINUTES *(Pages 1 - 4)*

Minutes of the meeting held on 11th December 2019 are attached.

4 PUBLIC QUESTION TIME

Questions are invited from members of the public present at the meeting about the work of the Council and the Council's services.

Approximately 30 minutes will be set aside for Public Question Time, if required.

5 CORPORATE RESTRUCTURE PROPOSALS *(Pages 5 - 38)*

A report from Councillor Jane Black, Cabinet Member for Corporate Affairs and HR is attached.

6 RADCLIFFE STRATEGIC REGENERATION FRAMEWORK *(Pages 39 - 44)*

A report from Councillor David Jones, Leader of the Council is attached.

7 GREATER MANCHESTER'S CLEAN AIR PLAN - TACKLING NITROGEN DIOXIDE EXCEEDANCES AT THE ROADSIDE - UPDATE *(Pages 45 - 60)*

A report from Councillor Alan Quinn, Cabinet Member for the Environment is attached.

8 TOWN OF CULTURE *(Pages 61 - 66)*

A report from Councillor David Jones, Council Leader is attached.

9 APPOINTMENT OF MAYOR 2020/21

The Leader of the Council, Councillor David Jones will report at the meeting.

10 FOR INFORMATION - MINUTES OF ASSOCIATION OF GREATER MANCHESTER AUTHORITIES / GREATER MANCHESTER COMBINED AUTHORITY *(Pages 67 - 94)*

To consider the minutes of meeting of the Greater Manchester Combined Authority held on 25th October 2019 and 29th November 2019 are attached.

11 URGENT BUSINESS

Any other business which by reason of special circumstances the Chair agrees may be considered as a matter of urgency.

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Minutes of: CABINET

Date of Meeting: 11th December 2019

Present: Councillor D Jones (in the Chair)
Councillors; J Black, S Briggs, A Quinn, A Simpson, T Tariq and E O'Brien.

Apologies: Councillor J Daly.

Public attendance: One member of the public was in attendance.

Also in attendance:
Councillor T Pickstone

CA. DECLARATIONS OF INTEREST

There were no declarations of interest made at the meeting.

CA. PUBLIC QUESTION TIME

A period of thirty minutes was allocated for any members of the public present at the meeting to ask questions about the work or performance of the Council or Council services.

No questions were asked.

CA. MINUTES

Delegated decision:

That the minutes of the meeting held on 13th November 2019 be approved as a correct record and signed by the Chair.

CA. TREASURY MANAGEMENT STRATEGY MID YEAR REVIEW 2019/20

Councillor Eamon O'Brien, Cabinet Member for Finance and Housing, submitted the mid- report, the report has been prepared in compliance with CIPFA's code of practice on treasury management. The paper provides information in respect of the following: an economic update; a review of the treasury management strategy statement and annual investment strategy; the Council's capital expenditure and a review of any debt rescheduling.

Delegated decision:

Cabinet agrees to:

Note the Treasury Management Strategy Mid-year review. The Strategy will be forwarded on for consideration at the Full Council meeting scheduled to take place on 22nd January 2020.

Reason for the decision:

Treasury management is an integral part of the Council's financial framework and it is essential that the correct strategy is adopted in order to ensure the

best value is obtained from the Council's resources and that assets are safeguarded.

CA. WASTE LEVY ALLOCATION

Councillor Alan Quinn, Cabinet Member for the Environment submitted a report providing details of an updated waste levy allocation methodology agreement. The methodology will be used by the GMCA to allocate its costs to the 9 constituent districts. The revised methodology will allow more accurate cost forecasting and will incentivise the member authorities to improve recycling rates.

Delegated decision:

Cabinet approves the revised Greater Manchester Waste Levy Allocation Methodology.

Reason for the decision:

The changes to the methodology reflect changes to the waste contract and approval of the agreement will enable the model to be put in place and provide certainty and clarity in terms of the cost of the waste collection and disposal functions.

CA. SPD6 CONSULTATION REPORT

Councillor Eamon O'Brien, Cabinet Member for Finance and Housing, submitted the supplementary planning document 6. The update report provides more detailed guidance to support unitary development plan policy and sets out a range of requirements for alterations and extensions to residential properties. Following a six week consultation, consultation responses have now been fully considered and some changes have been made to the document.

Delegated decision:

Cabinet agrees to adopt the updated revised supplementary planning document 6 – alterations and extensions to residential properties.

Reason for the decision:

The revised document provides an up to date guidance in respect of alterations and extensions to residential properties and the adoption of the document will ensure that all relevant applications are considered against up to date procedures, design standards, legislation and national planning policy.

CA. PHYSICAL ACTIVITY STRATEGY

Councillor Andrea Simpson, Cabinet for Health and Wellbeing submitted the report providing details of the Council's physical activity strategy. The Physical Activity Strategy provides a great opportunity to help make Bury a better place to live and work, offering a powerful and effective way of helping to address some of the complex, social, health, environmental challenges facing the Borough.

Delegated decision:

COUNCILLOR D JONES

Chair

(Note: The meeting started at 6pm and ended at 6.20 pm)

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REPORT FOR DECISION

Agenda Item	
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DECISION OF:	HUMAN RESOURCES & APPEALS PANEL / CABINET
DATE:	13 JANUARY 2020
SUBJECT:	Corporate Restructure Proposals
REPORT FROM:	Councillor David Jones, Leader of the Council Councillor Jane Black, Cabinet Member for Corporate Affairs & HR
CONTACT OFFICER:	Geoff Little, Chief Executive
TYPE OF DECISION	KEY Decision
FREEDOM OF INFORMATION STATUS	In the public domain
SUMMARY:	<p>This report proposes the final changes to the organisation structure which was proposed for the purpose on consultation on 23 September 2019 including:</p> <ul style="list-style-type: none"> • a single four-departmental structure across the Council and CCG incorporating a common Corporate Core, alongside establishing the One Commissioning Organisation • the realignment of teams within the new structure, to better support strategic objectives • associated savings from senior management costs, to maximise efficiency. <p>The final proposals include changes made based on consultation feedback and further detailed analysis.</p>
OPTIONS & RECOMMENDED OPTION	Recommendations appear at the end of this report.
IMPLICATIONS:	
Corporate Aims/Policy Framework:	The proposals accord with the policy framework
Statement by the S151 Officer:	The original paper, approved by HRA and Cabinet in September 2019, identified savings of c£760k in relation to the proposed corporate restructure. The revised

Financial Implications and Risk Considerations:	recommendations in this paper (following the formal consultation process) do not materially impact on that assessment.
Equality/Diversity implications:	Final EIA attached Recruitment following the restructure will be in line with equality and diversity
Considered by Monitoring Officer:	Outside of the relatively small number of statutory posts, the Council has a wide discretion to create a senior manager structure to reflect the current needs of the Organisation. In accordance with the Constitution the Cabinet is to approve amendments to the overall departmental structure of the Council and any major restructuring within directorates/departments. Consequential amendments will be made to the delegations scheme in the Constitution, if approved.
Wards Affected:	All
Background papers	Reports to HRA and Cabinet: <ul style="list-style-type: none"> • 7 September 2018 • 23 January 2019 • 24 April 2019 • 23 September 2019

1. Purpose of Report

1.1 In a report to the HR and Appeals Panel on 23 September 2019 the Chief Executive made a series of proposals for organisation restructure and capacity, as follows:

- A single five-departmental structure within which all Council and CCG services will be integrated.
- The specific realignment of some teams within the structure to create the Corporate Core
- Associated savings from senior management costs, to maximise efficiency.

1.2 The proposals have been subject to a period of 90 days consultation. This report summarises the consultation process; key messages of feedback and associated changes proposed and the final recommendations which affect the Council workforce, for approval. A separate report will be made to the CCG Governing Body concerning changes to the CCG workforce establishment.

2. Original Proposals

2.1 The report of 23 September 2019 made the following proposals for structure change, to better align capacity with delivery priorities:

- 2.1.1 To replace the current organisation structure with the four new departments of Operations; Business Growth and Infrastructure; Department of Corporate Core Services; and Children and Young People – alongside a new single commissioning function, the Bury One Commissioning Organisation (OCO) The detail of structures in each department and the

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OCO will largely be brought forward by the relevant Executive Director with a 'lift and shift' arrangement in the meantime. Specific proposals within the report, however, included:

- The establishment of a Public Protection and Regulation and Enforcement team (PPRE) should be established within the Operations department, within which all Council enforcement and regulation functions would operate
- the Head of Legal Services to assume the statutory role of Council Data Protection Officer
- Caldicott guardian responsibilities to be assumed by social care professionals and not be retained within the Corporate Core
- The Archives service to separate from the Libraries service and move to the Corporate Core as part of an expanded focus on "Culture".

2.1.2 To agree to the establishment of the following posts:

- Executive Director of Strategic Commissioning
- Joint Head of IT (with Bury CCG)
- Director of Community Commissioning
- Children's Commissioning Lead
- Chief Information Officer re-established as a joint post with Bury CCG
- Community Development Lead

2.1.3 To agree the deletion of the following posts on the grounds of redundancy:

- Executive Director, Business Growth and Infrastructure
- Executive Director, Communities and Wellbeing
- Assistant Director Strategy, Procurement and Finance
- Assistant Director – HR/OD
- Head of HR - Children's Workforce
- Head of Financial Management
- Assistant Director (Localities)
- Strategic Lead: Children's Strategy and Commissioning
- Head of Operational Community Safety
- Assistant Improvement Advisor
- Administration Support Officer (Corporate Policy)

2.1.4 To note outstanding budget pressure of £103 000 on the Chief Officer budget and to a corporately managed exercise to reduce costs over the next 12 months

2.1.5 To agree to vary the contracts of all Chief Officers to require posts to participate in the council's rolling 24/7 emergency planning on-call rota.

3. **Consultation process**

3.1. A 90 day consultation period has been applied with a range of opportunities for staff to make comments and ask questions, which have been responded to. This has involved:

- The option to attend question and answer sessions targeted at each of the proposed future departments/functional areas
- An email address for questions
- Regular reminders of the process and emerging questions and answers via global email.

3.2. In no particular order, key issues from staff feedback are set out below

- Over 250 points of feedback or questions have been received from staff, many more proportionately from CCG colleagues than from the Council. Q&As from the consultation sessions have been circulated to all staff.
- More detail was sought on the strategy and positioning of the One Commissioning Organisation (OCO) in particular, which has been provided.

- The systems leadership and technical content of the Council proposals for a joint IT role was felt to be under stated and additional specific requirements were provided including greater knowledge of the IT architecture across both organisations and leadership on data security compliance including Public Services Network (PSN) requirements and the NHS digital toolkit
- Libraries and archives made strong representations to remain as a single service and potentially move to the Core as part of the new “culture” offer
- Capacity to drive the Bury 2030 plans across the partnership network and, in particular, delivery of the borough’s year as GM Town of Culture 2020 was highlighted as a gap
- Feedback suggested the post title “Community Development lead” requires review as it sounds like the council is doing “to” and not “with” communities and it was also suggested that this post would better fit within the CIO remit to ensure alignment with policy and partnership capacity
- Some errors and queries around posts proposed to be in scope to move between departments and proposed ring fencing within changed structures
- The proposed inclusion of all Chief Officers on the emergency planning rota was considered to be excessive, on the basis that time on rota would be so infrequent that key skills would be lost
- There were representations made that Building Control and Planning teams are strongly aligned and therefore should remain in the same service area rather than separate across the Operations (PPRE) and Business growth and Infrastructure departments
- Concerns were raised around information governance capacity including the management of corporate complaints and to meet the Caldicott guardian responsibilities

4.0 Proposed Amendments to recommendations

4.1. On the basis of consultation feedback a number of changes are proposed, as described below. The updated functions map is appended together with details of affected staff where these have changed:

- It was clarified that the strategic objective of the proposals is the **integration** of Council and CCG structures in order that the two organisations work together in a formal partnership, with integrated delivery teams working as one; joint leadership and common support services to deliver quality outcomes and cost efficiency. In this context the future functions map (appended) was revised and the OCO is no longer described as a department, but a strategic partnership across the Council and the CCG. The OCO is the delivery vehicle for all Bury health and care commissioning which will operate within an integrated CCG and Council structure to a Joint Executive Team.

In parallel with the structure changes, to embed a shared approach, a comprehensive Organisation Development plan is being produced to create the shared purpose of the partnership; common values and new ways of working.

- The proposal to establish a **Public Protection and Regulation and Enforcement team** will be suspended, pending the new Executive Director of Operations taking up post. The following arrangements are proposed for services which were in scope of the proposed PPRE:
 - The Licensing and Trading Standards functions will move to the Operations department as planned, to work in collaboration with Environmental Health and Pest Control;

- the Building Control Service will remain within the Business Growth and Infrastructure department and is no longer proposed to be in scope of any PPRE function
 - future arrangements for the Urban Renewal Team will be determined as part of the ongoing Housing Services Review; until this review is concluded the status quo applies
- The current job description for the Joint Head of IT post is withdrawn. The detail of this role and other direct reports to the Chief Information Officer (CIO) will be reviewed, in consultation with the CCG, in the context of consultation feedback as part of the next phase of implementation of proposed structure change. Pending the definition of sub structures and in view of the amount of work required to transform the Council IT platforms it is proposed that an interim IT transformation expert is engaged, part of whose engagement will be to work with the CIO to propose arrangements for a joint IT service and structure.
- The proposed role of **Community Development Lead** to be renamed Strategic Partnership Manager, reporting (at a lower grade than originally proposed) to the Chief Information Officer in order that the role may operate within the wider portfolio of performance information and strategic policy leadership. The post will have accountability for finalising and assuring delivery of the Bury 2030 strategy and Town of Culture delivery plans; drafting delivery of the associated Corporate Plan; reviewing and managing funding arrangements for the community sector and delivering corporate policy work including the equalities framework.

To meet the ambition of Bury 2030 plans, further capacity around complex programme management and expertise in public service reform is required but not currently available. Further proposals to address this gap will be brought forward for the Panel's consideration.

The Strategic Partnership Manager will assume responsibility for the Arts and Museums service but the Archives service will now move to the Operations department to remain with the Libraries Service. A new post of Partnership Co-Ordinator is also proposed as a direct report to the Strategic Partnership Manager, to be funded using budget from a vacancy that has arisen in Democratic Services since the consultation report was produced and associated proposals were made to bolster resource in that team. The Partnership Co-Ordinator will programme manage Bury 2030 delivery and the Town of Culture annual events plan, as well as driving a refresh of service and individual performance management plans which will be an early priority for 2020.

The Job Descriptions for both the Strategic Partnership Manager and Co-Ordinator are appended, subject to job evaluation.

- The **Interim Executive Director Communities & Wellbeing** to be slotted in to the Director of Community Commissioning post, on the basis that the role is over 60% comparable
- **Information Governance** capacity will be further developed to support proposed changes including:
 - Exploring data management
 - Training all Chief Officers to act as Freedom of Information reviewers
 - Capacity requirements to respond to complaints corporately. Pending more detailed work the only associated resource in scope will remain unchanged

- Determination of capacity to support the designation of Assistant Director of Adult Social Care (Operations) as Caldicott Guardian for adult social care.
- The number of **Chief Officers** to be included in the emergency rota is reduced to the Executive Team (Strategic Level) and their direct reports at Chief Officer grade (normally as Tactical Officers, although those who currently operate as Forward Incident Officers are invited to remain within this role). Other Chief Officers who are not included in the above arrangements will be required to make an alternative, equivalent, contribution eg to become a proactive corporate parent; school governor; coach or mentor. The responsibilities outlined will be within existing pay. Any additional payments which currently apply will be concluded following a three month notice period. The changes will be applied through a process of contract change. There will be no change in pay or arrangements to those staff below Chief Officer who are currently included on the rota.

5.0 Implementation

- 5.1 A detailed implementation plan will be developed, with a view to all changes being complete by the new financial year. Key activities within the plan will include:
 - 5.1.1 A parallel report to make changes proposed in this report to structures within the CCG will be considered by the CCG Governing Body on 16 January 2020
 - 5.1.2 Accountabilities for services to move, as applicable, to Executive Directors as proposed in this report with immediate effect
 - 5.1.3 The organisation's establishment records on the i-Trent system to be revised and cleansed, to inform accurate reporting
 - 5.1.4 Advertisement of the post of Executive Director Strategic Commissioning during January 2020. Pending this appointment the interim Transformation Director will assume accountabilities for the One Commissioning Organisation and development of the detailed sub structure
 - 5.1.5 Plans for individual departmental structures to implement changes in this report to be brought forward to the next meeting of the HR and Appeals Panel. As part of this process the posts in scope of new departments and the OCO will continue to be subject to review and further proposed moves may be identified, subject to appropriate consultation with affected individuals
 - 5.1.6 A consensual variation of contracts for all affected Chief Officers to incorporate new arrangement for emergency planning, as described above, will be undertaken during January for implementation from the new Financial Year
 - 5.1.7 Proposals to deal with the highlighted c£100 000 funding gap in Chief Officer pay will be brought forward by the Chief Executive within the next financial year as part of budget planning 2020/21
 - 5.1.8 A comprehensive Organisation Development plan will be developed and presented to the HRA, to deal with the culture, vision, values and behaviour change required to achieve the proposed integration

6. Recommendations

- 6.1 On the basis of the original proposals and feedback received, the HR and Appeals Panel is asked to endorse the following final recommendations to the Council's Cabinet:
 - 6.1.1 To replace the current organisation structure with the four new departments of Operations; Business Growth and Infrastructure; Children and Young People; and Corporate Core Services, alongside One Commissioning

Organisation. The detail of structures in each of these will be brought forward by the relevant Executive Director with a 'lift and shift' arrangement in the meantime. As part of this process the posts in scope of departments and the OCO will continue to be subject to review and further proposed moves may be identified, subject to appropriate consultation with affected individuals

6.1.2 To agree to the establishment of the following posts:

- Executive Director of Strategic Commissioning
- An interim appointment, pending the development of permanent capacity, to provide leadership of joint IT arrangements
- Director of Community Commissioning
- Children's Commissioning Lead
- Chief Information Officer re-established as a joint post with Bury CCG
- Strategic Partnerships Manager
- Partnerships Co-ordinator

6.1.3 To agree the deletion of the following posts on the grounds of redundancy:

- Executive Director, Business Growth and Infrastructure
- Executive Director, Communities and Wellbeing
- Assistant Director Strategy, Procurement and Finance
- Assistant Director – HR/OD
- Head of HR - Children's Workforce
- Head of Financial Management
- Assistant Director (Localities)
- Strategic Lead: Children's Strategy and Commissioning
- Head of Operational Community Safety
- Assistant Improvement Advisor
- Administration Support Officer (Corporate Policy)

6.1.4 To note outstanding budget pressure of £103 000 on the Chief Officer budget and to a corporately managed exercise to reduce costs over the next 12 months

6.1.5 To agree to vary the contracts of all Chief Officers in scope of the emergency planning on-call rota to reflect this requirement.

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One Commissioning Organisation

- Commissioning health and social care Commissioning secondary care and community services including emergency and planned care, cancer and mental health [CWB/ CCG]
- Support at Home Services [CWB]
- Quality: patient safety, clinical effectiveness, patient experience [CCG]
- Infection Control [CWB]
- Commissioning of primary care (GP) services [CCG]
- Referral and Booking Services [CCG]
- Medicines optimisation [CCG]
- Adult / Children's Safeguarding [CWB/CYP]
- Public Health [CWB]
- Staying Well Team [CWB]
- Mortality including LeDer [CWB]
- Strategic Development Unit (Strategic Planning and Development; Provider Relationship; Reviewing Team) [CWB]
- Care Homes [CWB]
- CHC/Complex Care [CWB/CCG]
- Transforming Care [CWB/CCG]
- Bury EST [CWB]
- Adults Caldicott Guardian [CWB]
- Homelessness and Asylum [CWB]
- Liaison with Persona and LCO for social care operations [CWB]
- Social Care operations through the DASS including LD, Older Peoples MH, C&D, Carers liaison, Disability Services and Personalisation [CWB]

Children and Young People

- Corporate Parenting [CYP]
- Youth and Connexions [CYP]
- Schools, Academies and Colleges [CYP]
- Early Help [CYP]
- Children's Social Care [CYP]
- MASH [CYP]
- Children's Safeguarding (other than relating to commissioning) [CYP]
- Fostering and Adoption [CYP]
- Early Years and school readiness [CYP]
- Emergency Duty Team (EDT) [CYP]
- Youth Offending Team (YOT) [CYP]
- Complex Safeguarding [CYP]
- Children's Caldicott Guardian [CYP]
- Children and Young People in Care
- SEN Team [CYP]
- Additional Needs Team [CYP]
- Education welfare and Children's Psychology Team [CYP]
- School and College Transport [CYP]
- School Crossing Patrol [CYP]

Operations

- Cleaning and Catering [R&R]
- Street Scene (Highways, Street Lighting and Grounds Maintenance) [CWB]
- Parking [R&R]
- Waste including Recycling [CWB]
- Street Cleansing [CWB]
- Parks and Countryside (including bereavement) [CWB]
- Architectural practice [R&R]
- Engineers [R&R]
- Transport and workshop [CWB]
- Depot [CWB]
- Stores [CWB]
- Environmental Health and Pest Control [CWB]
- Licensing [R&R]
- Trading Standards, [CWB/R&R]
- Facilities Management [R&R]
- Civic Venues [CWB]
- Leisure Facilities [CWB]
- Libraries and Archives [CYP]
- Wellness operations (sport, physical activity, lifestyle, nutrition, BEATS) [CWB]
- Market Operations [R&R]

Business, Growth & Infrastructure

- Economic Development [R&R]
- Development Management [R&R]
- Building Control [R&R]
- Business Engagement [R&R]
- Regeneration [R&R]
- Strategic Planning for land use and development [R&R]
- Estates, property and asset management [R&R]
- Housing development including Affordable Housing [CWB]
- Strategic Housing [CWB]
- Urban Renewal (subject to review) [CWB]
- Liaison with Six Town Housing and Tenant Management Organisations (eg Springs) [CWB]

[CCG] = function from within Bury CCG

[CWB] = formerly within Communities and Wellbeing

[R&R] = formerly within Resources and Regulation

[CYP] = formerly within Children, Young People and Culture

Corporate Core (including Finance)

- ICT and Digital Strategy [R&R/ CWB/ CYP]
- Procurement [R&R]
- Customer Contact – including PALS [R&R/ CCG]
- HR/OD – including HR Traded Services and Bury ACES [R&R/ CWB/ CYP]
- Legal and Democratic Services – including Monitoring, Registrars and Elections [R&R]
- Health and Safety [R&R/CWB]
- Community Safety (Strategic and Operational) [CWB/R&R]
- Resilience and Emergency planning [R&R]
- Communications, Marketing and Engagement [CWB/R&R]
- Information Governance including GDPR and data protection [R&R]
- Risk management [R&R]
- Equality and Diversity [R&R]
- Corporate Complaints (including Adults and Childrens) [R&R/ CWB/ CYP]
- FOIs/ SARs/ EIAs [R&R/ CWB/ CYP]
- Policy and Reform [CWB]
- Performance and Intelligence (including Public Health Intelligence) [CWB/CYP]
- Children's data team [CYP]
- Adult Learning [CWB]
- Arts and Museums (Culture and Heritage) [CYP]
- Financial Strategy and planning including MTFS development [R&R/CCG]
- Budget Board governance, saving tracker and QIPP [R&R/CCG]
- Financial management, assurance and reporting [R&R]
- DSG [CYP]
- Accounting including Treasury Management; Cashiers; Pay Services (Creditor Payments/ Account Payable/ Payroll) [R&R]
- Audit [R&R]
- Revenues and Benefits processing [R&R]
- Insurance [R&R]

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Posts proposed to move to new Corporate Core service areas (excluding separate reviews eg HR and services where no change proposed)

[CWB] – denotes post currently within Communities and Wellbeing

[CYP] – denotes post currently within Children and Young People

[R&R] –denotes post currently within Resources and Regulation

IT

- Head of ICT [R&R]
- Technical Support Manager [R&R]
- Senior Business Solutions Project Manager [R&R]
- Senior Applications Engineer x 3 [R&R]
- Business Process Analyst (CRM) x 3 [R&R]
- Business Process Analyst (EDRM) x2 [R&R]
- Applications Team Leader [R&R]
- Senior Applications Engineer x 8 [R&R]
- Applications Engineer Apprentice x 2 [R&R]
- Applications Engineer x2 [R&R]
- User Support Team Leader [R&R]
- User Support Reprographics Officer [R&R]
- Senior User Support Technician x4 [R&R]
- User Support Apprentice [R&R]
- Service Desk Supervisor [R&R]
- Senior Service Desk Technician x4 [R&R]
- Senior Finance and Telephony Officer [R&R]
- Finance and Telephony Officer [R&R]
- ICT Finance and Admin Assistant x2 [R&R]
- Senior Technical Support Officer x4 [R&R]
- Technical Support Officer [R&R]
- IT lead [CWB]
- Senior Information Systems Officer [CWB]
- Senior Admin Support Officer [CWB]
- Performance Officer IT Analyst [CWB]
- Information and Systems Manager [CYP]
- Information Systems Co-ordinator [CYP]
- Information Systems Officer x2 [CYP]

(Also responsible for commissioning of CCG IT services)

Performance and Intelligence

- Performance and Intelligence Manager [CWB]
- Performance lead [CWB]
- Strategic Planning Analyst [CWB]
- Performance Officer x 2 [CWB]
- Performance Officer (Public Health) [CWB]
- Intelligence Lead [CWB]

- SCIL Performance Officer x2 [CWB]
- Performance Monitoring and Reporting Officer [CYP]
- Monitoring and Performance Officer (Choices for Living Well) [CWB]
- Information Management Co-ordinator [CYP]

Communication and Engagement

- Joint Head of Communication, Engagement and Marketing
- Councillor Casework administrator [CWB]
- Customer Complaints Co-ordinator (Adult Social Care) [CWB]
- Press and Media Liaison Officer [R&R]
- Leisure Communications Officer [CWB]
- Communications Manager [CWB]
- Communication and Marketing Officer x2 [CWB]
- Social Engagement Manager [CWB]
- One Community Engagement Officer [CWB]
- One Community Engagement Apprentice [CWB]
- Social Development Manager [CWB]
- Bury Directory Co-ordinator [CWB]
- Bury Directory Development Officer [CWB]
- Bury Directory Development Officer – Childrens [CYP]
- Bury Directory Assistant [CWB]
- Bury Directory Apprentice [CWB]
- Neighbourhood Engagement Co-ordinator X3 [CWB]
- Customer Contact Centre – all staff including and currently under Contact Centre Manager [R&R]

Health and Safety

- Health, Safety and Resilience Manager [R&R]
- Health, Safety and Resilience Advisor [R&R]
- Health, Safety and Resilience Co-ordinator [R&R]
- Assistant health, safety and resilience advisor x 2 [R&R]
- AGMA Project Manager [R&R]
- Health and Safety Advisor [CWB]
- Health and Safety Officer [CWB] 0.9 FTE

Partnerships and Community Strategy

- Partnerships and Community Strategy Lead
- Partnership co-ordinator
- All arts, culture and heritage staff including and currently under Head of Arts and Museums
- Neighbourhood Funding Officer [CWB]

All Adult Education staff including and currently under Head of Adult Learning
[CWB]

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JOB DESCRIPTION

Post Title: Partnership Co-ordinator	
Department: Corporate Core	Post No:
Division/Section: Partnerships	Post Grade: 15 (provisional, subject to moderation)
Location: The post holder will be based within the Bury Campus, however may be required to travel within the locality to deliver the requirements of the role.	Post Hours: 37
Special Conditions of Service: The nature of the post will require the post holder to work flexibly dependent on the needs of the job. This can include attending events or meetings outside of normal working hours and working agilely from different offices or home as appropriate.	
Purpose and Objectives of Post: <ul style="list-style-type: none"> • To Programme manage Bury 2030 delivery plans to ensure effective delivery across the Team Bury partnership • To develop enabling governance structures with Team Bury that enhance co-ordinated planning and subsequent delivery at a neighbourhood level, with a robustness to ensure local outcomes are being met • To programme manage the Bury Town of Culture events plan for the year to maximise this opportunity, ensure co-ordination of delivery, governance and promotion of activity, including foundations for cultural legacy as part of wider Bury strategy. • Drive refresh of service and individual performance management plans at the heart of rejuvenated corporate planning framework. 	
Accountable to: Chief Information Officer	
Immediately Responsible to: Partnerships and Community Strategy Manager	
Immediately Responsible for: Neighbourhood Funding Officer	

Relationships: (Internal and External)

Internal – Leader of the Council, Deputy Leader of the Council, Elected Members, Chief Executive, Joint Executive Team, Senior Managers, Departmental and wider corporate colleagues, Employee Groups (eg BAME), Trade Unions.

External – Members of the public, Employees of other Local Authorities, Partner Organisations, GMCA and GM Health and Social Care Partnership,

Control of Resources:

Proactive management of workforce within direct control and matrix management to ensure efficient deployment of capacity and capability to meet required objectives.

Effective use of ICT/ digital equipment and systems.

Responsible for effective management of budgets including the securing and managing of one-off grants and funding, such as GM schemes or specific Government initiatives

Other resources delegated to the post holder to support and deliver specific projects

- To programme manage the Bury 2030 delivery plans, from conception to evaluation, to ensure effective delivery across the Team Bury Partnership
- To develop clear, communicated and assured governance arrangements for Team Bury as a strategic leadership function and delivery programme to ensure effective use of resources delivering against agreed outcomes.
- To lead the arrangement and effective functioning of partnership meetings, fora and linkages into existing system governance for decision making, risk management and performance monitoring.
- Actively develop partnerships and relationships and activities that foster collaboration, trust and support for the effective delivery of services.
- Research and develop further (local) relationships with a wide range of providers, stakeholders, agencies and Voluntary, Community and Faith organisations, staying appropriately networked and abreast of trends, news, events and deadlines, so that all possible, new or enhanced opportunities are exploited.
- Ensure policy development is outcome focused, aligned to the vision and priorities of the organisation/Borough (leading the development/refresh of these as appropriate) so that assets and resources best utilised to deliver improvement for local people
- Ensure that officers and members understand the needs of our residents through regular analysis of feedback, community insight and by reporting intelligence in an efficient and understandable manner
- Programme manage the Bury Town of Culture annual events plan, ensuring co-ordination of delivery, governance and promotion of activity, including foundations for cultural legacy as part of wider Bury strategy.
- Deliver plans and procedures to raise national, regional and local policy updates across the authority and to wider stakeholders where necessary, including providing briefings for senior leadership (officers and Members)
- Co-ordinate the development of a new corporate planning framework including driving the refresh of service and individual performance management plans
- Strengthen briefing papers to and from JET officers, and senior partners, attending regional meetings (especially GMCA and GMH&SCP)
- Co-ordinate constructive consultation with all relevant stakeholders with respect to policy development, implementation and evaluation, including leading on Equality Impact Assessments
- Organising team(s) to deal with internal and external corporate reviews, including LGA peer reviews
- Ensuring strength and asset based approaches are embedded within Council service provision across communities and increasingly so across Public Sector Reform partners.
- Reviewing arrangements of neighbourhood grant funding and governance of £200k Anti Poverty Fund and £50k elected member discretionary budgets

Document Pack Page 22

- Build and maintain strong working relationships including with :
 - Elected Members to harness support in developing and implementing policy proposals and alignment with the Manifesto of the ruling party
 - Colleagues across regional partnerships to keep abreast of latest developments and feed Bury's views into these.
 - Local partner leads across 'Team Bury' to ensure synergy in Bury 2030 delivery plan implementation alligned to the GM Unified Public Services Plan and wider devolution agenda.
 - External partners to enhance Bury's offer, including the Local Government Association and APSE
- Prepare and present reports to Corporate Core Management Board and portfolio meetings; produce papers for Cabinet and Council Committees, such as Overview and Scrutiny and Audit Committee; and produce reports and briefings for Partnership Boards on policy developments.

Where an employee is asked to undertake duties other than those specified directly in his/her job description, such duties shall be discussed with the employee concerned who may have his/her Trade Union Representative present if so desired. (See paragraph 203 of supplemental Conditions of Service)

Job Description prepared by:	Sign:	Date:
Agreed correct by Postholder:	Sign:	Date:
Agreed correct by Supervisor/Manager:	Sign:	Date:

DEPARTMENT FOR CORPORATE CORE SERVICES
PARTNERSHIP CO-ORDINATOR

SHORT LISTING & INTERVIEWING CRITERIA	ESSENTIAL	DESIRABLE
Educated to degree level or with a relevant professional experience	✓	
Experience of working within a political environment providing balanced advice, inspiring trust and confidence on strategic and operational matters	✓	
Expert knowledge of the public sector reform agenda, especially in relation to Greater Manchester and experience of leading developments in this manner.	✓	
Evidence of extensively working effectively and collaboratively with a diverse range of professionals and partners, across organisational boundaries, with a proven track record of in delivering change and improvement	✓	
Evidence of leading innovative transformational change that delivers improved outcomes.	✓	
Excellent organisational and planning skills with proven ability to manage projects and programmes.	✓	
Experience of identifying opportunities and presenting creative and innovative ideas.	✓	
Strong and extensive experience of working with the voluntary, community and faith sector.	✓	
Ability to horizon scan, understand the local, regional and national public sector agenda with a track record of giving the appropriate strategic steer for senior officers and councillors.	✓	
A proven track record of working at a senior level, demonstrating organisational culture, values and behaviours in your leadership approach.	✓	
Evidence of leading innovative transformational change that delivers improved outcomes.	✓	
Proven analytical and problem solving capabilities.	✓	
Demonstrable understanding of Bury and its challenges.	✓	

Knowledge of programme and project methodologies and with proven ability to manage projects and programmes		✓
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JOB DESCRIPTION

Post Title: Strategic Partnerships Manager	
Department: Corporate Core	Post No:
Division/Section: Partnerships	Post Grade: 17 (provisional, subject to moderation)
Location: The post holder will be based within the Bury Campus, however may be required to travel within the locality to deliver the requirements of the role.	Post Hours: 37
Special Conditions of Service: The nature of the post will require the post holder to work flexibly dependent on the needs of the job. This can include attending events or meetings outside of normal working hours and working agilely from different offices or home as appropriate.	
Purpose and Objectives of Post: <ul style="list-style-type: none"> • Responsibility for developing and overseeing the implementation of the Bury 2030 strategy; leading the delivery of the public service reform agenda and developing and implementing associated corporate plans and policies including equalities and anti-poverty • To establish, develop and lead an effective partnership function across the organisation and support the development of key strategies across the wider Bury system. • To develop and instil public sector reform principles across the Borough through the establishment of an effective neighbourhood working approach, in line with the GM Model of Unified Public Services • Strategic leadership for the provision of art, culture and heritage across the Borough and the crucial role this plays within the Bury offer and community development locally, particularly in relation to Bury's Town of Culture status • Lead the development and support sustainability of Voluntary Community and Faith infrastructure and provide partnership support for the sector 	
Accountable to: Deputy Chief Executive (Corporate Core)	
Immediately Responsible to: Chief Information Officer	

Relationships:

Internal – Leader of the Council, Deputy Leader of the Council, Elected Members, Chief Executive, Joint Executive Team, Senior Managers, Departmental and wider corporate colleagues, Employee Groups (eg BAME), Trade Unions.

External – Members of the public, Employees of other Local Authorities, public Sector Reform Partners locally and regionally including police, fire, housing, education, VCFA and sector plus cultural organisations. GMCA and GM Health and Social Care Partnership. National public sector bodies, think tanks and academia.

Lead Officers within the Team Bury Partnership, AGMA, regional and national bodies and agencies

Control of Resources:

Proactive management of workforce within direct control and matrix management to ensure efficient deployment of capacity and capability to meet required objectives.

Effective use of ICT/ digital equipment and systems.

Responsible for effective management of budgets including the securing and managing of one-off grants and funding, such as GM schemes or specific Government initiatives and delivery of agreed outcomes – to increasingly focus on ensuring realisation of social value. Also includes responsibility for SLA with VCFA (c.£500k plus £600k social capital fund)

Other resources delegated to the post holder to support and deliver specific projects

- Strategic leadership on the production of strategies and plans on behalf of the Borough partnership board (Team Bury), ensuring transformation activity is aligned, particularly in relation to public sector reform. This is to assure plans are relevant locally, celebrating and building on Bury's particular demographics and strengths, whilst ensuring the locality plays a full part in sub-regional, regional and national developments.
- Accountability for finalising and assuring delivery of the Bury 2030 Strategy, including the design, leadership and evaluation of effective partnership governance
- Strategic lead on crystallising and embedding a Bury 'neighbourhood working model with public sector partners.
- Accountable for the development and delivery of the Public Sector Reform programme of work across Bury, articulating and delivering the local incarnation of the GM Model of Unified Public Services, ensuring the Voluntary, Community and Faith Infrastructure and wider sector are at the heart of the transformation.
- Lead relations with the Voluntary Community and Faith infrastructure in Bury, to ensure sustainability and promote active engagement within Council initiatives, projects and senior leaders and that of Public Sector Reform partners.
- Strategic leadership for co-production, empowering internal services and Public Sector partners to build co-production into service review, design, development and commissioning, driving towards potential future community commissioning
- Establish and lead an effective strategic planning framework for the organisation to provide insight, co-ordinate research and drive consistency and quality in Bury policies, strategies and plans.
- Develop plans and procedures to raise national, regional and local policy updates across the authority and to wider stakeholders where necessary. This will include providing briefings for senior leadership (officers and Members)
- Strategic lead for development of art, culture and heritage as integral part of local communities, linking local people, assets and resources together at place. In particular accountability for developing and assuring delivering of Bury Town of Culture delivery plans and establishing legacy proposals including cultural strategy and governance for and beyond 2020.
- To ensure the promotion of Bury as a destination for quality culture to drive the Borough's visitor economy and as a key aspect of the Bury Strategy
- Lead the engagement of local people into cultural opportunities as a means of promoting life chances, specifically providing corporate leadership on the Local Cultural Education Partnership.
- Provide corporate leadership for Equalities including developing the Council's Equality Strategy, equality objectives, equality analysis, ensuring the Council's compliance with equalities legislation, providing constructive challenge to services and processes
- Initiate and secure links between the organisation with research partners including academia, policy groups and think tanks
- Actively develop partnerships, relationships and activities that foster collaboration, trust and support for the effective delivery of services. This includes building and maintaining strong working relations with:

o Elected Members to harness support in developing and implementing policy proposals and alignment with the Manifesto of the ruling party

- o Colleagues across regional partnerships to keep abreast of latest developments and feed Bury's views into these.
- o Local partner leads across 'Team Bury' to ensure synergy in policy development and implementation alligned to the GM Unified Public Services Plan and wider devolution agenda.
- o External partners whether delivering specific projects, such as the Thriving Local Economies Pilot, or on policy framework, including CLES/NLGN.
- Prepare and present reports to Corporate Core Management Board and portfolio meetings; produce papers for Cabinet and Council Committees, such as Overview and Scrutiny and Audit Committee; and produce reports and briefings for Partnership Boards on policy developments. Also to Chair respective for a internally and across the Team Bury partnership including on policy development
- Represent Bury on regional/national best practice groups

Where an employee is asked to undertake duties other than those specified directly in his/her job description, such duties shall be discussed with the employee concerned who may have his/her Trade Union Representative present if so desired. (See paragraph 203 of supplemental Conditions of Service)

Job Description prepared by:	Sign:	Date:
Agreed correct by Postholder:	Sign:	Date:
Agreed correct by Supervisor/Manager:	Sign:	Date:

STRATEGIC PARTNERSHIPS MANAGER

SHORT LISTING & INTERVIEWING CRITERIA	ESSENTIAL	DESIRABLE
Educated to degree level or with a relevant professional experience	✓	
Experience of working within a political environment providing balanced advice, inspiring trust and confidence on strategic and operational matters	✓	
Expert knowledge of the public sector reform agenda, especially in relation to Greater Manchester and experience of leading developments in this manner.	✓	
Extensive experience in the research, analysis and development of organisational strategy and policy	✓	
Evidence of extensively working effectively and collaboratively with a diverse range of professionals and partners, across organisational boundaries, with a proven track record of in delivering change and improvement	✓	
Evidence of leading innovative transformational change that delivers improved outcomes.	✓	
Experience of managing a diverse service area with complex and competing priorities, whilst supporting and developing employees.	✓	
Excellent organisational and planning skills with proven ability to manage projects and programmes.	✓	
Evidence of leading and developing strategies or initiatives to empower communities.	✓	
Experience in developing, implementing and evaluating robust strategic policy and planning frameworks and providing leadership on these	✓	
Experience of identifying opportunities and presenting creative and innovative ideas.	✓	
Strong and extensive experience of working with the voluntary, community and faith sector.	✓	
Ability to horizon scan, understand the local, regional and national public sector agenda with a track record of giving the appropriate strategic steer for senior officers and councillors.	✓	

A proven track record of working at a senior level, demonstrating organisational culture, values and behaviours in your leadership approach.	✓	
Evidence of leading innovative transformational change that delivers improved outcomes.	✓	
Proven analytical and problem solving capabilities.	✓	
Demonstrable understanding of Bury and its challenges.	✓	
Knowledge of programme and project methodologies and with proven ability to manage projects and programmes		✓

Equality Analysis Form

The following questions will document the effect of your service or proposed policy, procedure, working practice, strategy or decision (hereafter referred to as 'policy') on equality, and demonstrate that you have paid due regard to the Public Sector Equality Duty.

1. RESPONSIBILITY

Department	All services	
Service	All services	
Proposed policy	HRA/Cabinet Report: Corporate Restructure Proposals	
Date	13 th January 2020	
Officer responsible for the 'policy' and for completing the equality analysis	Name	Lynne Ridsdale
	Post Title	Deputy Chief Executive
	Contact Number	0161 253 5002
	Signature	
	Date	

2. AIMS

What is the purpose of the policy/service and what is it intended to achieve?	<p>This report proposes the final changes to organisation structure which was proposed on 23 September 2019 as a basis for consultation, including:</p> <ul style="list-style-type: none"> • a single four-departmental structure across the Council and CCG incorporating a common Corporate Core, alongside establishing One Commissioning Organisation • the realignment of teams within the new structure, to better support strategic objectives • associated savings from senior management costs, to maximise efficiency
Who are the main stakeholders?	<p>All staff across the Council and CCG in terms of proposed single 4-departmental structures plus OCO Particular staff whose roles are referenced in the report Elected members Trade Unions</p> <p>The proposals result in some restructuring primarily of corporate core 'back office' functions rather than direct delivery of services to the public. There are a number of 'internal customers' which would experience change, such as having a corporate support function rather than departmental.</p>

3. ESTABLISHING RELEVANCE TO EQUALITY

3a. Using the drop down lists below, please advise whether the policy/service has either a positive or negative effect on any groups of people with protected equality characteristics.

If you answer yes to any question, please also explain why and how that group of people will be affected.

Protected equality characteristic	Positive effect (Yes/No)	Negative effect (Yes/No)	Explanation
Race	No	No	<p>The proposals relate to the structuring of staff across the organisation and in particular the senior management structure for Business Growth and Infrastructure; the Department for Corporate Core Services and the One Commissioning Organisation, note for the latter this is in relation to management structure rather than the services commissioned at this point. No equality related impacts have been identified in respect of the changes affecting employees.</p> <p>The equality profile of staff affected by these proposals is consistent with the demography of the council. No disproportionate impacts on particular groups have been identified.</p> <p>A positive effect overall with be centralising work on equalities into the Corporate Core for greater alignment with policy development, so the equalities agenda will be at the heart of strategic planning.</p> <p>In addition, although no identified impact the organisation is proactively supporting staff in 'working well through change' including support on personal wellbeing through the intranet, face-to-face training and the Live Better Feel Better network.</p>
Disability	No	No	As above.
Gender	No	No	As above – no identified impact

Gender reassignment	No	No	As above – no identified impact
Age	No	No	As above – no identified impact
Sexual orientation	No	No	As above – no identified impact
Religion or belief	No	No	As above – no identified impact
Caring responsibilities	No	No	As above – no identified impact
Pregnancy or maternity	No	No	As above – no identified impact
Marriage or civil partnership	No	No	As above – no identified impact

**3b. Using the drop down lists below, please advise whether or not our policy/service has relevance to the Public Sector Equality Duty.
If you answer yes to any question, please explain why.**

General Public Sector Equality Duties	Relevance (Yes/No)	Reason for the relevance
Need to eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Equality Act 2010	No	
Need to advance equality of opportunity between people who share a protected characteristic and those who do not (eg. by removing or minimising disadvantages or meeting needs)	Yes	Strategic objective of restructure is to better align capacity to meet the strategic priorities of council to maximise resources for front line service provision and commission health and care outcomes that reduce health and care inequalities.
Need to foster good relations between people who share a protected characteristic and those who do not (eg. by tackling prejudice or promoting understanding)	Yes	

If you answered 'YES' to any of the questions in 3a and 3b

Go straight to Question 4

If you answered 'NO' to all of the questions in 3a and 3b

Go to Question 3c and do not answer questions 4-6

3c. If you have answered 'No' to all the questions in 3a and 3b please explain why you feel that your policy/service has no relevance to equality.

4. EQUALITY INFORMATION AND ENGAGEMENT

4a. For a service plan, please list what equality information you currently have available (including a list of all EAs carried out on existing policies/procedures/strategies),

OR for a new/changed policy or practice please list what equality information you considered and engagement you have carried out in relation to it.

Please provide a link if the information is published on the web and advise when it was last updated?

(NB. Equality information can be both qualitative and quantitative. It includes knowledge of service users, satisfaction rates, compliments and complaints, the results of surveys or other engagement activities and should be broken down by equality characteristics where relevant.)

Details of the equality information or engagement	Internet link if published	Date last updated
An EIA was completed in relation to the 23 rd September Cabinet report, since when a 90 day consultation period took place, commencing on 3 rd October. During this time there were six 'Question and Answer' sessions arranged across different days/times. Information was also circulated in weekly emails to staff. No specific equality issues were raised during the consultation period.	n/a	n/a

4b. Are there any information gaps, and if so how do you plan to tackle them?

Consideration had been made as to the accessibility for briefing sessions during the consultation period. Drop in sessions were held at different times of the day and on different days during this period, with care taken to avoid religiously significant dates where possible. Opportunity for anonymous feedback to be made on the consultation, along with the option of large print copies of any information being available. Support was also offered through the Change Agent network on working well through change. No gaps have been highlighted during or post this consultation exercise.

5. CONCLUSIONS OF THE EQUALITY ANALYSIS

What will the likely overall effect of your policy/service plan be on equality?	No identified negative impact to equality as a result of this report. Due process will be followed for recruitment/ redundancy as per existing policies. There will be a greater focus on equality policy through a refreshed corporate Partnership/Community Strategy team as a result of this report.
If you identified any negative effects (see questions 3a) or discrimination what measures have you put in place to remove or mitigate them?	No negative effects identified
Have you identified any further ways that you can advance equality of opportunity and/or foster good relations? If so, please give details.	Staff equalities groups including BAME and Disability Group to be contacted to seek any expert guidance from their perspectives to inform subsequent reviews.
What steps do you intend to take now in respect of the implementation of your policy/service plan?	To carry out steps highlighted in 4b and engagement with equalities group as referenced in row above.

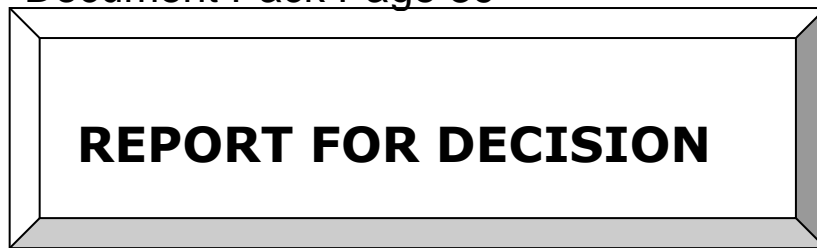
6. MONITORING AND REVIEW

If you intend to proceed with your policy/service plan, please detail what monitoring arrangements (if appropriate) you will put in place to monitor the ongoing effects. Please also state when the policy/service plan will be reviewed.

Communication from JET
Monitoring of corporate.core email inbox
Review in future briefings with the Chief Executive/Deputy Chief Executive.

COPIES OF THIS EQUALITY ANALYSIS FORM SHOULD BE ATTACHED TO ANY REPORTS/SERVICE PLANS AND ALSO SENT TO YOUR DEPARTMENTAL EQUALITY REPRESENTATIVE FOR RECORDING.

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DECISION OF:	CABINET
DATE:	13th January 2020
SUBJECT:	Radcliffe Strategic Regeneration Framework
REPORT FROM:	Councillor David Jones – Leader of the Council
CONTACT OFFICER:	Liz Gillan, Unit Manager Town Centres and Strategic Sites
TYPE OF DECISION:	CABINET (NON KEY DECISION)
FREEDOM OF INFORMATION/STATUS:	This paper is within the public domain.
SUMMARY:	<p>This report sets out progress to date on the commission and preparation of a Strategic Regeneration Framework (SRF) and delivery plan for Radcliffe.</p> <p>It sets out the project team approach, proposed timescales, and seeks approval for the first stage public engagement in February, as part of the SRF development.</p>
OPTIONS & RECOMMENDED OPTION	<p>It is recommended that Members:</p> <ul style="list-style-type: none"> • Note progress with the commission and development of a Strategic Regeneration Framework and delivery plan for Radcliffe. • Note the extended project team approach to ensure the Radcliffe SRF fully embraces and guides action on wider social and environmental regeneration issues and activity. • Approve a proposed first stage public engagement activity scheduled to take place early February 2020 as part of the wider engagement strategy.

	<ul style="list-style-type: none"> The draft SRF will come back to Cabinet for full approval prior to detailed and full public engagement. The final draft will be subject to final Cabinet approval.
IMPLICATIONS:	
Corporate Aims/Policy Framework:	Do the proposals accord with the Policy Framework? Yes
Statement by the S151 Officer: Financial Implications and Risk Considerations:	<p>The cost of the works can be met from the council's capital programme within which there is currently an approved scheme for this project.</p> <p>A budget line for 'Masterplanning' in Radcliffe was included in the report dated 20th February 2019</p> <p>A budget of £88k has been earmarked for the completion of the SRF</p>
Equality/Diversity implications:	Radcliffe suffers from higher levels of deprivation and poverty than other key townships within the Borough. The development of an SRF is a key element in a plan to improve the economic performance of the town and to impact upon key social deprivation indicators
Considered by Monitoring Officer:	Yes JH There are no legal implications at this stage.
Wards Affected:	All Radcliffe wards
Scrutiny Interest:	

TRACKING/PROCESS**DIRECTOR:**

Joint Executive Team	Cabinet Member/Chair Briefed	Ward Members (if necessary)	Partners
	4th December 2019	Informed via email 10 December 2019	
Scrutiny Committee	Other Committee	Council	Comms

1. BACKGROUND

- 1.1.** The continued regeneration of Radcliffe remains a significant priority for the Council. In support of this, the Council will enter into a contract in January 2020 to engage Deloitte LLP to prepare a Strategic Regeneration Framework (SRF) for Radcliffe.
- 1.2.** An SRF is a vital document as it allows the Council to plan the future growth and development of the town in a coherent and joined-up manner. It will be vital to demonstrate to both Greater Manchester partners and national government that we have a clear plan for the future development of the town. There is a new found willingness by national Government to invest in northern towns, but that investment will be directed towards locations with a viable development plan and investable projects.
- 1.3.** A key benefit of an SRF is that it can demonstrate and build the key links between planned interventions. Our business case for a new school will be further enhanced if we are able to demonstrate how it helps facilitate new investment by housebuilders and other developers in the town. The increase in residential population will create opportunities to sustainably tackle the challenges the town centre faces. An improved town centre will open-up opportunities for more jobs in the town. The increase in local employment will mean the Council can then articulate a case for further investment in the road and transport infrastructure of the town. The SRF is the document that brings these opportunities together in one place.
- 1.4.** The SRF will provide a key vehicle for the delivery of the Council's continued ambitions to regenerate Radcliffe. It will provide a framework and coordinated delivery plan, including short, medium, and longer term proposals, to drive forward the sustainable and managed regeneration of the Radcliffe Township over the next 10 to 15 years.
- 1.5.** The intention is for the SRF to set out an integrated approach to the regeneration of Radcliffe relating to, not only physical and economic regeneration but also wider objectives in key areas relating to education, skills and employment, developing strong, healthy and inclusive communities and neighbourhoods, and delivering an improved environment and quality of life.
- 1.6.** The development of the SRF for Radcliffe will provide a credible platform for the Council to articulate and exercise its community leadership function, in securing and delivering investment in physical, economic, social and environmental regeneration. It will also create a focus for all local communities and stakeholders for meaningful engagement in shaping the future of their town.

2. ISSUES

2.1. Project Team Approach

Given the wide ranging nature of the regeneration objectives within the SRF, additional high level support for the core project team (made up of key staff from the BGI Directorate and the lead Consultants) will be put in place from across the Council and CCG to work alongside the consultants. This aims to ensure that the SRF fully embraces action on the wider regeneration issues, and that linkages to relevant existing activity are made.

- 2.2** This additional support includes input from, Children's Services, Education, Employment and Skills, plus Health and Wellbeing including CCG input. Both the core and extended project teams will input at all stages of the SRF development process, including the engagement strategy.

Appendix 1 provides a summary of the objectives for the SRF.

- 2.3** Stakeholder and wider public engagement will form an important and integral part of the SRF development process. Preparation of an engagement strategy and early engagement forms a key part of the SRF development process. This will include all relevant groups, e.g. members, stakeholders, tenants and residents groups, business groups, private landowners etc.

- 2.4** A wider engagement strategy will be supported by ongoing communications which will set out key messages and include the launch of the SRF project, supported by information across all media outlets once the Cabinet has approved a first draft of the SRF.

- 2.5** A consultant led workshop event is proposed to take place in early February 2020 in Radcliffe to seek early input from all relevant stakeholders and the wider public. This initial engagement will assist in the development of a draft SRF, which will be the subject of a full programme of consultation, currently anticipated in June 2020.

3. Radcliffe Regeneration Task Group

- 3.1** The Radcliffe Regeneration Task Group was established in March 2018. The intention at that time was for the group to focus on physical regeneration plans for Radcliffe, and ensure partnership working with local groups and businesses.

- 3.2** Following approval of £500k by the Council in December 2018, the Task Group agreed to focus on more immediate concerns. The group were involved with the preparation and implementation of the "Radcliffe Town Centre Action Plan", a package of short term improvements, and acted as a consultation forum and sounding board for proposed activities. This comprised a series of short term improvement works including public realm improvements, parking proposals, place marketing/ branding, signage, shop front grants and security proposals.

- 3.3** Now that the delivery of the action plan has been completed, the intention is to revisit and relaunch the focus of the group to align this with the next stage of regeneration activity for Radcliffe. The aim is to ensure wider stakeholder engagement as part of the SRF process, and the Task Group are likely to become one of a range of groups supporting development of the SRF and regeneration activity in Radcliffe.

3. TIMESCALES

- 3.1.** The commission to prepare the Radcliffe SRF and delivery plan is scheduled to take six months to complete (January 2019 to July 2020). It is important to complete this work in a timely manner as possible as the new Government starts to make funding available to support elements of the implementation of the SRF.

4. CONCLUSION

The recommendations are contained in the front of this report.

List of Background Papers: Appendix 1: Summary of SRF Objectives

Contact Details:-Paul Lakin, Director of Regeneration and Capital Growth

Appendix 1

▪ Radcliffe Regeneration Framework key objectives

High quality physical development	<ul style="list-style-type: none"> - Meeting the housing needs of all communities. - Encouraging the development of new business premises and regenerating existing employment areas. - Supporting the regeneration of Radcliffe town centre. - Improving connectivity through the delivery of necessary transport infrastructure. - Ensuring that new growth and development is supported by appropriate social infrastructure. - Improving urban design and public realm.
Improved Education, skills and employment	<ul style="list-style-type: none"> - Supporting business formation and growth. - Attracting and supporting key sectors. - Encouraging employment growth and higher quality job opportunities. - Raising income levels. - Reducing economic inactivity and unemployment. - Promoting education and skills development. - Attracting and retaining talent.
Strong, healthy and inclusive communities and attractive neighbourhoods	<ul style="list-style-type: none"> - Promoting health and wellbeing. - Supporting children and families. - Supporting vulnerable people. - Addressing deprivation and other associated issues. - Creating safe and attractive neighbourhoods. - Improving quality of life. - Increasing resilience to climate change, including reducing flood risk. - Improving air quality. - Maintaining and improving environmental resources.

REPORT FOR DECISION



DECISION OF:	Cabinet
DATE:	13th January 2020
SUBJECT:	Greater Manchester's Clean Air Plan – Tackling Nitrogen Dioxide Exceedances at the Roadside – Update
REPORT FROM:	Cllr Alan Quinn Cabinet member -Environment Portfolio
CONTACT OFFICER:	Lorraine Chamberlin l.chamberlin@bury.gov.uk Chris Horth c.horth@bury.gov.uk
TYPE OF DECISION:	Cabinet decision
FREEDOM OF INFORMATION/STATUS:	This paper is within the public domain
SUMMARY:	To set out the progress that has been made following the Government's response to Greater Manchester's Outline Business Case to tackle Nitrogen Dioxide Exceedances at the Roadside (OBC), and the implications for the 10 Greater Manchester (GM) local authorities in relation to the schedule of work and statutory consultation on the Clean Air Plan.
OPTIONS & RECOMMENDED OPTION	<p>Bury Council's Cabinet is recommended to:</p> <ul style="list-style-type: none"> a) note progress made to date; b) note the ministerial direction under the Environment Act 1995 (Greater Manchester) Air Quality Direction 2019 which requires all ten of the Greater Manchester local authorities to implement a charging Clean Air Zone Class C across the region;

	<p>c) agree the need to continue to proceed towards developing the implementation and contract arrangements of a charging Clean Air Zone in Greater Manchester utilising the initial tranche of £36m of funding as required by the ministerial direction / feedback;</p> <p>d) delegate authority to the Cabinet member for the Environment portfolio, Cllr Alan Quinn, in consultation with the Executive Director of Operations and the S 151 Officer to determine the preparatory implementation and contract arrangements that need to be undertaken utilising the initial tranche of £36m of funding to deliver the CAZ and other GM CAP measures, as set out at paragraph 3.11;</p> <p>e) note that the report to determine the timings for commencing the consultation will be received in a further report to Cabinet in the Spring of 2020;</p> <p>f) note the outstanding need to secure a clear response from the Government on clean vehicles funding asks;</p> <p>g) note that Highways England have not been directed to act in relation to tackling NO₂ exceedances in the same way as the Greater Manchester local authorities, and that this will leave some publicly accessible areas of GM adjacent to trunk roads managed by Highways England, with NO₂ exceedances that are not being addressed by the Highways England plan;</p> <p>h) delegate authority to the Cabinet member for the Environment portfolio, Cllr Alan Quinn, in consultation with the Executive Director of Operations to agree the final content and submission of the documents listed in Appendix One for formal submission to the Joint Air Quality Unit (JAQU) and note their Publication status;</p> <p>i) delegate authority to Cabinet member for the Environment portfolio, Cllr Alan Quinn, in consultation with the Executive Director of Operations to determine any further technical reports for formal submission to JAQU; and</p> <p>j) note that Cllr Alan Quinn, Environment Portfolio Holder will co-sign a letter from the GM Authorities to the Transport Secretary asking them to bring forward the launch of a statutory consultation to strengthen rules on vehicle idling.</p>

IMPLICATIONS:	
Corporate Aims/Policy Framework:	Do the proposals accord with the Policy Framework? Yes
Statement by the S151 Officer: Financial Implications and Risk Considerations:	<p>The proposals in this paper are in line with GMCA plans previously presented to Cabinet. They are within GMCA's funding envelope.</p> <p>In terms of GMCA's Outline Business Case, it has been assumed that JAQU will fund all costs relating to scheme implementation, and that DEFRA/JAQU will underwrite any net operational deficit, as may be necessary, over the life of the scheme until compliance is achieved.</p> <p>If scheme operations generate any net surplus, this would be re-invested back into achieving Local Transport Plan (2040 Greater Manchester Transport Strategy) objectives, as required by the Transport Act 2000.</p> <p>There is a considerable amount of uncertainty in the assumptions around revenue generation, since there is no CAZ currently in operation in the UK.</p>
Equality/Diversity implications:	
Considered by Monitoring Officer:	<p>Yes</p> <p>These are detailed throughout the report. Due to delays which have arisen through the need to seek further clarification from the Government and JAQU on a range of issues, as set out in the report, the Greater Manchester authorities were not in a position to submit their full business case by December 2019.</p>
Wards Affected:	All Wards
Scrutiny Interest:	Overview and Scrutiny

TRACKING/PROCESS**DIRECTOR:**

Joint Executive Team	Cabinet Member/Chair Briefed	Ward Members (if necessary)	Partners

Scrutiny Committee	Other Committee	Council	Comms

1.0 BACKGROUND

- 1.1 In July 2017 the Secretary of State issued a Direction under the Environment Act 1995 requiring seven Greater Manchester local authorities, including Bury Council, to produce a feasibility study to identify the option which will deliver compliance with the requirement to meet legal limits for nitrogen dioxide in the shortest possible time. The main source of nitrogen dioxide in urban areas is road transport.
- 1.2 In compliance with this Direction, Bury Council has been developing the study collectively with the other 9 Greater Manchester local authorities and the GMCA, coordinated by TfGM in line with Government direction and guidance and an Outline Business Case (OBC) was duly submitted in April 2019.
- 1.3 The key features of Greater Manchester's feasibility study and its Outline Business Case (OBC) to reduce nitrogen dioxide exceedances in the Bury Council area and across Greater Manchester in the shortest possible time were approved on 12th March 2019 at the Council's Cabinet meeting for submission to the government's Joint Air Quality Unit (JAQU) which is a collaboration of DEFRA and the DfT.

2 Introduction

- 2.1 Government has instructed many local authorities across the UK to take quick action to reduce harmful Nitrogen Dioxide (NO₂) levels following the Secretary of State issuing a direction under the Environment Act 1995 to undertake feasibility studies to identify measures for reducing NO₂ concentrations to within legal limit values in the "shortest possible time". In Greater Manchester, the 10 local authorities, the Greater Manchester Combined Authority (GMCA) and Transport for Greater Manchester (TfGM), hereinafter collectively referred to as "Greater Manchester" or "GM", are working together to develop a Clean Air Plan to tackle NO₂ Exceedances at the Roadside, hereinafter referred to as the Greater Manchester Clean Air plan (GM CAP). Charging clean air zones (CAZ's) are deemed to be the most effective way to tackle NO₂ exceedances.

Categories: Government has specified four categories of Clean Air Zones where drivers of non-compliant vehicles would pay a penalty to enter a designated area.

CLASS A – 

CLASS B – 

CLASS C – 

CLASS D – 

Age of compliant vehicles:

Car/Taxi

Diesel Euro 6 (2015)

Petrol Euro 4 (2005)

Van

Euro 6 (2016)

Bus/HGV

Euro 6 (2013)

Motorcycle/Moped

Euro 3

Ultra-low emission vehicles with a significant zero-emission range are exempt.

- 2.2 In its Outline Business Case (OBC) Greater Manchester proposed the following package of measures that delivers compliance in the shortest possible time, at the lowest cost, least risk and with the least negative impacts. They are:
- A charging Clean Air Zone (CAZ) which will target the most polluting commercial vehicles including older heavy goods vehicles, buses, coaches, taxis and private hire vehicles from the summer of 2021, and older polluting light goods vehicles from 2023 (i.e. a CAZ C with a van exemption until 2023). It has been assumed at OBC stage that the Clean Air Zone Charge would be £7.50 per day for taxis, private hire vehicles and light goods vehicles and £100 per day for heavy goods vehicles, buses and coaches.
 - A Clean Freight Fund of c.£59m to provide financial support for the upgrade of light and heavy goods vehicles, minibuses and coaches, which will be targeted to support small local businesses, sole traders and the voluntary sector, registered in Greater Manchester.
 - A Clean Taxi Fund of c.£28m, to support the upgrade of non-compliant Greater Manchester Licensed taxi and private hire vehicles.
 - A Clean Bus Fund of c.£30m to provide, where possible, the retrofit of older engine standards to the less polluting Euro VI standard for those buses registered to run services across Greater Manchester.
 - A package of supporting measures including a proposed Loan Finance scheme, sustainable journeys projects, additional EV charging infrastructure.
- 2.3 The OBC made clear the expectation that the UK Government would support the plans through:
- Clear arrangements and funding to develop workable, local vehicle scrappage / upgrade measures;
 - Short term effective interventions in vehicle and technology manufacturing and distribution, led by national Government with local authorities;
 - Replacement of non-compliant buses; and
 - A clear instruction to Highways England with regard to air pollution from the Strategic Road Network (SRN) in Greater Manchester.
- 2.4 The OBC outlining these proposals and the supporting evidence was submitted to Government at the end of March 2019. Ministerial feedback was received in July 2019 along with a further direction under the Environment Act 1995 which requires all ten of the Greater Manchester local authorities to take steps to implement a plan to deliver compliance with the requirement to meet legal limits for nitrogen dioxide in the shortest possible time.
- 2.5 The 2019 Ministerial Direction and accompanying letter proposed some key amendments to GM's OBC proposals, including the implementation of a charging Clean Air Zone Class C *without* a van exemption until 2023, with additional measures; and for local authorities to jointly submit to JAQU revised evidence by 2nd August and a Full Business Case (FBC) by 31st December 2019 at the latest.

- 2.6 The Ministerial letter set out that the GM plan looks to be on track to deliver compliance in the shortest possible time and that on the evidence provided to date Greater Manchester authorities should continue to proceed towards developing the implementation and contract arrangements of a charging Clean Air Zone in Greater Manchester and that the Government would provide an initial tranche of £36m of funding to take this forward.
- 2.7 Full detail of the government's response was set out in the GMCA – Clean Air Update report on 26th July 2019 link enclosed.

3 Progress Since Last Update

- 3.1 Following the ministerial feedback and 2019 Ministerial Direction, the GM Authorities sought clarification on 2019 Ministerial Direction and the accompanying ministerial letter, questioned the government's lack of assurances around financial support for the broader GM CAP, outlined GM's approach to the requests for further options analysis, and detailed the issues GM faces in preparing to implement the scheme in terms of the timetable for FBC and statutory consultation.
- 3.1 The ministerial letter requested from GM further options appraisal information (including transport and air quality modelling as well as due regard to economic, financial and deliverability considerations) to be submitted prior to public consultation, and by 2nd August 2019.
- 3.2 In the interests of the ongoing working relationship between the 10 GM Authorities and the government's Joint Air Quality Unit (JAQU) in developing the GM CAP, a total of 29 draft technical reports and notes have been issued to JAQU in draft form as set out in Appendix One; and are subject to approval by Bury's delegated Cabinet member and officers as in recommendation h). These provide the specific information JAQU has requested about behavioural assumptions and sensitivity testing.
- 3.3 GM has also requested clarification of the 2019 direction, JAQU guidance and GM's legal obligations relating to the options appraisal process, and whether this could impact on the GM authorities options appraisal work to date or the additional work required by the letter accompanying the 2019 Ministerial Direction. This includes Government financial support, our case to exempt van CAZ charges until 2023 due to the shortage of second hand commercial vehicles, and querying whether challenges from Client Earth on reducing human exposure to NO₂ may result in further directions.
- 3.4 In addition GM set out that the delay of over two months in receiving Ministerial feedback on the OBC, compounded by the request for GM to submit further options appraisal information, has had a material impact on the timetable for the GM CAP.
- 3.5 The delay arising from the ministerial feedback and lack of clarity on the direction, JAQU guidance and GM's legal obligations relating to the options appraisal process means that consultation will now need to take place later than originally planned. Consultation must comply with the relevant public law principles which may be summarised as:
- consulting at a time when proposals are still formative;
 - giving sufficient reasons for the proposals to allow intelligent consideration and response by consultees;

- giving adequate time for consultees to respond; and
 - ensuring that the responses to the consultation are conscientiously taken into consideration in finalising proposals.
- 3.6 In planning for a Statutory Consultation, Officers have had to have regard to these principles. Given the continuing dialogue with Ministers to secure a clear response from government on our clean vehicles funding asks and lack of clarity on the 2019 Ministerial Direction, JAQU guidance and GM's legal obligations relating to the options appraisal process, Officers cannot at this time advise the GM Authorities to progress the Statutory Consultation.
- 3.7 In the absence of a Statutory Consultation, GM Authorities were not able to submit an FBC by the end of 2019 and therefore that aspect of the Ministerial Direction was not fulfilled. Officers remain in dialogue with JAQU and have written to clarify GM's position in relation to our schedule of work. GM has been clear that improving air quality is a priority and to that aim we have set out how we have been progressing this work.
- 3.8 Despite this delay to undertaking a Statutory Consultation, in view of the 2019 Ministerial Direction, GM must continue to proceed towards developing the implementation and contract arrangements of a charging Clean Air Zone in Greater Manchester utilising the initial tranche of £36m of funding.
- 3.9 GM Authority decision makers will receive a report in Spring 2020 to determine progressing the consultation. The report will:
- Detail the outputs from the Public Conversation which sought feedback from the public and stakeholders on the GM Clean Air Plan proposals in May/June 2019
 - Detail the outputs from additional workshops with focus groups known as deliberative research;
 - Set out the outline of the proposals and what they mean for GM, including:
 - the basic key elements of the Clean Air Zone including the intended boundary and times of operation, proposed discounts/exemptions, vehicles affected and daily charges
 - the supporting measures [the detail of proposals of the funds and vehicle finance scheme, sustainable journeys]
 - An Equalities Impact Assessment that considers the draft proposals at a GM level.
- 3.10 In the interim, given the scale and challenging timeline to deliver a charging Clean Air Zone as required by the 2019 Ministerial Direction, there is preparatory work that needs to be undertaken. This is in order to maintain delivery momentum in line with the funding arrangements agreed with JAQU, for example in relation to automatic number plate recognition (ANPR) cameras, back office systems and service providers. Therefore, a delegation is sought to give the Cabinet member for the Environment portfolio, Cllr Alan Quinn, in consultation with the Executive Director of Operations and S 151 Officer, the necessary authority to determine the preparatory implementation and contract arrangements, utilising the initial tranche of £36m of funding that may need to be undertaken to deliver a Clean Air Zone and other GM CAP measures, ahead of the report that will determine progressing the statutory consultation.

- 3.11 The commencement of a charging Clean Air Zone scheme and the other measures are subject to both consultation as set out at 3.10 and to the GM authorities receiving the required government funding to enable them to meet the legal limits for nitrogen dioxide concentrations

4 Government Asks

- 4.1 In addition to the response on the specific clean air proposals, additional asks were made of Government, as set out at 2.3
- 4.1 These include an ask for Government to direct Highways England to tackle NO₂ exceedances on the Strategic Road Network (SRN) in the same way that local authorities that have been directed to undertake a feasibility study are having to take action on the local road network. The ministerial feedback outlined that Highways England are working up plans for exceedances identified by national modelling on their network, and that this is not expected to include charging on the SRN but will instead focus on a range of measures such as traffic management, speed limits and barriers.
- 4.2 Officers have been advised that the measures proposed by Highways England in Greater Manchester focus on introducing 60mph speed limits on parts of the SRN. It highlights the concern that Highways England have not been directed to act in relation to tackling NO₂ exceedances in the same way as Greater Manchester local authorities, and that this will leave some publicly accessible areas of GM adjacent to trunk roads managed by Highways England, with NO₂ exceedances that are not being addressed by the Highways England plan.

5 Vehicle Idling

- 5.1 Our Clean Air conversation in Spring 2019 highlighted that many people are concerned about vehicle idling; prompting questions about what GM can do to crack down on people who leave their engines idling.
- 5.2 In the UK, it is illegal under the Road Vehicles (Construction and Use) Regulations 1986 to leave a vehicle's engine running unnecessarily while that vehicle is stationary on a public road. Doing this can incur a £20 fixed-penalty fine under the Road Traffic (Vehicle Emissions) Regulations 2002.
- 5.3 This is only imposed if the driver fails to turn off their engine when asked to do so. Enforcement of this legislation sits with local authorities.
- 5.4 As the enforcing officer has to give the driver the opportunity to switch off the engine first and the penalty for idling is relatively small (£20), Greater Manchester Local Authorities do not consider the Regulation to be an effective deterrent.
- 5.5 In addition, government has recently announced proposals to consult on toughen up rules on vehicle idling and increase fines for drivers who leave their engine running while parked.
- 5.6 Given the limited enforcement deterrent the GM Authorities are planning undertake more awareness raising campaigns to inform of the health impacts that idling has on air quality.

- 5.7 In addition to the above Bury Council passed a motion last year to introduce, no-idling' zones outside every school in the Borough starting with a number of pilot zones and then extended to cover areas outside children's play areas, Medical Centres, and hospital 'pick up' areas. We will progress this motion alongside the above actions and have identified a number of schools with an interest in tackling idling.
- 5.8 In parallel, GM Authorities will write to the Transport Secretary asking them to bring forward the launch of the public consultation on this issue.

6 Next Steps

- 6.1 Officers will:
- Continue to work with JAQU to clarify the 2019 Ministerial Direction, JAQU guidance and GM's legal obligations relating to the options appraisal process, and the implications of that to our schedule of work and consultation on the Plan;
 - Continue dialogue with JAQU to secure a clear response from government on our clean vehicles funding asks; and
 - Continue stakeholder engagement and awareness raising with both groups in scope of the Clean Air Zone and the general public.

7.0 CONCLUSION **See recommendations**

Appendix One

- I. This appendix summarises the purpose and contents of the additional supplementary technical Evidence Notes that are required to be formally submitted to JAQU to accompany the OBC and in response to the Ministers feedback.
- II. Pursuant to the Ministerial Direction, and in discussions with the government's Joint Air Quality Unit (JAQU) GM has updated analysis that addresses issues raised around the behavioural assumptions used and provided assurance that the proposed Clean Air Zone will deliver compliance in the shortest possible time, and that compliance cannot be achieved earlier than 2024, such analysis includes:
 - exploring whether measures targeted at the last remaining exceedance locations following implementation of a CAZ in 2021 would achieve compliance quicker;
 - updating the behavioural assumptions used to model the impact of a CAZ, following the Technical Independent Review Panel's suggestions;
 - providing further sensitivity testing on vehicle upgrade assumptions; and
 - demonstrating that a Greater Manchester CAZ D cannot bring forward compliance, including outlining the delivery challenges discussed for a GM wide CAZ D.
- III. In response 29 Evidence Notes, have been produced, namely:
 1. GM CAP Data, Evidence and Modelling: post-OBC approach
 2. GM CAP: Next steps for data collection and the development of analytical tools
 3. GM CAP: Analysis of the freight market
 4. GM CAP: Analysis of the coach market**
 5. GM CAP: ANPR Surveys: Summary of Initial Findings
 6. GM CAP: Behavioural response assumptions and available data sources*
 7. GM CAP: LGV and HGV Operational Cost Models*
 8. GM CAP: HGV Behavioural Responses Note*
 9. GM CAP: LGV Behavioural Responses Note*
 10. GM CAP: Taxi Behavioural Responses Note*
 11. GM CAP: Analysis of Bus Upgrade Options to Deliver Air Quality Compliance**
 12. GM CAP: Evidence of the impact of 2021 implementation of a CAZ C (without exemptions)
 13. GM CAP Study: Traffic Impact on Neighbouring Authorities

14. GM CAP: Local exceedances: Update*
 15. GM CAP: Implications of the EFT update for GM
 16. GM CAP: Sensitivity testing of a CAZ C in 2023 with revised behavioural response assumptions.*
 17. GM CAP: Evidence supporting the decision not to progress with a GM-wide CAZ D.*
 18. GM CAP: Minibus Vehicle Research
 19. GM CAP: Taxi and Private Hire Vehicle Fleet Research
 20. GM CAP: Greater Manchester Specialised Goods Surveys: Results Summary
 21. GM CAP: Sensitivity test: Full Electric Bus Fleet
 22. GM CAP: Addendum to Note 3: GM Comparative Statistics
 23. GM CAP: Summary update of ongoing work on local exceedances*
 24. GM CAP: Updates to the Modelling Tools post-OBC Submission for the Do Minimum scenario
 25. GM CAP: Modelling the impacts of Sustainable Journeys Measures*
 26. GM CAP: Analysis of Funds*
 27. GM CAP: Demand Sifting Tool Operating Manual*
 28. GM CAP: Taxi and Private Hire Vehicle Operational Cost Model*
 29. GM CAP: Option for Consultation Modelling Summary*
- IV. In the interests of the ongoing working relationship between the 10 GM authorities and JAQU in developing the GM CAP, all of the above reports have been issued to JAQU in draft form, and are now subject to approval.
- V. The evidence base that will underpin the Full Business Case (FBC) is still being developed. Evidence was supplied to JAQU where it was possible to do so, with the recognition that the Notes represented a work-in-progress and that more work is required to properly understand the implications of the analysis from a policy, delivery, legal and analytical assurance perspective.
- VI. Contents of the supplementary Evidence Notes:
- **'Note 1: GM CAP Data, Evidence and Modelling: post-OBC approach'** sets out the process being undertaken to deliver the Data, Evidence and Modelling requirements in support of the FBC. It also describes the evidence to be supplied to JAQU and how this responds to the feedback received from JAQU and the Technical and Delivery Independent Review Panels (the T-IRP and D-IRP).
 - **'Note 2: GM CAP: Next steps for data collection and the development of analytical tools'** provides information about further data collection and the development of tools planned as next steps, namely behavioural research of van drivers and other groups; the development of further Operational Cost

Models for other vehicle types; on-street specialized goods vehicle surveys; and the analysis of evidence emerging from the Conversation and other bodies.

- **'Note 3: Analysis of the freight market'** describes the number of Heavy and Light Goods Vehicles operating in GM, the compliance status of those vehicles, and the business and usage patterns of those vehicles.
- **'Note 4: Analysis of the coach market'** describes the number of coaches operating in GM, the compliance status of those vehicles, and the business and usage patterns of those vehicles. This evidence, and that contained in Note 3, is being used to inform scheme design and to support the development of analytical tools and modelling assumptions.
- **'Note 5: GM CAP ANPR Surveys: Summary of Initial Findings'** sets out the results of an ANPR survey conducted in January 2019 at 42 sites across GM. The survey was designed to provide a representative profile of the vehicle fleet operating in Greater Manchester in terms of vehicle type (including fuel used) and age profile, in order to update the previous data used in the OBC with a more comprehensive and robust dataset. The results show that there are not major differences between observed levels of compliance in the overall GM fleet between the 2016 and 2019 surveys. This data set is now being used widely as part of the ongoing work to refine the proposals as part of the FBC development for the CAP.
- **'Note 6: GM CAP: Behavioural response assumptions and available data sources'** sets out evidence gathered from a number of sources offering an insight into the vehicle markets in question and how they might respond to the range of measures proposed in the GM CAP. These include Stated Preference surveys that have been carried out by other CAP authorities (Sheffield and Bradford) and shared with GM.
- **'Note 7: LGV and HGV Operational Cost Models'** describes a new analytical tool that has been developed in support of the GM CAP allowing the assessment of behavioural responses to a CAZ based on operational costs by vehicle type for HGVs and LGVs. It is proposed that this tool replaces the methodology for assessing behavioural responses as applied in the OBC.
- **'Note 8: GM CAP: HGV Behavioural Responses'** sets out what behavioural response assumptions were applied at OBC for HGVs, the revised behavioural assumptions proposed for future analysis based on the HGV Operational Cost Model, and proposed next steps for analysis.
- **'Note 9: GM CAP: LGV Behavioural Responses'** sets out what behavioural response assumptions were applied at OBC for LGVs, the revised behavioural assumptions proposed for future analysis based on the LGV Operational Cost Model, and proposed next steps for analysis.
- **'Note 10: GM CAP: Taxi Behavioural Responses'** sets out what behavioural response assumptions were applied at OBC for Hackney Cabs and Private Hire Vehicles (PHVs), and consider a possible approach to updating these assumptions based on evidence derived from stated preference surveys carried out in Sheffield. It sets out proposed next steps for analysis, including the development of an Operational Cost Model for Taxis (Hackney Cabs and PHVs).
- **'Note 11: Analysis of Bus Upgrade Options to Deliver Air Quality Compliance'** was produced in response to a request from JAQU for analysis scaling the proportion of bus compliance required to deliver compliance.

Practically, this approach is very difficult to test in a way that would represent a real-world operational scenario that could be delivered as part of the CAP. Note 11 therefore presents two approaches to understand the influence of buses on compliance with the Air Quality Directive:

- how many of the GM bus service routes pass the predicted exceedance locations and the number of buses this represents compared with the GM bus operator vehicle fleet.
- how many of the modelled exceedances would remain if the preferred option (Option 8) excluded bus improvements at all (i.e. a CAZ that did not include buses as a type of vehicle to be charged).
- **'Note 12: Evidence of the impact of 2021 implementation of a CAZ C (without exemptions)'** describes analysis carried out by GM to assess the risks of implementing a CAZ C in 2021 without also implementing a two-year sunset period as was proposed in the OBC. The Note sets out analysis of vulnerability by sector, based on the proportion of the fleet that would be non-compliant in 2021 compared to 2023; analysis exploring the risk of market distortion and the potential impact on small businesses; and analysis of the likely availability (or lack of availability) of second-hand compliant vehicles.
- **'Note 13: GM CAP Study: Traffic Impact on Neighbouring Authorities'** presents the results of highway modelling carried out to assess the likelihood and potential scale of traffic re-routing to avoid a CAZ.
- **'Note 14: GM CAP Local exceedances Update'** sets out GM's approach to identifying and assessing sites where further measures may be required in order to achieve compliance in the shortest possible time. The Note presents the results of analysis carried out to assess real-world traffic conditions and to compare these to model outputs, and analysis of NO_x source apportionment and any local conditions affecting concentrations, such as canyons, including checking how accurate the representation of such conditions is in the model itself. It also sets out an update on work carried out to identify possible local solutions.
- **'Note 15: Implications of the EFT update for GM'** considers the implications of Emission Factor Toolkit (EFT) version 9.1a, released by JAQU at the end of May 2019. GM's methodology for calculating traffic emissions applies emissions factors has been derived from DEFRA's Emission Factor Toolkit (EFT) version 8.0, which was originally released in November 2017. Version 9.1a of the EFT contains fleet figures which have resulted from a recent Department for Transport (DfT) project to develop new passenger car fleet projections in light of emerging evidence regarding changes in consumer purchasing behaviour which show a shift away from diesel cars and towards petrol cars, alongside a slowing in overall new car sales.
- **'Note 16: GM CAP: Sensitivity testing of a CAZ C in 2023 with revised behavioural response'** presents the results of a sensitivity test of the impacts of a CAZ C (without any supporting measures) in 2023, applying revised behavioural responses for HGV, LGV, PHV and Hackney Cab. The bus upgrade was assumed as 100% for the purposes of this test. This test was conducted at the request of JAQU.
- **'Note 17: Evidence supporting the decision not to progress with a GM-wide CAZ D'** sets out the options appraisal process applied at OBC and presents further evidence explaining why it is not considered that a GM-wide CAZ D cannot bring forward compliance.

- **'Note 18: Minibus vehicle research'** describes the number of minibuses operating in GM, the compliance status of those vehicles, and the business and usage patterns of those vehicles.
- **'Note 19: Taxi and Private Hire vehicle fleet research'** describes the number of taxis and PHVs licensed and operating in GM and the compliance status of those vehicles. This evidence, and that contained in Note 18, is being used to inform scheme design and to support the development of analytical tools and modelling assumptions
- **'Note 20: Greater Manchester Specialised Goods Surveys: Results Summary'** sets out the results of on-street surveys carried out at three sites identified in the local exceedances study where freight was a significant contributor of emissions. The surveys provide estimates of vehicle volumes by size, compliance status and industry.
- **'Note 21: Sensitivity test: Full Electric Bus Fleet'** describes the results of a sensitivity test carried out to understand the impact on compliance of a fully electric bus network across GM. This was carried out as a theoretical test at the request of JAQU.
- **'Note 22: Addendum to Note 3: GM Comparative Statistics'** presents the results of analysis carried out at the request of JAQU to test the reasonableness of GM's assumption that the region was typical of the UK in terms of economic and business activity. It acts as an Addendum to Note 3.
- **'Note 23: Summary update of ongoing work on local exceedances'** provides an updated position on the local exceedances project, acting as a follow-up paper to Note 14 which was supplied to JAQU in draft three weeks earlier.
- **'Note 24: GM CAP: Updates to the Modelling Tools post-OBC Submission for the Do Minimum scenario'** describes a series of improvements that have been made to the underlying assumptions in the Do Minimum modelling scenario, in particular reflecting the release of EFT v9.1a and newly available data on bus services and fleets.
- **'Note 25: GM CAP: Modelling the impacts of Sustainable Journeys Measures'** sets out the methodology that has been developed to test the impacts of a package of sustainable journeys interventions, and the results of those tests.
- **'Note 26: GM CAP: Analysis of Funds'** sets out how the available tools have been used to assess the impact of different funding offers in terms of likely uptake and impact on behavioural responses. This analysis has fed into the assessment of the funding offers, alongside other evidence.
- **'Note 27: GM CAP: Demand Sifting Tool Operating Manual'** describes the Demand Sifting Tool and acts as a manual for use, setting out the underlying assumptions and methodology within the Tool. This Note has been developed to meet the TIRP request for further detail on the operation of the Tools.
- **'Note 28: GM CAP: Taxi and Private Hire Vehicle Operational Cost Model'** describes a new analytical tool that has been developed in support of the GM CAP allowing the assessment of behavioural responses to a CAZ based on operational costs by vehicle type for Hackney Cabs and Private Hire

Vehicles. It is proposed that this tool replaces the methodology for assessing behavioural responses as applied in the OBC.

- **'Note 29: GM CAP: Option for Consultation Modelling Summary' presents the results of a series of tests** of the updated Do Minimum scenario and of the full package of measures proposed for consultation for the GM CAP. Tests have been carried out for 2021, 2023 and 2025 and analysis has been carried out to estimate the forecast year of compliance, shown to be 2024 with the proposed package as per the Ministerial Direction. As such, this Note supersedes Note 16, which acted as an early test of a simplified CAZ-only scenario using an interim version of the updated tools.

- VII. The reports, save for those marked with an asterisk, will be published once they have been approved. Upon publication, copies of these reports will be available at: www.CleanAirGM.com.
- VIII. Those reports marked with a single asterisk (*) are unfinished documents and will remain unpublished until the beginning of the consultation.
- IX. As such, it is considered that the reports referred to above fall within the exception under regulation 12(4)(d) EIR and that, in all the circumstances of the case, the public interest in maintaining the exception outweighs the public interest in disclosing the information. Subject to the comments at 7.10 in relation to report number 11, all the reports referred to above will be made public shortly and in any event prior to public consultation so there will be an appropriate opportunity for public scrutiny of them. It is not considered that the public interest would be served by disclosing at this stage drafts which are incomplete.
- X. In addition, reports numbers 4 and 11, marked with a double asterisk (**) contain commercial or industrial information in respect of which confidentiality is provided by law to protect a legitimate economic interest, and disclosure would adversely affect that confidentiality. As such, it is considered these reports fall within the exception under regulation 12(5)(e) EIR and that, in all the circumstances of the case, the public interest in maintaining the exception outweighs the public interest in disclosing the information.

List of Background Papers:-

- 26th July 2019 report to GMCA GM Clean Air Plan update to



CLEAN AIR PLAN
UPDATE.pdf

- 31st March 2019 Greater Manchester's Outline Business Case to tackle Nitrogen Dioxide Exceedances at the Roadside (OBC)
- 12th March 2019 report to Bury Cabinet: GM Clean Air Plan – Outline Business Case
- 1st March 2019, report to GMCA: Greater Manchester's Clean Air Plan – Tackling Nitrogen Dioxide Exceedances at the Roadside - Outline Business Case

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- 11th January 2019, report to GMCA/AGMA: Clean Air Update
- 14th December 2018, report to GMCA: Clean Air Update
- 30th November 2018, report to GMCA: Clean Air Plan Update
- 26th October 2018, report to GMCA: GM Clean Air Plan Update on Local Air Quality Monitoring
- 15th November 2018, report to HPEOS Committee: Clean Air Update
- 16th August 2018, report to HPEOS Committee: GM Clean Air Plan Update
- 10th April 2018, report to Bury Overview and Scrutiny - Air Quality Update
- 5th February 2018, report to Bury SLT Cabinet – Greater Manchester Clean Air Plan – Strategic Outline Case
- UK plan for tackling roadside nitrogen dioxide concentrations, Defra and DfT, July 2017

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REPORT FOR DECISION

Agenda Item	
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DECISION OF:	CABINET
DATE:	13 JANUARY 2020
SUBJECT:	BURY – GM TOWN OF CULTURE 2020: PLANS & PROPOSALS
REPORT FROM:	THE LEADER OF THE COUNCIL
CONTACT OFFICER:	DEPUTY CHIEF EXECUTIVE (CORPROATE CORE)
TYPE OF DECISION:	NON KEY
FREEDOM OF INFORMATION/STATUS:	This paper is within the public domain
SUMMARY:	Bury was successful in its bid to become the first GM Town of Culture 2020. This report summarises the basis of the bid; activity proposals and governance for the initiative over the year ahead.
RECOMMENDATION	<p>The Cabinet is asked to:</p> <ol style="list-style-type: none"> 1. welcome the choice of Bury as GM Town of Culture 2020; 2. approve the Council contribution of £40k 3. approve the arrangements for implementation as set out in the report.
IMPLICATIONS:	
Corporate Aims/Policy Framework:	Do the proposals accord with the Policy Framework? Yes
Statement by the S151 Officer: Financial Implications and Risk Considerations:	<p>The bid requires Council funding of £40,000 which has been identified from underspend in non-service specific areas.</p> <p>In addition a further match funds of £110,000 will be secured, for which investment proposals are set out.</p>
Equality/Diversity implications:	No (see paragraph below)
Considered by Monitoring Officer:	

	(There are no legal or governance issues at this stage).
Wards Affected:	All
Scrutiny Interest:	Overview and Scrutiny Panel

1.0 Background

1.1 In December 2020 Bury was successful in its bid to become GM Town of Culture 2020. Bury's bid was praised for having a clear vision, being of the moment and a "powerful concept that was uplifting and life affirming". The year ahead gives Bury an important opportunity to celebrate the wealth of existing community arts and culture activity within the Borough. This papers sets out the strategic intent behind an annual Town Of Culture within Greater Manchester and our proposals for the prestigious year ahead.

2.0 The Greater Manchester Town of Culture Initiative

- 2.1 The Mayor of Greater Manchester has established an annual award for GM Town of Culture, designed to highlight the distinctive creativity and diversity of one of Greater Manchester's many towns. The intention is to put a spotlight on the remarkable art, culture and heritage that exists across Greater Manchester
- 2.2 The award is based on the UK City of Culture concept, which was introduced in 2009 by Greater Manchester Mayor, Andy Burnham, when he was Culture Secretary, built on the success of Liverpool's year as European Capital of Culture in 2008
- 2.3 The award includes the allocation of £50,000 of funding to develop and programme exciting events and activities that celebrate the identity of our Borough. In addition the Victoria Wood Foundation have donated a contribution of £60 000 and a further allocation of £40 000 has been committed by Bury Council.

3.0 Bury's successful bid to become GM Town of Culture 2020

- 3.1 Bury has been a leader in visual and performing arts for some time. The culture offer was framed within a theme of "Happy" for the GM bid. The concept is the culmination of many years of cultural development in Bury, wrapped around how the work and legacy of Victoria Wood, one of Bury's favourite daughters, made her audiences feel. The "Happy" cultural proposition has a quantitative and theoretical framing that happiness, secured from the strength of community and cultural offer, has a positive effect on well-being, quality of life, life satisfaction and social cohesion of happiness. The declared objectives are to:
 - raise the regional, national and international profile of the Borough as a cultural destination
 - embed Culture as a key deliverer of Bury's Strategy 2030, to raise optimism and improve life chances for our residents
 - promote civic pride, strengthen community cohesion and contribute to health and wellbeing.

- 3.2 The *Happy* bid was produced in conjunction with the Victoria Wood Foundation, who are also making a significant funding contribution. The Council is working in partnership with the Foundation and Wood's Literary Estate in order that *Happy* feels like it has been curated in partnership with Victoria.
- 3.3 At the heart of the Bury proposal is a six month cultural programme exploring 'happiness' with a *Happy* festival, currently planned over Victoria's birthday weekend from Friday 15th – Sunday 17th May 2020 to showcase this. The bid proposes that a *Happy* programme will be delivered to showcase Bury's:
- visual and performing arts – both showcasing the existing offer and a focus on talent development including opportunities for trainees at *Happy* events to learn the skills involved in running events, technical skills and creative skills such as writing and performing
 - great cultural venues, heritage sites and attractions and vibrant programme of activity on offer throughout the year. As well as celebrating the annual events plan, spaces will also be used to curate performances during the year and bring together local youth groups and schools with older audiences to learn to dance, to sing a song, to play an instrument, to join in with tea dances, en-masse music jams, a 'scratch' choir and social interactions that encourage conversation and learning from each other
 - 'green' borough with many parks awarded Green Flag status
 - stakeholders in the community who have the networks and expertise to reach people who may be socially isolated, marginalised or are from areas of deprivation, such as Age UK, Bury Library Service, Six Town Housing, the U3A and Storybox, who support residents with dementia. We intend to build on the Culture Champions model that already exists and extend it with the aim for Bury to be the most inclusive Town of Culture with support to access for those with hidden disabilities and those most at risk of social isolation/loneliness.

The bid also committed to a series of new events and opportunities including:

- a talent development programme in writing, comedy, performance, music, direction and production, offering a platform to perform, and opportunities to learn and be mentored by high quality professionals such as Victoria's Musical Directors, Hallé musicians, high profile comedians, Directors and Producers
 - a series of innovative, bespoke events including:
 - a "Symposium and sharing" event based on selected items from the Victoria Wood archive;
 - the *Happy* festival itself and
 - a finale of performances at the *Happy Proms* event at Burrs Country Park, an amalgamation of all the work developed for the festival.
- 3.4 In addition to the programme of arts committed to within the bid, it is also proposed that the *Happy* programme includes activity across:
- each of the six town centres, as places where communities gather and culture thrives and
 - a parallel workstream to develop the Sports offer as part of the physical activity strategy.

- 3.5 Planned outcomes and outputs from the year of celebration are:

- Arts and culture based at centre of launching Bury's 10 year strategy
- A programme of performance and participation
- the Borough's sense of identity further strengthened through community culture activity within its six Towns
- A new network of cultural organisations working together 2020 – 2022
- An increase in visitors/audiences to BAM and the Met by 20% during the project period - this matches the ambition of the Greater Manchester Cultural Strategy to increase participation in culture by 20% by 2024.
- A cohort of newly developed talent - target of 500 local residents participating in the programme and 1000 young people through schools, colleges and Bolton University.
- A 'culture' channel on the Bury Directory to showcase local opportunities, activities, events, groups and 'cultural assets' on people's doorsteps whilst promoting self-help agenda.
- A wide demographic of communities inspired to participate in activities, perhaps for the first time. Target participants to include; Jewish communities, BAME and LGBTQ participants, as diverse underrepresented groups for culture in Bury. The talent development programme, and general marketing for participation and audiences will identify routes to market specifically to these groups. Targets to be set at:
 - 10% participation/audiences - Jewish (10.2% of the population)
 - 11% participation/audiences - BAME (10.8% of the population)
 - 10% participation/audiences - LGBTQ (2.4% GM estimate of the LGBTQ+ population for 2013-2015 by ONS)
- A model for an annual festival with a sustainable programme and proven success for future funders, sponsors and audiences
- A newly launched Community Leadership Group
- Raised aspirations for the borough - the baseline of participants/audiences will be established at start of the project in January 2020 and assessed again at the end of the programme.
- New links and relationships with GM Culture Fund recipients
- A better understanding of what makes our communities happy and how culture can have an impact on happiness.

4.0 Delivery Plans and Governance

4.1 The *Happy* programme will be developed into a detailed delivery plan with clear leads and governance which will be organised across the following themes:

- Visual and performing arts
- Heritage, including an events plan for the whole of 2020 which includes the work of all partners in the borough, described above
- Social culture including all communities of interest and each of our townships
- Talent development, also led by BAM
- Town centres
- Sport

4.2 *Happy* will be led by the Council and delivered by a community governance group, at the heart of a new, community-led approach to delivery as part of Bury 2030. The constitution of this group is being developed but will include representation from:

- Bury Arts museum
- the Met
- the Victoria Wood Foundation, as key sponsors
- local businesses
- leaders of local attractions including the Fusiliers museum and East Lancs Railway

4.3 The Leader will provide political leadership to the programme for Bury Council and take the portfolio lead. The Leader will be supported by all Cabinet Members who will be involved as appropriate through their portfolios including:

- Corporate Affairs
- Communities
- Children's services
- Environment
- Finance and
- Health and care.

4.4 In addition to local partners there is an ambition to engage more widely across GM and nationally to deliver our year as Town of Culture, including:

- our close working relationship with core funders the Victoria Wood Foundation, her Literary Estate and colleagues will continue, in order that *Happy* feels like it has been curated in partnership with Victoria
- The Hallé will be invited to support our talent development programmes working with new composers, new music for brass, young musicians and as part of our *Social* programme bring music to gatherings and events and to communities, both at the Museum and in care homes in the borough.
- A network of national artists who have indicated their intent to get involved, including Jasper Rees (author and journalist - VW autobiography), Nigel Lilley, Dr Pete Deakin (Lecturer in Film Studies - University of Salford), Maxine Peake, Ted Robbins and Head of BBC Comedy.
- Bury Arts Museum are also setting up affiliate partnerships with cultural organisations and local networks to support the outreach programme and access to the communities of Bury, including Head for the Hills, East Lancs Railway (ELR), Fusilier Museum, Bury Collective, Gang of Five, ALFA (music provision & resources for schools and the community), Bury Libraries, Local Cultural Education Partnership, local brass bands such as Besses o' th' Barn, local schools, Bury Hospice, Bury College, Health Innovation Manchester, MOSI, Bolton University and Salford University
- Grass roots organisations such as Glaston-Bury, Bury Pride, Collabor8 and Prestwich Arts Festival will also be given the opportunity to align with *Happy* and access high quality arts programming through our partnerships. We will work with local, culturally important partners (such as Bury Market) to support delivery of the programme as both venues and sources of inspiration and celebration that are uniquely 'Bury' and provide the programme with a cultural richness

4.5 Discussions are taking place with Bury's local colleges with regards to designing a logo/brand for the year as a whole, with the intention to celebrate local creative talent, and this will also be at the heart of an updated visitbury.com website to showcase the year. Similarly, a specific email address townofculture@bury.gov.uk to support co-ordination of related activity.

5.0 Funding

5.1 Total one-off resources of £150 000 are available to deliver the proposals in this paper. This is comprised of:

- £60,000 from the Victoria Wood Foundation
- £50 000 from GMCA funds
- A one-off funding commitment of £40 000 was also made by the Council as part of the bid

Allocation proposals will be made once the overall programme is developed.

6.0 Next Steps

6.1 There will be a local launch of Bury's year as Town of Culture during January, to which all delivery and associate partners referenced in this report will be invited. The purpose of this event will be to show case our success in securing the accolade and co-design the delivery plan and ideas for the year ahead.

7.0 Recommendations

7.1 The Cabinet is asked to:

- i. welcome the choice of Bury as GM Town of Culture 2020;
- ii. approve the Council contribution of £40k
- iii. approve the arrangements for implementation as set out in the report.

**MINUTES OF THE GREATER MANCHESTER GMCA MEETING
HELD ON 25 OCTOBER 2019 AT SALFORD CIVIC CENTRE**

PRESENT:

Greater Manchester Mayor	Andy Burnham (In the Chair)
Greater Manchester Deputy Mayor	Baroness Bev Hughes
Bolton	Councillor David Greenhalgh
Bury	Councillor Tamoor Tariq
Manchester	Councillor Sue Murphy
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Tom McGee
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor David Molyneux

IN ATTENDANCE:

Rochdale	Councillor Sara Rowbotham
Tameside	Councillor Leanne Feeley

OFFICERS IN ATTENDANCE:

GMCA – Chief Executive	Eamonn Boylan
GMCA - Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
Bolton	Sue Johnson
Bury	Geoff Little
Manchester	Joanne Roney
Rochdale	Steve Rumbelow
Salford	Jim Taylor
Stockport	Mark Fitton
Tameside	Jayne Traverse
Trafford	Sara Todd
Wigan	Alison McKenzie-Folan
Office of the GM Mayor	Kevin Lee
GMCA	Simon Nokes
GMCA	Julie Connor
GMCA	Sylvia Welsh
GMCA	Nicola Ward
TfGM	Simon Warburton
TfGM	Kate Brown

BOLTON

BURY

MANCHESTER

OLDHAM

ROCHDALE

SALFORD

STOCKPORT

TAMESIDE

TRAFFORD

WIGAN

GMCA 213/19

APOLOGIES

RESOLVED /-

That apologies for absence were received and noted from Cllr Richard Leese – Cllr Sue Murphy attending (Manchester), Cllr Elise Wilson – Cllr Tom McGee attending (Stockport), Cllr David Jones – Cllr Tamoor Tariq attending (Bury).

Cllrs Andrea Simpson (Bury), Susan Baines (Bolton), Bev Craig (Manchester), Arroj Shah (Oldham), Janet Emsley (Rochdale), Paula Boshell (Salford), Joanne Harding (Trafford) and Jenny Bullen (Wigan).

Tony Oakman – Sue Johnson attending (Bolton), Carolyn Wilkins (Oldham), Pam Smith – Mark Fitton attending (Stockport) and Steven Pleasant – Jayne Traverse attending (Tameside).

GMCA 214/19

CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

1. Councillor John Ferguson

The GM Mayor informed Members of the Combined Authority of the recent death of Councillor John Ferguson, a much respected long standing Salford Councillor who was a dynamic force, especially in relation to pursuing socialism for the residents of Salford. The City Mayor of Salford, Paul Dennett added that he was a humble, caring, honest, selfless hard working Councillor who will be greatly missed. Members were advised that the funeral for Councillor Ferguson would be held later in the day.

2. The introduction of IOPS at Greater Manchester Police

The GM Mayor reported on the recent introduction of the new IOPS system for Greater Manchester Police (GMP) providing the background behind the decision to upgrade; the issues faced delivering the rollout and the more recent work to address these. The Police and Crime Panel have also been kept informed of the issues and work undertaken to resolve them.

Beverley Hughes, Deputy Mayor for Policing & Crime assured the GMCA that the implementation of the new system was being closely monitored by herself and the GM Mayor, adding that it was an essential upgrade for the Police Force. The introduction of the system was work in progress, and would remain so for the forthcoming months. Partner organisations were thanked for their assistance during the transition period.

Ian Hopkins, Chief Constable of Greater Manchester Police had been invited to attend the meeting to provide Members with an update to respond to any particular issues

of concern. He reported that despite some initial challenges with the implementation of IOPS, that policing had been continuing as normal. Any risks arising had been addressed immediately, and call response times and numbers of open crime cases were now returning to normal levels.

He reported that policing across the UK remained under significant pressure, with considerable resourcing cuts, high levels of demand and an increase in serious high-profile policing issues. These factors had contributed to a rise in staff stress-related illness, but it was envisaged that IOPS would help to increase the confidence levels of staff in general policing processes and continue to support the overall trend of fewer police officers leaving the force.

IOPS has the potential to increase levels of transparency, whilst saving £0.5m of revenue costs, and through its introduction, any potential risks to Greater Manchester as a result of system error would also be reduced. Currently, both the old and new systems were being operated in tandem to ensure that any required intelligence was still being shared with frontline staff. This information would be available via IOPS going forward, providing support to frontline officers as effectively as possible.

Now that Greater Manchester Police were operating at the National Data Standard, one of the key priorities would be to work with Local Authorities in triaging children and vulnerable adult social care cases as soon as possible, and reduce the number of unassigned cases.

Members commented that communications with Local Authorities throughout this process could have been more improved to ensure that issues could have been addressed promptly and sooner. Accurate messages could have then been shared with other frontline staff. Some Local Authorities reported positive communication between their officers and GMP, yet agreed that there could still be some learning from this experience.

Members further expressed concerns as to recent articles in the media which reported a backlog of open crime cases, especially in relation to unassigned safeguarding cases still awaiting referrals, which needed to be addressed as a matter of urgency.

Thanks were expressed to staff at GMP for coping with the challenges following the introduction of the new IOPS system, and recognition was given to the other improvements made, including the introduction of live chat and the 101 service.

Members welcomed the support offered to GMP staff who had experienced trauma, however some victims of crime were not in receipt of support given if their crimes were deemed as low level, which consequently resulted in a lack of public confidence. GMP were urged to look to address how such crime reporting was handled, and how residents could be further reassured that these matters were of interest to the Police.

In response, the Chief Constable reported that the GMP Communications Plan would be improved as a result of evaluating the introduction of IOPS, would endeavour to remain as transparent to the public as possible, and that partnership working was integral to keeping residents safe.

Officers would continue to seek to close those open cases which have been dealt with, to ensure reported figures were as accurate as possible. It was also hoped that once the IOPS system was fully integrated, resident confidence levels would increase. GMP would have to continue to prioritise its activity against the threat, harm and risk model.

The GM Mayor thanked the Chief Constable for his attendance and the opportunity to address these issues in a public forum to ensure a shared understanding of the accurate current position.

RESOLVED /-

1. That the GMCA express its condolences to the family of Councillor John Ferguson following his recent death, recognising the significant contribution he made to Salford, and his enthusiasm for socialism.
2. That the update on the progress of the issues relating to the introduction of the IOPS system by Greater Manchester Police and the ongoing improvements be noted.
3. That it be noted that the legacy system was still in operation in the background and available during the transition period.
4. That the work with GM Local Authority Directors of Children's Services to understand the triage process for children and vulnerable adults be noted and that the importance of partnership working to keep residents safe was acknowledged.
5. That GM Local Authority Chief Executives be provided with the latest data regarding the back log of cases for their respective districts, with a view to ensuring joint working to implement a plan for addressing the back log of cases as a matter of urgency.
6. That it be agreed that communication with GM Leaders and Chief Executives be improved, with regular communication on progress to be provided going forward.
7. That the GMCA expressed its thanks to the Chief Constable for providing an update on the issues faced in introducing the IOPs systems, providing Members with the opportunity to raise specific issues to be addressed and concerns and be made aware of the accurate current position with the integration of the IOPS system.

GMCA 215/19 DECLARATIONS OF INTERESTS

RESOLVED /-

That it be noted that Councillor Tom McGee declared a personal interest in relation to item 14 'GM Culture Funding 2020 Onwards' as a trustee of the Greater Manchester Centre for Voluntary Organisation (GMCVO).

**GMCA 216/19 MINUTES OF THE GMCA MEETING HELD ON 27 SEPTEMBER
AND 7 OCTOBER 2019**

RESOLVED /-

That the minutes of the meeting held 27 September and 7 October 2019 be approved as a correct record.

**GMCA 217/19 GMCA AUDIT COMMITTEE - MINUTES OF THE MEETING HELD
9 OCTOBER 2019**

RESOLVED /-

That the minutes of the GMCA Audit Committee held 9 October 2019 be noted.

**GMCA 218/19 GMCA RESOURCES COMMITTEE – MINUTES OF THE MEETING HELD
15 OCTOBER 2019**

RESOLVED /-

That the minutes of the GMCA Resources Committee held 15 October 2019 be noted.

**GMCA 219/19 GREATER MANCHESTER TRANSPORT COMMITTEE – MINUTES
OF THE MEETING HELD 11 OCTOBER 2019**

RESOLVED /-

That the minutes of the meeting held 11 October 2019 be noted.

GMCA 220/19 GMCA APPOINTMENTS

RESOLVED /-

1. That the appointment of Councillor Wendy Cocks, as a substitute member for Councillor Sara Rowbotham (Rochdale), to the Joint Health Commissioning Board be noted.
2. That the appointment of Councillor Keith Cunliffe to replace Councillor Terry Halliwell (Wigan) to the Greater Manchester Pension Fund be noted.

GMCA 221/19 SPORT ENGLAND MEMORANDUM OF UNDERSTANDING REFRESH (GM MOVING)

The GM Mayor reported the unique relationship which had led to an innovative partnership with Sport England and £10m of funding being realised across Greater Manchester. Since the initial MOU, GM had seen an increase in physical activity by 1.7% (three times the national average) which was a significant step towards the GM Moving target and was beginning to reduce the gap between the least and most active. In introducing the report, Councillor Brenda Warrington reminded the meeting that the Health & Care Board had considered the paper earlier in the day and that GM was positively progressing towards the active target.

Members commented that this was a very positive story, within which there had been many examples as to how activity can be incorporated into everyday life, and should not be seen as an unachievable ask, but seen as a potential contributor to reducing congestion in addition to improving health.

RESOLVED /-

1. That the progress and impact of GM Moving to date be noted.
2. That it be noted that the Health & Social Care Board had considered and endorsed the refreshed MoU earlier in the day.
3. That the refreshed MOU (appendix 1), the direction of travel and the shared priorities of focus be approved.
4. That it be agreed to continue the GMCA's commitment to support the ambitions of GM Moving and the whole system approach needed to have population scale impact.
5. That it be agreed that the refreshed MOU would continue to be steered by the GM Moving Executive, chaired by Steven Pleasant, with senior representatives from GMCA, GM Health and Social Care Partnership, Transport for Greater Manchester, Sport England, GreaterSport, GM Active and representatives from the VCSE.
6. That it be noted that progress against the GM Moving Plan would be tracked with regular updates to the GM Health and Care Board.

GMCA 222/19 GREATER MANCHESTER LOCAL INDUSTRIAL STRATEGY IMPLEMENTATION

Jim Taylor, Lead Chief Executive for Economy introduced a report on behalf of Councillor Richard Leese, Portfolio Lead for Economy which provided an update on the Implementation Plan for the GM Local Industrial Strategy (LIS) and the associated resource requirements.

The Implementation Plan forms part of a suite of documents which were the key drivers for GM, and was a grass roots response to the Local Industrial Strategy, utilising established arrangements to govern its delivery.

Members were interested in the detail of the Delivery Plan and how the priorities would be delivered, officers confirmed that the priorities cut across all portfolio areas, and that their delivery will be pan-GM.

The GM Mayor summarised that along with the GMSF, the Implementation Plan would look to rebalance skills, jobs and investment opportunities in the north of GM, and that despite a lack of clarity from Government regarding the status of the Local Industrial Strategy, GM remained committed to it's delivery.

RESOLVED /-

1. That the work underway to implement the GM Local Industrial Strategy be noted and that the proposed governance arrangements be agreed.
2. That the Year 1 Milestones (Annex 1) be agreed.
3. That the request for £3m of funding over three years to support the implementation of the GM Local Industrial Strategy, to be sourced from Retained Business Rates, be approved.
4. That authority be delegated to the GMCA Treasurer, in consultation with the GM Portfolio Chief Executive for Economy and the Deputy Mayor and Portfolio Lead for Economy, to finalise the budget and allocation of the projects for GM Local Industrial Strategy Implementation following consultation with the Growth Board.
5. That GM's commitment and determination to the implementation of the Local Industrial Strategy be made clear to Government.

GMCA 223/19 BREXIT PREPAREDNESS UPDATE

Jim Taylor, Lead Chief Executive for Economy took Members through a report on behalf of Councillor Richard Leese, Portfolio Lead for Economy which provided an update on the preparations underway across Greater Manchester in anticipation of the UK leaving the European Union. He reported that there was a Communications Plan being delivered across GM to ensure as much information as possible was available to businesses and residents, overseen by the Economy Resilience Task Force. The Task Force is currently meeting on a fortnightly basis to undertake shared cross organisational planning.

RESOLVED /-

That the update on Brexit preparatory work underway across Greater Manchester be noted.

GMCA 224/19

GREATER MANCHESTER ARMED FORCES COVENANT DELIVERY

The GM Mayor introduced a report which provided an update on the progress of work following the initial signing of the MOU, detail of future initiatives and campaigns and sought endorsement of the current approach to deliver a coherent regional approach to provide a gold standard offer to the Armed Forces community. He reported that there had been significant work on the mental health strand, and a widening of the offer in relation to sporting opportunities. In recognition of these initiatives, a number of GM Local Authorities (and the GMCA) were in line for, and had recently achieved awards from the Ministry of Defence.

Members thanked officers of the GMCA for their work to support veterans, noting that Greater Manchester offer a very positive aspiration for other areas of the UK. However, there were many contributors to this agenda, and thanks were also expressed to staff within Local Authorities, partner organisations and the voluntary sector for their efforts to improve the GM offer to veterans. The GMCA was advised that Oldham Council had undertaken a change in policy to assist veterans to be re-housed as quickly as possible with additional appropriate support.

Members were also reminded that there were substantial numbers of GM Local Authority employees within the Army Reserve Unit and the outstanding support should continue.

RESOLVED /-

1. That the update provided on progress made to deliver against the Armed Forces Covenant coherently across Greater Manchester be noted.
2. That the forthcoming developments across work strands to further enhance delivery of GM's Armed Forces Covenant be noted.

3. That the proposal to continue the Armed Forces Covenant post within GMCA be approved.
4. That the current funding arrangements in place up to end of March 2021 and the proposals for further external funding as outlined in paragraph 4.2 of the report be noted.
5. That the GMCA record its thanks to Steven Pleasant, Lead Chief Executive, and Chris Thomas at the GMCA, Local Authority Members and Officers from across GM for their work in the development and delivery of the GM Armed Forces Covenant.
6. That the GMCA record it's thanks to Jon Rouse and the Health and Social Care partnership for the work undertaken to help with mental health issues, specifically the suicide prevention work.
7. That the awards received by GM Local Authorities, to deliver the Armed Forces Covenant be recognised and acknowledged.
8. That the change in housing policy by Oldham council, assist veterans to be rehoused quickly, with appropriate support be noted.

GMCA 225/19 HOMELESSNESS UPDATE

The GM Mayor updated the GMCA on the current work and progress towards the goal to end rough sleeping. He reported that the last count had indicated there were 45 less rough sleepers across Greater Manchester than the same time last year, counting 195 people, which was a significant testament to the work being undertaken across each Local Authority.

GM was one of the three pilot areas for Housing First, a scheme based on successful schemes already underway in Europe offering a range of support alongside homes for rough sleepers. To date there had been 33 individuals permanently housed through the scheme, with additional resources planned for the next few months to increase availability.

'A bed every night' was an example of the dividend for Greater Manchester as a result of devolution. Already 358 people were using the scheme, with over 400 provisions becoming available by November 2019. With thanks to the NHS input, phase two had been strengthened and health support was also now available to rough sleepers.

He advised that 195 people on the streets was still too many, and there was always more that GM could do to support people into homes. However, many of the national contributing factors to homelessness remain, and Government must address these if they were serious about achieving their target to end rough sleeping.

Members echoed these concerns, and commented that structural issues will continue to impact homelessness unless they were addressed. Specifically, Government need to: provide more social affordable housing; implement measures to tackle low standard private rented housing; reduce the negative impact on families from welfare reform; give some security to a currently precarious labour market; and make significant contributions to mental health services. Members were pleased to see the interventions across GM, however recognised that each of the numbers represented a human life and prevention was key to ensuring that homelessness trends continue to improve.

Members recognised the significant example of co-production represented through the work of the Homelessness Action Network and the positive outcome for the 800 people who have been able to move forward through the support of the homelessness programme.

RESOLVED /-

1. That the report be noted.
2. That the significant reduction in the numbers of individuals sleeping rough, compared to the same period in 2018, be acknowledged.
3. That the GMCA record it's thanks to the officers and voluntary organisations from across Greater Manchester who were delivering the homelessness agenda, recognising that there was lots more work to be undertaken, including lobbying Government for funding and the need for structural changes.

GMCA 226/19

GMCA CULTURE FUNDING 2020 ONWARDS

Councillor David Greenhalgh, Portfolio Lead for Culture, took Members through a report which summarised the progress of the first year of the GM Culture Portfolio and outlined a proposed revised approach to the delivery of the GM Cultural Strategy which looked to widen the opportunities for all organisations across Greater Manchester to be successful in applying for cultural funding.

Members thanked Councillor Greenhalgh for the opportunity for collaboration on this report, and welcomed the opportunity to diversify the funding offer through the introduction of a 15% ceiling for each awarded fund.

RESOLVED /-

1. That the progress to date within the GM Cultural Portfolio, in particular the increase of 39% in engagement with GMCA funded cultural organisations as a result of a new investment approach agreed by GMCA for 2018-2020, be noted.

2. That the proposed revised approach to GMCA investment in culture from April 2020 onwards be approved, namely:
 - continuation of GMCA investment in cultural organisations and activity across GM
 - that criteria for cultural organisations bidding for GMCA Culture Fund remain the same as 2018-2020 programme (set out in paragraph 3.3)
 - top-slicing into a separate budget, and at current percentage, non-cultural activity funding currently funded via the GM Cultural and Social Impact Fund
 - Ring-fence up to £270,000 of the GM Cultural Fund per annum to GM Culture Strategy priorities where they cannot be delivered by a single organisation, but will work with multiple cultural organisations and partners to increase cultural activity and resident engagement
 - Agree that, in line with current practice, the portfolio and programme management costs should be found from within the GMCA Cultural Fund budget
 - That the GMCA Culture Fund programme should be in place for two years (2020/21-2021/2022)
 - That, in reaching final recommendations about the portfolio of grants to award, a flexible approach will be needed to consider the issues of balance (across art form, geography and sustainability of the whole GM cultural eco-system) and overall resources available. As part of this process GMCA is minded to consider limiting the amount of funding any single cultural organisation can receive to no more than 15% of the Greater Manchester Cultural Fund subject to understanding the impact on the viability of any organisation affected.
3. That the GMCA record its thanks to Councillor David Greenhalgh, and officers of the GMCA for their collaboration in progressing the future culture funding proposals.

GMCA 227/19

**GMCA GROWTH DEAL (1, 2&3) – SIX MONTHLY TRANSPORT
PROGRESS UPDATE**

The GM Mayor introduced a report which provided an update on the latest position in relation to the Local Growth Deal Transport Programme, that currently included a number of schemes across GM of varying sizes and complexities.

RESOLVED /-

1. That the current position in relation to the Growth Deal Major Schemes programme be noted.
2. That the current position in relation to the Growth Deal Minor Works and Additional Priorities programmes be noted.
3. That full approval for the Manchester Salford Inner Relief Route - Great Ancoats Street Scheme be granted and that the associated funding release to Manchester City Council of the remaining £8.213 million of the total £8.8 million Local Growth Deal funding to enable the delivery of the scheme, be approved.
4. That the funding of up to £1.15 million for the Rochdale Town Centre connectivity minor works scheme, be approved.
5. That the funding of up to £1.65 million advance utility works for the A5063 - Trafford Road Major Scheme under the arrangements, be approved.

GMCA 228/19 RAIL STATION ALLIANCE UPDATE

The GM Mayor took Members through a report which provided an update on the progress to date for the Greater Manchester Rail Station Alliance, whose ambition was for full devolution of all rail stations.

RESOLVED /-

That the report be noted.

GMCA 229/19 GMCA REVENUE BUDGET UPDATE 2019-20

Councillor David Molyneux, Portfolio Lead for Resources & Investment, introduced a report which informed the GMCA of the 2019/20 forecast revenue outturn position at the end of September 2019.

RESOLVED /-

1. That the Mayoral General forecast revenue outturn position for 2019/20 which shows an underspend against budget of £1.6 million be noted.
2. That the Mayoral General – Fire forecast revenue outturn position for 2019/20 which shows an underspend against budget of £2.378 million be noted.
3. That the Mayoral General – Fire forecast does not incorporate the potential outcomes of the decision making to process on the Programme for Change Outline Business Case be noted.

4. That the GMCA General budget forecast revenue outturn position for 2019/20 which shows an underspend against budget of £0.177 million be noted.
5. That the Transport forecast revenue outturn position for 2019/20 which was in line with budget be noted.
6. That the GM Waste forecast revenue outturn position for 2019/20 which was in line with budget be noted.
7. That the TfGM forecast revenue outturn position for 2019/20 be noted.
8. That the increase to the GMCA General budget of £11.167 million be approved.
9. That the budget virement of £0.18 million from budgeted GM Housing Investment Fund surpluses to facilitate the new Housing Delivery Team be approved.

GMCA 230/19

GMCA CAPITAL UPDATE 2019-20

Councillor David Molyneux, Portfolio Lead for Resources & Investment, presented a report which updated Members on the GMCA's capital expenditure programme.

RESOLVED /-

1. That the current 2019/20 forecast compared to the previous 2019/20 capital forecast approved at the July 2019 GMCA meeting be noted.
2. That authority be delegated to the GMCA Treasurer to agree minor variations in grant allocations to districts as required.

GMCA 231/19

**GREATER MANCHESTER HOUSING INVESTMENT LOANS FUND
– REVISED INVESTMENT STRATEGY**

Salford City Mayor, Paul Dennett, Portfolio Lead for Housing, Homelessness & Infrastructure, introduced a report which set out a revised Investment Strategy for the GM Housing Investment Loans Fund. He reported that the Strategy looked to improve the housing offer for Greater Manchester over the next 10-15 year period where it was anticipated that demand would continue to override the supply of housing without significant investment.

RESOLVED /-

That the revised Investment Strategy for the GM Housing Investment Loans Fund be approved.

GMCA 232/19

**GREATER MANCHESTER INVESTMENT FRAMEWORK PROJECT
UPDATES**

Clerks note: This item was withdrawn.

GMCA 234/19

**GREATER MANCHESTER INVESTMENT FRAMEWORK AND
CONDITIONAL PROJECT APPROVAL**

Clerks note: This item was withdrawn.

**MINUTES OF THE GREATER MANCHESTER GMCA MEETING
HELD ON 29 NOVEMBER 2019 AT NO 1 RIVERSIDE, ROCHDALE**

PRESENT:

Greater Manchester Mayor	Andy Burnham (In the Chair)
Greater Manchester Deputy Mayor	Baroness Bev Hughes
Bolton	Councillor David Greenhalgh
Manchester	Councillor Richard Leese
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Elise Wilson
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor David Molyneux

IN ATTENDANCE:

Rochdale	Councillor Janet Emsley
Rochdale	Councillor Sara Rowbotham
Tameside	Councillor Leanne Feeley
GM Transport Cttee	Councillor Roger Jones

OFFICERS IN ATTENDANCE:

GMCA – Chief Executive	Eamonn Boylan
GMCA - Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
GMCA - Treasurer	Richard Paver
Bolton	Tony Oakman
Bury	Geoff Little
Manchester	Joanne Roney
Rochdale	Steve Rumbelow
Salford	Jim Taylor
Stockport	Pam Smith
Tameside	Steven Pleasant
Trafford	Sara Todd
Wigan	Alison McKenzie-Folan
Office of the GM Mayor	Kevin Lee
GMCA	Simon Nokes
GMCA	Julie Connor
GMCA	Sylvia Welsh

BOLTON

BURY

MANCHESTER

OLDHAM

ROCHDALE

SALFORD

STOCKPORT

TAMESIDE

TRAFFORD

WIGAN

GMCA
TfGM
TfGM

Nicola Ward
Simon Warburton
Kate Brown

GMCA 235/19

APOLOGIES

RESOLVED /-

That apologies for absence were received and noted from Councillor David Jones and Councillor Andrea Simpson (Bury), Councillors Sue Murphy and Councillor Bev Craig (Manchester), Councillor Tom McGee (Stockport), Councillor Mark Aldred and Councillor Jenny Bullen (Wigan) and Carolyn Wilkins (Oldham).

GMCA 236/19

CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

a) Fire - Bolton Cube

The GM Mayor thanked members of the Greater Manchester Fire and Rescue Service (GMFRS) for their exemplary and professional response to the recent fire at Bolton Cube student accommodation. He reported that thankfully there had been no fatalities or serious injuries and acknowledged how learning exercises in relation to command and evacuation procedures following the Grenfell fire had made a significant difference as to how the fire service responds to incidents of this scale. He further thanked both students and staff from Bolton University who offered outstanding support to those affected.

This incident highlighted further the ongoing situation regarding cladded buildings, and emphasised the important role of the High Rise Task Force in supporting frontline services to better respond and also continue to lobby Government on this issue.

City Mayor Paul Dennett, Portfolio Lead for Housing, Homelessness and Infrastructure, added that the Bolton Cube building had been inspected by GMFRS in 2017, and it was reported that the cladding did not include any aluminium composite. In 2018 a further assessment was undertaken an appropriate action undertaken. Following the incident at Bolton Cube, a full investigation was underway. Alongside this, the High Rise Task Force have undertaken an independent review of building regulations and the Fire Safety Order which has highlighted that the current legislative system was not fit for purpose. Government austerity was contradicting any promise of prioritisation for the removal and replacement of combustible cladding. The criteria in relation to the height of the building, and the composition of the cladding materials were also too restrictive, with the burden of the costs of replacing cladding being borne by residents. The Task Force would be urgently lobbying Government to re-consider this issue again on a person centred risk based approach rather than the current restrictive building focus.

Councillor David Greenhalgh, Leader of Bolton Council, echoed the views expressed, and added his own personal thanks to the Fire Service, emergency services, community and students for their response to the incident. He further added that the building regulations classification did need to be reviewed.

Dawn Docx, Deputy Chief Fire Officer, GMFRS, thanked members of the GMCA for their comments and offered to pass them on to the fire crews directly. She further added her support to the need for Government to review the cladding criteria to ensure that further incidents of this nature are minimised.

RESOLVED /-

1. That the GMCA record its thanks to GM Fire & Rescue colleagues for the professionalism of the response to the fire at the Cube in Bolton.
2. That the GMCA recognised and praised the response of Bolton MBC officers, local residents, students and the business community in responding to the fire.
3. That the actions of the fire officers in implementing the learning from the Grenfell Tower tragedy be noted.
4. That the GMCA record its thanks to the City Mayor, Paul Dennett, for the work of the High Rise Task Force in raising the profile of this issue and providing greater opportunities to respond to and lobby Central Government.
5. That the GMCA submit a joint submission to Government requesting a review of the criteria for replacing cladding and the establishment of a hardship fund to remove non-compliant cladding materials, irrespective of the height of the building, and application of legislation following the Grenfell Tower Enquiry.

b) 'Dippy on tour North West' – Natural History Adventure

Councillor Allan Brett invited Councillor Janet Emsley to deliver a presentation which informed the GMCA of the forthcoming National History Adventure Tour, whereby Rochdale would be the only place in the North West to host a Diplodocus skeleton for 20 weeks from the 10 February 2020.

Councillor Allen Brett informed members they would be receiving an invitation to the official launch early in 2020.

RESOLVED /-

1. That the GMCA record its support to the National History Adventure Tour, and where possible, promote the events being held in Rochdale between the 10 February and 28 June 2020.

2. That it be noted that the GM Mayor, GM Leaders and GM Chief Executives would be invited to the official launch on 10 February 2020.

GMCA 237/19 DECLARATIONS OF INTERESTS

RESOLVED /-

There were no interests declared.

GMCA 238/19 MINUTES OF THE GMCA MEETING HELD ON 25 OCTOBER 2019

RESOLVED /-

That the minutes of the GMCA meeting held on 25 October 2019 be approved.

**GMCA 239/19 GREATER MANCHESTER TRANSPORT COMMITTEE - MINUTES
OF THE MEETING HELD 8 NOVEMBER 2019**

RESOLVED /-

That the minutes of the GM Transport Committee held on 8 November 2019 be noted.

**GMCA 240/19 GMCA OVERVIEW & SCRUTINY COMMITTEES – MINUTES OF THE
MEETINGS HELD IN NOVEMBER 2019**

a) ECONOMY, BUSINESS GROWTH & SKILLS - 8 NOVEMBER 2019

RESOLVED /-

That the minutes of the Economy, Business Growth & Skills Overview & Scrutiny Committee held on 8 November 2019 be noted.

b) HOUSING, PLANNING & ENVIRONMENT - 14 NOVEMBER 2019

RESOLVED /-

That the minutes of the Housing, Planning & Environment Overview & Scrutiny Committee held on 14 November 2019 be noted.

c) CORPORATE ISSUES & REFORM - 19 NOVEMBER 2019

RESOLVED /-

That the minutes of the Corporate Issues & Reform Overview & Scrutiny Committee held on 19 November 2019, in particular the comments made in relation to the report on Electric vehicles at minutes HPE/178/19, be noted.

GMCA 241/19

GMCA WASTE & RECYCLING COMMITTEE - MINUTES OF THE MEETING HELD 14 NOVEMBER 2019

RESOLVED /-

That the minutes of the GMCA Waster & Recycling Committee held on 14 November 2019 be noted.

GMCA 242/19

GM LOCAL ENTERPRISE PARTNERSHIP – MINUTES OF THE MEETING HELD 11 NOVEMBER 2019

RESOLVED /-

That the minutes of the GM Local Enterprise Partnership Board held on 11 November 2019 be noted.

GMCA 243/19

GMCA APPOINTMENTS

a) EXTENSION OF THE TERMS OF OFFICE OF THE INDEPENDENT MEMBER OF THE STANDARDS COMMITTEE AND INDEPENDENT PERSON FOR STANDARDS

Liz Treacy, Monitoring Officer to the GMCA, presented a short report which sought approval of the GMCA to extend the term of office of the Independent Person and Independent Member of the GMCA Standards Committee.

RESOLVED /-

1. That the extension of the term of office of Geoff Linnell (the Independent Co-opted Member and Chair of the GMCA Standards Committee) until the date of the Annual Meeting of the GMCA in 2021 be approved.
2. That the extension of the term of office of Nicolē Jackson (the Independent Person for Standards) until the date of the Annual Meeting of the GMCA in 2021 be approved.

b) APPOINTMENT OF ADDITIONAL INDEPENDENT MEMBERS TO THE AUDIT COMMITTEE

RESOLVED /-

That it be noted that the report on the appointment of additional Independent members to the Audit Committee would be submitted to the GMCA in January 2020 following the conclusion of the interview process.

GMCA 244/19

**MOTION TO SUPPORT THE WORK OF REMEMBERING
SREBRENICA**

The GM Mayor introduced a report which highlighted the work of the charity Remembering Srebrenica, including its motion for local authorities to support its work. Members were reminded that 2020 will mark the 25th Anniversary of the genocide in Srebrenica where the national forces killed many Muslim men and boys. The Remembering Srebrenica Charity had launched a national day of remembrance on 11 July to promote awareness of the atrocity, and members of the GMCA were requested to support the work of the charity where possible.

RESOLVED /-

1. That the GMCA pass the following motion to support the work of Remembering Srebrenica:

- That it be noted that 2019 is the twenty-fourth anniversary of the Srebrenica genocide in Bosnia and Herzegovina, which saw over 8,000 Muslim men and boys killed by Serbian nationalist forces.
- That it be noted that in 2009 the European Parliament passed a resolution that 11 July should be recognised as the day of commemoration of the Srebrenica genocide all over the EU; and in 2015 urged the development of educational and cultural programmes that promote an understanding of the causes of such atrocities and raise awareness about the need to nurture peace and to promote human rights and interreligious tolerance. All UK political parties have supported the work of Remembering Srebrenica in this regard.
- That the work of those involved in the pursuit of justice for the victims and their surviving relatives, including the International Commission of Missing People (ICMP) and the Mothers of Srebrenica, whose courage and humility in the face of unthinkable horror is an inspiration to us all be applauded.
- That the work of the charity, Remembering Srebrenica, in raising awareness of this tragic and preventable genocide and working in communities across Britain to help them learn the lessons of Srebrenica be commended.

2. That it be agreed to:

- To offer support to Remembering Srebrenica delegates from Greater Manchester who visited Bosnia on the 'Lessons from Srebrenica' education programme and have been working tirelessly in the community to raise awareness of the genocide and learn the lessons of Srebrenica.
- To support Srebrenica memorial events in July each year throughout Greater Manchester as part of the UK-wide Remembering Srebrenica Memorial Week.

- To support the work of Remembering Srebrenica in communities across Greater Manchester to learn the lessons from Srebrenica to tackle hatred and intolerance to help build a better, safer and more cohesive society for everyone.
- To support the work of schools and education providers to bring the lessons of Srebrenica to young people across Greater Manchester.

GMCA 245/19

GM SCHOOL READINESS PROGRAMME UPDATE

Geoff Little, Portfolio Lead Chief Executive for Young People and Cohesion, took Members through a report which provided an update on school readiness performance for the academic year 2018/19 and sought approval, in principle, to award £250,000 investment to develop and implement a universal digital platform to provide advice and resources for parents and professionals to support child development.

He reported that although there remained a gap between GM and the UK average for school readiness, individual Local Authorities were continuing to make good progress, especially in relation to Pupil Premium children.

Members of the GMCA recognised the importance of early years support, and the essential requirement for an online resource.

Members were assured that Directors of Children Services have been consulted and have been fully involved in the development of the proposals. The allocation of long term funding in place via Local Authority public health budgets was also confirmed

RESOLVED /-

1. That the school readiness performance update for the academic year 2018/19 be noted.
2. That the recommendation of the Reform Investment Fund Panel to allocate £250,000 from the Reform Investment Fund, as set out in paragraph 4.1, to obtain a digital platform providing universal and targeted advice and resources to parents in relation to supporting good early year's outcomes, be approved.
3. That authority be delegated to the GMCA Treasurer to obtain through an appropriate commercial arrangement the digital platform outlined in the report.

GMCA 246/19

METROLINK FARES AND TICKETING

The GM Mayor introduced a report which set out and sought approval of proposed changes to Metrolink fares and the introduction of two Metrolink ticketing products, 'earlybird' and 'carnet' style tickets from early 2020. He explained how the price increase proposals were just below inflation, with an average increase of 2.2% across

all ticket types. Furthermore, there would be an increase of better value tickets for cheaper off peak travel and the ability to purchase a book a day tickets.

The GM Mayor confirmed that TfGM would investigate the potential to extend the 'earlybird' scheme to cash paying customers.

The 'carnet' ticket which would allow ten 'one day' tickets to be purchased together resulting in cheaper day travel rates over 28 day period, TfGM would also investigate the potential to extend the valid period beyond 28 days.

In relation to safety on the Metrolink, Baroness Beverley Hughes, GM Deputy Mayor, informed the GMCA that the new Transport Unit, working with the Travelsafe team, to be deployed across the transport network in partnership with GMP had been launched. Fifty warranted officers, with enforcement powers, would now replace PCSOs on the transport network. She further reported that since its launch, there had already been a number of arrests and charges.

The GM Mayor summarised that 2020 would mark a significant year for the Metrolink system with the opening of the Trafford Park line and the introduction of these new ticketing options.

RESOLVED /-

1. That the implementation of a weighted average fare increase of 2.2% in early 2020 be approved.
2. That it be agreed that a further report be submitted to the GMCA in early 2020.
3. That the introduction of an Early Bird product for Metrolink customers be approved.
4. That it be noted that the GM Mayor had requested TfGM to review the potential for the Early Bird products being made available to cash customers in addition to those using contactless cards.
5. That the introduction of a 'carnet' style Metrolink ticket be approved and that authority be delegated to the Chief Executive Officer, GMCA & TfGM, in consultation with the GM Mayor, to agree the pricing of this product.
6. That authority be delegated to the to the Chief Executive Officer, GMCA & TfGM, in consultation with the GM Mayor to agree the decision on the precise implementation dates of both the fare increase and the introduction of the Early Bird product and the 'carnet' style tickets.
7. That the update on the additional Police Officers present on the transport network across GM be noted.

GMCA 247/19

**GREATER MANCHESTER ELECTRIC VEHICLE CHARGING TARIFF
PROPOSAL**

Eamonn Boylan, Chief Executive of the GMCA & TfGM, introduced a report which set out and sought approval to introduce a tariff on the Greater Manchester Electric Vehicle charging network from 2020. He reported that it had been subject to extensive scrutiny review and that elements including the potential for a membership scheme and a charge for overstaying had been amended as a result of this scrutiny.

Members asked for clarification of the terms 'rapid' and fast' and urged that the use of terminology be simplified and consistent before introduction to members of the public.

Members of the GMCA also expressed their support for the scheme, confirming the importance of the introduction of infrastructure at the earliest opportunity and not waiting for the introduction of the Clean Air Plan. The early introduction of infrastructure would encourage the purchase of electric vehicles.

In summary, the GM Mayor commented that the Electric Vehicle network would play a significant role in contributing to GM's de-carbonisation ambitions.

RESOLVED /-

1. That the comments made by the Housing, Planning & Environment Overview & Scrutiny Committee be noted, confirming that all the comments had been considered and addressed within the report, in particular:
 - Confirmed that proposals were in line with other schemes introduced in other areas across the country
 - Confirmed that the introduction of the scheme would be rolled out as planned to ensure the network was expanded and available as quickly as possible
2. That the introduction of the proposed electric vehicle charging tariff on the publicly owned GMEV charging network, subject to the development of a satisfactory Membership Scheme, be approved.
3. That authority be delegated to the Chief Executive Officer, GMCA & TfGM, in consultation with the GM Mayor, to approve the Membership Scheme and to implement the proposed electric vehicle charging tariff.
4. That the market research undertaken and used to develop the tariff structure be noted.
5. That the potential financial impact of introducing a tariff, and the uncertainty surrounding electric vehicle charging demand be noted.

6. That it be noted that the electric vehicle charging market was a developing market, and a review of the tariff's performance may be required in response to changing demand and supply conditions.

GMCA 248/19

THE MAYORS CYCLING AND WALKING CHALLENGE FUND

The GM Mayor took members through a report which provided an update on the progress of the fifth tranche of schemes and sought approval for tranche 6x for programme entry to the Mayor's Cycling and Walking Challenge Fund.

Work was underway to develop a pipeline of schemes which would strengthen further funding requests of Government.

RESOLVED /-

1. That the progress on the first five tranches previously granted Programme Entry for inclusion in the MCF be noted.
2. That the sixth tranche of cycling and walking schemes be approved for Programme Entry for inclusion in the MCF.
3. That the progress made in developing a prioritised list of schemes for development and delivery through the Mayor's Challenge Fund, as the first phase of the Bee Network, be noted.
4. That it be noted that a pipeline of schemes was being develop, to strengthen further funding requests of Government.

GMCA 249/19

GM GROWTH DEAL – SALFORD BOLTON NETWORK IMPROVEMENT PROGRAMME: SALFORD DP3 (A666/A6) AND BOLTON DP5 (MANCHESTER ROAD GATEWAY) REQUEST FOR FULL APPROVAL AND FUNDING RELEASE

Eamonn Boylan, Chief Executive of the GMCA and TfGM, took Members through a report which sought full approval and the release of necessary funding to enable the delivery of the Salford Bolton Network Improvement DP3 (A666/A6) and the Bolton DP5 (Manchester Road Gateway).

RESOLVED /-

That the Salford Bolton Network Improvement Salford Delivery Package 3 (A666/A6) and Bolton Delivery Package 5 (Manchester Road Gateway) and the associated release of funding of £3.984m from the Local Growth Deal (£3.708m and MCF (£0.276m) to enable the delivery of Salford DP 3 (A666/A6) and the Bolton DP 5 Bury Road/Crompton Way schemes be granted full approval.

GMCA 250/19

**GM HOUSING INVESTMENT LOANS FUND – ROCHDALE
RIVERSIDE PHASE 2 – MIXED USE DEVELOPMENT**

City Mayor Paul Dennett, Portfolio Lead for Housing, Homelessness and Infrastructure, introduced a report which sought approval in principle to provide GM Housing Investment Loan Fund (HILF) monies to the Rochdale Riverside Phase 2 scheme, in conjunction with further funding from Rochdale Council as part of their Town Centre Challenge.

Members of the GMCA commended Rochdale for their developments to date, and in particular the proposed phase two development at Riverside, which will underpin the growth of town centre living opportunities.

Councillor Allan Brett, Leader of Rochdale Council, added that in support of the town centre regeneration an integrated transport ticketing option for rail and Metrolink would be welcomed. The GM Mayor confirmed that he had commissioned TfGM to explore the potential for the introduction of a pilot integrated ticketing scheme for rail and Metrolink in Rochdale Town Centre

Members further added that a precedent for town centre development had been set by Stockport MBC, and that the Housing Investment Loans Fund could support this type of development, albeit that GM faced some larger viability challenges. Members were reminded that alongside the GM Spatial Framework, the GMCA has published the Infrastructure Framework, that still required Government's commitment and support.

The GM Mayor echoed this, and reported some high level market interest across all the town centres taking part in the Town Centre Challenge and that an update would be submitted to the GMCA in early 2020.

RESOLVED /-

1. That the current position in relation to Rochdale Riverside Phase 2, a Mixed Use Development in Rochdale Town Centre, be noted.
2. That the request to invest up to £4m for the Rochdale Riverside Phase 2 Mixed Use Development be approved, in principle, subject to a further request for the full approval of the investment being submitted to the GMCA in due course.
3. That it be agreed that a proposal for the introduction of a pilot scheme which will measure the impact of an integrated ticketing offer for Rail and Metrolink Services in Rochdale to support Town Centre living, be submitted to the GMCA in early 2020.
4. That an update on the Town Centre Challenge be submitted to the GMCA in early 2020.

GMCA 251/19

**GM INVESTMENT FRAMEWORK PROJECT UPDATE / GM
HOUSING INVESTMENT LOANS FUND**

Councillor David Molyneux, Portfolio Lead for Investment and Resources, introduced a report which sought approval of a series of loans from re-cycled funds through the GM Investment Framework. The report also sought approval to delegate authority to GMCA officers, in the absence of a meeting of the GMCA in December, to approve projects for funding from the GM Investment Framework or GM Housing Investment Loans Fund.

Members of the GMCA urged that within the application process, companies were requested to sign up to the Good Employment Charter, once it is formally launched.

RESOLVED /-

1. That the funding applications for Swim Sports Company Limited (loan facility of £500,000), Salford Evolution (loan facility of £5,800,000), Intechnica Limited (convertible loan of £150,000) and Erlson Precision Holdings Limited (loan facility of £700,000) be approved and progressed to due diligence.
2. That authority be delegated to the GMCA Treasurer and Monitoring Officer to review the due diligence information in respect of the companies, and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transactions, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the investments.
3. That authority be delegated to the Chief Executive Officer, GMCA & TfGM and GMCA Treasurer, in consultation with the relevant Portfolio Leads for the period 30 November 2019 to 30 January 2020 to approve funding from the GM Investment Framework and GM Housing Investment Loans Fund. Recommendations approved under the delegation will be subject to the usual due diligence processes and will be reported to the GMCA at the next available meeting.
4. That any future loans made through the Housing Investment Loans Fund would be subject to the Company having signed up to the Good Employment Charter (once it is approved).
5. That it be noted that the membership criteria of Good Employer Charter was still under development, however as a point of principle discussions should have been held with the applicants and that the GM Mayor would confirm whether the discussions had been with Swim Sports Company Limited, Salford Evolution, Intechnica Limited and Erlson Precision Holdings.

GMCA 252/19

EXCLUSION OF THE PRESS AND PUBLIC

RESOLVED /-

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involved the likely disclosure of exempt information, as set out in the relevant paragraphs of Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighed the public interest in disclosing the information.

GMCA 253/19

**GREATER MANCHESTER INVESTMENT FRAMEWORK AND
CONDITIONAL PROJECT APPROVAL**

Clerks note: This item was considered in support of the Part A report at item 17 on the agenda (minute GMCA 251/19 refers).

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