



Lynne Ridsdale
Chief Executive

Our Ref JG
Your Ref C/JG
Date 11 July 2023
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TO: All Members of Council

Councillors : A Arif, S Arif, N Bayley, R Bernstein, D Berry, C Birchmore, C Boles, A Booth, N Boroda, R Brown, C Cummins, L Dean, D Duncalfe, U Farooq, E FitzGerald, N Frith, I Gartside, R Gold, D Green, J Grimshaw, S Haroon, J Harris, M Hayes, K Hussain, J Lancaster, G Marsden, J Mason, L McBriar, G McGill, C Morris, E Moss, E O'Brien, T Pilkington, A Quinn, D Quinn, T Rafiq, I Rizvi, J Rydeheard, L Smith, M Smith, T Tariq, S Thorpe, D Vernon, S Walmsley, M Walsh, M Whitby and Y Wright

Dear Member/Colleague

Council

You are invited to attend a meeting of Council which will be held as follows:-

Date:	Wednesday, 19 July 2023
Place:	Council Chamber, Bury Town Hall
Time:	7.00 pm
Briefing Facilities:	If Members require briefing on any particular item on the Agenda, the appropriate Director/Senior Officer originating the related report should be contacted.
Notes:	

AGENDA

The Agenda for the meeting is attached.

The Agenda and Reports are available on the Council's Intranet for Councillors and Officers and also on the Council's Website at www.bury.gov.uk

Yours sincerely

A handwritten signature in dark ink, appearing to read 'H. Rickdale'. The signature is written in a cursive, flowing style with a large initial 'H'.

Chief Executive

(Note: Members are reminded that under Section 106 of the Local Government Finance Act 1992, if a Member of a Local Authority has not paid Council Tax for at least two months and, even if an arrangement has been entered into to pay arrears, then at any meeting where consideration is given to matters relating to, or which might affect the calculation of Council Tax, that Member must declare the fact that he/she is in arrears and must not vote on the matter).

AGENDA

1 APOLOGIES FOR ABSENCE

2 DECLARATIONS OF INTEREST

Members of the Council are requested to declare any interests which they have in any items or issues before the Council for determination.

3 MAYORAL COMMUNICATIONS AND ANNOUNCEMENTS

To receive communications from the Mayor and any announcements by the Leader of the Council or the Chief Executive on matters of interest to the Council.

4 MINUTES (Pages 11 - 14)

Annual Council Minutes Part 1 and 2 are attached.

5 PUBLIC QUESTION TIME

To answer questions from members of the public, notice of which has been given, on any matter relevant to the Council or its services to the community. Up to 30 minutes will be set aside for this purpose. If time permits, further questions will be invited from members of the public present.

6 RECOMMENDATIONS OF CABINET AND COUNCIL COMMITTEES (Pages 15 - 76)

To receive and consider the recommendations to the Council contained in the following minutes of the Cabinet:

Committee/Date	Subject	Recommendation
Cabinet 19 th April 2023	Review of the Council's Senior Management Structure	3. Subject to consultation, commend the following proposals to Council where the required changes are decisions which directly rest with Council: a) That the role of Executive Director (Place) is regraded from Chief Officer Band G to Chief Officer Band H. b) That a new post of Executive Director (Strategy & Transformation) is established at Chief Officer Band H. c) That the role of Director of Law & Governance is regraded from Chief Officer Band E to Chief Officer Band F. d) That a Market Supplement payment of £14k is applied to the Director of Adult Social Services role.
Cabinet 12 th July 2023	Restructure of the HR Department – Approval of	<u>TBC at Cabinet 12th July 2023</u> That Cabinet commends approval the costs associated with the proposed

	redundancy cost	redundancy of the post of Strategic Lead (Human Resources) to Council for approval.
Cabinet 12 th July 2023	The Council's Financial Position – 2022/23 Outturn	TBC at Cabinet 12 th July 2023 Council approves the treasury management report as appended. (Appendix 2)

7 **LEADER' STATEMENT AND CABINET QUESTION TIME** (Pages 77 - 102)

To receive a report from the Leader of the Council on the work of the Cabinet and to answer written questions from Members of the Council to the Leader, Cabinet Members and Chair of a Committee on any matter in relation to which the Council has powers or duties which affect the Borough, provided the necessary written notice has been given. (30 minutes)

A member may ask a verbal question of the Leader, any Member of the Cabinet or Chair of a Committee about any matter on the Council agenda and which the Council has powers or duties or which affects the Borough. Only one verbal question per Councillor. (20 minutes)

8 **COMBINED AUTHORITY REPORT AND QUESTIONS TO THE COUNCIL'S COMBINED AUTHORITY REPRESENTATIVES** (Pages 103 - 136)

- (A) A combined authority update report is attached, for information
- (B) Questions (if any) on the work of the Combined Authority to be asked by Members of the Council for which the necessary notice has been given in accordance with Council Procedure Rules.

9 **NOTICES OF MOTION**

A) **Community Governance Review**

A motion had been received and set in the summons in the names of: Councillors Carol Birchmore, Cllr Donald Berry, Cllr Andrea Booth, Cllr Des Duncalfe, Cllr Glyn Marsden, Cllr James Mason, Cllr Mike Smith and Cllr Mary Walsh

This Council notes :-

Bury MBC has powers to conduct a Community Governance Review (CGR) for a specific area within the Borough.

The Council notes the establishment of a Town Council may promote community engagement, effective local government and the provision of local services for local people that Bury Council may be unable to sustain due to resource pressures.

In addition, Government guidance states that it is good practice for principal councils to conduct a community governance review every 10-15 years, except

in areas with very low populations.

The Council acknowledges -

In undertaking this review the Council will have regard to the Guidance on Community Governance Reviews issued in March 2010 by the Secretary of State for Communities and Local Government and will comply with Part 4 of the Local Government and Public Involvement in Health Act 2007 ('the 2007 Act'), the relevant parts of the Local Government Act 1972 and regulations issued under those acts.

The Boundary commission guidance states that terms of reference set out the aims of the review, the matters that it will

address and policies that the Council considers relevant to the review. The terms of reference will be published on the Council's website and in hard copy and will be made available at the Council offices and at other venues within the area under review.

The Council itself will agree the draft and final recommendations and make any Reorganisation of Community Governance Order.

In coming to its recommendations in the review, the Council will take account of the views of local people and stakeholders. Legislation requires the Council to consult the local government electors for the area under review and any other person or body who appears to have an interest in the review, and to take the representations that are received into account by judging them against the criteria in the 2007 Act.

The Council will promote community engagement and transparency in decision making. In relation to the review the Council will:-

- Publish these terms of reference;
- Publicise the review as widely as possible using printed and electronic means and seek to engage the local media in reporting the issues under review;
- Consult residents, business organisations, community groups, other local organisations, political parties and elected representatives for the areas under review;
- Make key documents available at the Council offices and at other venues in the

areas under review;

- Accept submissions by post or via e-mail or the Council's website;
- Take into account representations received in connection with the review; and
- Publicise the draft and final recommendations and the outcome of the review.

Publication of a terms of reference formally begins the review, which must then be completed within six months.

If the review results in any changes to community governance, at the conclusion of the review the Council will make a Reorganisation of Community Governance Order. Copies of this order, the map(s) that show the effects of the order in detail, and the document(s) which set out the reasons for the Council's decisions (including where it has decided to make no change following the review) will be deposited at the Council's offices, published on its website.

This Council therefore resolves :-

1. Bury Council ('the Council') to undertake a community governance review ('the review') of the whole of the Borough following the completion of the Electoral Review by the Boundary Commission.

The review will consider whether any changes should be made to existing community governance arrangements within the Six Towns that make up the Borough including whether a new Town Council should be created and the electoral arrangements for this Town Council.

2. That **Radcliffe** should be the Township pilot for this review which may then be extended across the other five Towns that make up the whole.

In accordance with regulations issued under the Local Government Act 2000, functions relating to Community Governance Reviews are not to be the responsibility of an authority's executive.

3. The management of the review will be the responsibility of a project manager appointed by the Director of Law & Governance.

4. Establish a cross party Community Governance Review Working Party.

B) Support Bury Mortgage Holders Now

A MOTION HAS BEEN RECEIVED IN THE NAMES OF COUNCILLORS: A Arif, Bayley, Boles, Boroda, Cummins, Farooq, Fitzgerald, Frith, Gold, Green, Grimshaw, Haroon,

Hayes, Ibrahim, McGill, Morris, Moss, O'Brien, Pilkington, Quinn Alan, Quinn Deborah, Rafiq, Rizvi, Rubinstein, Ryder, Smith Lucy Staples-Jones Gareth, Tariq, Thorpe, Walmsley, Whitby.

This Council believes that:

- 1) Following the latest announcement of a hike in interest rates from the Bank of England, with the prospect of even higher interest rates to follow, there is a crisis facing mortgage holders in our borough and across the UK.
- 2) This crisis will not stop at those with mortgages, it will, and already is, hitting those in the private rented sector too.
- 3) Action must be taken now to support our residents with this mortgage cost crisis.

This Council notes that:

- 1) A report into the matter by the Institute for Fiscal Studies (IFS) concluded that 19% of households, amounting to 1.4 million UK mortgage holders, would lose a fifth of their disposable income as their fixed-rate mortgage deal ended.
- 2) For our borough, this would be approximately 28,513 people impacted by the mortgage cost crisis.
- 3) The IFS report warned that the biggest impact would be felt by those under the age of 40 with larger mortgages, and worst for those in their 30s, for whom payments will rise by £360 a month, or 11% of disposable income.
- 4) Overall, average mortgage costs will rise by £2,900 per year, with new mortgages now costing a typical household over £2,000 more per year than in comparable countries like France.

This Council resolves to:

- 1) Support the Labour Party's 5-point plan to respond to the mortgage cost crisis, which includes:
 - requiring banks to allow borrowers to switch to interest-only mortgage payments;
 - requiring banks to allow borrowers to lengthen the term of their mortgage period;
 - requiring lenders to reverse any support measures when the borrower requests;
 - requiring lenders to wait a minimum of six months before initiating repossession proceedings;
 - instructing the FCA (Financial Conduct Authority) to urgently issue consumer guidance to prevent the changes from impacting credit scores.
- 2) Write to the Bury North and Bury South Members of Parliament, asking them to support the above 5-point plan in response to the mortgage cost crisis facing their constituents.
- 3) Promote further the provisions within the Bury Labour budget amendment around cost-of-living support, especially the £100k discretionary Council Tax Support Fund

for those not traditionally eligible for financial support.

C) Promoting a Safe and Drug-Free Environment in Schools

A MOTION HAS BEEN RECEIVED IN THE NAMES OF COUNCILLORS BERNSTEIN, BROWN, DEAN, GARTSIDE, HARRIS, HUSSAIN, LANCASTER, McBRIAR, RYDEHEARD, VERNON

This Council notes that:

- Substance abuse, including the use of drugs and alcohol, poses significant risks to the health, well-being, and educational outcomes of students.
- Since 2015, young people aged 14-17 increasingly believe it is “normal to get drunk” to where now 55% of young people believe it is normal.
- Maintaining a safe and drug-free environment is crucial for providing a conducive learning environment and ensuring our duty of care for all students in our schools.
- Schools play a critical role in educating students about the dangers of substance abuse and promoting healthy behaviours.

The Council acknowledges that:

- Our current zero-tolerance approach to drugs or illicit substances is recognised as an important deterrent and principle which sends a strong message that substance abuse in our schools will not be tolerated.
- Collaborative efforts between schools, parents, the Council, GMP; community organisations continue to be essential in addressing substance abuse issues effectively and they must be rigorously and consistently followed up and impact monitored.
- Recent studies have revealed that 37% of young people in Bury are not worried about the long-term health effects of alcohol, indicating a need for increased awareness and education on the risks associated with alcohol consumption and substance use.
- Our schools are places that every student deserves and needs to feel safe in; students should not feel unsafe and feel pressurised due to peers bringing illicit substances into schools.

This Council resolves to:

- Reiterate our zero-tolerance approach to drugs and illicit substances in our Borough's schools, emphasising the need for the strictest disciplinary action for any violations.
- Write to all school Head Teachers in the borough, highlighting the need to proactively address the weakening stance young people in Bury take on the long-term health effects of alcohol consumption.
- Provide digital resources to schools for regular awareness campaigns to engage students, parents, and the wider community in promoting a safe and drug-free environment.
- Encourage the involvement of student groups, youth organisations, and student councils to actively participate in awareness campaigns and share their perspectives on substance abuse prevention.
- Review the impact of the actions outlined by no later than the end of 31 July 2024.

Labour amendment to the Conservative notice of motion.

11 **COUNCIL MOTION TRACKER** (Pages 139 - 148)

A report setting out progress in respect of Motions passed at the last meeting of Council is attached for information.

12 **SCRUTINY REVIEW REPORTS AND SPECIFIC ITEMS "CALLED IN" BY SCRUTINY COMMITTEES**

No items for consideration.

13 **QUESTIONS ON THE WORK OF OUTSIDE BODIES OR PARTNERSHIPS**

Questions on the work of Outside Bodies or partnerships on which the Council is represented to be asked by Members of the Council (if any).

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Minutes of: **COUNCIL**

Date of Meeting: 24 May 2023

Present: The Worshipful the Mayor (Councillor , in the Chair)
Councillors A Arif, N Bayley, R Bernstein, D Berry, C Birchmore, C Boles, A Booth, N Boroda, R Brown, C Cummins, L Dean, D Duncalfe, U Farooq, E FitzGerald, N Frith, I Gartside, R Gold, D Green, J Grimshaw, S Haroon, J Harris, M Hayes, K Hussain, B Ibrahim, J Lancaster, G Marsden, J Mason, L McBriar, G McGill, C Morris, E Moss, E O'Brien, T Pilkington, A Quinn, D Quinn, T Rafiq, I Rizvi, M Rubinstein, J Rydeheard, L Ryder, L Smith, M Smith, G Staples-Jones, T Tariq, S Thorpe, D Vernon, S Walmsley, M Walsh, M Whitby and Y Wright

Apologies for Absence S Arif

Public Attendance: 3 members of the public attended Part 1 of the meeting.

C. 1 DECLARATIONS OF INTEREST

There were no declarations of interest.

C. 2 MINUTES

That the minutes of the meeting held on 22nd March 2023 be approved.

C. 3 ELECTION OF COUNCILLORS MAY 2023

The Mayor reported the election of the following Councillors in the seventeen wards of the Borough:

Ward	Councillor Elected
Ramsbottom	Councillor G Staples-Jones
North Manor	Councillor K Hussain
Tottington	Councillor I Gartside
Elton	Councillor C Morris
Moorside	Councillor B Ibrahim
East	Councillor U Farooq
West	Councillor S Arif
Redvales	Councillor S Haroon
Unsworth	Councillor T Rafiq
Radcliffe East	Councillor M Walsh
Radcliffe North and Ainsworth	Councillor J Lancaster
Radcliffe West	Councillor M Smith

Pilkington Park	Councillor M Rubinstein
Besses	Councillor L Smith
Holyrood	Councillor L Ryder
St Mary's	Councillor S Thorpe
Sedgley	Councillor D Quinn

C. 4 ANNUAL CONSTITUTION UPDATE REPORT

It was moved by Councillor Rafiq and seconded by Councillor O'Brien and it was:

RESOLVED:

That the recommendations contained within the Annual Constitution Report be approved.

C. 5 ANNUAL APPOINTMENTS 2023/24

It was moved by Councillor O'Brien and seconded by Councillor Tariq, and it was:

RESOLVED:

That the recommendations contained within the Annual Appointments Report 2023.24 be approved

C. 6 OVERVIEW AND SCRUTINY ANNUAL REPORT 2022/23

It was moved by Councillor Vernon and seconded by Councillor FitzGerald, and it was:

RESOLVED:

That the information contained within the Scrutiny Annual Report be noted and the Scrutiny Committees be commended on the work undertaken during the last municipal year.

C. 7 STATE OF THE BOROUGH DEBATE

Councillor E O'Brien Leader of the Council, made a statement on the State of the Borough describing the main achievements of the Council during 2022/2023.

C. 8 ANNUAL MEETING OF THE COUNCIL PART 2

THE WORSHIPFUL THE MAYOR

(Notes: The meeting started at 2pm and finished at 3pm)

Minutes of: COUNCIL

Date of Meeting: 24 May 2023

Present: The Worshipful the Mayor (Councillor Shaheena Haroon , in the Chair)
Councillors A Arif, N Bayley, R Bernstein, D Berry, C Birchmore, C Boles, A Booth, N Boroda, R Brown, C Cummins, L Dean, D Duncalfe, U Farooq, E FitzGerald, N Frith, I Gartside, R Gold, D Green, J Grimshaw, S Haroon, J Harris, M Hayes, K Hussain, J Lancaster, G Marsden, J Mason, L McBriar, G McGill, C Morris, E Moss, E O'Brien, T Pilkington, A Quinn, D Quinn, T Rafiq, I Rizvi, J Rydeheard, L Smith, M Smith, T Tariq, S Thorpe, D Vernon, S Walmsley, M Walsh, M Whitby and Y Wright

Apologies for Absence Councillor S Arif

Public Attendance: 100 members of the public attended Part 2 of the meeting.

C. 1 ANNUAL MEETING OF THE COUNCIL PART 2 - MAYOR MAKING

Councillor Elizabeth FitzGerald moved that Councillor Sandra Walmsley be elected to the office of Mayor of the Metropolitan Borough of Bury for the Municipal Year 2023/2024, with Mr James Bentley as Consort and Mrs Gillian Hargreaves as Mayoress. Councillor Eamonn O'Brien seconded the nomination. Councillors Charlotte Morris, Yvonne Wright, Jo Lancaster, Ummrana Farooq and Mike Smith spoke in support of the nomination. Councillor Shaheena Haroon, after calling for and not receiving any other nominations, declared the nomination carried and it was:-

RESOLVED:

That Councillor Sandra Walmsley be duly elected Mayor of the Metropolitan Borough of Bury for the Municipal Year 2023/2024, Mr James Bentley as Consort and Mrs Gillian Hargreaves as Mayoress.

The newly-elected Mayor then occupied the Chair, read and signed the Declaration required by the Local Government Act 1972 and thanked the Council for the honour conferred on her in electing her Mayor of the Metropolitan Borough of Bury.

VOTE OF THANKS TO THE RETIRING MAYOR AND CONSORT:

It was moved by Councillor Tamoor Tariq, seconded by Councillor Russell Bernstein and it was:-

RESOLVED:

That this Council hereby expresses its thanks to Councillor Shaheena Haroon, Mr Raja Haroon Khan and Councillor Ayesha Arif for the diligent manner in which they have undertaken the duties of Mayor, Consort and Mayoress of the Metropolitan Borough of Bury during the Municipal Year now ending and places on record its appreciation of their devotion and performance of the important duties attaching to their offices and that medallions be

presented to them as tokens of appreciation of their services as Mayor, Consort and Mayoress.

APPOINTMENT OF DEPUTY MAYOR 2023/2024

It was moved by Councillor Alan Quinn and seconded by Councillor Russell Bernstein and it was:-

RESOLVED:

That Councillor Khalid Hussain be appointed as Deputy Mayor of the Metropolitan Borough of Bury for the Municipal Year 2023/2024, with Mrs Carol Bernstein as his Deputy Mayoress.

The newly-elected Deputy Mayor then occupied the Chair, read and signed the Declaration required by the Local Government Act 1972 and thanked the Council for the honour conferred on him in electing him Deputy Mayor of the Metropolitan Borough of Bury.

THE WORSHIPFUL THE MAYOR

(Notes: Part 1 of the meeting started at 2.00 pm and ended at 3.00 pm
Part 2 of the meeting started at 4 pm and ended at 5.40 pm)



Classification Open	Item No.
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Meeting:	Cabinet
Meeting date:	19 th April 2023
Title of report:	Review of the Council's Senior Management Structure
Report by:	Cllr. Eamonn O'Brien: Leader of the Council
Decision Type:	Council
Ward(s) to which report relates	All

Executive Summary:

On 28 February 2023 the Chief Executive of Bury Council and Place-Based Lead for NHS Greater Manchester in Bury, Geoff Little, retired. During his five-year tenure, the Council has seen considerable change, in particular the focus on developing a more integrated place-based model between local government and health.

After a rigorous recruitment process, the Council's Deputy Chief Executive, Lynne Ridsdale, was appointed as the authority's first permanent female Chief Executive, with the role continuing to also encompass Place Based Lead accountabilities on behalf of NHS Greater Manchester. This appointment gives continuity in terms of the Council's commitment to the LET'S Do It! Strategy and Corporate Plan. However, the appointment also provides the opportunity to undertake a review of the wider Chief Officer structure, particularly in relation to the Corporate Core Services, in order to:

- Address the requirements of the role of Deputy Chief Executive and the responsibilities currently attached to that post.
- Ensure the Council's structure and Chief Officer capacity is effectively aligned to the priorities of the Corporate Plan and LET'S Do It!
- Ensure clarity of accountability and expectations across the Council's Executive Team and Strategic Leadership Group.
- Identify opportunities for savings and efficiencies in support of a total current savings target of £300k from the Council's Chief Officer structure to be delivered in its entirety by April 2024.

This report sets out proposals as a basis for consultation in response to the above opportunities. It delivers on the outstanding balance of the £200k savings from Chief

Officer costs within the 22/23 budget and confirms leadership arrangements for the Corporate Core Department from within existing capacity.

RECOMMENDATION(S)

Cabinet Is Recommended to:

1. Agree to the commencement of consultation with affected staff on the proposed structural changes set out within the body of this report. Specifically that:
 - a) The posts of Deputy Chief Executive (Chief Officer DCEX Band) and Joint Chief Information Officer (Chief Officer Band F) are deleted
 - b) A new post of Executive Director (Strategy & Transformation) is established at Chief Officer Band H to lead the Corporate Core Department
 - c) The post of Head of Strategic Performance & Intelligence (SM2) is deleted and a new role of Head of Performance & Delivery established (Chief Officer Band A) to replace the previous Head of Delivery post (Chief Officer Band A) and ensure focus on delivery of the Corporate Plan and its associated priorities
 - d) A new Policy Officer role is established (Grade 12) reporting to the Head of Performance & Delivery
 - e) The portfolio of the Assistant Director (Digital, Data and Technology) is expanded to take on joint leadership of the ICT and Digital portfolio across the Council and NHS Greater Manchester in Bury. Leadership responsibility for the Contact Centre will also transfers to this post from the Head of Communication, Marketing & Engagement
 - f) Leadership responsibility for the Communications function transfers from the Deputy Chief Executive to the Executive Director (Strategy & Transformation)
 - g) The Assistant Director (Economy & Business) and their current portfolio transfer to the leadership of the Executive Director (Strategy & Transformation) and that this role takes on responsibility for the Bury Adult Education Service and is redesignated Assistant Director (Business & Skills)
 - h) The Director of Housing becomes a direct report of the Executive Director (Place) with the Housing portfolio aligned as part of the Business Growth Infrastructure (BGI) Department
 - i) To take account of the proposed changes, that the role of Executive Director (Place) is regraded from Chief Officer Band G to Chief Officer Band H
 - j) To take account of the proposed changes, that the role of Director of Law & Governance is regraded from Chief Officer Band E to Chief Officer Band F
 - k) Leadership responsibility for the Bury Art Museum transfer to the Executive Director Operations
 - l) The One Commissioning Organisation is re-named as the Health and Adult Care Department

- m) The Executive Director (Strategic Commissioning) is redesignated Executive Director (Health and Adult Care). The Executive Director (Health and Adult Care) will assume responsibility for leading and implementing the Public Service Reform Strategy, including the neighbourhood model.
- 2. Delegates authority to the Chief Executive and Leader of the Council, in consultation with the Cabinet Member for HR & Corporate Affairs, Director of People and Inclusion, Monitoring Officer and S151 Officer to consider responses received from the consultation and agree a final proposed report. (Where the changes from the proposals set out below are not substantive, the Cabinet Member for HR & Corporate Affairs will agree implementation, where changes are substantive revised proposals will return to Cabinet for consideration and approval).
- 3. Subject to consultation, commend the following proposals to Council where the required changes are decisions which directly rest with Council:
 - a) That the role of Executive Director (Place) is regraded from Chief Officer Band G to Chief Officer Band H.
 - b) That a new post of Executive Director (Strategy & Transformation) is established at Chief Officer Band H.
 - c) That the role of Director of Law & Governance is regraded from Chief Officer Band E to Chief Officer Band F.
 - d) That a Market Supplement payment of £14k is applied to the Director of Adult Social Services role.

KEY CONSIDERATIONS

1. Context

- 1.1 In 2018 an integrated leadership team across Bury Council and the former Bury Clinical Commissioning Group (CCG) was established. Investment was made in a number of new leadership roles creating a revised operating model based on six departments. Since this time the team has focused on a range of strategic priorities including the following examples:
- Integration of the local health and care system.
 - Development of a new shared Community Strategy for the borough.
 - Strategic economic development and regeneration planning.
 - The improvement of Children's Services.
 - Establishing the structures and systems of a single corporate core including a digital-first operating model and more robust financial management mechanisms.
- 1.2 These developmental priorities have, of course, been progressed alongside the Council's leadership role in responding to the Covid-19 Pandemic and, more recently, the national Cost of Living Crisis and resultant impact on the Council's budget.
- 1.3 The focus now is on implementation and delivery, in pursuit of the vision that, by 2030, Bury will stand out as a place that is achieving faster economic growth than the national average, with lower than national average levels of deprivation, LET'S Do It!
- 1.4 In addition, as described in the Corporate Plan 2023/24, the team must respond to a number of new priorities including:
- The implementation of the Integrated Care System which has replaced the former Clinical Commissioning Group and re-balanced functions between the locality and Greater Manchester teams within the One Commissioning Organisation.
 - Progressing external investments secured to further both the Culture and Wellness strategies.
 - Delivery of the very challenging budget for 2023/24, with over £31m of savings required in 2023/24 and further savings necessary in future years.
- 1.4 This report sets out proposals to align strategic capacity with established priorities, to take the council forward to its next phase of delivery.

2. Proposals

- 2.1 The six departments within the Council's structure remain appropriate for delivery in the context described above, however the rebalancing of functions within and between some departments is proposed to manage capacity, drive efficiency and take account of the vacant leadership post within the Corporate Core. Proposals for change within affected departments are therefore described below.
- 2.2 A number of practical considerations and design principles have been considered in reviewing the Council's operating structure. Specifically:
- The opportunity to develop a more consistent and distributed leadership model within the Executive Team and Strategic Leadership Group (SLG), through common job sizing and the removal of a dedicated Deputy Chief Executive (DCE) role, on the basis that each Executive Director is fully and equally accountable for their portfolio and that this extends to appropriate deputisation for the Chief Executive where necessary. However, to ensure business continuity in the event of the Chief Executive's absence:
 - The redesignated Executive Director (Health & Adult Care) will remain the designated Deputy Place Based Lead for NHS Greater Manchester, deputising in relation to the Place Base Lead elements of the Chief Executive's role.
 - Cover for periods of absence of the Chief Executive will be arranged with regards priorities at the time. Any unplanned absence will be covered by the new post of Executive Director (Strategy & Transformation) as described below.
 - A requirement to strengthen collective leadership of the Inclusive Economic vision so that it becomes a whole Council endeavour and to mobilise senior leaders and partners around the LET'S Do It! strategy and Public Service Reform agenda.
 - The opportunity to strengthen the Council's approach to governance, particularly in relation to commercial activity, business planning and budget delivery. The Monitoring Officer is one of the Council's statutory officers with personal and independent accountability for Council's governance. This report formalises the statutory status of this role in leading corporate governance and with a direct line of accountability to the Chief Executive.
 - A requirement to backfill executive leadership of the Corporate Core, but with an opportunity to do so from within, in pursuit of efficiencies and to continue to develop the potential of a relatively new and high performing team.
- 2.3 Details of the proposed changes, by affected Department, are summarised below as a basis for consultation. Current and proposed structure charts are also appended. These changes deliver on the outstanding balance of the £200k savings from Chief Officer costs within the 22/23 budget.
- 2.4 The most substantive areas of change relate to the Corporate Core, where the proposals seek to clarify and confirm leadership arrangements for the department from within existing resources through the deletion of the Deputy Chief Executive role and a reconfiguration of the portfolios of the remaining three Director level posts.

2.5 Business Growth and Infrastructure (BGI)

- 2.5.1 Whilst all Executive Directors have a role in place leadership, accountability for the ambitious economic development and regeneration plans across the borough sits within BGI. This includes leadership of the planning and building control functions and management of a series of major projects to regenerate the town centres. In the last two years the team have secured two £20m Levelling Up bids and developed a Strategic Regeneration Framework for Radcliffe and a masterplan for the town centre. There is currently in the region of £0.25billion in investment being delivered in the borough's regeneration. Delivery of this agenda will continue to be overseen by the Executive Director (Place).
- 2.5.2 The housing portfolio is currently managed directly by the Chief Executive but is central to the borough's regeneration plans and its integration within this portfolio is critical. A pipeline now exists to develop c2,000 homes, 500 of which will be affordable. This work must be led and developed in the context of wider economic development plans. It is therefore proposed that the Director of Housing moves to become a direct report of the Executive Director (Place). To take account of this proposed change, the role of Executive Director (Place) will be regraded from Chief Officer Band G to Chief Officer Band H.
- 2.5.3 To support the establishment of collective capacity on Inclusive Growth, the role and portfolio of the Assistant Director (Economy & Business) will transfer from the leadership of the Executive Director (Place) to the Executive Director (Strategy & Transformation) and be re-designated as Assistant Director (Business & Skills) as described below.

2.6 Corporate Core

- 2.6.1 The Corporate Core Management Team has made significant progress in establishing a portfolio of corporate services and beginning a process of quality improvement. In 2021 an LGA Corporate Peer Challenge review remarked that "in many ways, Bury is a different council" (to the one that was first reviewed in 2018, before the Corporate Core was established). There is, however, a significant journey ahead for the Corporate Core, to continue the progress with internal transformation and establish the maturity of its functions.
- 2.6.2 To ensure delivery continuity, efficiency and the development of internal potential, it is proposed that the vacant post of Deputy Chief Executive post is deleted and the duties absorbed across the remaining Corporate Core Management Team as follows.
- 2.6.4 A new post of **Executive Director (Strategy & Transformation)** (Chief Officer Band H) will provide overall leadership of the Corporate Core, including accountability for all Corporate Core Services. The current Joint Chief Information Officer role will be deleted and the postholder slotted into this role. As well as overall leadership of the Corporate Core this post will be accountable for:
- Driving corporate performance management; including the programme of budget savings

- Leadership of borough-wide strategic partnerships including co-chairing the Community Safety Partnership
- Management of the Head of Communications, Marketing & Engagement
- The provision of targeted, project-based leadership, capacity and support to the Chief Executive.

2.6.5 Strategically, the Executive Director (Strategy & Transformation) will steer delivery of the Council's Inclusive Economy Strategy including the implementation of the Economic Development Strategy and development of place-based communications to promote the narrative of our changing borough as a place to live, work and prosper. The focus of this work will be on developing the human capital required to connect local people to the economic opportunities being created through regeneration. This will include leadership of the skills, employment and social value agendas, working closely with the Executive Directors for Health and Adult Care, Children and Young People and Place as well as other leaders across the Council and wider Team Bury partnership.

2.6.6 This role will mobilise partners and citizens across the borough to make a demonstrable impact on levels of unemployment, in-work progression, reducing in-work poverty and the economic wellbeing of Bury's residents. They will also work closely with the GMCA and national public sector partners to influence reform and deliver the long term LET'S Do It! outcomes and vision.

2.6.7 The postholder will have the capacity to assume this wider role through:

- The appointment of the Assistant Director (Digital, Data and Technology) who will lead all technical IT functions. The proposal is that this role will assume joint leadership of IT and Digital functions across both the Council and NHS Greater Manchester in Bury from the current Joint Chief Information Officer. Management of the Council's contact centre, as a digital-first communications channel, will also move from the Head of Communications, Marketing & Engagement to the Assistant Director (Digital, Data and Technology), to maximise the professional capacity available for creative external communications activity
- Moving the reporting line of the Assistant Director (Economy & Business) to the Executive Director (Strategy & Transformation) to lead an integrated work and skills function and drive delivery of the All-Age Skills Strategy. This portfolio will include management of the Bury Adult Learning Service. To reflect this, the post will be redesignated as Assistant Director (Business & Skills)
- Integrating leadership of the Council's Delivery Unit and Performance & Intelligence Service under a new role of Head of Performance & Delivery (Chief Officer Band A). A primary focus of this post will be ensuring robust monitoring of the Council's Corporate Plan and associated priorities, as well tracking budget savings delivery and providing meaningful reports to the Executive Team, Cabinet and Scrutiny.
- The establishment of a new Policy Officer (Grade 12) who will convene strategic partnerships agendas; produce and monitor corporate policy and

performance plans including Cabinet Member portfolio plans and also provide business planning support to the Director of Law and Governance. This post will work closely with the Head of Business & Executive Support to assist with GMCA policy briefings and internal report quality assurance and the Leader's Executive Policy Officer to support Member portfolio planning; ministerial visits and public relations opportunities.

- Transfer of leadership responsibility for Bury Art Museum to the Operations Department (see below).

2.6.8 **The Director of Law and Governance** (Monitoring Officer) is a member of the Executive Team; it is proposed that the postholder personally reports to the Chief Executive, to ensure they are able to provide close and responsive advice at the most senior level. Legal and Democratic services will otherwise remain part of the Corporate Core structure.

2.6.9 The Director of Law and Governance will also assume a leadership role on business planning and, in conjunction with the Executive Directors for Finance and Strategy & Transformation, will direct the budget setting process, the production of the Annual Governance Statement and provide support to the annual audit process and development and management of the council's risk register.

2.6.10 This Director of Law and Governance, who is already accountable for the Authority's Data Protection Officer, will become the Council's Senior Information Risk Officer (SIRO), will chair the Information Governance Steering Group and take organisational oversight of the Council's response to Freedom of Information Requests and Subject Access Requests.

2.6.11 The Director of Law and Governance and Executive Director (Strategy & Transformation) will also act as the local authority's Deputy Returning Officers in relation to Local Elections with this responsibility included in substantive job descriptions to enable efficiencies to be maximised.

2.6.12 To take account of the proposed changes the role of Director of Law & Governance will be regraded from Chief Officer Band E to Chief Officer Band F.

2.6.13 All People and Inclusion functions will remain part of the Corporate Core structure. The **Director of People and Inclusion** will, however, report directly to the Chief Executive and attend Executive Team meetings. This reporting arrangement reflects the critical importance of workforce engagement and development and culture change as a cross-cutting corporate priority.

2.6.14 Since the establishment of the Director of People and Inclusion role, this post has taken on an expanded portfolio, including Health and Safety and leadership of the integrated Business and Executive Support service. Establishment of the latter Service has delivered over £1m in savings and work is continuing on a fundamental improvement programme across business support functions, aligned to the Council's wider digital transformation.

2.7 Operations

- 2.7.1 The Operations department was established as the Council's delivery vehicle for all non-social care services. The Executive Director (Operations) has a clear remit around the improvement, modernisation and integration of these services to meet clear customer service standards and expectations.
- 2.7.2 To apply the design principle of an integrated department for the delivery of universal services it is proposed to transfer management of Bury Art Museum, including the Tourist Information service, to the Department. The service will lead the implementation of the Borough Culture strategy, also being recommended to Cabinet at this time, as well as developing the offer within the two Levelling Up sites in Radcliffe and Bury the context of this Strategy.
- 2.7.3 A leadership structure for culture, including appropriate connections to the Wellness strategy also being developed by the Operations department, will be brought forward separately. Pending the development of a leadership proposal, the service will be managed directly by the Executive Director.

2.8 One Commissioning Organisation (OCO) / Health and Adult Care

- 2.8.1 The OCO was established to deliver an integrated health and care commissioning function across adult social care and former CCG functions.
- 2.9.2 In 2022 the NHS Integrated Commissioning System was established, which seeks to further the integration of health and care services at regional, locality and neighbourhood level but also reduces the size and scale of directly locally commissioned health services significantly. As part of these new arrangements the Council Chief Executive was designated Place Based Lead for Health and Care in Bury and the Executive Director (Strategic Commissioning) as Deputy Place Based Lead. Together, these posts are accountable for system-wide health and care performance through system-wide partnership working, including joint programmes of work with the Children and Young People's Department.
- 2.9.3 To better reflect this evolved focus, the OCO will be re-named the Health and Adult Care Department and the Executive Director (Strategic Commissioning) will be redesignated Executive Director (Health and Adult Care). The proportionate split of Council/NHS funding for the position will also shift from an equal, 50/50 proportion to a decrease to 35% in relation to the Council. The postholder will remain a substantive Council employee. To balance this, and reflect the revised capacity requirements in this areas, the funding associated with the Executive Director (Finance) role, which also operates jointly across the Council and NHS Greater Manchester, will shift from an equal, 50/50 proportion to an increase to 65% in relation to the Council.
- 2.9.4 The leadership responsibilities of the Executive Director (Health and Adult Care) for directing partnership working will also be strengthened and the role given designated responsibility for delivering the Public Service Reform model in Bury. Specifically, the postholder will be accountable for:
- Increasing and extending the scale of neighbourhood-based integration of health and care teams,

- Bringing other public services into the neighbourhood structure, particularly children's services through the Early Help and Family Safeguarding Models,
- The ongoing development of Voluntary Community and Social Enterprise (VCSE) capacity to achieve the ambitions within LET'S Do It!
- Championing the principles of prevention, early intervention and targeting of resources across all other Council services

2.9.5 A primary function of the Health and Adult Care Department will continue to be the delivery and transformation of adult social care. Adult social care is one of the council's primary statutory responsibilities; the greatest area of financial spend and, within the next twelve months, anticipated to be subject to a comprehensive assurance visit from the Care Quality Commission. The leadership of the Director of Adult Social Services (DASS) is key in this context and this post will continue to have a direct line of accountability to the Chief Executive. Benchmarking has, however, demonstrated some gaps between pay for this post in Bury and the (very competitive) market across Greater Manchester. A market rate supplement of £14k is therefore proposed to secure retention.- This post is currently funded equally by the Council and NHS Greater Manchester. The additional cost in relation to the Market Supplement will be funded by the Council.

3 Chief Officer Savings

3.1 The Council's 2022/23 budget included a £200k savings target to be delivered from costs associated with the Council's Chief Officers. £125k in savings have been achieved to-date through structure and post reviews during the past year with a further £13k of savings in-progress linked to a review of operational on-call arrangements. The net effect of the changes proposed in this report delivers on the remainder of this target. A further £100k savings target from Chief Officer costs is included in the Council budget for 2024/25 and the Chief Executive will work to identify and assure delivery of these remaining savings by April 2024.

4. Consultation and Implementation

4.1 Subject to approval by Cabinet the proposals set out in this report will be presented to Trade Union Colleagues at the next Local Government Services Consultation Meeting and agreement sought to start a period of 30 days consultation with affected staff. Following this, final proposals reflective of feedback from the consultation process, will be shared with the Cabinet Member for HR & Corporate Affairs for approval. In accordance with the Council's Pay Policy Statement, changes to salary packages above £100k require approval by Council and these recommendations, following consultation, will be commended to Council for their agreement.

Community impact/links with Community Strategy

The proposed structural changes have been developed to ensure the most effective alignment of the Council's organisational structure and senior leadership capacity behind delivery of the LET'S Do It! Strategy.

Equality Impact and considerations:

Under section 149 of the Equality Act 2010, the 'general duty' on public authorities is set out as follows:

A public authority must, in the exercise of its functions, have due regard to the need to -

- (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;*
- (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;*
- (c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.*

The public sector equality duty (specific duty) requires us to consider how we can positively contribute to the advancement of equality and good relations, and demonstrate that we are paying 'due regard' in our decision making in the design of policies and in the delivery of services.

Equality Analysis	The proposed changes will be implemented in line with the Council's workforce policy framework which has been subject to appropriate equality analysis.
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Assessment of Risk:

The following risks apply to the decision:

Risk / opportunity	Mitigation
The proposed structure does not effectively deliver on the Council's strategic priorities	The Chief Executive will continue to monitor the effectiveness of the Council's operating structure and bring forward further proposals if required.

Consultation:

The proposed changes will be subject to a period of 30 days consultation with affected staff and Trade Unions.

Legal Implications:

If Members are minded to agree to the recommendations a 30-day consultation will take place in accordance with legislation and the Council's consultation tool kit. The proposals will be reviewed following the consultation period. If there are not substantial changes to the proposals Members are requested to commend the proposals to Council. In accordance with the Localism Act these proposals set out at recommendation 3 will require Council approval.

Financial Implications:

As part of its 2022/23 budget setting the Council committed to making savings against its Chief Officer costs of £200k and then within the 2023/24 budget setting proposals a further £100k. These proposals complete the delivery of the first £200k and make a contribution to the 2023/24 budget savings proposals.

The funding sources of the Council and therefore its executive and senior leadership team are complex and the funding sources include, the Councils' general fund, contributions from the NHS for shared integrated posts, recharges to the Housing revenue account and also external funding from grants and recharges to capital. A proportion of the salary of the Executive Director (Place) will be recharged to the HRA following the transfer of the housing portfolio to this post.

The full year savings from the proposals above are circa £65k when comparing between top of grade to top of grade.

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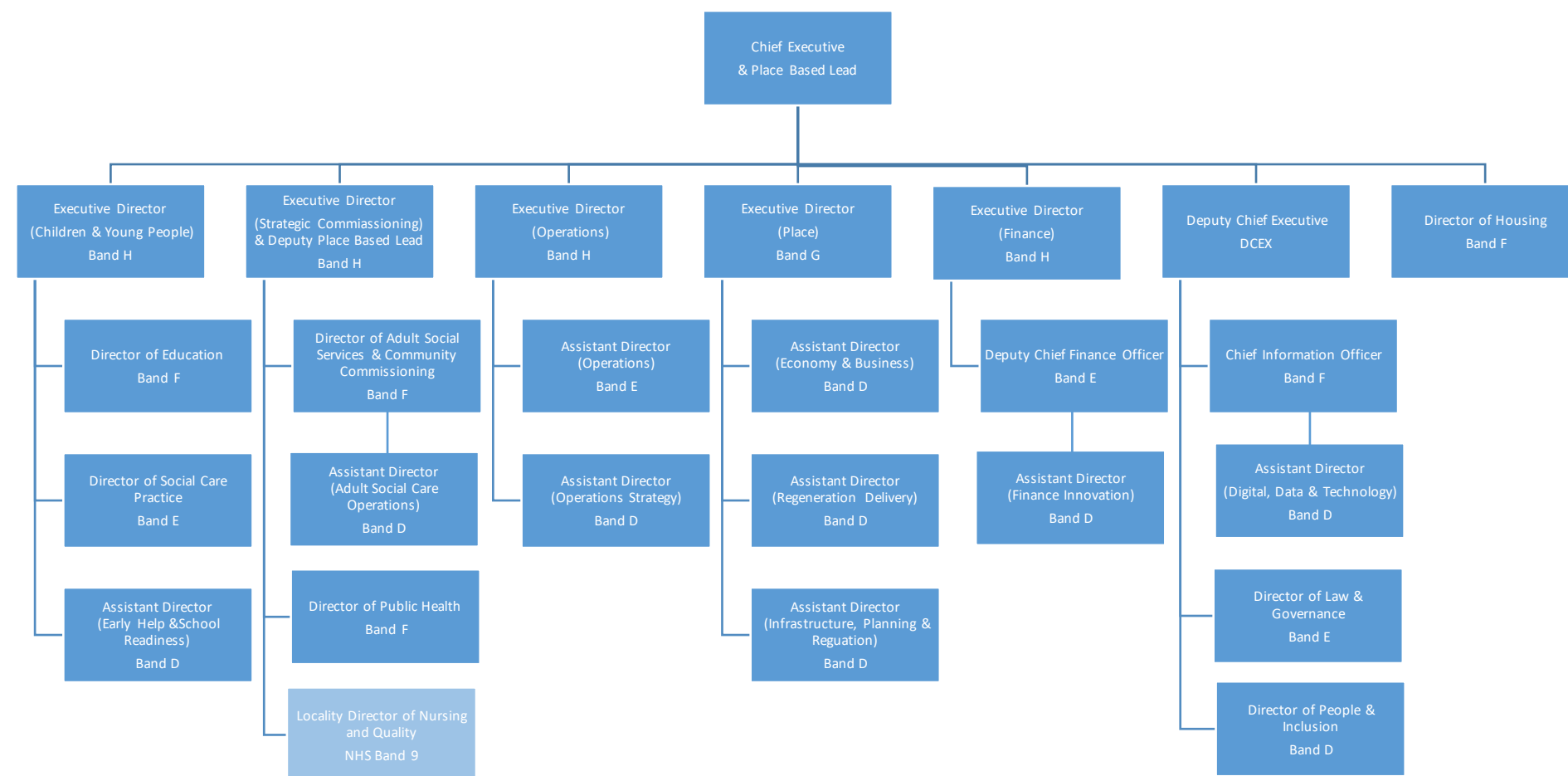
Background papers: None

Term	Meaning
BGI	Business Growth & Infrastructure Department
CCG	Clinical Commissioning Group
DSG	Dedicated Schools Grant
CCMT	Corporate Core Management Team
UKSPF	United Kingdom Shared Prosperity Fund
OCO	One Commissioning Organisation

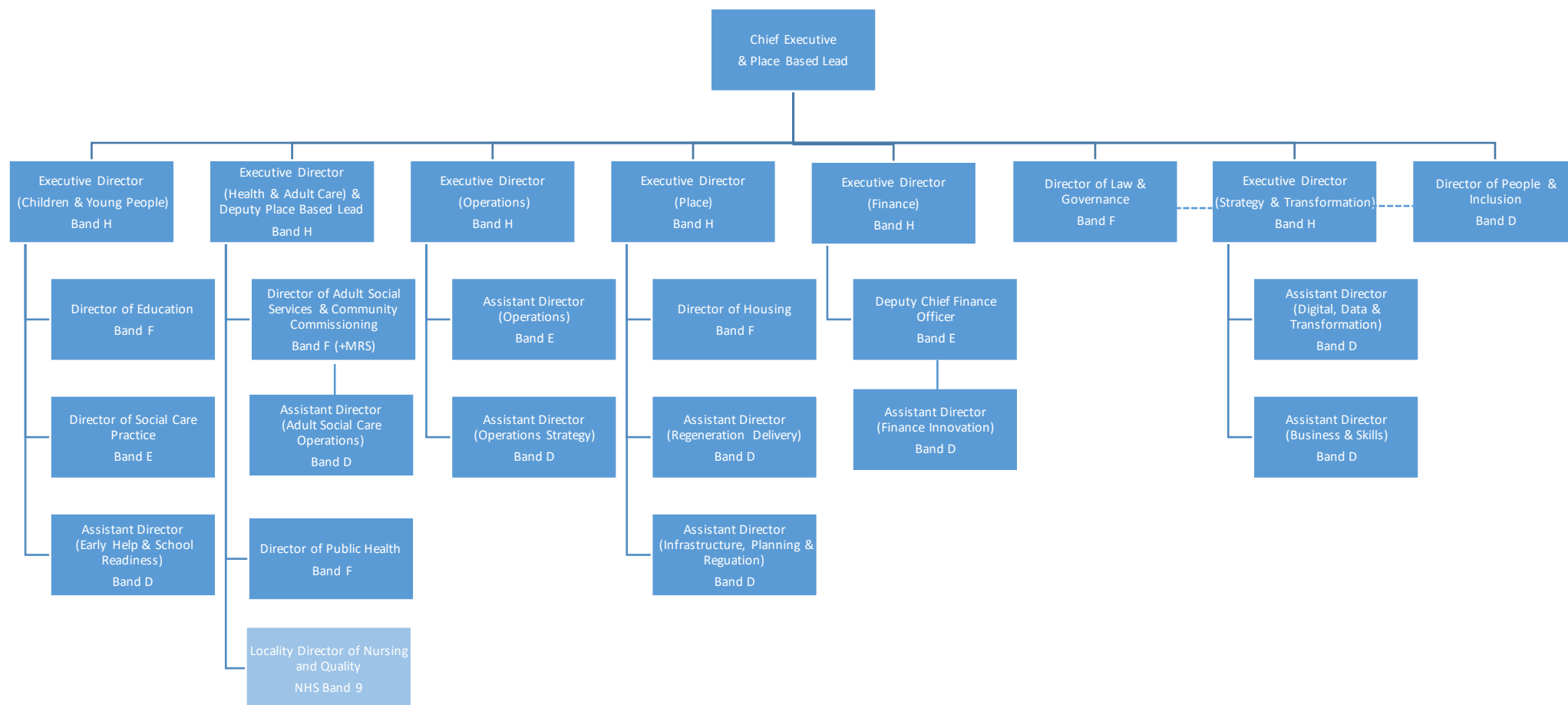
Appendix 1 – Current Council & NHS Greater Manchester (Bury) Strategic Leadership Group structure

Appendix 2 – Proposed Council & NHS Greater Manchester (Bury) Strategic Leadership Group structure

Appendix 1 – Current Council & NHS Greater Manchester (Bury) Strategic Leadership Group structure



Appendix 2 – Proposed Council & NHS Greater Manchester (Bury) Strategic Leadership Group structure





Classification	Item No.
Open	

Meeting:	Cabinet
Meeting date:	12 th July 2023
Title of report:	Restructure of the HR Department – Approval of redundancy cost
Report by:	Cllr. Tahir Rafiq, Cabinet Member for HR & Corporate Affairs
Decision Type:	Council
Ward(s) to which report relates	None

Executive Summary:

The Council's 2023/24 budget includes a total of £1.079m in savings from a review of service structures and operating models in the Corporate Core, with £250k of these savings aligned to the HR Service (£150k in 23/24 and £100k in 24/25).

Delivery of the 23/24 proportion of these savings is being achieved through a combination of a review of the Council's Occupational Health service and a restructure of the wider HR Service. – The HR Service restructure has been developed cognisant of the below key objectives for the Service 2023/24:

1. Continuing work to ensure the service consistently get the basics right and ensure systems, processes and policies are robust, clear and customer focused and that all possible opportunities posed by the Council's wider digital transformation are taken advantage of.
2. Development and delivery of a new People Strategy for the Council which focuses on ensuring the Authority develops, attracts and retains the capacity, capabilities and culture necessary to deliver on our Corporate Plan and wider LET'S Do It! objectives.
3. Providing business partner support to the Council at large with the workforce elements of our wider corporate priorities including:
 - Delivery of the 23/24 MTFS and the associated circa. £30m in budget savings

- The Children's Improvement journey, including stabilisation of the Children's Social Care workforce and transformation of the Education and SEND functions.
- The continued transformation of our Adult Care functions, in the context of a huge change in the associated legal and regulatory framework and continued integration with health
- The potential transfer of the Council's housing function from Six Town Housing back under Council leadership
- Ensuring the Council leads by example as a large employer in the borough through our approach to good employment, supported employment and social value.

Consultation with affected staff on the service restructure began on 3rd May 2023, following approval by the Cabinet Member for HR and Corporate Affairs and with the support of the Trade Unions, and ended on 1st June 2023. Feedback is currently being provided to staff and revisions made to the proposals in response to this feedback as required.

The consultation report agreed noted a maximum redundancy impact from the proposals of 3 FTE, one of which would lead to redundancy costs (including the capital costs associated with the early release of pension benefits) which total more than £100k. - In accordance with the requirements of the section 38 of the Localism Act 2011 and associated statutory guidance as well as the Council's Pay Policy Statement, the approval of redundancy costs of £100k or greater is a matter for Council.

This report request that cabinet supports payment of the redundancy costs associated with the post of Strategic Lead (Human Resources) and commends this proposal to Council for their agreement. Subject to Council approval the individual will be supported to identify an alternative role via the Council's redeployment process. Should they do so the redundancy will not proceed and no payment will be made.

It should be noted that this individual's redundancy is not a matter of choice, but rather is the outcome of the application of the Council's agreed restructure process and compliant with the provisions of Employment Law.

As well as delivery of the required savings, the proposed HR structure brings the services operating model in-line with the organisation's agreed design principles in relation to management layers and spans of control. It also reduces the number of Chief Officer level roles within the structure from two to one.

Under the terms of the Local Government Pension Scheme, pension scheme members who are made redundant after the age of 55 are entitled to access their full pension without any actuarial reduction, the cost of which falls to the council together with any associated redundancy lump sum payment. This individual is in this position and the associated redundancy costs include:

- £37,409 which will be met from the HR Service's budget
- £96,278 in capital costs associated with the early release of pension benefits which will be funded via the Council's annual fund for such payments held centrally with the Greater Manchester Pension Fund.

The wider, post consultation, proposals for implementation of the HR restructure are subject to approval by the Cabinet member for HR and Corporate Affairs under their delegation.

Recommendation(s)

That Cabinet commends approval the costs associated with the proposed redundancy of the post of Strategic Lead (Human Resources) to Council for approval.

Community impact/links with Community Strategy

This proposal will enable the deliver of the budgetary savings required by the HR Service and, in turn, support the implementation of a fit-for-purpose structure to drive forward the Council's workforce priorities.

Equality Impact and considerations:

Under section 149 of the Equality Act 2010, the 'general duty' on public authorities is set out as follows:

A public authority must, in the exercise of its functions, have due regard to the need to

-

- eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;*
- advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;*
- foster good relations between persons who share a relevant protected characteristic and persons who do not share it.*

The public sector equality duty (specific duty) requires us to consider how we can positively contribute to the advancement of equality and good relations, and demonstrate that we are paying 'due regard' in our decision making in the design of policies and in the delivery of services.

Equality Analysis	The redundancy process will be applied in accordance with Council Policy and the provisions of employment law, which have been subject to full equality impact assessment.
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Assessment of Risk:

The following risks apply to the decision:

Risk / opportunity	Mitigation
<p>Council does not approve the proposed redundancy:</p> <ul style="list-style-type: none"> • The staff member could resign and claim constructive dismissal for breach of trust and confidence on the ground that they had been deprived of a redundancy payment and the associated pension contributions. • A role would need to be identified for the individual outside of the agreed structure at additional cost to the Council. 	<p>Approval of the proposals as set out.</p>

Consultation:

The restructure proposals was subject to 30 days consultation with affected staff in accordance with the council's restructure procedure.

Legal Implications:

The Supplementary Guidance (Openness and Accountability in Local Pay) supplements the existing pay accountability guidance published in February 2012 which requires Local authorities to present details of any severance package paid to an officer where the value of the package exceeds £100,000. In accordance with the Council constitution approval of the severance package is subject to agreement by Council.

Financial Implications:

These costs are in accordance with the original proposals. The costs of the redundancy will be met from the service budget before the delivery of in year savings with the capital costs of the pension being met from the centrally held fund.

Report Author and Contact Details:

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Classification: Open	Decision Type: Key
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Report to:	Overview & Scrutiny Committee Cabinet	Date: 5 July 2023 12 July 2023
Subject:	The Council's Financial Position – 2022/23 Outturn	
Report of	Cabinet Member for Finance and Communities	

Summary

1. This report sets out the final financial position for the Council for 2022/23. The report sets out the position for both revenue and capital and provides an analysis of the variances, both under and overspending. On revenue, the report sets out that the revenue budget overspent by £2.329m, at quarter 3 the overspend was forecast to be £3.958m therefore the financial position has improved by £1.629m during the last quarter of the financial year. This net overspend comprises of individual departmental overspends and underspends. The largest individual departmental overspend was on Children and Young People at a value of £6.114m. The extra costs were around agency costs for social care and safeguarding, an increase in demand for children's residential placements including Independent Foster Agency costs and increased costs for home-to-school transport. The most significant underspend was on non-specific services, driven by reduced capital financing costs.
2. On capital, the report sets out that there was a £48.390m outturn against a budget of £65.074m. This is after the 2022-23 budget was reprofiled, so that £85.225m budget was transferred into the 2023-24 and 2024-25 financial years.
3. The treasury management outturn position is included in this report, with a recommendation that it is also presented to Full Council, in accordance with regulation (See Appendix 2).

Recommendation(s)

4. Cabinet is asked to:
 - Note the 2022-23 final overspend on the revenue budget of £2.329m, against a budget of £178.922m. It should be noted that this budget, whilst mainly funded from Council Tax and Business Rates income, also included funding of £19.387m from earmarked reserves and a £1.767m contribution from General Fund Balances.
 - Note that a £2m additional contribution was made to the pooled fund in 2022-23, all contributions now balance to the Section 75 agreement across the term.
 - Note the final position on the collection fund was a surplus on Council Tax and a deficit on Business Rates.

- Note that the final position on reserves and balances is £104.241m at the end of 2022/23 (excluding schools balances). The £104.241m is split between £22.701m general reserves and £81.540m earmarked reserves.
- Note the cumulative DSG deficit position of £18.601m and the reduction of £2.872m during the 2022/23 financial year.
- Note the overall school balances are £4.731m which includes schools with deficit balances.
- Note the Housing Revenue Accounts reserve balance of £9.176m at the end of the 2022/23 financial year and the use of £0.666m during the 2022/23 financial year.
- Note expenditure of £48.390m on Capital Programmes during the year.
- Further approve a capital budget carry forward of £17.390m.
- Note that the final treasury management report is included within this report (Appendix 2).

Reasons for recommendation(s)

5. To note the final financial position subject to external audit for the Council for 2022/23.

Alternative options considered and rejected

6. N/A.

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Purpose of the Report

7. This report outlines the outturn financial position of the Council at the end of 2022/23. The report sets out the position for both revenue and capital and provides an analysis of the variances, both under and overspending. The report also sets out the impact on the Council's reserves.
8. The outturn financial position shown in this report mirrors the financial position shown in the Council's unaudited 2022-23 Statement of Accounts. These accounts are still subject to audit by the Council's external auditors.

Background

9. The 2022/23 financial year saw the Council living and operating with COVID-19 – rather than previous years where we were significantly affected due to the pandemic. The Council continued to support businesses and residents in the district with the utilisation of ring-fenced grants. Widespread effects from the pandemic on Council services continued, including consequences for service delivery models, new arising demand pressures and lower fee income.
10. Updated governance arrangements, introduced in 2020-21 were further embedded and helped to improve resilience. These arrangements included an ongoing programme to identify and review savings proposals.
11. With a one-year funding settlement for the 2022-23 financial year and the results of the Fair Funding Review still awaited, uncertainty continues to be a feature of the Medium-Term Financial Plan. The Medium-Term Financial Plan continues to be updated in response to longer term changes to delivery models, demand pressures, reductions in fee income and potential changes relating to the funding of Adult Social Care. 2022-23 saw inflationary pressures presenting new financial challenges.
12. The 2022-23 revenue outturn was an overspend of £2.329m against budget (see table 1 below) resulting in an increased requirement from the General Fund. The outturn reduction in General Fund Balances was from £24.430m at the start of the year to £22.701m at the end of the year.
13. The £2.329m overspend was in the context of an overall revenue budget requirement of £178.922m. The combined variances on the service departments (excluding the non-specific service) have a £5.078m adverse variance compared to the budget requirement. However, a significant underspend on the non-specific service, reduced this overspend significantly due to lower than expected borrowing costs because of slippage on the Capital Programme.
14. The draw on General Fund Reserves to support the budget was significant. Reserves can only be used once. For Bury Council to continue to sustainably support its residents and businesses in the future it must ensure the Medium-Term Financial Plan is supported by resilient and stable financial plans. The ability to maintain usable reserves above the Cipfa recommendation of 10% of Budget is considered an indicator of good Financial Health and resilience.
15. The Council contributed an additional £2m to the Pooled Budget with NHS GM Bury (formerly Bury Clinical Commissioning Group). All contributions are in line with the Section 75 agreement across its duration.
16. The Capital Programme was significantly rephased in the second quarter of 2022/23, reprofiling £78.520m into the 2023-24 financial year and £6.705m into 2024/25. The revised 2022/23 budget was £65.074m, and the actual expenditure during the year was 48.390m, resulting in an underspend of £16.684m.

17. Overall, the spending on the Capital Programme was significantly less than expected when the original budget was set. There will be a review undertaken in quarter one of 2023-24 to challenge the delivery timeframes of the Capital Programme and to reprofile the budget accordingly. This review will also reflect the increasing construction costs and reduced number of bidders which adds to programme risks that are being identified through recent tenders.

FINANCIAL OVERVIEW – REVENUE

18. In 2022/23, the Council's net revenue expenditure was £181.251m. The final outturn position is set out in Table 1 below and shows an overspend of £2.329m.

Table 1

Out Turn Position 2022/23 – As At 31 March 2023				
Directorate	Approved Budget	Revised Budget	Out Turn	(Under)/Over Spend
	£m	£m	£m	£m
One Commissioning Organisation	76.573	79.151	79.333	0.182
Children and Young People	47.556	45.243	51.357	6.114
Operations	16.784	19.020	20.311	1.290
Corporate Core	18.028	19.310	18.106	(1.205)
Business, Growth, and Infrastructure	3.824	3.525	2.518	(1.006)
Housing General Fund	1.136	1.288	0.992	(0.296)
Non-Service Specific	2.701	11.384	8.635	(2.749)
TOTAL	177.483	178.922	181.251	2.329

One Commissioning Organisation – Overspend £0.182m**Table 2**

2022/23 Revenue Outturn Position – as at 31st March 2023			
Directorate	Revised Budget	Actual	(Under) / Overspend
One Commissioning Organisation	£m	£m	£m
Adult Social Care Operations	7.721	7.441	(0.280)
Care in the Community	43.306	44.420	1.114
Commissioning & Procurement	14.767	16.372	1.605
Departmental Support Services	2.430	0.841	(1.589)
Workforce Modernisation	0.078	0.063	(0.015)
Public Health	10.850	10.198	(0.652)
TOTAL	79.151	79.333	0.182

19. The OCO budget overspent by £0.182m which is a £1.252m decrease on the overspend reported at Quarter 3.

Adult Social Care Operations - £0.280m underspend

The Adult Social Care Operations budget is underspent by £0.280m which is a £0.345m worsening on the underspend reported at Quarter 3. The reduced underspend is due to the cancellation of historic Northern Care Alliance Invoices and a substantial increase in utility/energy costs within Sheltered Housing budgets.

As reported throughout the year the overall underspend within ASC Operations has been driven by staffing budget underspends.

The workforce retention strategy recruits Social Workers in operational teams, strengthening focus on delivery of care package savings. However, vacancies for care support workers in the Intermediate care services remain a challenge which is affecting the ability to deliver services to their full capacity.

Care in the Community - £1.114m Overspend

The Care in the Community budget overspent by £1.114m which is a £0.512m improvement on the forecast reported at Quarter 3. The improvement since quarter 3 is due to:

- A contribution from Health towards joint funded care packages
- An extensive data cleanse of client care packages on Controcc enabled through the rapid roll out of the INT/Commissioning/Finance triangulation meetings.
- A reduction in spend following annual reviews of direct payment to clients.

The Care in the Community outturn includes a £2m (gross) contribution to the Integrated Commissioning Fund (ICF) which is in line with the agreed ICF partner

contribution profile detailed below.

Organisation	2019/20 £m	2020/21 £m	2021/22 £m	2022/23 £m	TOTAL £m
Bury Council	10.5	(15.0)	2.5	2.0	0.0
Bury CCG/ NHS GM Bury Locality (from July 1)	(10.5)	15.0	(2.5)	(2.0)	0.0
TOTAL	0.0	0.0	0.0	0.0	0.0

The Care in the Community outturn also includes £3.629m of care package savings albeit partially offset by £1.644m of new demand pressures as a result of reviews.

During 2022/23, the pressure from supporting hospital discharges into care homes and home care settings was twice the levels before the pandemic and is causing recurrent pressure on the Care in the Community budget. Additional resource (£3.372m) was built into the care budget during 2022/23 to support prompt discharge from hospital, this will not be sufficient to meet the full and ongoing legacy demand resulting from people provided with care at the point of discharge but who remain in care following the period funded by central government and NHS GM discharge funding if the current trend continues.

Commissioning & Procurement (Other) - £1.605m Overspend

The Commissioning and Procurement Budget overspent £1.604m which is a £0.333m increase on the forecast overspend reported in Quarter 3. The increase is due to additional costs at Persona relating to clients whose daycare support stopped during the pandemic and were placed into supported living service settings and continue to receive supported living post- pandemic.

The main drivers of the overall Commissioning & Procurement (Other) overspend in 2022/23 were:

- Shortfall regarding the Persona contract savings target- £0.515m
- Unfunded pressure regarding the Persona 22/23 pay award - £0.665m.
- One off Supported Living costs - £0.400m

The outstanding Persona saving shortfall will be delivered in 2023/24. Continuous dialogue with Persona will be a priority to ensure the reprofiled contract savings are delivered.

Departmental Support Services - £1.589m underspend

The Departmental Support Services budget was underspent by £1.589m which is a £0.940m increase in the underspend reported in Quarter 3. The movement is due to a £717k contribution from OCO reserves to balance the wider 2022/23 Adult Social care suite of budgets and the release of budget provision to support one off Persona cost pressures.

The main drivers of the Departmental Support Services underspend in 2022/23 were:

- The decision to deploy the 5.66% uplift to the 22/23 Better Care Fund budget allocation to mitigate in year OCO budgetary pressures - (£0.631m)
- Release of budget provision held to offset the one-off Persona Invoice regarding additional Supported Living provision - (£0.310m)

- Contribution from OCO reserves to balance the wider 2022/23 Adult Social care budget - (£0.717m)

Public Health/Substance Misuse – £0.652m underspend

The Public Health Budget underspent by £0.652m. This is a £0.463m increase on the underspend reported at Quarter 3 and is due to staffing vacancies within the Social Development team and lower than expected activity across the following Public Health contracts:

- Domestic Violence Floating Support
- NHS Health Check Programme
- Out of Borough GUM

In addition to the reduced contract activity above the other main drivers of the £0.652m Public Health/Substance Misuse underspend were lower than expected activity on substance misuse contracts (Needle exchange and Prescribing Costs) and a staffing budget underspend due to a delay in recruitment to the new Public Health structure.

Use of Reserves

Transfers To OCO Directorate Reserves

A total of £1.599m was transferred to OCO directorate reserves in 2022/23, of which £1.149m went into the Adult Social Care reserves and £0.500m went into Public Health Reserves.

The funds transferred to Adult Social Care reserves were system monies such as Health or grants that have not been fully utilised in year. The funds transferred to Public Health reserves will be deployed in 2023/24 to support the funding of the Healthy Lifestyle Service

Transfer From OCO Directorate Reserves

A total of £3.372m was transferred from OCO Reserves into OCO revenue budgets in 2022/23, of which £3.125m went into Adult Social Care budgets and £0.248m went into Public Health budgets.

Adult Social Care reserves were deployed on a number of areas during 2022/23, including:

- Legacy demand is due to residents who were rapidly discharged from hospital during the Pandemic who still continue to receive a package of care.
- Project costs for the social care database Finance Module
- Resourcing the Hospital to Home Service
- Social work posts to deliver the capacity within the department to deliver our Improving lives for working age adult's programme
- Provider market sustainability costs
- Rebalancing of the pooled budget
- Balancing of the wider 2022/23 Adult Social care budget

Public Health reserves were targeted at several schemes during 2022/23, namely;

- Home safety equipment,
- Promoting good mental health
- Tackling Congenital Heart Disease Inequalities

Children and Young People – Overspend £6.114m

Table 3

2022/23 Revenue Outturn Position – as at 31st March 2023			
	Revised Budget £m	Outturn £m	(Under)/Over spend £m
Children's Commissioning	0.796	0.759	(0.037)
Early Help & School Readiness	2.616	2.211	(0.405)
Education & Inclusion	16.544	18.262	1.718
Social Care & Safeguarding	25.288	30.126	4.838
TOTAL	45.244	51.358	6.114

20. The Children and Young People (CYP) Department revenue budget has overspent by £6.114m at the end of the 2022/23 financial year. This outturn position for CYP is after the use of £3.992m of reserves. If these reserves had not been deployed the overspend position for the department would have been £10.107m.

21. The Outturn position is analysed in the table above with further details below: -

Children's Commissioning

22. The Children's Commissioning division underspent by (£0.037m). This position is as a result of an £0.069m adverse variance with regards to staffing for the Performance, Planning and commissioning team offset by a favourable variance of (£0.106m) for Children's Social Care Administration and Strategic Support / Commissioning.

Early Help & School Readiness

23. Across the Early Help and School Readiness Division, maximisation of grant income along with a number of vacancies within the service have generated a favorable variance for this area of (£0.405m).

Education & Inclusion

24. Education & Inclusion overspent by £1.718m in 2022/23. There are a number of reasons for this variance as follows:

- SEN Transport has overspent £1.334m. This adverse variance has been partly generated through the review of appropriate charges to the Dedicated Schools Grant (DSG) (£0.961m)

- alongside an unachieved budget reduction (£0.120m).
- The Educational Psychology service has an adverse variance of £0.317m as a result of unachieved income, payments for partnership agreements and training expenses.
- Short Breaks overspent by £0.279m. This is mainly due to a saving to the Dedicated Schools Grant agreed by the Project Safety Valve Programme Board which has removed the £0.300m DSG contribution to this service. There has been further pressure on staffing within this area due to the reliance on agency staff, however this has been mitigated by other non-pay efficiencies and a saving against direct payments.
- School Crossing patrols have an unfavorable variance at the year-end of £0.271m. This is due to loss of income for the service.

Social Care and Safeguarding

25. The Social Care and Safeguarding division overspent by £4.838m in 2022/23. The reasons for this variance are detailed below:

- Within corporate parenting, £1.712m of the overspend relates to Children's residential placements that are provided by agency providers, of which £0.200m is due to an unachieved budget reduction. £0.346m is as a result of Independent Foster Agency payments with £0.593m relating to through care support costs. Agency costs at a net additional cost of £0.386m have contributed towards the adverse variance alongside other non-pay variances across the service area. Other favorable variances such as (£0.109m) in the Adoption service are mitigating this overspend.
- The largest area of overspend within Safeguarding Services is £1.513m as a result of Safeguarding Teams. This overspend has been generated by the use of agency staff across the service. Another key area for additional costs over those that are budgeted is legal costs. External legal costs from Counsel and the costs of issuing cases are ad hoc dependent on the needs of the child and are variable. For 2022/23 there has been a £0.336m overspend in this area.
- £0.155m of the overspend within Strategic Commissioning is with regards to an unachieved vacancy factor for children's services. There has also been an overspend on staffing costs including agency costs which, in part, has been offset by grant income.

Operations Directorate – Overspend £1.290m

Table 4

2022/23 Revenue Outturn Position – as at 31st March 2023			
Department of Operations	Approved Budget	Out Turn	(Under) / Overspend
	£m	£m	£m
Wellness Operations	3.499	3.426	(0.072)
Engineers (including Car Parking)	(0.310)	0.005	0.315
Street Scene	5.685	6.046	0.361
Commercial Services	(0.421)	0.297	0.718
Waste, Transport and Stores	6.332	6.462	0.130
Operations Senior Management	2.292	2.440	0.148
Health & Environmental Protection	1.588	1.379	(0.208)
Corporate Landlord	0.356	0.255	(0.101)
TOTAL	19.021	20.310	1.290

26. The Operations Directorate budget was overspent by £1.290m. This has been helped by a number of one-off contributions from reserves to offset pressures on several areas totaling £2.686m.

The main variances are as follows:

Wellness Operations

Wellness Operations is broadly on budget overall with an underspend of (£0.072m). Shortfalls in income from leisure and library services of £0.397m along with energy overspends of £0.356m have been offset by underspends in capital financing of (£0.250m), staffing costs of (£0.383m) and a net use of reserves of (£0.182m).

Engineers

Engineers overspend of £0.315m is due to a £0.345m loss on car parking income, offset by various net underspends.

Street Scene

Street Scene overspend of £0.361m is due to energy overspends of £0.177m, staffing and agency overspends in grounds maintenance of £0.189m.

Commercial Services

Commercial Services overspend of £0.718m is due to overspends in the catering

service of £0.343m (made up of reduced income £0.144m and increased food costs of £0.351m offset by £0.099m use of reserves), markets under-recovery of income of £0.249m offset by underspends of (£0.083m), ongoing civic hall costs of £0.142m, energy costs of £0.107m.

Waste & Transport

The overspend within Waste and Transport of £0.130m is due to the Waste service overspend of £0.240m on fuel offset by a net underspend on staffing/agency costs of (£0.073m) and the net over-recovery of income on Stores, (£0.098m). The Transport service was broadly on budget.

Health & Environmental Protection

The underspend of (£0.208m) within Health & Environmental Protection is due to a utilization of a number of grants and funding held in reserves.

Use of Reserves

Transfers To Operations Directorate Reserves

A total of £0.876m was transferred to Operations directorate reserves in 2022/23, of which £0.159m went into specific grants reserves and £0.400m went into Section 106 Reserves both of which are required to be utilised in accordance with the relevant conditions attached to them. A total of £0.183m was placed into the Leisure Reserve as mitigations for future committed works.

Transfer From Operations Directorate Reserves

A total of £2.686m was transferred from Operations reserves into the revenue budgets in 2022/23. This was for various purposes including use of grants already held in reserves, planned committed works from reserves and management of the overall outturn position.

Corporate Core and Finance Directorate - Underspend £1.205m

Table 5

2022/23 Revenue Outturn Position – as at 31st March 2023			
Corporate Core and Finance	Approved Budget	Out Turn	(Under)/Over Spend
	£m	£m	£m
Corporate Core	14.215	13.132	(1.083)
Corporate Core Finance	5.096	4.973	(0.122)
TOTAL	19.310	18.106	(1.205)

27. Corporate Core and Finance underspent by £1.205m. The main variances are as follows:

Corporate Core is underspent by £1.083m and is largely due to the holding of vacancies within ICT (£0.833m) following the additional investments as part of this year's budget setting whilst the review is undertaken as to the future target operating model. The balance of the underspend is made up by vacancies within other services alongside additional income in Adult Learning

Corporate Core Finance has underspent by £0.122m which is due to the overachievement of summons costs income for council tax (0.125m) as the courts return to the normal schedule of sessions. Overspends on interim staff are offset with underspends due to vacancies and the use of reserves.

Business, Growth, and Infrastructure – Underspend (£1.006m)

Table 6

2022/23 Revenue Outturn Position – as at 31st March 2023			
Business, Growth, and Infrastructure Directorate	Approved Budget	Out Turn	(Under)/Overspend
	£m	£m	£m
Business Growth Management Team	0.991	1.250	0.259
Planning and Development Control	1.611	1.585	(0.026)
Property Management	(0.596)	(0.807)	(0.211)
Housing Service	1.519	0.490	(1.029)
TOTAL	3.525	2.518	(1.006)

28. The Business, Growth and Infrastructure Directorate has an underspend of (£1.006m), summarised as follows:

Housing Service – (£1.029m) underspend

Housing Needs – (£0.909m) underspend

There is an underspend within Housing due to utilization of grants underspends on staffing and recharges to the HRA and across various capital schemes.

Property Management – (£0.211m) underspend

The underspend is due to staffing vacancies within the Property Management Team (£0.120m) which have been held all financial year and staffing recharges across various capital projects in year. The service is looking to restructure in the new year 23/4, and finance will be involved to ensure proposals are kept to within existing budget allocations.

Business Growth Management Team - £0.259m overspend

The overspend within the Business Growth Management Team is due to an unachieved £250k capital receipt target, which was set as part of the 2022/3 budget setting process which supports the need to have a clear programme of land disposals which considers not only the costs of disposal but also the subsequent capital receipt which could materialise across different financial years.

Housing General Fund – Underspend £0.296m**Table 7**

2022/23 Revenue Out Turn Position – as at 31 March 2023			
Housing General Fund	Approved Budget	Out Turn	(Under)/Over Spend
	£m	£m	£m
Housing General Fund	1.288	0.992	(0.296)
TOTAL	1.288	0.992	(0.296)

29. The Housing General Fund underspend of (£0.296m) is due to a contribution from the bad debt provision of (£0.203m) and net subsidy income of £0.097m.

Non Service Specific – Underspend £2.749m**Table 8**

2022/23 Revenue Outturn Position – as at 31 March 2023			
Non-Service Specific	Approved Budget	Outturn	(Under) / Over spend
	£ m	£ m	£ m
Accumulated Absences	0.496	0.496	0.000
CAR Lease Salary Sacrifice	(0.025)	(0.031)	(0.006)
Chief Executive	0.263	0.188	(0.075)
Corporate Management	1.610	1.277	(0.333)
Cost of Borrowing	6.238	0.457	(5.781)
Disaster Expenses	0.011	0.011	0.000
Environment Agency	0.100	0.108	0.008
Pension Service Costs	(14.308)	(14.308)	0.000

GMWDA levy	12.831	12.060	(0.770)
Passenger Transport Levy	13.650	12.887	(0.763)
Town of Culture	0.090	0.000	(0.090)
Townside Fields	(0.058)	(0.042)	(0.016)
Provisions / Reserves	(9.514)	(4.468)	5.046
TOTAL	11.384	8.635	(2.749)

30. The Non-Service Specific budget has underspent by (£2.749m) for the following reasons:

Cost of Borrowing – (£5.781m) underspend

The Cost of Borrowing budget underspend is as a consequence of the rephasing of the Capital Programme and funding of the Capital Programme via a combination of external grants and borrowing.

Corporate Management – (£0.333m) Underspend is mainly due to lower costs on corporate Initiatives and other subscriptions budgets.

Greater Manchester Waste Disposal Levy (GMWDA) - (£0.770m) underspend

The GMWDA Levy is now showing an underspend resulting from additional rebate income from the Waste Authority. This is due to a combination of increased rebate from improved recycling and also increased income from the energy produced from the burning of refuse.

Passenger Transport Levy – (£0.763m) underspend

The underspend is because the passenger transport levy was set too high. This has been reset as part of the 2023/24 budget setting process.

Provisions/Reserves – this variance was partly due to the delayed implementation of the transformation savings, £1m. The savings programme has increased scrutiny during 2023-24 with improved monitoring and governance supported by the Executive Delivery Board. The budget for Provisions/Reserves includes appropriations from earmarked reserves and the General Fund. An increase in the Council's bad debt provision of £1.7m was also charged against this budget at year end and a combination of the write off of pre 2014 historic debt and commuted sums overspends of £1.6m.

Delivery of the Savings Plan

31. Planned savings £16.364m were included in the 2022/23 revenue budget. Of these £13.698m were delivered within the financial year. The biggest single programme is the £3.037m transformation programme. A summary of all the Councils savings is set out in the table below.

Table 9

2022/23 MTFS SAVINGS AS AGREED BY COUNCIL					
Year Approved	Dept	Proposal Description	Saving £m	Saving delivered £m	Variance £m
Feb 2022	ALL	Vacancy Factor	1.200	1.200	0.000
Feb 2022	ALL	Unpaid leave - budget realignment	0.100	0.100	0.000
Feb 2021	ALL	Supplier Review of Contracts	0.265	0.265	0.000
Feb 2021	ALL	Transformation Agenda	3.037	2.021	(1.016)
	ALL	Sub-Total	4.602	3.586	(1.016)
Feb 2022	CORE	Adult Learning	0.050	0.050	0.000
Feb 2022	CORE	Corporate Security & Call Out Services	0.060	0.060	0.000
		Sub-Total	0.110	0.110	(0.000)
Feb 2022	CYP	Children's Personal Budgets	0.150	0.150	0.000
Feb 2022	CYP	Children's Short Breaks	0.150	0.150	0.000
Feb 2022	CYP	Children's External Placements	0.200	0.000	(0.200)
Feb 2022	CYP	Further Education early retirements/pensions	0.100	0.100	0.000
Feb 2022	CYP	Children's Early Help	0.100	0.100	0.000
Feb 2021	CYP	Removal of budget for vacant posts and reduced travel and expense costs	(0.309)	(0.309)	0.000
Feb 2021	CYP	Contract Reviews for services provided by external agencies	0.100	0.100	0.000
Feb 2021	CYP	Reduced transport costs as a result of fewer out of borough placements	0.120	0.000	(0.120)
	CYP	Sub-Total	0.611	0.291	(0.320)
Feb 2021	OCO	Review of Care Packages	2.055	1.518	(0.537)
Feb 2021	OCO	Innovative Commissioning (Personal & Transitions Planning)	1.600	0.985	(0.615)
Feb 2021	OCO	Adult Social Care Personalisation and Transformation	1.000	1.060	0.060
Feb 2021	OCO	Development of Assistive Technology	0.500	0.00	(0.500)
Feb 2021	OCO	Improved Housing Options for People with Disabilities	0.050	0.000	(0.050)
Feb 2021	OCO	Effective and Efficient Commissioning	1.950	2.648	0.698
Feb 2022	OCO	Release half demographic growth	0.500	0.500	0.000
Feb 2022	OCO	CCG recurrent pick up of IMC and rapid response	1.224	1.224	0.000
Feb 2022	OCO	Deploy BCF Uplift	0.631	0.631	0
2022/23 (In year)	OCO	Recommissioning of an LD Service	0.100	0.003	(0.097)
Feb 2022	OCO	OCO element of Corporate Security & Call Out Services	0.040	0.040	0.000
	OCO	Sub-Total	9.650	8.609	(1.041)
2022/23 MTFS SAVINGS AS AGREED BY COUNCIL					

Year Approved	Dept	Proposal Description	Saving £m	Forecast £m	Variance £m
Feb 2022	OPS	Trade Waste Income	0.020	0.014	(0.006)
Feb 2022	OPS	Pest control increased income and efficiencies	0.017	0.005	(0.012)
Feb 2022	OPS	Public protection - Income Generation and Budget Rationalisation	0.020	0.020	0.000
Feb 2022	OPS	Traded Services Review - Caretaking and Cleaning	0.084	0.084	(0.000)
Feb 2022	OPS	Traded Services Review - Schools Catering	0.100	0.000	(0.100)
Feb 2022	OPS	Change provision of waste caddy liners	0.050	0.050	0.000
Feb 2022	OPS	Leisure & Wellness Programmes - increased efficiency	0.212	0.140	(0.072)
Feb 2022	OPS	Increase Recycling and Minimise Waste	0.050	0.055	0.005
Feb 2022	OPS	Review of Persona Transport Services	0.100	0.100	0.000
Feb 2022	OPS	Removal of Vacancies, job redesign	0.143	0.139	(0.004)
Feb 2022	OPS	Modernise Utility Billing	0.050	0.050	0.000
Feb 2022	OPS	Merge Equipment Stores	0.040	0.040	0.000
Feb 2021	OPS	Review of Highway Fees	0.070	0.070	0.000
Feb 2021	OPS	Remove vehicle and equipment leasing costs to reflect approved borrowing through the Capital Programme	0.300	0.300	(0.000)
Feb 2021	OPS	Review of Waste Services and Fleet Rationalisation	0.025	0.025	0.000
Feb 2021	OPS	Street Light Dimming	0.010	0.010	0.000
Feb 2022	OPS	OPS element of Corporate Security & Call Out Services	0.100	0.000	(0.100)
	OPS	Sub-Total	1.391	1.102	(0.289)
		TOTAL DELIVERY AGAINST 2022/23 MTFS SAVINGS	16.364	13.698	(2.666)

PREVIOUS YEARS MTFS SAVINGS CARRIED FORWARD AS NOT DELIVERED IN 2021/22					
Prior Yr Saving	Dept	Proposal Description	Saving £m	Forecast £m	Variance £m
Prev Year	ALL	Transformation	0.184	0.184	0.000
Prev Year	BGI	Restructure Stretch Savings Target	0.200	0.200	0.000

One Commissioning Organisation Savings Programme

The OCO savings programme delivered £8.609m of savings which equated to an 89% delivery (or £1.040m shortfall) of the £9.650m Cabinet agreed savings programme.

In addition to delivering 89% of the 2022/23 OCO savings programme a further £0.221m additional savings were achieved as part of in year additional savings initiatives and consequently this takes the total savings delivered by the OCO directorate to £8.830m which is a 92% delivery (or £0.819m shortfall) of the 2022/23

savings programme.

The 2022/23 savings underachievement was driven by:

- Delay and the resulting reprofile in Persona achieving their savings programme
- Recruitment delays in the Assistive Technology team
- Demand pressures in Learning Disability and Adult Social care packages, however, this was mitigated by over delivery of personal budget claw backs and additional savings delivered through the efforts of the Reviewing Team

Moving forward into 2023/24 the OCO Directorate will continue to undertake several actions to mitigate any savings shortfall with regards to achieving the 2023/24 savings programme, including:

- Continuous dialogue with Persona to ensure the reprofiled contract savings are delivered
- Ongoing reviews of existing care packages
- Continue the roll out of the new workforce retention strategy which will strengthen the focus on delivery of care package savings
- Robustly applying the strength-based ethos with regards to commissioning care packages.
- Continuous data quality review of the system (Controcc) used to derive the Care in the Community outturn forecast.

Children and Young People

As shown in the table above, the Children and Young People Department had a total savings target of £0.611m of which £0.291m was achieved. The savings with regard to external placements and the transport to external placements (total of £0.320m) was not achieved due to ongoing demand pressures. The achievability of these permanent budget reductions will be monitored closely throughout 2023/24 working with the service to provide mitigations for any ongoing deliverability issues.

Operations

The saving for schools catering was not achieved due to the increased staffing and food costs for the service. The additional staffing costs have been built into the 23/24 Service Level Agreement. The wellness additional income target was not fully achieved, however underspends on staffing and other areas were mitigations for this. The Corporate Security & Call out savings are dependent in their current form on a Corporate Landlord model.

Corporate Core

The corporate savings targets have all been fully achieved.

Reserves

32. At the end of 2022/23 the Council's total earmarked reserves excluding those held to mitigate risk, were £63.132m. During the financial year 2022/23 these reduced to £55.508m due to two main reasons: the use of reserves to support the 2022/23 revenue budget and utilising of ring-fenced external grant reserves to support businesses and residents during the pandemic.

Table 10

Analysis of Earmarked Reserves at 31 March 2023	
	£M
General Reserves	22.701
Directorate Risk Reserves	2.470
Volatility and Fiscal Risk	39.744
Total Management of Risk Reserves	64.915
COVID-19 Related Grants	1.956
Corporate Priorities	13.491
External Funding/Grants	10.608
Total Earmarked Reserves	26.055
Invested Funds	3.000
Section 106 commuted sums	5.559
Manchester Airport Share Reserve	4.512
Ring-fenced Reserves	13.271
TOTAL COUNCIL RESERVES	104.241
School Reserves	
Individual School Budgets	5.168
DSG Central Reserve	(18.600)
TOTAL SCHOOL BUDGETS	(13.432)
TOTAL RESERVES	90.809

Other Budgets

Schools Balances

33. Schools Balances brought forward from 2021/22 totalled £8.358m. At the end of the 2022/23 financial year, the School Balances totalled £4.731m, a total reduction of £3.627m. These numbers do not include academies that the Local Authority does not report on.
34. During the year, the Council has seen the number of schools that have reported an end-of-year deficit increase to 13 at the end of 2022/23, from 3 at the end of the financial year. Schools are required to adhere to their budget limits, but in the event of an unplanned deficit occurring this will be deducted from the following year's budget share. Schools that aren't able to produce a balanced budget for 2023/24 can request approval to set a deficit budget by submitting a deficit recovery management plan to the Executive Director of Children and Young People. The deficit should normally be recovered within two years. There are 8 schools that cannot currently set a balanced budget for 2023/24. Deficit recovery management plans are currently being reviewed by Finance staff before submission for approval.
35. There are 15 schools with a surplus above the recommended maximum percentage of 8% for Nursery, Primary and Special Schools and 5% for High Schools. In past financial years, clawback has been agreed for those schools where the surplus is above the 8%, which has been used as a contribution towards the Council's DSG deficit position.
36. Monitoring of school budgets takes place throughout the year and will be kept under review, especially where any deficit recovery plans are in place.

DSG Deficit Position 2022/23

37. From 2019/20 the Department for Education (DfE) required all Councils to complete a recovery plan should their overspend on the DSG exceed 1%. During 2020/21 the DfE introduced the 'Safety Valve' (PSV) approach to target the Local Authorities with the greatest proportionate DSG deficits, of which Bury was in the top 5 nationally. The Council welcomed this intervention and agreed to a 5-year recovery plan to ensure, with additional funding provided by the DfE as part of the Safety Valve agreement, that the deficit would be recovered over a set timeframe.
38. The main reasons for the ongoing pressures on the DSG are:
- Increased numbers of Education and Health Care Plans (EHCP's) and associated Special Educational Needs and Disabilities (SEND) EHCP top up funding to all mainstream schools and academies
 - Increased capacity and associated costs of schools' banded assessments at Bury's special school provision
 - Increased volumes of placements to high cost out of borough provision, including independent Alternative Provision
39. The Council had a deficit position of £21.473m at the beginning of the 2022/23 financial

year. During the financial year, the Council has continued to review the charges made against the DSG, worked hard on making savings where possible and through partnership working has secured recurrent contributions from Health.

40. The Council's financial accounts have now been prepared with the DSG deficit position at the end of the 2022/23 financial year (pre audit) at £18.601m. This outturn position is after a £0.895m contribution of general fund resources.
41. The work on the PSV workstreams and reducing expenditure is paramount in ensuring a balanced position in the High Needs Block and a continued reduction in the carried forward DSG deficit position. The Council is working with colleagues from the Department for Education on its projected position and is completing a DSG Management Plan to support the Council with the ongoing work as part of the Project Safety Valve Agreement. Reducing the DSG deficit is a challenge for Bury, however the Council is resolute in its commitment to the continued reduction of this deficit.

Collection Fund

42. The increasing prominence of council tax and business rates in helping fund council services means that the collection fund is monitored on an ongoing basis. The outturn position is an in-year deficit of £5.376m plus a net deficit brought forward from 2021/22 of £2.323m bringing the overall outturn deficit to £7.699m. The Council's share of the deficit is £7.728m and the Greater Manchester

Combined Authority's share is (£0.028m) (for police and fire and rescue services).

43. The deficit brought forward on the Business Rates area of the collection fund was partly Covid related as a result of government mandated reliefs for retail and nursery establishments for which the Council has received increased compensatory grants of £8.755m which will partially mitigate this.
44. In addition, £3.022m of Covid Additional Relief Fund (CARF) has been received which will also mitigate the losses which will arise from the discretionary scheme which has been mandated by government but locally designed. This relief applied to 2021/22 liabilities but was actioned in 2022/23.
45. The compensatory grant amount held in reserves for these reliefs was released in 2022/23 to contribute towards repaying the Council's share of the deficit as required in the regulations. The CARF which was held as income received in advance as required by regulations has now also been released in 2022/23.
46. Due to the impact on the Council's ability to collect both Council Tax and Business Rates, an important change to Collection Fund accounting was introduced for 2020/21, which (with the exception of the £24.899m Government grant funded Business Rate reliefs) mandated the smoothing of the impact of COVID related deficits over three financial years, thus reducing the impact on the revenue budget. The Council's 2021/22 budget and future year's budget estimates have been prepared using this new facility.

47. The in-year deficit on Business Rates is in part due to write offs required for older debts of £1.274m and the subsequent required net contribution to the allowance for impairment of debt of £1.177m along with the increase in the appeals provision required of £3.297m.

Table 11

2022/23 Collection Fund Outturn Position			
	Council Tax £m	Business Rates £m	Total £m
Balance Brought Forward (Surplus)/Deficit	(4.902)	14.348	9.446
Prior Year estimated deficit paid in during the year	5.364	(12.870)	(7.123)
(Surplus)/Deficit for the year	(1.178)	6.554	5.376
Closing Cumulative (surplus) / deficit carried forward	(0.716)	8.415	7.699
Distributed:-			
Bury Council	(0.604)	8.332	7.728
GMCA Mayoral Police and Crime Commissioner	(0.076)	0.000	(0.076)
GMCA Mayoral Fire and Rescue Service	(0.036)	0.084	0.048
Total Allocation	(0.716)	8.416	7.700

Housing Revenue Account

48. The Housing Revenue Account (HRA) had an additional £0.666m of expenditure compared to its income. In comparison, the budget planned that there would be an additional £3.749m of expenditure compared to income, with the difference drawn from HRA reserve balances.

49. Within Table 14 below, the budgeted draw from HRA reserve balances of £3.749m is shown against the heading contribution from reserves.

Table 12

2022/23 Housing Revenue Account Outturn			
Housing Revenue Account	Approved Budget	Actual Outturn	Forecast (Under)/Over spend
	£m	£m	£m
Income			
Dwelling Rents	(31.568)	(31.549)	0.019
Non-Dwelling Rents	(0.203)	(0.212)	(0.009)
Other Charges	(1.048)	(1.297)	(0.249)
Total Income	(32.819)	(33.058)	(0.239)
Expenditure			
Repairs and Maintenance	6.902	6.913	0.011
Supervision and Management	8.781	10.136	1.355
Rents, Rates and Other Charges	0.036	0.037	0.001
Increase in Bad Debts Provision	0.510	0.290	(0.220)
Capital Charge	4.713	4.266	(0.447)
Depreciation	7.472	7.012	(0.460)
Debt Management Expenses	0.045	0.044	(0.001)
Contribution to/(from) reserves	(3.749)	0.000	3.749
Total Expenditure	24.710	28.698	3.988

Net Cost of Services	(8.109)	(4.360)	3.749
Interest receivable	(0.018)	(0.220)	(0.202)
Principal Repayments	0.000	0.000	0.000
Revenue Contributions to Capital	7.910	5.246	(2.664)
Sub Total	7.892	5.026	(2.866)
Operating (Surplus)/Deficit	(0.217)	0.666	0.883

50. There are a number of variations that have contributed to this overall result however the main reasons are:

Depreciation – the depreciation charge is transferred to the Major Repairs Reserve at the end of the financial year and is (£0.460m) lower than the anticipated charge due to the reversal of last year's losses and impairments.

Contribution to/(from) reserves – as noted above, the budget assumed £3.749m would need to be contributed from HRA balances (Business Plan Headroom Reserve) to ensure the HRA returned an in-year operating surplus. However, the outturn required only a £0.666m contribution from reserves.

Revenue contributions to capital – the budget planned a £7.910m contribution from revenue to fund capital expenditure. The outturn contribution was £5.246m. The positive variance is (£2.664m). However, the reduced contribution was due to slippage in capital budgets £2.459m. The carry forward will enable capital projects on the housing stock to be completed during 2023/24.

51. There are a number of factors that can impact on the HRA year-end balance with the main ones being void levels, the level of rent arrears and the levels of Right to Buy sales.

- **Voids** - The rent loss due to voids for 2022/23 was on average 1.06%. The original dwelling rents budget allowed for a void level target of 1%.
- **Arrears** - The rent arrears at the end of 2022/23 totalled £2.050m, an increase of 6.7% from the start of the year when arrears totalled £1.921m. Of the total arrears, £0.585m relates to former tenants and £1.465m relates to current tenants. An estimated £1.224m of current tenant arrears are in cases where either the under-occupancy charge applies, or the tenants are in receipt of Universal Credit rather than Housing Benefit.
- **Right to Buy Sales** - The actual number of sales in 2022/23 was 58.

52. A major element of the HRA's costs is the Management Fee paid to the authority's Arm's Length Management Organisation (ALMO), Six Town Housing. As ALMO is a

wholly owned Council company it is appropriate for the Cabinet to take a view on the company's financial position.

The use of reserves is subject to the terms of the Management Agreement between SixTown Housing and the Council.

Capital Programme

53. The Council's Capital Programme was rephased at Month 6, and further adjusted throughout the year with additional approvals, to a revised total for the year of £65.074m. The re-phasing review at Month 6 resulted in a decision made by the Cabinet to carry forward £85.225m into the following financial years, 2023/24 and 2024/25.
54. The amount of £78.520m from the re-phased 2022/23 budget was included in the 2023/24 Capital Programme budget, approved by the full Council on the 23rd of February. The balance of £6.705m was re-phased and included in the 2024/25 estimate for the Capital Programme.
55. The total 2023/24 Capital Programme approved in February 2023 was £127.198m.
56. The final revised Capital Programme for 2022/23 and the outturn, analysed by the capital themes which align to the Council priorities is set out in Appendix 1. A summary of the main results is set out below:

Expenditure 2022/23 at Outturn

57. The £48.390m total expenditure for the year was less than the revised budget of £65.074m, resulting in a variance of £16.683m. Several schemes have overspent at completion, and this overspend was initially met with borrowing, a total of £0.707m. This means that £17.390m is recommended as a budget carry forward, slippage from the 2022/23 Capital Programme into 2023/24. This carry forward would increase the previously rephased 2022-23 budget of £78.520m to £95.910m.
58. The Cabinet are therefore recommended to approve an overall carry forward of £17.390m, for schemes that commenced or progressed during 2022/23 to be completed as intended.
59. Most of the variances in the Capital Programme are due to timing rather than changes in the overall cost of capital schemes. However, several schemes have recorded overspends at Outturn. The Cabinet is requested to approve funding from the Council's own resources, namely borrowing, to cover the overspend. Departments will be asked to identify other contributions or budgets that can alleviate the effect of increased borrowing or associated costs added to the borrowing total.

Financing

60. The £48.390m 2022/23 Capital spend required £17.413m of borrowing. This was after £17.760m of capital grant funding and other funding. An analysis of the sources of financing for the 2022/23 total spend is shown in Table 15 below.

Table 13

Funding the Revised Capital Programme 2022/23	
	£ m
Capital Programme 2022/23	48.390
Funded By:	
External Funding and Contributions	(17.760)
Use of Capital Receipts	(0.254)
Prudential Borrowing	(17.413)
General Fund and Reserves	(0.706)
Housing Revenue Account	(5.246)
Major Repairs Reserve	(7.011)
TOTAL	(48.390)

Completed schemes

61. Several completed schemes in the programme have registered overspends at outturn, to a total of £0.707m. Although funded from borrowing, services are seeking to resolve these amounts from existing budgets that will register underspends, or other contributions such as revenue reserves.

Outcomes

62. In delivering the Capital Programme in 2022/23 the Council has:

- continued to successfully progress with the work on major regeneration projects;
- completed several ICT projects including migration of own servers to the Cloud;
- continued with the vehicle replacement strategy;
- maintained and improved the highways infrastructure across the borough;
- adapted residents' homes to make them more accessible and allow for increased independent living;
- invested in modernisation of school buildings;
- continued with the refurbishment of Britain's Favorite (Bury) Market;

- set out a programme of measures and delivered schemes that reduce the impact of Climate change, including decarbonisation of several public buildings;
- started the 'Zero Carbon Retrofit' programme for 225 homes of its social housing stock
- completed schemes that increase access to green spaces, play areas, sports, including completion of high-quality refurbishment of Tennis fields located in community parks;

Future Years

63. Effective financial planning is key to the sustainability and operation of all local authorities. The development of the Council's medium-term financial strategy shows that there is a significant financial challenge in future years. The current uncertainty on government funding, long term changes to services and inflation presents significant challenges.

Links with the Corporate Priorities:

64. A strong financially sustainable Council is essential to the delivery of the Let's do it Strategy.

Equality Impact and Considerations:

65. *Under section 149 of the Equality Act 2010, the 'general duty' on public authorities is set out as follows:*

A public authority must, in the exercise of its functions, have due regard to the need to -

- a. eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;*
- b. advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;*
- c. foster good relations between persons who share a relevant protected characteristic and persons who do not share it.*

The public sector equality duty (specific duty) requires us to consider how we can positively contribute to the advancement of equality and good relations, and demonstrate that we are paying 'due regard' in our decision making in the design of policies and in the delivery of services.

Environmental Impact and Considerations:

66. There are no environmental impacts associated with this report.

Assessment and Mitigation of Risk:

67. The report's content supports the Council in managing the overall financial risks and financial planning.

Legal Implications:

68. In accordance with the Local Government Act 2003 and the Council's Financial Procedure rules, this report is provided for the purposes of budget monitoring and control.

Financial Implications:

69. The financial implications are set out in the report.

Background papers:

None.

Please include a glossary of terms, abbreviations and acronyms used in this report.

Term	Meaning

Appendix 1

Capital Theme	Revised Budget	Forecast Outturn	Outturn	Carry Forward / (Reduce re-phased) to	Completed schemes
Capital Scheme	2022/23	2022/23	2022/23	2023/24	2022/23
	£m	£m	£m	£m	£m
Radcliffe Regeneration					
Radcliffe Market Chambers	0.500	0.020	0.018	0.482	
Radcliffe Regeneration (includes acquisitions)	0.920	3.558	0.000	0.919	
Radcliffe Hub Pre Development	3.904	1.905	3.904	0.000	
Radcliffe Programme Management	0.161	0.001	0.114	0.047	
Sub Total Radcliffe Regeneration	5.484	5.484	4.036	1.448	0.000
Prestwich Regeneration					
Strategic Acquisition	0.090	0.080	0.090	0.000	
Prestwich Village	1.004	0.800	0.178	0.826	
Prestwich Regeneration	0.020	0.016	0.020	0.000	
Sub Total Prestwich Regeneration	1.114	0.895	0.288	0.826	0.000
Ramsbottom Regeneration					
Ramsbottom Town Plan	0.010	0.010	0.006	0.004	
Ramsbottom Market Chambers	0.020	0.020	0.009	0.011	
Sub Total Ramsbottom Regeneration	0.030	0.030	0.015	0.015	0.000
Bury Regeneration					
Bury Market/Wider Market Area	1.769	0.521	1.769	0.000	
Bury Flexi Hall/ Strategic Acquisitions	3.476	4.823	3.558	(0.083)	
Bury Business Centre	0.055	0.035	0.055	0.000	
Bury Town Centre Masterplan Civic Centre Phase 1	0.173	0.173	0.173	0.000	
Sub Total Bury Regeneration	5.472	5.552	5.555	(0.083)	0.000
Commercial Sites Regeneration					
Commercial Sites (Bradley Fold) Regeneration	0.146	0.008	0.013	0.134	
Chamber Hall Phase 2	0.093	0.093	0.013	0.081	
Sub Total Commercial Sites Regeneration	0.239	0.101	0.025	0.214	0.000
Refurbishment of Bury Market					
Refurbishment of Bury Market	0.558	0.458	0.466	0.092	
Market Management IT System	0.030	0.030	0.000	0.030	
Sub Total Refurbishment of Bury Market	0.588	0.488	0.466	0.122	0.000
TOTAL - Regeneration	12.928	12.551	10.386	2.542	0.000

Place Shaping / Growth					
Radcliffe	0.042	0.012	0.014	0.030	0.002
Other Development Schemes	1.790	2.306	0.507	1.286	0.003
TOTAL - Place Shaping / Growth	1.832	2.318	0.521	1.316	0.005
Sport And Leisure					
Parks and Green Space Strategy	1.139	0.581	0.634	0.505	
Play Area Strategy	0.432	0.465	0.511	(0.079)	
Outdoor Gyms	0.130	0.000	0.000	0.130	
Access, Infrastructure and Quality Parks	0.071	0.086	0.090	(0.019)	
Leisure Gym Equipment Upgrade	0.035	0.035	0.011	0.024	
Bury Athletics Track	0.325	0.325	0.305	0.020	
Flood Repair 3 G Pitch	0.100	0.100	0.080	0.020	
Sustainable Tennis Strategy	0.025	0.025	0.020	0.005	
Match Fund Football Grants	0.119	0.119	0.089	0.030	
Flood Repair and Defence	0.471	0.401	0.167	0.351	0.047
Environmental Works	0.015	0.030	0.040	(0.025)	
Parks	0.059	0.067	0.060	0.000	0.001
Leisure Health and Safety Improvements	0.278	0.086	0.278	0.000	
TOTAL - Sport and Leisure	3.199	2.320	2.284	0.963	0.048
Operational Fleet					
Vehicle Replacement Strategy	2.973	2.557	1.259	1.714	
Large Sweepers	0.497	0.414	0.497	0.000	
Grounds Maintenance Equipment	0.133	0.081	0.081	0.052	
TOTAL - Operational Fleet	3.603	3.051	1.837	1.766	0.000
ICT					
ICT Projects	1.756	2.827	1.873	(0.117)	
Replacement of Library MIS System	0.050	0.050	0.055	0.000	0.005
TOTAL - ICT	1.806	2.877	1.928	(0.117)	0.005
Highways					
Highways Investment Strategy – Tranche 2	0.000	0.000	0.000	0.000	
Cycling and Walking Routes / Mayors Challenge Fund	1.594	0.720	2.454	(0.860)	
Mobile Speed Signs	0.035	0.000	0.000	0.035	
Street Lighting	1.078	1.078	1.103	(0.025)	
Traffic Calming and improvement	0.061	0.053	0.016	0.045	
Traffic Management Schemes	0.120	0.120	0.006	0.114	
Public Rights of Way	0.079	0.089	0.029	0.051	
Highways Planned Maintenance	9.963	8.210	6.714	3.250	
Pothole Fund	0.329	2.048	0.017	0.312	

Bridges	1.180	1.180	0.234	0.946	
Road Safety	0.329	0.329	0.084	0.246	
TOTAL - Highways	14.768	13.826	10.656	4.113	0.000
Children and Young People					
NDS Modernisation Including New Pupil Places	4.863	4.137	2.639	2.224	
Devolved Formula Capital	0.780	0.274	0.417	0.363	
Targeted Capital Funding	-0.306	0.000	0.053	0.000	0.358
Special Provision Grant	0.074	0.043	0.006	0.068	
High Needs Provision	1.018	0.520	0.033	0.985	
TOTAL - Children and Young People	6.428	4.975	3.148	3.639	0.358
Estate Management - Investment Estate:					
Demolition of Former Fire Station Bury	0.000	0.000	0.005	(0.005)	
Tile Street	0.070	0.070	0.000	0.070	
St Mary's Place	0.005	0.025	0.000	0.005	
TOTAL - Estate Management - Investment Estate:	0.075	0.095	0.005	0.070	0.000
Estate Management - Corporate Landlord:					
Council Buildings Health and Safety	0.200	0.023	0.024	0.176	
Fernhill Gypsy and Traveller Site	1.161	1.161	1.357	(0.196)	
Bradley Fold Welfare Facilities	0.060	0.077	0.030	0.029	
Leisure Health and Safety Improvements	0.000	0.011	0.011	0.000	0.011
Seedfield Health and Safety	0.025	0.025	0.000	0.025	
Muslim Burial Site Extension	0.064	0.076	0.057	0.007	
Bury Cemetery Upgrade of Welfare Facilities/Access Road	0.058	0.058	0.006	0.051	
Springwater Park Land Slip	0.171	0.171	0.071	0.100	
Ramsbottom Library Roof Replacement	0.200	0.027	0.002	0.198	
FM Emergency Building Major Repairs & Audit compliance remedials	0.100	0.039	0.005	0.095	
TOTAL - Estate Management - Corporate Landlord:	2.038	1.667	1.562	0.487	0.011
One Commissioning Organisation					
Disabled Facilities Grant	1.500	0.986	1.141	0.359	
TOTAL - One Commissioning Organisation	1.500	0.986	1.141	0.359	0.000
Housing					
Housing HRA	14.232	14.938	12.220	2.012	
HRA Disabled Facilities Adaptations	1.000	0.351	1.000	0.000	
Empty Property Strategy	0.001	0.001	0.001	0.000	
Haworth Close Extra Care Scheme (Peachment Place)	0.068	0.000	0.087	0.000	0.019
William Kemp Heaton future development	-0.255	0.000	0.000	0.000	0.255
Radcliffe Times development	0.000	0.000	0.006	0.000	0.006
Housing Development	0.021	0.021	0.047	(0.008)	

<i>TOTAL - Housing</i>	15.067	15.311	13.343	2.004	0.280
<i>Climate Change</i>					
Community Climate Capital Fund	0.021	0.021	0.021	0.000	
Climate Change Resilience Fund	0.118	0.118	0.105	0.013	
Waste Management	0.206	0.201	0.000	0.206	
Public Sector Decarbonisation	1.483	1.483	1.453	0.029	
<i>TOTAL - Climate Change</i>	1.828	1.823	1.580	0.248	0.000
Total Capital Programme	65.073	61.801	48.390	17.390	0.707

Appendix 2

Treasury Management

- 1.1 The report outlines the financial position and provides an update on the following aspects of the Treasury management function throughout 2022/23. The report covers:
- the Council's capital expenditure and financing.
 - the treasury position as 31 March 2023.
 - the investment and borrowing strategy.
 - borrowing and investment Outturn.
- 1.2 The Council is required by legislation to produce an annual Treasury Management review of activities and the actual prudential and treasury indicators for the year. This report meets both the CIPFA Code of Practice on Treasury Management (the Code) and the CIPFA Prudential Code for Capital Finance in Local Authorities (the Prudential Code).

Recommendation(s)

Overview and Scrutiny Committee is asked to note the report.

Cabinet is requested to approve, for onward submission to Council on the 19 July 2023, the:

- ***2022/23 Prudential and Treasury Indicators***
- ***Treasury Management 2022/23 Outturn Report***

Reason for the Decision:

It is a requirement of the CIPFA Code that the Council receives an annual Treasury Management Outturn Report.

2.0 Introduction

- 2.1 The Council is required by regulations issued under the Local Government Act 2003 to produce an annual treasury management review of activities and the actual prudential and treasury indicators for 2022/23. This report meets the requirements of both the CIPFA Code of Practice on Treasury Management, (the Code), and the CIPFA Prudential Code for Capital Finance in Local Authorities, (the Prudential Code).
- 2.2 During 2022/23 the minimum reporting requirements were that the full Council should receive the following reports:
- an annual treasury strategy in advance of the year (approved 23/02/2022)

- a mid-year, (minimum), treasury update report (approved 16/11/2022) – this went to Cabinet not Council
- an annual review following the end of the year describing the activity compared to the strategy, (this report)

- 2.3 The regulatory environment places responsibility on members for the review and scrutiny of treasury management policy and activities. This report is, therefore, important in that respect, as it provides details of the outturn position for treasury activities and highlights compliance with the Council's policies previously approved by members.
- 2.4 This Council confirms that it has complied with the requirement under the Code to give prior scrutiny to all of the above treasury management reports by Cabinet before they were reported to the full Council.

3 The Council's Capital Expenditure and Financing

- 3.1 The Council undertakes capital expenditure on long-term assets. These activities may either be:
- Financed immediately through the application of capital or revenue resources (capital receipts, capital grants, revenue contributions etc.), which has no resultant impact on the Council's borrowing need; or
 - If insufficient financing is available, or a decision is taken not to apply resources, the capital expenditure will give rise to a borrowing need.
- 3.2 The actual capital expenditure forms one of the required prudential indicators. The table below shows the actual expenditure and how this was financed.

Capital Expenditure & Financing	2021/22 Actual £M	2022/23 Revised Budget £M	2022/23 Actual £M
Capital Expenditure:			
Non-HRA	32.120	60.334	35.093
HRA	13.616	14.703	13.297
Total Capital Expenditure	45.736	75.037	48.390
Resourced by:			
Capital Receipts	0.613	0.108	0.254
Capital Grants	15.258	23.641	17.760
HRA	12.418	13.711	12.257
Revenue	0.306	1.429	0.706
Total Resourced by:	30.998	38.889	30.977
Financing Requirement	17.141	36.148	17.413

4 The Council's Overall Borrowing need

- 4.1 The Council's underlying need to borrow to finance capital expenditure is termed the Capital Financing Requirement (CFR). This figure is a gauge of the Council's indebtedness. The CFR results from the capital activity of the Council and resources used to pay for the capital spend. It represents the 2022/23 unfinanced capital expenditure (see above table), and prior years' net or unfinanced capital expenditure which has not yet been paid for by revenue or other resources.
- 4.2 Part of the Council's treasury activities is to address the funding requirements for this borrowing need. Depending on the capital expenditure programme, the treasury service organises the Council's cash position to ensure that sufficient cash is available to meet the capital plans and cash flow requirements. This may be sourced through borrowing from external bodies, (such as the Government, through the Public Works Loan Board [PWLb], or the money markets), or utilising temporary cash resources within the Council.
- 4.3 The Council's (non HRA) underlying borrowing need (CFR) is not allowed to rise indefinitely. Statutory controls are in place to ensure that capital assets are broadly charged to revenue over the life of the asset. The Council is required to make an annual revenue charge, called the Minimum Revenue Provision – MRP, to reduce the CFR. This is effectively a repayment of the non-Housing Revenue Account (HRA) borrowing need, (there is no statutory requirement to reduce the HRA CFR). This differs from the treasury management arrangements which ensure that cash is available to meet capital commitments. External debt can also be borrowed or repaid at any time, but this does not change the CFR.
- 4.4 The total CFR can also be reduced by:

- the application of additional capital financing resources, (such as unapplied capital receipts); or
- charging more than the statutory revenue charge (MRP) each year through a Voluntary Revenue Provision (VRP).

The Council's 2022/23 MRP Policy, (as required by DLUHC Guidance), was approved as part of the Treasury Management Strategy Report for 2022/23 on 23/02/2022.

The Council's CFR for the year is shown below, and represents a key prudential indicator. It includes PFI and leasing schemes on the balance sheet, which increase the Council's borrowing need. No borrowing is actually required against these schemes as a borrowing facility is included in the contract (if applicable).

- 4.5 Borrowing activity is constrained by prudential indicators for gross borrowing and the CFR, and by the authorised limit.

Capital Financing Requirement	2021/22 Actual £M	2022/23 Budget £M	2022/23 Actual £M
CFR – Non HRA	174.242	207.423	189.904
CFR – HRA	118.784	118.784	118.860
TOTAL CFR	293.026	326.207	308.764
Financing Requirement	17.141	36.148	17.413
MRP	(2.602)	(2.967)	(1.675)
Movement in CFR	14.539	33.181	15.738

- 4.6 Gross borrowing and the CFR - in order to ensure that borrowing levels are prudent over the medium term and only for a capital purpose, the Council should ensure that its gross external borrowing does not, except in the short term, exceed the total of the capital financing requirement in the current financial year 2022/23 and next two financial years. This essentially means that the Council is not borrowing to support revenue expenditure.
- 4.7 This indicator allowed the Council some flexibility to borrow in advance of its immediate capital needs in 2022/23. The table below highlights the Council's gross borrowing position against the CFR. The Council has complied with this prudential indicator.

	2021/22 Actual £M	2022/23 Budget £M	2022/23 Actual £M
Gross Borrowing Position	220.826	226.634	243.633
CFR	293.026	326.207	308.764
(Under) / Over Funding of CFR	(72.200)	(99.573)	(65.131)

- 4.8 The authorised limit is the “affordable borrowing limit” required by s3 of the Local Government Act 2003. Once this has been set, the Council does not have the power to borrow above this level. The table below demonstrates that during 2022/23 the Council has maintained gross borrowing within its authorised limit.
- 4.9 The operational boundary is the expected borrowing position of the Council during the year. Periods where the actual position is either below or over the boundary are acceptable subject to the authorised limit not being breached.
- 4.10 **Actual financing costs as a proportion of net revenue stream** - this indicator identifies the trend in the cost of capital, (borrowing and other long term obligation costs net of investment income), against the net revenue stream.

	2021/22
	£M
Authorised limit	279.014
Maximum gross borrowing position	243.633
Operational Boundary	269.014
Average gross borrowing position	232.229
Financing costs as a proportion of net revenue stream:-	
Non - HRA	0.52%
HRA	12.24%

5. Treasury Position as at 31 March 2023

- 5.1 The Council's treasury position at the end of 2022/23 (excluding borrowing by PFA and finance leases), position was as follows:

		31 March 2022			31 March 2023		
		Principal		Avg.	Principal		Avg.
		£m	£m	Rate	£m	£m	Rate
Fixed rate funding							
	PWLB Bury	153.695			150.503		
	PWLB Airport	11.828			11.828		
	Market Bury	55.300	220.823		64.300	226.631	
Variable rate funding							
	PWLB Bury	0	0		0		
-	Market Bury	0	0		17	17	
Temporary Loans / Bonds		0.003	0.003		0.003	0.003	
Total Debt		220.826		3.57%	243.633		3.57%

Total Investments	43.555	0.10 %	1.720	0.11%
Net Debt	177.27		241.91	4

5.2 The maturity structure of the debt portfolio was as follows:

Maturity structure of fixed rate borrowing	2020/22 Actual £M	2020/22 Actual %	2022/23 Actual £M	2022/23 Actual %
Under 12 months	13	5.89%	36	14.78%
12 months and within 24 months	5	2.26%	7.3	3.00%
24 months and within 5 years	2.85	1.29%	0.550	0.23%
5 years and within 10 years	51	23.10%	51	20.93%
10 years and within 15 years	26	11.77%	26	10.67%
15 years and over	122.976	55.69%	122.78	50.40%
Total Debt	220.826	100.00%	243.633	100.00%

5.3 The Council's investment portfolio was as shown below:

	Investment balance at 31/03/2022	Amount Invested in year	Investments realised in year	Investment balance at 31/03/2023
Fixed Rate Investments				
	0	0	0	0
Total - Fixed rate	0	0	0	0
Notice Accounts				
Barclays Bank - 32 day Notice account	0.25			0.25
Barclays Bank - 95 day Notice account	0.25			0.25
Lloyds - 32 day Notice account	0			0
Santander - 31 day Notice account	5	0	(5)	0
Santander - 35 day Notice account	0			0
Santander - 60 day Notice account	0			0
Total - Notice accounts	5.5	0	(5)	0.5
Call Accounts				
Barclays Bank - Flexible Interest Bearing Current	38.055	310.846	(347.681)	1.220

Account Bank of Scotland - Call Account	0			0
Total Investments	43.555	310.846	(347.681)	1.720

5.4 All of the Council's investments are held for a period of up to 1 year.

6. The Strategy for 2022/23

6.1 *Economic Context*

- 6.1.1 The war in Ukraine continued to keep global inflation above central bank targets and the UK economic outlook remained relatively weak with the chance of a mild recession. The economic backdrop during the January to March period continued to be characterised by high energy and commodity prices, high inflation, and the associated impact on household budgets and spending. Central Bank rhetoric and actions remained consistent with combatting inflation. The Bank of England, US Federal Reserve, and European Central Bank all increased interest rates over the period, even in the face of potential economic slowdowns in those regions.
- 6.1.2 Starting the financial year at 5.5%, the annual CPI measure of UK inflation rose strongly to hit 10.1% in July and then 11.1% in October. Inflation remained high in subsequent months but appeared to be past the peak, before unexpectedly rising again in February. Annual headline CPI registered 10.4% in February, up from 10.1% in January, with the largest upward contributions coming from food and housing. RPI followed a similar pattern during the year, hitting 14.2% in October. In February RPI measured 13.8%, up from 13.4% in the previous month.
- 6.1.3 The labour market remained tight albeit with some ongoing evidence of potential loosening at the end of the period. The unemployment rate 3mth/year eased from 3.8% April-June to 3.6% in the following quarter, before picking up again to 3.7% between October-December. The most recent information for the period December-February showed an unemployment rate of 3.7%. Investment balances have been kept to a minimum through the agreed strategy of using reserves and balances to support internal borrowing, rather than borrowing externally from the financial markets.
- 6.1.4 External borrowing would have incurred an additional cost, due to the differential between borrowing and investment rates. Such an approach has also provided benefits in terms of reducing the counterparty risk exposure, by having fewer investments placed in the financial markets. The inactivity rate was 21.3% in the December-February quarter, slightly down from the 21.4% in the first quarter of the financial year. Nominal earnings were robust throughout the year, with earnings growth in December-February at as 5.7% for both total pay (including bonuses) and 6.5% for regular pay. Once adjusted for inflation, however, both measures were negative for that period and have been so throughout most of the year.

- 6.1.5 Despite household budgets remaining under pressure, consumer confidence rose to -36 in March, following readings of -38 and -45 in the previous two months, and much improved compared to the record-low of -49 in September. Quarterly GDP was soft through the year, registering a 0.1% gain in the April-June period, before contracting by (an upwardly revised) -0.1% in the subsequent quarter. For the October-December period this was revised upwards to 0.1% (from 0.0%), illustrating a resilient but weak economic picture. The annual growth rate in Q4 was 0.6%.
- 6.1.6 The Bank of England increased the official Bank Rate to 4.25% during the financial year. From 0.75% in March 2022, the Monetary Policy Committee (MPC) pushed through rises at every subsequent meeting over the period, with recent hikes of 50bps in December and February and then 25bps in March, taking Bank Rate to 4.25%. The Committee noted that inflationary pressures remain elevated with growth stronger than was expected in the February Monetary Policy Report.
- 6.1.7 From the record-high of 10.6% in October, Eurozone CPI inflation fell steadily to 6.9% in March 2023. Energy prices fell, but upward pressure came from food, alcohol, and tobacco. The European Central Bank continued increasing interest rates over the period, pushing rates up by 0.50% in March, taking the deposit facility rate to 3.0% and the main refinancing rate to 3.5%.
- 6.1.8 **Financial markets:** Uncertainty continued to be a key driver of financial market sentiment and bond yields remained relatively volatile due to concerns over elevated inflation and higher interest rates, as well as the likelihood of the UK entering a recession and for how long the Bank of England would continue to tighten monetary policy. Towards the end of the period, fears around the health of the banking system following the collapse of Silicon Valley Bank in the US and purchase of Credit Suisse by UBS caused further volatility.
- 6.1.9 Over the period the 5-year UK benchmark gilt yield rose from 1.41% to peak at 4.70% in September before ending the financial year at 3.36%. Over the same timeframe the 10-year gilt yield rose from 1.61% to peak at 4.51% before falling back to 3.49%, while the 20-year yield rose from 1.82% to 4.96% and then declined to 3.82%. The Sterling Overnight Rate (SONIA) averaged 2.24% over the period.
- 6.1.10 Credit review: Early in the period, Moody's affirmed the long-term rating of Guildford BC but revised the outlook to negative. The agency also downgraded Warrington BC and Transport for London.
- 6.1.11 In July Fitch revised the outlook on Standard Chartered and Bank of Nova Scotia from negative to stable and in the same month Moody's revised the outlook on Bayerische Landesbank to positive. In September S&P revised the outlook on the Greater London Authority to stable from negative and Fitch revised the outlook on HSBC to stable from negative.
- 6.1.12 The following month Fitch revised the outlook on the UK sovereign to negative from stable. Moody's made the same revision to the UK sovereign, following swiftly after with a similar move for a number of local authorities and UK banks including Barclays Bank, National Westminster Bank (and related entities) and Santander.

- 6.1.13 During the last few months of the reporting period there were only a handful of credit changes by the rating agencies, then in March the collapse of Silicon Valley Bank (SVB) in the US quickly spilled over into worries of a wider banking crisis as Credit Suisse encountered further problems and was bought by UBS.
- 6.1.14 Credit Default Prices had been rising since the start of the period on the back of the invasion of Ukraine, and in the UK rose further in September/October at the time of the then-government's mini budget. After this, CDS prices had been falling, but the fallout from SVB caused a spike on the back of the heightened uncertainty. However, they had moderated somewhat by the end of the period as fears of contagion subsided, but many are still above their pre-March levels reflecting that some uncertainty remains.
- 6.1.15 On the back of this, Arlingclose reduced its recommended maximum duration limit for unsecured deposits for all UK and Non-UK banks/institutions on its counterparty list to 35 days as a precautionary measure. No changes were made to the names on the list.
- 6.1.16 As market volatility is expected to remain a feature, at least in the near term and, as ever, the institutions and durations on the Authority's counterparty list recommended by Arlingclose remains under constant review.
- 6.1.17 Local authorities remain under financial pressure, but Arlingclose continues to take a positive view of the sector, considering its credit strength to be high. Section 114 notices have been issued by only a handful of authorities with specific issues. While Arlingclose's advice for local authorities on its counterparty list remains unchanged, a degree of caution is merited with certain authorities.

6.2 Investment Strategy

- 6.2.1 Both the CIPFA Code and government guidance require the Authority to invest its funds prudently, and to have regard to the security and liquidity of its treasury investments before seeking the optimum rate of return, or yield. The Authority's objective when investing money is to strike an appropriate balance between risk and return, minimising the risk of incurring losses from defaults and the risk of receiving unsuitably low investment income.
- 6.2.2 Bank Rate has increased from 0.75% at the beginning of the year to 4.25% at the end of March 2023. Short-dated cash rates, which had ranged between 0.7% - 1.5% at the beginning of April, rose by around 3.5% for overnight/7-day maturities and 3.3% for 6-12 month maturities.
- 6.2.3 By end March 2023, the rates on DMADF deposits ranged between 4.05% and 4.15%.
- 6.2.4 Investment returns remained close to zero for much of 2022/23. Most local authority lending managed to avoid negative rates and one feature of the year was the continued growth of inter local authority lending.

6.3 Borrowing strategy and control of interest rate risk

- 6.3.1 During 2022/23, the Council maintained an under-borrowed position. This meant that the capital borrowing need, (the Capital Financing Requirement), was not fully funded with loan debt, as cash supporting the Council's reserves, balances and cash flow was used as an interim measure. This strategy was prudent as investment returns were very low and minimising counterparty risk on placing investments also needed to be considered.
- 6.3.2 The policy of avoiding new borrowing by running down spare cash balances, has served well over the last few years. However, this was kept under review to avoid incurring higher borrowing costs in the future when this authority may not be able to avoid new borrowing to finance capital expenditure and/or the refinancing of maturing debt.
- 6.3.3 Against this background and the risks within the economic forecast, caution was adopted with the treasury operations. The Director of Finance therefore monitored interest rates in financial markets and adopted a pragmatic strategy based upon the following principles to manage interest rate risks:
- if it had been felt that there was a significant risk of a sharp FALL in long- and short-term rates, (e.g. due to a marked increase of risks around relapse into recession or of risks of deflation), then long term borrowings would have been postponed, and potential rescheduling from fixed rate funding into short term borrowing would have been considered.
 - if it had been felt that there was a significant risk of a much sharper RISE in long- and short-term rates than initially expected, perhaps arising from an acceleration in the start date and in the rate of increase in central rates in the USA and UK, an increase in world economic activity or a sudden increase in inflation risks, then the portfolio position would have been re-appraised. Most likely, fixed rate funding would have been drawn whilst interest rates were lower than they were projected to be in the next few years.
- 6.3.4 The cost of both long and short-term borrowing rose dramatically over the year, with rates at the end of March around 2% - 4% higher than those at the beginning of April. Rate rises have been driven primarily by inflation and the need for central banks to control this by raising interest rates. Particularly dramatic rises were seen in September over a twenty-four-hour period some PWLB rates increased to 6%. Rates have now fallen from September peaks but remain volatile and well above recent historical norms. The PWLB 10-year maturity certainty rate stood at 4.33% at 31st March 2023, 20 years at 4.70% and 30 years at 4.66%.
- 6.3.5 PWLB rates are based on, and are determined by, gilt (UK Government bonds) yields through H.M.Treasury determining a specified margin to add to gilt yields. The main influences on gilt yields are Bank Rate, inflation expectations and movements in US treasury yields.
- 6.3.6 A new HRA PWLB rate of gilt yield plus 40bps (0.4% below the currently available certainty rate) was announced on 15th March 2023. This discounted rate is to support local authorities borrowing for Housing Revenue Accounts and the delivery

of social housing and is expected to be available from June 2023, initially for a period of one year.

6.3.7 With regard to PWLB borrowing rates, the various margins attributed to their pricing are as follows:

- PWLB Standard Rate is gilt plus 100 basis points (G+100bps)
- PWLB Certainty Rate is gilt plus 80 basis points (G+80bps)
- PWLB HRA Rate is gilt plus 40bps (G+40bps)
- Local Infrastructure Rate is gilt plus 60bps (G+60bps)

7 Borrowing Outturn

7.1 Treasury Borrowing

7.1.1 The Council has taken out PWLB/Local Authority loans totalling £22.808m during 2022/23.

	Balance at 31 March 2022 £M	Loans raised in year £M	Loans repaid in year £M	Balance at 31 March 2023 £M
PWLB	153.695	0.000	-3.192	150.503
Market	55.3	19.000	-10.000	64.300
Temporary Loans	0.000	17.000	0.000	17.000
Other loans	0.003	0.000	0.000	0.003
Bury MBC Debt	208.998	36.000	-13.192	231.806
Airport PWLB Debt	11.828	0.000	0.000	11.828
Total Debt	220.826	36.000	-13.192	243.633

7.2 Debt Rescheduling

No rescheduling was done during the year as the average 1% differential between PWLB new borrowing rates and premature repayment rates made rescheduling unviable.

7.3 Borrowing in advance of need

The Council has not borrowed more than, or in advance of its needs, purely in order to profit from the investment of the extra sums borrowed.

8 Investment Outturn

8.1 Investment Policy

8.1.1 The Council's investment policy is governed by MHCLG investment guidance, which has been implemented in the annual investment strategy approved by the Council on 23 February 2022. This policy sets out the approach for choosing investment counterparties, and is based on credit ratings provided by the three main credit rating agencies, supplemented by additional market data, (such as rating outlooks, credit default swaps, bank share prices etc.).

8.1.2 The investment activity during the year conformed to the approved strategy, and the Council had no liquidity difficulties.

8.2 Resources

8.2.3 The Council's cash balances comprise revenue and capital resources and cash flow monies. The Council's core cash resources comprised as follows:

Balance Sheet Resources	31 March 2022	31 March 2023
	£M	£M
Balances General Fund	24.468	22.701
Balances HRA	9.842	9.176
Earmarked reserves	109.773	86.708
Provisions	7.825	8.484
Usable capital receipts	6.967	10.890
Total	158.875	137.959

8.3 Investments held at 31 March 2023

8.3.1 The Council managed all of its investments in house with the institutions listed in the Council's approved lending list. At the end of the financial year the Council had £1.720 m of investments as follows:

Type	Institution	Amount £M	Term Days	Rate %
Call Accounts	Barclays Bank	1.220	0	0.08%
Total Call Accounts		1.220		
Notice Accounts	Barclays Bank	0.250	32	0.14%
	Barclays Bank	0.250	95	0.24%
	Santander	0	31	
Total Notice Accounts		0.500		
Total Investments		1.720		

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Meeting:	The Council
Meeting date:	19th July 2023
Title of report:	Leaders' Report
Report by:	Leader of the Council
Decision type:	Non key decision
Ward(s) to which the report relates:	All Wards.
Summary:	To provide a summary of the work of the Cabinet since this last report, an update on progress against the corporate plan, and a statement from the Leader of the Council.

1 Leader's note

- 1.1 I am pleased to provide Council with my report covering the period from 10th March 2023 to 7th July 2023.
- 1.2 In this period since the last regular meeting of Council there has been two cabinet meetings. In April we approved a borough-wide cultural strategy which sustains the innovation developed during our time as GM Town of Culture, supports economic development, and contributes to a 'wellness' model of community health and wellbeing.
- 1.3 At the June meeting of Cabinet, I presented the report regarding applications submitted to the Council for the formal designation of a Neighbourhood Area and Forum in Prestwich. This is an exciting time for Prestwich and I'm delighted this forum has been set up to offer new ways for residents to engage and new opportunities for the Council to develop a plan alongside residents. This takes another step towards levelling-up the whole borough.
- 1.4 Our decision in this year's budget to designate a Bury Veterans & Cadets Community Support Fund took a step further on recently when we published a press release about the fund and opened it to applications. This support fund of £20,000 is designed to fund local voluntary and community groups which support cadets and veterans. Groups can apply for up to £2,500 to support cadets and/or veterans life chances, networks, mental health, barriers and cultural initiatives.
- 1.5 In May I spoke at the UKREiif event on the Atom Valley panel. I was joined by the Mayor of Greater Manchester, the Chair of the Atom Valley

Board, and the Principal and Chief Executive of Hopwood Hall. We discussed how the Atom Valley project will play a major role in levelling-up the north east of Greater Manchester, as well as the city region as a whole. The project will power prosperity, growth, new housing, skills and sustainability across our city region.

- 1.6 I'm very pleased at the progress which is continuing to be made at a Greater Manchester level on bus franchising. At GMCA on 9th June members agreed the procurement process of Tranche 2 of the Bus Franchising scheme, which relates to Oldham and Rochdale, as well as parts of Bury, Salford and Manchester. It was also announced in June that the new Bee AnyBus + Tram tickets delivered by TfGM will make combined bus and tram travel around 20% cheaper.

2 Reporting progress against stated commitments in Corporate Plan

- 2.1 The following table provides a brief summary of the Council's progress against the priorities set out in our Corporate Plan covering 4th May 2023 to 11th July 2023.

Corporate Plan Priority	Deliverables
1. Supporting residents and businesses with the cost-of-living crisis	The new anti-poverty action plan for 23/24 has been developed and is being monitored through the anti-poverty steering group. Progress has been good against all key actions and the plan is on track.
2. Improving Children's Lives	<p>In June we launched the Family Safeguarding model of practice in Bury, which will change how we work with families and aims to keep more children safely at home with their families. Partners joined us in Knowsley Place for a lunchtime launch event, and while we wait for the rest of the adult practitioners to join the teams – expected in August – the teams are testing out the new systems, the implementing the methodology from the training delivered throughout the year so far.</p> <p>The first cohort of our international recruits have now joined the team, with 4 social workers commencing in post on 12th June. They are nearing the end of their first months' induction programme and will be starting to take on case holding responsibility. This will enable us to release more agency social workers, and we have already exited some of our project teams.</p>

	<p>In June the national DfE adviser Mark Riddell completed a review of our care leavers service and we expect to review a letter with recommendations imminently, which will feed into our existing improvement plans. For example, in April the Local Government Association facilitated a session with our Exec Team on their responsibilities as corporate parents, and they also delivered 2 sessions for our elected members in June.</p>
<p>3. Achieving Inclusive Economic Growth</p>	<ol style="list-style-type: none"> 1. Radcliffe Hub & Market Chambers – the Council have completed the final design stage for the project (RIBA 4) prior to beginning the main construction works. Utility diversions and other enabling works are currently being delivered on the site. The Planning application will be discussed by Elected Members in the July cycle and Members will be offered the opportunity to give final approval for the main construction works on July 12th. 2. Prestwich Village – The Joint Venture have completed RIBA Stage 2 of design and Members are reporting back to Cabinet with the emerging masterplan and business plan for the development on July 12th. Members will be asked to release funding to deliver the RIBA Stage 3 design and planning application at Cabinet this month. 3. Bury Flexi Hall & Market – Officers have made good progress on both design and vacant possession workstreams. The project is working to complete the final stage of design (RIBA Stage 4) and will be submitting a planning application to the August Committee. 4. Mill Gate – The Joint Venture will ask for permission to engage with the public regarding the emerging masterplan for the asset. This plan considers significant housing growth on the site and opportunities to enhance retail and leisure provision on the site. The JV plans to develop a strategic regeneration framework for the asset over the next year which will provide a wholistic development framework for regeneration on the site in the medium to long run – and will link to other projects being delivered nearby (Interchange and Flexi Hall). 5. Brownfield Housing Development – Planning permission was granted for the Seedfield and Green Street housing projects in the June cycle. This will facilitate a transfer of the land to developers, will generate a capital receipt to Bury Council and will allow construction of the houses to begin. School Street will be moving to Planning in August. These

	<p>site will release 309 homes – 142 are affordable. This will generate a capital receipt to Bury Council of c£5m.</p> <p>6. Fern Hill Travellers Site – After a difficult construction period we expect to complete the complete refurbishment of the site and welcome the travellers back to the site at the end of August.</p>
4. Improving the Health & Care System	<p>Intermediate Care Transformation Plan: In terms of the adult social care specific programme on intermediate care provision a number of steps have been taken including</p> <ul style="list-style-type: none"> • Training needs analysis completed to ensure blended roles are working. • Provider and service user Physical Disabilities network established. • Assistive Tech team established and operational. • Implement remodelled Housing Assistance Policy/release DFG • Deliver contract between Council and GP Fed for payment for Staying Well service <p>In addition as a whole health and care system partners are invested in a project commenced to scope and right size intermediate care bed provision, including reviewing best practice from elsewhere.</p> <p>Care Quality Commission Inspection Readiness: Preparations for Inspection continue including</p> <ul style="list-style-type: none"> • Peer Challenge improvement plan prepared. • Updated self-assessment completed. • ASC performance Framework designed <p>The wider Council leadership briefed on the progress and update paper presented to policy advisory group</p>
5. Reducing Health Inequalities	<p>Reducing the life expectancy gap by focusing on preventing and reducing the impact of the 3 key contributors CVD, Cancer and Liver Disease: A plan of delivery has been co-designed and agreed between the GP Fed and public health which will increase secondary prevention working with all GP Practices across Bury. The wellness structure and priorities have been developed and the role out of the new way of working particularly linking with PCNs has begun. The first version of the JSNA has been completed and it is currently being socialised with all partners to ensure ongoing developments can be made to meet partners needs.</p>
6. Tackling Climate Change	<ul style="list-style-type: none"> • 252 street lighting columns replaced with LEDs – Phase 2 programme • Tender exercise for Phase 3 street lighting replacement programme carried out

	<ul style="list-style-type: none"> Climate Action Plan updated in March 2023 and published at the following link: Bury's Climate Action Strategy and Action Plan - Bury Council. Annual update to be completed March 2024.
7. Public Sector Reform	<p>Embedding Public Sector Leadership Teams in each neighbourhood: Public Service Leadership Teams are meeting in each of the 5 neighbourhoods, building relationships, understanding common priorities, having a shared understanding of community assets, and reporting outcomes to monthly Public Service Reform Board.</p> <p>Taking a Person and Community Centred approach to Public Sector reform: Description of a consistent framework for a person and community centred approach to public service reform agreed and review of opportunities for shared learning consistency of approach underway.</p>
8. Delivering sustainable Housing Growth	<p>The Six Town Housing Options appraisal has been undertaken and a report considered by Cabinet on the 7th June which determined an in-principle decision to deliver the Housing Management and Maintenance Service to 7,700 council tenants in house. A detailed project plan has been developed.</p> <p>Below is a summary of activity undertaken, to ensure we return to Cabinet November / December to achieve the final decision.</p> <ul style="list-style-type: none"> Every workstream has now been held their first meeting and have included colleagues from Bury Council and Six Town Housing. The workstreams are HR & TUPE, ICT, Finance, Governance & Assurance, Housing & Neighbourhood Services, Property Services, Marketing & Comms. The consolidated Project Action Plan has been shared with all leads for checking and populating further. Each workstream area are drafting the purpose/objective[s] within the context of the Project. Workstream meetings will be held on a weekly basis in the first instance to keep momentum. <p>In addition to the plan now being in place</p> <ul style="list-style-type: none"> The Tenants Test of Opinion and obtained quotes from organisations who are familiar with this work – the documents have been drafted. The aim is for document sign off and launch (July/August) Quotes for independent tenant support Joint front of House/Reception Service at the Town Hall to commence from the 2nd August 2023 as a soft landing.

- STH Neighbourhood plan is in first draft for wider discussion, to ensure the team Bury and PSR fit and compliance with Tenant Satisfaction Measures standards.
- A service improvement plan for void management is drafted for wider engagement and action.
- A table of existing service standards is in draft form,
- The EDI framework is being finalised. will be completed next week, which connects the and the Regulator of Social Housing expectations to ensure compliance
- Savings assessments are being undertaken.

- **Housing Development to deliver 700 new homes.**

Significant progress has been made with the delivery of the Council's Brownfield Land Disposal Programme to increase the supply of both market and affordable housing, to help meet housing needs in the borough and reduce pressures on the housing waiting list. The programme is forecast to deliver a minimum of 1,111 homes (both market and affordable) over the next few years. These new homes are planned to be built on the sites listed in the table below and offer a wide range of house types and tenures, including specialist accommodation for older people and those with additional needs:

Housing Development – Brownfield Land Disposal Programme

Site Name	Number of New Homes (market housing)	Number of Affordable Homes
Seedfield	84 homes	21
East Lancs Paper Mill	400 homes	100
School Street	90 homes	23
Green Street	132 apartments	92
Humphrey House	30 – 64 apartments	TBC
Former Police Station	70 bed extra care scheme	70

	Pyramid Park and Townfields	148 homes	Min 24
	Wheatfields	30 homes	30
	East Lancs Paper Mill (Island Site)	27 homes	27
	William Kemp Heaton	43 homes	43
	Willow Street	13 homes	13
	Fletcher Fold	44 homes	44
	Total	1,111 (min)	487 (min)
	Several other Council owned brownfield sites are currently being considered for housing development.		
9. Celebrating culture and supporting our creative sector	<p>Bury's new Cultural Strategy has been published and was launched at a community event at Bury Market on 19th May. As part of rolling out some activity, an events programme is currently being planned, funded by £250k of UK Shared Prosperity Funding which will fund a number of inclusive events across the Borough between now and April 2025. There is a requirement to monitor the spend and outputs such as number of events and number of participants and there a system has been put in place to do that.</p> <p>At Bury Arts Museum, a donation station will be installed, we are just waiting for the arrival of the new chip n pin machine which will be integrated into the station. This is following feedback to the public consultation about the future of the Bury Arts Museum as part of the budget consultation process earlier this year. Plans have also started to think about commercialisation options for the Arts Museum and the team are considering some early options before a further public consultation.</p>		

3 Additional reports

- 3.1 Attached as an appendix to this report are a summary of Cabinet decisions and urgent decisions taken since the last ordinary council meeting.

List of Background Papers:-

None identified

**(i) Urgent Cabinet Decision – May 2023
Re. Complex Dementia D2A Provision**

Decision taken:

The proposal is to commission 8 Complex Discharge to Assess beds with the Federation of Jewish Services and to work in partnership with Bolton Council to commission a 15 bedded unit for complex dementia support, 7 beds for Bolton and 8 for Bury. Bolton have secured the funding and went operational at the end of February 2023.

The proposed implementation would be in two stages with Bury being operational in May 2023, offering a step up/step down model with more specialist, time limited care to assess and stabilise the customer before moving on to long term care.

The new Complex Dementia Discharge to Assess unit would be based at Heathlands and would in partnership with the existing discharge to Assess service and Bolton Council, to maximise resources wherever possible to reduce costs.

The reason why this decision was urgent and could not be reasonably deferred was:

To support system flow and in support of the Discharge Front Runner it is essential that these beds are commissioned and start immediately. This will help to relieve some of the pressures that the system is currently facing and will reduce the length of time customers are waiting to be discharged from hospital.

**(ii) Urgent Cabinet Decision – May 2023
Re. Children's Services Education and Early Help Restructure Proposals
– Post Consultation Implementation Proposals**

Decision taken:

1. To approve the implementation of the proposed structural changes to the education division, following collective consultation, as set out within the body of this report.
2. To approve payment of the redundancy costs of £463k as set out above through the flexible use of capital receipts in line with the strategy approved at Budget Council.

The reason why this decision was urgent and could not be reasonably deferred was:

Urgent approval was needed in order to progress the proposed changes before 31 May deadline to service notice of redundancy to those engaged on Teachers' Terms and Conditions.

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GENERAL REPORT OF THE MEETING HELD ON 15 MARCH 2023

FOSTER CARER PROFESSIONAL FEES, MAINTENANCE ALLOWANCES AND INCENTIVES

1. Councillor Lucy Smith, Cabinet Member for Children and Young People, presented the report which provided information about the professional fees and maintenance allowances paid to Bury approved Foster Carers and how this compared to other Greater Manchester authorities, proposed a range of incentives to strengthen our current offer to Foster Carers, and considered the amendment of Council Tax Section 13A Discount Policy, in relation to applying discretionary council tax relief to approved Foster Carers and Supported Lodgings Hosts for Bury commencing in the year 2024/25. An additional allowance would be provided until that time to cover Council Tax costs.
2. It also provided information around an evidence-based Fostering model called 'The Mockingbird model' originally developed by the Fostering Network, and outlined Bury's involvement in the development of a 'Regional Foster Carer Recruitment Campaign and Hub' via a Greater Manchester Combined Authority alongside seven other Greater Manchester authorities, which will complement Foster Carer recruitment strategies and assist in an increase in approvals of fostering families.
3. With regards to the Scrutiny recommendation, the Chair advised that financial incentives couldn't be backdated as there was no available budget but advised that some additional financial support had already been provided through the second round of housing support funding where provision had been made for foster carers.
4. Cabinet approved the recommendations as set out in the report.

STAR LEADERSHIP ACADEMY RADCLIFFE - FINANCIAL ARRANGEMENTS/ SITE REQUIREMENTS

5. Councillor Lucy Smith, Cabinet Member for Children and Young People, presented the report which set out additional costs to enable the Council to contribute to the provision of temporary modular accommodation to enable the new school in Radcliffe school to open to its first cohort of pupils in September 2024, prior to the new school building being completed in early 2025. Members voiced their cross-party support for securing the new school despite the setbacks outside of the Council's control.
6. Cabinet approved the recommendations as set out in the report.

LOCAL TRANSPORT STRATEGY - CONSULTATION DRAFT

7. Councillor Eamonn O'Brien, Cabinet Member for Strategic Growth and Skills, presented the report which set out how the Council will meet its ambitions to develop an integrated transport network that will support a healthy, green, connected and thriving Borough through a Local Transport Strategy that aligned with the Greater Manchester Transport Strategy 2040. Councillor O'Brien extended his thanks to officers and Members for their work on developing this long term, ambitious strategy.

8. Members discussed the report, noting the objective to change behaviours around travel and underpinning this through the transport system. It was noted this would take significant time to come to implement but demonstrated the value of the GMCA and of devolution.
9. Cabinet approved the recommendations as set out in the report.

WHITEFIELD - APPOINTMENT OF CONSULTANTS AND CONSULTATION PROCESS TO CREATE A VISION FOR INVESTMENT INTO THE TOWN CENTRE

10. Councillor Eamonn O'Brien, Cabinet Member for Strategic Growth & Skills, presented the report which provided an update on progress regarding the High Streets Task Force project and recommended the appointment of Planit-IE to deliver a phased programme of consultation. Members discussed the report, noting that Planit-IE's involvement allowed the project to be broadened, in scope and in area, and Councillors for the local Wards voiced their support.
11. Cabinet approved the recommendations as set out in the report.

RAMSBOTTOM TOWN CENTRE PLAN - UPDATE, ISSUES AND RESOURCES

12. Councillor Eamonn O'Brien, Cabinet Member for Strategic Growth & Skills, presented the report which provided an update on progress made with several of the proposals regarding the Ramsbottom Town Centre Plan where early external funding opportunities have been identified and secured, and sought approval for the appointment of consultants to undertake feasibility work for the proposed enterprise centre and understand the potential of the area.
13. Cabinet approved the recommendations as set out in the report.

PROPOSED DISPOSAL OF PYRAMID PARK

14. Councillor Eamonn O'Brien, Cabinet Member for Strategic Growth and Skills, presented the report which sought approval to dispose of the Pyramid Park site as part of the Accelerated Land Disposals Programme in order for the BLRF bid to be progressed for housing, complementing adjacent sites and meeting intergenerational housing needs as identified in the Housing Strategy. Members voiced their ambition for zero carbon developments and the inclusion of nesting bricks.
15. Cabinet approved the recommendations as set out in the report.

ADULT SOCIAL CARE PROVIDER FEE UPLIFTS 2023/24

16. Councillor Tamoor Tariq, Cabinet Member for Adult Care, Health, and Wellbeing, presented the report which detailed the fee engagement process including timelines and proposed recommendations for the fee proposal to contracted providers of adult social care services for the period 2023/24. Members noted this had been developed in partnership with providers and that it marked the end of the phased approach to implementing the Real Living Wage.
17. Cabinet approved the recommendations as set out in the report.

MARKET SUSTAINABILITY PLAN 2023/24

18. Councillor Tamoor Tariq, Cabinet Member for Adult Care, Health, and Wellbeing, presented the report which set out the Market Sustainability Plan that had been developed alongside Care at Home Providers and Older People Care Homes and looked for approval to submit to the Department of Health and Social Care.
19. Cabinet approved the recommendations as set out in the report.

HOUSING ASSISTANCE POLICY

20. Councillor Tamoor Tariq, Cabinet Member for Adult Care, Health, and Wellbeing, presented the report which reviewed the objectives of Disabled Facilities Grant (DFG) usage, adaptations, and refreshed the Housing Assistance policy.
21. Cabinet approved the recommendations as set out in the report.

NEIGHBOURHOOD SUPPORT FOR YOUNG PEOPLE - GREAT PLACES ACCOMMODATION AND SUPPORT SERVICES REVIEW

22. Councillor Tamoor Tariq, Cabinet Member for Adult Care, Health, and Wellbeing, presented the report which sought to extend the contract with Great Places to 31 March 2024 with the potential for a second year subject to continued satisfactory performance. It was noted this could save the Council over £35,000 over two years.
23. Cabinet approved the recommendations as set out in the report.

HIGHWAYS CAPITAL PROGRAMME - HIGHWAY MAINTENANCE FUNDING 2023/24 TO 2026/27 AND INTEGRATED TRANSPORT BLOCK 22/23

24. Councillor Alan Quinn, Cabinet Member for Environment, Climate Change and Operations, presented the report which set out proposed priorities for Highway Investment Strategy tranche 3 (HIS3) and the Highway Maintenance element of the City Regional Sustainable Transport Settlements (CRSTS) funds, and set out the priorities of the Integrated Transport Block funding.
25. Members discussed the report, noting the £6.1m allotted to GM for highway repairs in the recent Budget announcements was welcomed but wasn't enough to meet demand. Prevention of potholes was preferable and more cost effective but unachievable with chronic underfunding as existing problems took priority. Members also discussed improving communications of when resurfacing works would be taking place and also manage expectations for how long the process would take.
26. Cabinet approved the recommendations as set out in the report.

BURY COUNCIL CORPORATE PLAN 2023/24 - STRATEGIC FRAMEWORK

27. Councillor Tahir Rafiq, Cabinet Member for Corporate Affairs and HR, presented the report which set out the progress made in 2022/23 to deliver against the priorities set out in the Council and NHS GM (Bury) Corporate Plan and set out a proposed approach for developing the 2023/24 Corporate Plan. The proposed approach would ensure there is clarity in terms of corporate and service-led priorities, the milestones

that need to be achieved by quarter and the indicators by which progress will be measured.

28. It was noted that there will be transparent links between activity analysis and financial outturn reporting to ensure continued visibility of the savings programme and associated risks and, in response to Members' questions, it was noted that consideration and monitoring of the reserves strategy could also be included, reflecting the work completed as part of budget considerations.
29. Cabinet approved the recommendations as set out in the report.

SUPPORTING BURY'S VOLUNTARY AND COMMUNITY SECTOR INFRASTRUCTURE

20. Councillor Richard Gold, Cabinet Member for Finance and Communities, presented the report which set out the revised Service Level Agreement with Bury Voluntary and Community Faith Alliance (Bury VCFA). Members discussed the importance of the VCFA and the breadth of work and support they provide and noted that it was important to retain the Council's contribution.
21. Cabinet approved the recommendations as set out in the report.

RESTRUCTURE OF THE FINANCE DEPARTMENT

20. Councillor Tahir Rafiq, Cabinet Member for Corporate Affairs and HR, presented the report which sought approval for redundancy costs associated with the restructure of the Council's Finance Department.
21. Cabinet agreed to recommend approval to Council.

GENERAL REPORT OF THE MEETING HELD ON 19 APRIL 2023

BURY CULTURAL STRATEGY

20. Councillor Charlotte Morris, Cabinet Member for Culture and the Economy, presented the report regarding the development a borough-wide culture strategy which sustained innovation, supported economic development and contributed to a "wellness" model of community health and wellbeing. She thanked officers and Curated Place, as well as community groups and cultural partners who had co-produced the strategy. Councillor Morris confirmed the Overview and Scrutiny recommendation had been met, and confirmed that this was realistic but ambitious, and saw the borough working as a cultural ecosystem to bid for funding opportunities.
21. Members discussed the report, noting their approval and the importance of culture being acknowledged in the strategy as large, formal, more traditional activities as well as smaller, local events. Members also noted that the structure underpinning this would be important.
22. Cabinet approved the recommendations as set out in the report.

PROPOSALS TO ESTABLISH SPECIALIST RESOURCED PROVISION AT CHANTLERS PRIMARY SCHOOL AND WOODBANK PRIMARY SCHOOL

23. Councillor Lucy Smith, Cabinet Member for Children and Young People, presented the report regarding two separate statutory proposals published by the local authority in respect of Chantlers Primary School and Woodbank Primary School regarding the establishment of specialist resourced provision units at both schools with effect from September 2023. Resourced Provision units enable children and young people with an Education Health and Care Plan to remain in a mainstream school setting, with that setting being able to offer enhanced support to meet specific additional needs.
24. Cabinet approved the recommendations as set out in the report.

PROPOSALS TO LOWER THE AGE RANGE AT FAIRFIELD PRIMARY SCHOOL

25. Councillor Lucy Smith, Cabinet Member for Children and Young People, presented the report regarding a prescribed alteration to change the age range of Fairfield Primary School. It is proposed to lower the age range of Fairfield Primary School from 3-11 year olds to 2-11 year olds, thus creating a 2 year old nursery provision with effect from September 2023. It was noted that, at the request of the Governing Body of Fairfield Primary school, the Local Authority has published the proposal and has consulted on that proposal.
26. Cabinet approved the recommendations as set out in the report.

ANNUAL REVIEW OF ADULT SOCIAL CARE FEES AND CHARGES FOR THE FINANCIAL YEAR 2023/24

27. Councillor Tamoor Tariq, Cabinet Member for Adult Care, Health, and Wellbeing, presented the report regarding proposed raises in several Adult Social Care (ASC) fees and charges to take effect in April 2023. This would see adult care service setting fees (e.g. Residential Care Homes, Nursing Care Homes, Domiciliary Care Providers) uplifted to match the 2023/24 fees paid to commissioned providers which were agreed at March Cabinet, and other fees uplifted by 10.1% in line with the November 2022 Autumn Statement.
28. Members noted that these prices were cheaper than private care, and it was noted that any additional income generated due to these proposed increases would be immaterial because the charging of ASC fees and charges was based on a resident's ability to pay and was therefore means tested.
29. Cabinet approved the recommendations as set out in the report.

FUTURE OF BURY TOWN HALL AND OTHER ADMINISTRATIVE BUILDINGS OCCUPIED BY THE COUNCIL

30. Councillor Eamonn O'Brien, Leader and Cabinet Member for Strategic Growth and Skills, presented the report which presented the findings of the consultation exercise regarding the preferred option of a phased refurbishment of the Town Hall and outlined progress on the transfer of the Council's lease obligation for 3 Knowsley Place to Pennine Care NHS Foundation Trust.
31. Cabinet approved the recommendations as set out in the report.

RADCLIFFE HUB PROJECT – ENABLING WORKS

32. Councillor Eamonn O’Brien, Leader and Cabinet Member for Strategic Growth and Skills, presented the report which outlined the works packages that, in accordance with the Radcliffe Hub project programme, now need to be instructed via an enabling works contract. He confirmed that monies needed to be defrayed by March 2025 and advised that there would be disruption during the works and therefore further communications and engagement would go out to residents. It was noted that the detailed drawings and programme that inform these works were appended to Part B of this paper.
33. Cabinet approved the recommendations as set out in the report.

BURY MARKET AND FLEXIHALL - PROPERTY ACQUISITION

34. Councillor Eamonn O’Brien, Leader and Cabinet Member for Strategic Growth and Skills, presented the report which request approval for acquiring a site which sits within the proposed footprint of the new Flexihall building. Following announcement of the LUF funding, negotiations had taken place via specialist advisors and terms to facilitate vacant possession of the property were now recommended for approval. Members discussed the potential for solar panels on this and other developments, and it was noted full details were contained in the Part B paper later in the agenda.
35. Cabinet approved the recommendations as set out in the report.

BURY TOWN CENTRE PUBLIC SPACES PROTECTION ORDER

36. Councillor Richard Gold, Cabinet Member for Finance and Communities, presented the report which outlined an application for a Public Spaces Protection Order (PSPO) produced in conjunction with the Bury Business Improvement District (BID). Due to complaints made, investigations had been carried out and work with partners done to come to the best resolution to enable members of the public to enjoy Bury Town Centre, resulting proposals to ban amplification of music and the consumption of alcohol in public places.
37. Members discussed the need for appropriate signage, an example of which was included in the papers, and it was noted that there would be a period of education people on the new rules, and exceptions could be made when appropriate.
38. Cabinet approved the recommendations as set out in the report.

REVIEW OF THE COUNCIL’S SENIOR MANAGEMENT STRUCTURE

39. Councillor Eamonn O’Brien, Leader and Cabinet Member for Strategic Growth and Skills, presented the report which set out proposals for consultation regarding a review of the wider Chief Officer structure, particularly in relation to the Corporate Core Services. This also delivered on the outstanding balance of the £200k savings from Chief Officer costs within the 22/23 budget and confirmed leadership arrangements for the Corporate Core Department from within existing capacity.
40. Members discussed the report, noting that the Employment Panel would be involved with the appointment of the Executive Director (Strategy & Transformation), and

that there would be a separate set of proposals to achieve the outstanding savings target.

41. Cabinet approved the recommendations as set out in the report.

URGENT BUSINESS

42. Members noted the sad passing of Carl Jakeway, paying tribute to him and offering condolences to his family and his colleagues.

GENERAL REPORT OF THE MEETING HELD ON 7 JUNE 2023

STRATEGIC HOUSING REVIEW

43. Councillor Clare Cummins, Cabinet Member for Housing Services, presented the report regarding an independent strategic review of housing management arrangements commissioned from Campbell Tickell and future options for management of housing stock and related activities. It was noted that tonight's report only asked for an in-principle decision, with the subsequent transformation programme and engagement with stakeholders, tenants, and leaseholders critical in developing the proposals further.
44. Members discussed the report, noting that in 2019 the Council and Six Town Housing started a closer working relationship. Through that, it became clearer that closer working served to bridge communication gaps and had benefits for tenants, residents and the Council, and therefore the proposals outlined in this report were welcomed. It was noted that there were significant concerns and risks, which would be managed in due course, but ultimately this focussed on securing better value and better community for all.
45. Cabinet approved the recommendations as set out in the report.

PROPOSED NEIGHBOURHOOD AREA AND FORUM FOR PRESTWICH

46. Councillor Eamonn O'Brien, Leader and Cabinet Member for Strategic Growth, presented the report regarding applications submitted to the Council for the formal designation of a Neighbourhood Area and Forum in Prestwich. Members discussed the report, noting this was an exciting time for Prestwich and this would offer new ways for residents to engage and new opportunities for the Council to develop plan alongside residents and in dialogue with them.
47. Cabinet approved the recommendations as set out in the report.

ADULT DISCHARGE SCHEMES

48. Councillor Tamoor Tariq, Cabinet Member for Health and Wellbeing, presented the report which sought permission to commission eight General Nursing Discharge to Assess beds to form part of the wider Adult Discharge Schemes that will be available to support hospitals, residents and the health and social care system over the coming year. The beds would be funded via the Adult Social Care Discharge Grant and therefore not impact the Council's Budget.

49. Cabinet approved the recommendations as set out in the report.

SALE OF FORMER POLICE STATION, IRWELL STREET, BURY

50. Councillor Eamonn O'Brien, Leader and Cabinet Member for Strategic Growth, presented the report regarding the proposed sale of Former Police Station, Irwell Street, Bury. The site is part of the Accelerated Land Disposal Programme and has been vacant for many years; this proposal would address the vacant site and also the Council's Housing Strategy through developing it into a residential care home.

51. Cabinet approved the recommendations as set out in the report.

BURY CORPORATE PLAN PERFORMANCE AND DELIVERY REPORT QUARTER FOUR & END OF YEAR 2022-23

52. Councillor Tahir Rafiq, Cabinet Member for Corporate Affairs and HR, presented the report which provided a summary of key delivery and performance that occurred during Quarter Four (January – March) 2022-23, aligned to the 3R priorities, and provided an End of Year summary. Members discussed the forthcoming review of the strategy and the potential role of scrutiny.

53. Cabinet noted the information set out in the report.

No.		Question	Responder	Response
1	Radcliffe First Cllr C Birchmore	On the 18th October 2018, it was announced that Bury Council had purchased a spray injection patching pothole machine at the cost of £140K. According to a news article released by the Council's own news desk: "With this new, more efficient machinery a crew can now carry out up to 100 pothole repairs per day. Previously, using traditional methods, a crew could only repair around 15 potholes per day." Please can you tell me if the Council still owns this machine and if so, why it has not been seen more often repairing the potholes on Bury's roads and where can residents currently see the machine in action?	Cllr A Quinn	Yes, the council still owns and operates our spray injection patching machine. The machine is used between spring and autumn each year, as the machine cannot be used during cold and wet weather. We have repaired 10's of thousands of potholes across the borough with the machine since its purchase. The machine is used for reactive maintenance, so is deployed when and where required.
2	Labour Cllr N Boroda	When Bury Council achieved the Silver award through the Defence Employers Recognition Scheme, Members gave a commitment to submit an application for the Gold award in 2023. Can the Cabinet Member for Communities please give an update on this? Supplementary: In terms of further support for our veterans, can an update be provided on the veterans and cadets community support fund?	Cllr R Gold	I am delighted to announce to Council, that on 12th July, Bury Council was awarded the employer recognition scheme Gold award. The award recognises that as an employer we have pledged, demonstrated and advocated support to defence and the armed forces community and that we have aligned these values within our armed forces covenant. I am sure we would all agree that this is something to be proud of and shows our continued support to those that are currently serving, those that have served as well as our reservists and adult cadets. Supplementary: After discussions with stakeholder groups about the funding criteria, the fund was launched on the 7th July. A "meet the funder" event took place on 17th July, on-line for any groups that have questions or queries with regards to the criteria or to potentially put in joint bids. The closing date for applications is 7th August, after which the applications will be assessed by a panel of members and officers.

3	Labour Cllr D Quinn	<p>Please can the Cabinet Member for Culture and the Economy provide an update on the new culture strategy?</p> <p>Supplementary: Please provide an update on planned events as part of the culture programme</p>	Cllr C Morris	<p>The Council's Cultural Strategy was launched on 19th of May at an event at Bury Market. The Strategy will be rolled out over the next two years and £500,000 has been secured from the UK Shared Prosperity Fund to fund some capacity to lead and deliver it and to roll out an events programme. The team are currently going through the recruitment process for an Events Officer to sit in the Bury Art Museum Team to manage the events programme and a restructure proposal will be brought forward from the Operations Department to align Leisure, Wellness, Libraries and Culture into one integrated team. It is proposed to develop a new post of Director of Culture, funded externally by the UK Shared Prosperity Fund on an interim secondment basis for 2 years to provide leadership across the Council's portfolio and also the key Cultural Partners such as The Met, The Fusiliers Museum and the East Lancs Railway.</p> <p>Visits to partners are underway and we will bring them together strategically to work on things together and to support funding bids. External funding bids are currently being developed to repair the Art Museum's roof through the Arts Council's MEND fund and to improve the digital offer in Libraries through the Arts Council's Library Improvement Fund and a meeting has been held with the ELC about how we can support their proposed Lottery bid to develop the Buckley Wells site. The team are also working up the design and operational model of the new hub at Radcliffe which will deliver a new library, leisure centre, swimming pool, adult learning and community meeting rooms and discussions have begun about a new library in Prestwich.</p> <p>Supplementary: Alongside this strategic work, an exciting events programme is being developed which will take us to April 2025. This will be funded by UK Shared Prosperity Fund and some Council funding agreed in February as a budget amendment to provide a range of inclusive community and arts events across the Borough. Some early funding has been released to support events this summer such as Burrs Live and the Mela and the team are receiving bids from arts and community organisations for later this year and next year. Some exciting proposals are coming forward such as an Open Studio Tour for local artists and makers, a celebration of Armed Forces Week in 2024, work with the Halle Orchestra, a football related programme linked to Lowry's Going to the Match painting and a music and cultural programme to be delivered at the Bury Running Festival.</p>
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4	Labour Cllr N Bayley	<p>Following the approval of planning permission for the Green Street housing site, can the Leader update the Council on the progress with the Radcliffe Regeneration plans?</p> <p>Supplementary: Does the Leader share my disappointment that Radcliffe First politicians objected to the mostly affordable, sustainable and brownfield housing, not to mention the employment opportunities, being put forward within the Green Street site?</p>	Cllr E O'Brien	<p>As I mentioned earlier, we have approved the Main Works Contract at Cabinet which will unlock that vital construction phase on the Hub. As part of that approach, we are currently completing the soft-strip of the retail units, the hoardings will shortly go around the site and the demolition programme will then commence. The plans for the former Library are progressing, with the Council securing grant funding from the GMCA to progress a development proposal around a business hub. In relation to Green Street, we expect to go on-site later this year, and we hope to see a planning application for School St imminently as well. So this is great news for Radcliffe and should give our residents there the confidence that we are getting on with the job of delivering what we promised.</p>
5	Conservative Cllr D Vernon	<p>In view of recent flash flooding that occurred throughout the borough, that overwhelmed the drainage capacity, causing disruption to residents. What action is being taken to prevent similar events in the future?</p>	Cllr A Quinn	<p>The vast majority of flooding issues resulting from the recent storms were purely capacity issues, which are not easily addressed as it would require action to the wider network. Climate change has led to more frequent intense rainfall events which the sewer and highway drainage network was never designed to accommodate. Addressing wider capacity issues is a longer term aspiration which will not provide visible returns in the short term</p>
6	Radcliffe First Cllr D Booth	<p>I believe there are a number of children with SEND who are not currently attending the school they are enrolled at because placements have broken down and/or do not meet the needs of the pupils. Can you tell me, exactly how many children with SEND, are currently in this situation across the Borough and of those, how many will be back in school by September with a suitable placement?</p>	Cllr L Smith	<p>14 children are currently in this position and we are working with the families both inside and outside the Tribunal process. A further 18 children are seeking alternative school placements. We are committed in taking a child led approach which does take time. In addition, there has been an unprecedented increase in demand and very limited Specialist SEN provision within the borough which has also led to delays. We apologise for the anxiety caused but we are confident that every child will have a named school place.</p>

7	Labour Cllr G Staples-Jones	It was amazing to see Bury FC play their first match back at Gigg Lane earlier this month. Could the Cabinet Member update on the Council's collaboration with the club and benefactors in order to bring Gigg Land back into use as a community stadium?	Cllr C Morris	<p>The Building Control Service has supported the club in ensuring that the ground is safe for recent fixtures and will continue to support the club as it seeks to make a return to the top tiers of league football.</p> <p>Colleagues from the Strategic Partnership team have engaged with the club, to support local community messaging on the return of football to the area, and opportunities to maximise the valued community asset. This includes supporting the club link into broader communities partners and building on existing connectivity with the Fishpool, Goshen, Redvales and Springs Community Hub which is based at the stadium. The wider use of the stadium is already being seen as a means to engage people in volunteering, opportunities to participate in physical activity, delivery of awareness raising sessions to local communities on health and community safety topics and plans are developing for a match between Bury East public service colleagues and local communities to further strengthen local connections.</p> <p>Finally, I would like to reiterate our commitment to supporting Bury FC going forward. We supported the revival of the club with £450k last year, and we hope to be a key partner and ally of the club going forward.</p>
8	Labour Cllr N Boroda	Will the Leader join me and my Unsworth ward colleagues in asking that the Forestry Commission issue a re-stocking notice to the landowner on Croft Lane who has cut down so many trees?	Cllr A Quinn	Thank you for your question. Whilst there may not have been any protected trees affected, I share your concerns and would hope the landowner recognises the distress of local residents in the area. I am very happy to support your call to the FC and hope they will take the action you call for.
9	Labour Cllr B Ibrahim	Can the Leader tell council how many electric vans the council now has?	Cllr A Quinn	We currently have 7 in operation. 5 brand new vehicles and 2x 66 plates.
10	Conservative Cllr L Dean	When will Waterside Road be resurfaced?	Cllr A Quinn	The Highways Capital Programme - Highway Maintenance Funding 2023/24 to 2026/27 report (Cabinet Item 156 15/03/2023) approved the lists of streets that would be prioritised for the period 2023/24 to 2026/27. Unfortunately, Waterside Road, Summerseat could not be prioritised at that time and we therefore have no plans to resurface it at present. The prioritisation will be reviewed throughout the period, should conditions change across the network.
11	Radcliffe First Cllr M Smith	Given the recent flash flood incidents in areas of Radcliffe, has any action been taken on the assumed causes of the blocked systems and those assumed responsible?	Cllr A Quinn	The worst affected area around Water Street in Radcliffe was primarily sewer flooding, which is the responsibility of United Utilities, not Bury Council. No blockages have yet been identified, so it appears capacity related, although investigations are on-going by United Utilities. There is an interaction with a culvert, which shares a mutual overflow with the sewer, which may have

				restricted capacity downstream. A survey of this is being programmed before determining any remedials that may be required.
12	Labour Cllr Staples Jones	Can the Leader give council an update on the new 3G pitch in Radcliffe?	Cllr A Quinn	<p>The £2.4m high quality 3G floodlit all-weather football pitch including associated new changing pavilion and car park in Radcliffe is nearing the construction phase. The pre-construction planning conditions are currently being addressed and a final scheme has been approved by the Football Foundation within budget. Allowing for the contract lead in time the aim is to be on side in September with completion in spring 2024.</p> <p>Despite opposition from some Radcliffe First politicians, we believe this is a great opportunity for Radcliffe and welcome the investment from both ourselves and the Football Foundation. When it comes to getting the job done, the choice is becoming clearer for residents about who will deliver and who will dither.</p>
13	Labour Cllr T Pilkington	Please can the Cabinet Member for Communities provide an update as to work in the Borough to tackle Anti Social Behaviour given the importance of this to local residents?	Cllr R Gold	<p>There has been considerable activity to address ASB, as highlighted at a recent Team Bury session at the Mosses Centre. This includes</p> <ul style="list-style-type: none"> • Joint patrols between Bury Council, Six Town Housing, GMP, TFGM and Bury College at hotspot locations including Kay Gardens, Bury Interchange and around our various neighbourhoods. • The Council's Neighbourhood Enforcement Team has taken part in 12 multi agency action clean up and enforcement days in which 78 fly tipping fixed penalties and 49 littering fixed penalty notices were issued. • Multiagency tactical licensing meetings including input from Trading Standards on investigations, with the recent seizure of nearly 800 vapes and £30k of illicit tobacco. • Joint diversionary and engagement activities to prevent young people from carrying out ASB which were held in conjunction with the Violence Reduction Unit • An updated Public Space Protection Order in Bury Town Centre • Traffic operations in partnership with GMP which have seen e-scooters seized, and during Operation Avro 127 traffic offences were dealt with including 73 speeding offences and 8 vehicles seized to combat anti-social driving. • ASB surgeries have started to take place through the Council's ASB team • The start of July saw a week of action on ASB, with GMP colleagues highlighting some of their work on the Bee in the Loop community messaging service. • Lastly an updated Bury Council Anti Social Behaviour Policy Handbook is available online at https://www.bury.gov.uk/asset-library/imported/anti-social-behaviour-policy-handbook.pdf

14	Conservative Cllr L McBriar	At the Planning Meeting on 30th May it was stated that a Section 106 Order on the land off Brownhills Close would now be scrapped as the time in which it was imposed was several years ago. Is it now the policy of this Council to ignore Section 106 Orders on land when it does not suit their desires to build houses on much loved green spaces?	Cllr O'Brien	<p>Your question is referring to an outline planning application relating to land off Brownhills Close which was approved by the Council's Planning Control Committee. The proposed development is for five dwellings, new and improved formal and informal community open space together with improved footpath connections and wider greenspace enhancements.</p> <p>Your question also refers to an "Order". There is no "Order" on the land but part of the site was previously provided as recreation land in 1998 as part of a Section 106 agreement related to an adjacent development at Rosewood Avenue/Royds Close/Brownhills Close. However, the Section 106 agreement does not prevent future planning applications coming forward for development and the Council has a statutory duty to determine any applications that are submitted.</p> <p>All planning applications must be treated on their own merits as each individual site has its own considerations. The report to the Committee comprehensively assesses the merits of the planning application and specifically addresses the issue raised in the question.</p> <p>This land was not adopted by the Council as the developer did not create the POS up to adoptable standards. The development company later went into liquidation. This development and open space occurred after the adoption of the UDP and is therefore not identified on the UDP Proposals Map. The area in question is informal Public Open Space but required consideration under UDP Policy RT1/1 and paragraph 99 of the NPPF.</p> <p>The latest proposal would lead to the loss of circa 0.16ha of RT1/1 land. However, it proposed to upgrade the remaining RT1/1 land, involving the creation of a more attractive, usable / accessible open space, upgraded paths connecting Bury Road and Brownhills Close with the Kirklees Valley and creation of a community orchard. The upgraded land and new recreation provision would continue to provide recreational space.</p> <p>As such, the loss of part of the existing recreation space off Brownhills Close and the wider improvements of both quantity and quality would be in accordance with paragraph 99(b) of the NPPF. The application was conditioned to ensure that the recreation provision is provided, to ensure there is no loss of recreation space for the existing residential development at Rosewood Avenue, Royds Close/Brownhills Close.</p> <p>Despite any s106 provisions that may apply to any land, the NPPF and planning legislation does require any proposed subsequent changes to be considered and duly assessed against policy as they arise. There cannot be any arbitrary refusal to consider a scheme, but merits depending, a scheme may or may not be approved.</p>
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15	Conservative Cllr L Dean	I have been informed that in certain parts of the borough there has been an increase in missed bin collections. Some residents have advised when they have reported through the online system or by telephone the experience has been less than satisfactory. No updates, lack of empathy for bins full of maggots after weeks of being missed. What is the standard residents should consistently receive?	Cllr A Quinn	As per the Council's missed bin policy, when residents have reported a missed bin collection, either through the online system or by telephone, the following should occur: <ul style="list-style-type: none"> • If the missed bin is a grey, green or blue bin and the resident is not an assisted collection then the resident should receive three sacks from the council that can be filled up with the correct waste and collected by the crews on their next scheduled collection • If the missed bin is a brown bin and the resident is not an assisted collection then a crew will return to empty the bin within 5 working days • If the missed bin is reported by a resident with an assisted collection then a crew will return to empty the bin within 3 working days.
16	Conservative Cllr J Lancaster	Whilst there appears to be positive communication with patients being discharged into the community from Fairfield Hospital, what measures are being put in place for discharge of patients from other GM hospitals?	Cllr T Tariq	Whilst Fairfield Hospital is our primary acute trust, North Manchester General Hospital also hosts many patients from the South Bury area and thus, regular communication takes place on both a discharge team level and also management/leadership level to ensure Bury residents are kept safe and included in all decisions made with regards to care in the community and ongoing treatment. The Integrated Discharge Team is a multidisciplinary team which consists of both health and social care covering Bury residents, wherever they are. They are based between FGH and NMGH but also cover all out of area hospitals for the liaison to ensure patients are returned home to their Bury residence as quickly as possible
17	Conservative Cllr J Ryeheard	Recently, the residents on Springside View and other roads on the estate submitted a petition which has been signed by 521 people requesting amongst other things a crossing near the exit from Springside View onto Brandlesholme Road and another crossing near Killelea House (which is also on Brandlesholme Road). This petition has cross-party support from all 3 Elton councillors. Can the Cabinet Member confirm whether Transport for Greater Manchester have been asked to undertake the necessary surveys to establish whether the criteria for a crossing will be met?	Cllr A Quinn	Yes, a video survey and traffic count has been ordered at the location. These counts are scheduled to take place at the end of July. The results should be with us towards the end of August and this will determine if a crossing of any type could be justified.

18	Conservative Cllr I Gartside	Can the relevant cabinet member please inform council how many missed assisted bin collections there has been this year?	Cllr A Quinn	There have been 1,660 reports of missed assisted bin collections this year. This equates to 0.06% missed against total number of collections or 6.99% missed against number of assisted collections scheduled.
19	Conservative Cllr J Harris	Does the Council have information as to where all defibrillators and bleed kits are positioned in the borough?	Cllr T Tariq	There is no statutory requirement for organisations who seek to install bleed boxes to notify the local authority that these have been put up. We are aware of boxes that have been organised through the Rotary Club locally, including Silver Street and Market Street in Bury Town Centre, Whitehead and Coronation Parks, at Radcliffe Market and work is taking place for installations at tram statins across the Borough with Rotary liaising with Metrolink on this. There are different versions of Bleed Boxes but Control The Bleed kit locations are also stored in a national database and accessed by 999 phone operators.
20	Independent Cllr Y Wright	I have serious concerns regarding the possible withdrawal of the "Support at Home Service" and in particular it's impact on vulnerable elderly residents at Harwood House Tottington. Some residents are heavily reliant on the support and advice which comes with the daily visits. Before any drastic decisions are made to possibly withdraw the scheme ,could consideration be given to at least operate a reduced scheme for our most vulnerable residents at various locations in the borough, including Harwood House ?	Cllr T Tariq	Support at Home is a non-statutory service, for people over the age of 60, that provides wellbeing checks and advice and support with day-to-day tasks (known as the warden service) and must not be confused with Care at Home that supports people with personal care. The proposal is for Six Town Housing to take over the management of the local authority sheltered accommodation schemes, offering housing related support only. Six Town Housing will manage current cleaning staff, ensure health and safety within the buildings, be contactable Monday to Friday during office hours, introduce tailored housing support plans to those who need them, and signpost/refer to other services as needed. People in the wider community will also be signposted/referred to other services appropriate for their needs. Residents who are assessed as having a need under the Care Act will be offered support from appropriate services. A six-week public consultation ran from 11 May to 21 June 2023. This included face-to-face sessions, an online survey, a paper survey and the offer for individual arrangements and one-to-one conversations. The feedback from the consultation has been collated and a final report with recommendations will be presented to the September Cabinet meeting for a decision.

Meeting:	The Council
Meeting date:	19 July 2023
Title of report:	Update on Greater Manchester Joint Authorities Activity
Report by:	Leader of the Council
Decision type:	Non key decision
Ward(s) to which the report relates:	All
Summary:	This report provides an update on the activity of the Greater Manchester Combined Authority.

1 Background

- 1.1 This report provides an update on work of the Greater Manchester Combined Authority (GMCA) and other Greater Manchester joint authorities following an update to Council in March 2023.
- 1.2 Since the last update there has been four meetings of the Greater Manchester Combined Authority.

2 GMCA Trailblazer Devolution Deal

- 2.1 At the [24th March 2023 meeting of GMCA](#), members agreed:
- 2.2 That the amendment to the report at Para 2.1, bullet 4 be noted.
- 2.3 That the Trailblazer Devolution Deal as set out at Annex A to the report be endorsed.
- 2.4 That authority be delegated to the Chief Executive Officer, GMCA & TfGM and GMCA Solicitor & Monitoring Officer to commence the statutory process by carrying out the governance review referred to in the report and to report back to the GMCA with the outcomes, including any recommendations for a proposed Scheme.

- 2.5 That authority be delegated to the Chief Executive Officer, GMCA & TfGM and GMCA Solicitor & Monitoring Officer to do anything required to enable consideration, as part of the governance review referred to in recommendation 2, of any parts of the Trailblazer Devolution Deal that are not bound by the statutory process.
- 2.6 That the comments of the GM Overview & Scrutiny Committee as fed back by Chair Councillor John Walsh be received and noted.

3 Greater Manchester Strategy: Progress Report Spring 2023

- 3.1 At the 24th March 2023 meeting of GMCA, members agreed:
- 3.2 That the progress report be approved.
- 3.3 That the strategic opportunities presented to Greater Manchester right now, and how these can be used to maximise the potential to achieve GMS ambitions, be noted.
- 3.4 That it be noted that insufficient detail of programme delivery has been gathered to assess specific impacts arising from delivery in support of GM Strategy ambition. That it be noted that the assessment completed takes an overview approach, considering the strategic intent of the GMS and forming a view from the overall approaches, understanding and intent.
- 3.5 That the comments of the GM Overview & Scrutiny Committee as fed back by Chair Councillor John Walsh be received and noted.

4 Greater Manchester Devolved Adult Education Budget (AEB) Update and Key Decisions (Key Decision)

- 4.1 At the 24th March 2023 meeting of GMCA, members agreed:
- 4.2 That the update on the closure and performance of the 2021/2022 academic year, set out in Section 2 of the report, be considered and noted.
- 4.3 That the proposed cost of delivery exceptional payment to devolved AEB Skills Providers for the 2022/2023 academic year, and the granting of delegated authority to the Chief Executive Officer, GMCA & TfGM, GMCA Treasurer and GMCA Monitoring Officer, in consultation with the Portfolio Leader and Portfolio Lead Chief Executive for Education, Skills, Work, Apprenticeships and Digital be approved. This will enable the taking forward of the appropriate approach for the 2023/2024 academic year.

- 4.4 That it be noted that the proposed commissioning approach and the progressing of the developments including for the second phase of commissioning, and the granting of delegated authority to the Chief Executive Officer, GMCA & TfGM, GMCA Treasurer and GMCA Monitoring Officer, in consultation with the Portfolio Leader and Portfolio Lead Chief Executive for Education, Skills, Work, Apprenticeships and Digital will allow for taking forward the AEB commissioning to contract award.
- 4.5 That approval be given to the proposed indicative devolved AEB allocations, 'Level 3 Single Pot' and subsequent expenditure for the GM grant-funded further education institutions, and that authority be delegated to the GMCA Treasurer to agree any minor changes that arise during discussions between each institution and GMCA.
- 4.6 That support be continued for the administration and management costs at 1.8% of the overall devolved AEB funding for the 2023/2024 academic year.
- 4.7 That GMCA Officers and wider stakeholders be allowed to agree a GM offer for traineeships which now forms part of the funding under the devolved AEB allocation and that authority be delegated to the GMCA Treasurer to take forward any commissioning, including to contract award where relevant.
- 4.8 That the Mayor of Greater Manchester approved the proposed indicative devolved AEB allocations, 'Level 3 Single Pot' and subsequent expenditure for the GM grant-funded local authorities, and that authority be delegated to the GMCA Treasurer to approve any minor changes that arise in the course of discussions between each local authority and GMCA. 8. That the Mayor of Greater Manchester approved the continuation of the AEB LA Grant Programme to each of the ten local authorities, supporting alleviating barriers to adult skills, improving digital inclusion through skills, and continue the support of the GM ESOL Advice Service for 2023/2024.

5 Greater Manchester Individual Placement & Support in Primary Care (IPSPC) Service Commissioning (Key Decision)

- 5.1 At the 24th March 2023 meeting of GMCA, members agreed:
- 5.2 That the proposals and timeline as set out in Section 2 of the report be approved.
- 5.3 That authority be delegated to the GMCA Treasurer and Monitoring Officer for the commissioning of the IPSPC Service, including to contract award.

6 Greater Manchester's Recycled Local Growth Fund Monies & UK Shared Prosperity Fund (UKSPF): Further Development (Key Decision)

- 6.1 At the 24th March 2023 meeting of GMCA, members agreed:
- 6.2 That the match funding approach for the use of recycled LGF & UKSPF be approved.
- 6.3 That the two programmes of work, as set out in this report, to proceed to development phase over the next 6 months be approved.
- 6.4 That authority be delegated to the GMCA Treasurer and GMCA Monitoring Officer in consultation with the Portfolio Lead for the Education, Skills, Work & Apprenticeships and Digital to agree the commissioning route and award of individual contracts including any subsequent contract extensions.
- 6.5 Preparation of a Greater Manchester Local Nature Recovery Strategy
- 6.6 That the contents of the report be noted.
- 6.7 That the proposed appointment (by the Secretary of State for Environment, Food and Rural Affairs) of the Mayor as the responsible authority for the preparation of a Local Nature Recovery Strategy for Greater Manchester be supported.
- 6.8 That the Mayor accepts the above appointment.

7 #BEEWELL YEAR 2

- 7.1 That the key findings of the second year of the #BeeWell survey results be noted.
- 7.2 That advice on how to encourage a system-wide response to the findings and ensure young people's voices are leading the response the survey findings be noted.
- 7.3 That shared examples of where #BeeWell data has been utilised and had impact locally be noted.

8 An Integrated Approach to Delivering Our Ambition for Children and Young People in Greater Manchester

- 8.1 That the foundations for an integrated approach to improving health outcomes for GM children & young people be noted.

- 8.2 That the recommendations for how we might strengthen governance arrangements in section 4 of the paper be endorsed.
- 8.3 That the set of commitments listed in section 5 of the paper for taking an integrated approach to improve health outcomes for GM children & young people and tackling inequality be endorsed.
- 8.4 That the set of priorities identified in section 6 of the paper and note the ambitions to develop a set of measures that will enable us to assess progress as a GM system be endorsed.
- 8.5 That Members be requested to feed back any further comments they have outside of the meeting.
- 8.6 That it be noted that a meeting of the Wider Reform Board will be convened to specifically consider the impact of the pandemic on young children entering the education system.

9 Driving Social Value in Greater Manchester Public Procurement

- 9.1 At the 24th March 2023 meeting of GMCA, members agreed:
- 9.2 That the considerable progress in implementing the March 2022 agreed recommendations on social value in procurement be welcomed and noted.
- 9.3 That the forward plan of work to operationalise and further develop this work during 2023/24 be approved.
- 9.4 That a further report be submitted to the GMCA in 12 months' time summarising progress across GM Local Authorities / public bodies
- 9.5 UK Shared Prosperity Fund (UKSPF) Proposal for Local Business Intervention E23: Strengthening Local Entrepreneurial Ecosystems (Key Decision)
- 9.6 That the recommendations of the GM UKSPF Local Partnership Board on the strategic fit and deliverability of this UKSPF proposal be approved.
- 9.7 That the call for proposals, as set out in the report, be approved.
- 9.8 That authority be delegated to the GMCA Treasurer, in consultation with the Portfolio Lead for the Economy, Business and International and Portfolio Lead for Resources and Investment, to agree the award of individual contracts as a result of this proposal.

10 Greater Manchester Digital Blueprint 2023-26 (Key Decision)

- 10.1 At the 24th March 2023 meeting of GMCA, members agreed:
- 10.2 That the refreshed GM Digital Blueprint's priorities and commitment statements and their contribution towards the strategic ambitions set out in the Greater Manchester Strategy "A New Era" be approved.

11 Retained Business Rates Update (Key Decision)

- 11.1 At the 24th March 2023 meeting of GMCA, members agreed:
- 11.2 That the forecast, as at the end of quarter 3, for 2022/23 business rates income including the 75:25 split between districts and GM investment be noted.
- 11.3 That the planned income for 2023/24 be noted.
- 11.4 That the proposed 2023/24 GM use of the 2022/23 business rates income (set at 25% of total benefit) be approved.
- 11.5 That the proposal to bring back any further in-year commitments should the year end income exceed that forecast at quarter 3 be approved.
- 11.6 That the position in respect of the devolution trailblazer deal for Greater Manchester be noted.
- 11.7 That the comments of the GM Overview & Scrutiny Committee as fed back by Chair Councillor John Walsh be received and noted.

12 2023/24 Gmca Capital Strategy

- 12.1 At the 24th March 2023 meeting of GMCA, members agreed:
- 12.2 At the 24th March 2023 meeting of GMCA, members agreed: That the Capital Strategy for 2023/24 be approved.
- 12.3 TREASURY MANAGEMENT STRATEGY STATEMENT, MINIMUM REVENUE PROVISION POLICY STATEMENT AND ANNUAL INVESTMENT STRATEGY 2023/24
- 12.4 That the proposed Treasury Management Strategy Statement and Annual Investment Strategy be approved to apply from the 1 April 2023, in particular:
 - 12.4.1 The Treasury and Prudential Indicators listed in Section 2.
 - 12.4.2 The Minimum Revenue Provision (MRP) Strategy in Section 2.
 - 12.4.3 The Treasury Management Scheme of Delegation at Appendix F.

- 12.4.4 The Borrowing Strategy outlined in Section 3.
- 12.4.5 The Annual Investment Strategy detailed in Section 4.
- 12.4.6 Delegation to the Treasurer to step outside of the investment limits to safeguard the GMCA's position as outlined in section 4.7

13 Hallé Pension Fund

- 13.1 At the 24th March 2023 meeting of GMCA, members agreed:
- 13.2 That, approval be given in principle, to support the potential transfer of some of the Hallé pension fund members to GMPF, recognising that this will require the GMCA to accept responsibility for the liabilities on an ongoing basis. The agreement to be subject to the detailed work confirming that there is a commercial benefit to the GMCA from the transfer.

14 In Year Capital Allocation, Department Of Levelling Up, Housing And Communities (Key Decision)

- 14.1 At the 24th March 2023 meeting of GMCA, members agreed:
- 14.2 That the proposed investments from the £20m DLUHC allocation and delegation of final sign off to the GMCA Treasurer be approved.
- 14.3 That it be noted that the report was exempt from Scrutiny Committee call-in procedures to enable the allocation of the funds before the 31 March 2023.
- 14.4 that approval be given to the purchase of the land required for the E-Depot for a consideration of £10.5m. This will be funded from the £7.5m grant allocation together with borrowing of £3m which will be funded as part of the overall bus reform business case.
- 14.5 That the changes to the GMCA capital programme to reflect the above decisions be approved.

15 Homelessness Capital Projects (Key Decision)

- 15.1
- 15.2 That the allocation of £8.9million to GM Local Authorities under the Homeless Families Leasing Scheme for the purpose of leasing temporary accommodation, as described in Table 2, be approved.
- 15.3 That approval be given to the following approaches to bidding for the Single Homelessness Accommodation Programme ("SHAP"): Adults:

Proceed on the basis that a GM-wide bid for this cohort is not viable and work with eligible local authorities to understand if there is a gap to which a GMCA bid would add value. Young People: Work with an investor and Registered Provider of Social Housing to draw up a shared accommodation model with a provider specialising in supporting young people;

- 15.4 That the allocations to GM Local Authorities and ongoing work to progress the Local Authority Housing Fund ("LAHF") be noted.
- 15.5 That the challenges on the Rough Sleeping Accommodation Programme ("RSAP") and potential to change the model to deliver the most outcomes for the cohort be noted.
- 15.6 That it be noted that the report was exempt from Scrutiny Committee call-in procedures to enable the execution of grant agreements with Local Authorities and allocation of the funds before the 31 March 2023.
- 15.7 That it be acknowledged and noted that page 7 of the report contains an error referencing the March 2023 meeting of the Overview & Scrutiny Committee as having been cancelled.

16 Healthy Homes Services In Greater Manchester

- 16.1 At the 24th March 2023 meeting of GMCA, members agreed:
- 16.2 That the contents of the report be noted.
- 16.3 That support be given to the recommendations of the arc4 consultancy work.
- 16.4 That support be given to the proposal for GMCA and NHS GMIC to scope the resource requirement and model of delivery for this programme of work with local authority, health and care and housing provider colleagues, with a view to reporting back in Summer 2023.

17 Greater Manchester Housing Investment Loans (Key Decision)

- 17.1 At the 24th March 2023 meeting of GMCA, members agreed:
- 17.2 That approval be given to the GM Housing Investment Loans Fund loan detailed in the table below, as detailed further in this and the accompanying Part B report:
- 17.3 Borrower: Stubshaw Gardens (Woods Lane) Ltd. Scheme: Stubshaw Gardens. District: Wigan. Loan: £2.154m.

- 17.4 That authority be delegated to the GMCA Treasurer acting in conjunction with the GMCA Monitoring Officer to prepare and effect the necessary legal agreements.
- 17.5 That authority be delegated to the Chief Executive Officer, GMCA & TfGM to approve projects for GMHILF funding and agree urgent variations to the terms of GMHILF funding in the period 25 March 2023 to 25 May 2023.
- 17.6 That it be noted that any recommendations that are approved under the delegation will be reported to the next available meeting of the Combined Authority

18 Greater Manchester Investment Framework Approvals (Key Decision)

- 18.1 At the 24th March 2023 meeting of GMCA, members agreed:
- 18.2 That approval be granted for a loan of up to £2m to Holiferm Limited.
- 18.3 That approval be granted for a loan of up to £200k to Shaping Cloud Limited.
- 18.4 That authority be delegated to the Combined Authority Treasurer and Combined Authority Monitoring Officer to review the due diligence information in respect of the above investments, and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the investments, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the investments noted above.
- 18.5 That authority be delegated to the Chief Executive Officer, GMCA & TfGM and the GMCA Treasurer, in consultation with the Portfolio Lead for Investment and Resources, to approve projects for funding and agree urgent variations to the terms of funding in the period 25 March 2023 to 25 May 2023.
- 18.6 That it be noted that any recommendations that are approved under the delegation will be reported to the next available meeting of the Combined Authority.

19 Transport Items

- 19.1 a) ACTIVE TRAVEL FUNDING REQUIREMENTS (KEY DECISION)
- 19.2 At the 24th March 2023 meeting of GMCA, members agreed:

- 19.3 That approval be granted for the release of up to £1.04 million of MCF development cost funding for the Greater Manchester Active Neighbourhoods scheme.
- 19.4 That approval be granted for the release of up to £3.43 million of MCF delivery funding for the Manchester Northern Quarter Area 2 scheme.
- 19.5 That approval be granted for the release of up to £1.0 million of additional MCF delivery funding for the Manchester Chorlton Phase 2 scheme.
- 19.6 That the award to GM of £3.4 million of Active Travel England Capability Funding (second round) be noted and that approval be granted for the addition of the funding to the 2023/2024 GMCA Transport Revenue Budget, as set out in section 4 of the report.
- 19.7 That GM's submission of its Active Travel Fund Round 4 (ATF4) bid to Active Travel England be noted.
- 19.8 b) ELECTRIC VEHICLES CHARGING INFRASTRUCTURE DELIVERY (KEY DECISION)
- 19.9 That the study recommendations summarised in the report and included in full at Appendix 1 be noted.
- 19.10 That approval be granted for the draw-down of £200,000 of CRSTS funding to support EVCI delivery.
- 19.11 That approval be granted for the draw-down of £750,000 of CRSTS funding for TfGM to support EVCI charging at Travel Hubs throughout the conurbation.
- 19.12 That the funding distribution model, as set out at Appendix 2 be endorsed, noting that requests for EVCI delivery funding will be brought to GMCA in line with the agreed CRSTS drawdown process, and only where it can be shown it helps deliver charging in underserved or otherwise uncommercial areas as part of a commercial deal with a Charge Point Operator (CPO) partner.
- 19.13 That it be noted that the Office for Zero Emission Vehicles (OZEV) have launched the Local Electric Vehicle Infrastructure Fund (LEVI) to deliver a step change in the deployment of local infrastructure across England.
- 19.14 That it be noted that Greater Manchester Combined Authority's capability funding allocation for the LEVI scheme in 22/23 is £259,200.
- 19.15 That the updates to the GM Electric Vehicle Charging Infrastructure Strategy, as outlined in Section 4 be approved.

20 Armed Forces Covenant Delivery in Greater Manchester

- 20.1 At the [26th May 2023 meeting of GMCA](#), members agreed:
- 20.2 That the updates provided on progress made to deliver against the Armed Forces Covenant coherently across GM be noted.
- 20.3 That the intent to develop a 5-year Roadmap, including Health outputs be approved .
- 20.4 That consideration be given to the formation of a leadership body made up of armed forces representatives from the 10 GM Local Authorities be included in the development of the 5-year roadmap.
- 20.5 That recognition be given to the determination across Greater Manchester to meet recent legislation but go even further to deliver a Gold Standard Offer for our Armed Forces Community, to be enshrined in a new GM Armed Forces Covenant.
- 20.6 That Armed Forces Community be recognised as a key Community of Identity that should be prioritised accordingly.
- 20.7 That all Leaders receive an open invitation to visit Wigan Council's Armed Forces Hub as an exemplar of what can be achieved.
- 20.8 That the GMCA expresses its love and best wishes to the family of Fusilier Lee Rigby on the tenth anniversary of his passing.
- 20.9 That the GMCA expresses its love and best wishes to all those impacted by the Manchester Arena Bombing following the recent marking of the sixth anniversary at the Glade of Light Tribute.

21 Closure of Bridging Hotels for Afghan Refugees and the Impact of Wider Asylum-Migration Policymaking on Homelessness in Greater Manchester

- 21.1 At the 26th May 2023 meeting of GMCA, members agreed:
- 21.2 That the agreed measures to facilitate a coordinated and consistent approach across Greater Manchester's boroughs, in order to minimise the homelessness impact of Afghan Bridging hotel closures, be acknowledged.
- 21.3 That it be agreed that representations be made to Government aimed at minimising the impact of the Bridging hotel closures, restating GM's commitment to welcoming people seeking asylum and refugees and addressing the role of wider asylum and immigration policies in driving homelessness.

- 21.4 That all GM Leaders be invited to sign the letter to the Secretary of State.
- 21.5 That the GMCA record its sincere thanks to Manchester and Stockport Councils for all that they were doing to provide accommodation to displaced Afghan nationals.

22 GMCA Sustainability Strategy 2022-26 Update

- 22.1 At the 26th May 2023 meeting of GMCA, members agreed:
- 22.2 That the content and detail within the report be noted.
- 22.3 That the outlined actions proposed for 2023/24 in respect of the GMCA's Corporate Sustainability Strategy be approved.
- 22.4 That Leaders be requested to circulate the Members briefing (Annex 01) to their respective local Councillors for information.
- 22.5 That it be noted that the Mayor of Greater Manchester and Tom Ross will submit a related report to the GMCA, ahead of the Green Summit later in the year.

23 Salford Partnership

- 23.1 At the 26th May 2023 meeting of GMCA, members agreed:
- 23.2 That the proposal for the Combined Authority enter into the Memorandum of Understanding (MOU) with Salford City Council and Homes England to form the Salford Strategic Regeneration Partnership, be approved.
- 23.3 That the objectives and principles of the Strategic Regeneration Partnership as set out in section 4 below be noted and approved.
- 23.4 That the GMCA receive further updates on delivery progress at Salford Strategic Regeneration Partnership.

24 Transport Capital Programme

- 24.1 At the 26th May 2023 meeting of GMCA, members agreed:
- 24.2 That the outcome of the work that has been undertaken in recent months to formulate a strategy to consider the budgetary pressures on the Transport Capital Programme be noted and endorsed and that an annual report covering the ongoing impacts of budgetary pressures be received (Section 2).
- 24.3 That the draw-down of CRSTS funding be approved, as follows:

- 24.3.1 Golborne Station: £0.98m to enable the ongoing development of the Outline Business Case (OBC) for this DfT retained scheme (para 3.6).
- 24.3.2 Ashton – Stockport QBT scheme: £0.09m to commence work to progress an Outline Business Case (OBC), including the completion of an exercise to prioritise interventions for delivery (para 3.8).
- 24.3.3 Tyldesley Travel Hub (including Park and Ride) Scheme: £0.25m to develop an Outline Business Case (OBC) (para 3.12).
- 24.3.4 Oldham Town Centre (Accessible Oldham Phase 2): £0.9m to develop the scheme to Final Business Case (para 3.16).
- 24.3.5 Queens Park Bridge (Strategic Highways Maintenance): the remaining £1.6m to enable Rochdale Council to tender and carry out the works to complete the scheme (Section 4).

- 24.4 That the draw-down of CRSTS funding for the balance of development funding for schemes that secured interim CRSTS funding in February 2023 whilst a review of budgetary challenges was undertaken be approved (Section 5), as follows:
 - 24.4.1 High Speed 2 / Northern Powerhouse Rail Programme: £7.15m to continue development of the programme.
 - 24.4.2 Rapid Transit Extensions Package: £0.45m to continue development of the programme.
 - 24.4.3 Tram-Train Package: £3.26m to continue development of the programme.
 - 24.4.4 Travel Hubs Package: £0.25m to continue development of the programme.
 - 24.4.5 Stop Improvements and New Stops Package: £0.5m to continue development of the programme.

- 24.5 That those schemes that had achieved SOBC, and that GMCA approved £2.6m of CRSTS funding draw-down in February 2023 to continue scheme development (Section 6) be formally noted as follows:
 - 24.5.1 Bury: Radcliffe Town Centre.
 - 24.5.2 Stockport: Hempshaw Lane.
 - 24.5.3 Stockport: Bredbury Economic Corridor Improvement (BECI).
 - 24.5.4 Stockport: A6 / School Lane / Manchester Road.

- 24.6 That the addition (including the respective allocations to Local Authority partners) to the 2023/24 Capital Programme (funded from CRSTS), (Section 7) be approved as follows:
 - 24.6.1 £16.3m forecast expenditure for Minor Works / Road Safety (previously Integrated Transport Block) measures.
 - 24.6.2 £35m for core highway maintenance.

- 24.7 That an increase to the Core Highways Maintenance budget for 2023/24 from £26.5m to £35m (para 7.3) be approved.
- 24.8 That it be noted that the Spring Budget included additional road maintenance funding of £6.2m for GM (para 7.5).
- 24.9 That the Mayor of Greater Manchester's update following a meeting with the Rail Minister be received, and that concerns raised regarding the impact upon the Castlefield Corridor following the withdrawal of support for Platforms 15 & 16 at Manchester Piccadilly be noted.

25 Greater Manchester Active Travel Programme

- 25.1 At the 26th May 2023 meeting of GMCA, members agreed:
- 25.2 That the release of a total of up to £17.1 million of MCF delivery funding for the following schemes, as set out in Section 2 of the report, be approved:
 - 25.3 Greater Manchester Bee Network Crossings – Phase 3: £4,312,386;
 - 25.4 Bolton Town Centre East – Phase 1: £4,998,000;
 - 25.5 Oldham Town Centre – Lord Street/Rock Street: £2,951,594;
 - 25.6 Trafford Talbot Road: £4,751,389.
- 25.7 That the award to Greater Manchester of £25.2 million from round 4 of the Active Travel Fund (ATF4) be noted and that the addition of this funding to the 2023/2024 GMCA Capital (£24.1 million) and Transport Revenue budgets (£1.1 million) respectively, be approved.
- 25.8 That the release of up to £3.6 million of ATF4 delivery funding for the Stockport Helix Ramp scheme, as part of the wider Stockport Mixed Use development be approved.
- 25.9 That the planned governance and assurance for GM's ATF4 programme, including delegation to the Active Travel Programme Board for the award of cycle parking grants, as set out in Section 3 of this report, be approved.

26 GM Investment Framework, Conditional Project Approval

- 26.1 At the 26th May 2023 meeting of GMCA, members agreed:
- 26.2 That the loan facility of up to £1m into the Enterprise Growth for Communities Fund be approved.
- 26.3 That the investment into The Modular Analytics Company Limited of £400,000, approved under delegation, be noted.

- 26.4 That the amendment to the investment quantum into Miribase Limited ("Shopblocks") of £350,000, approved under delegation, be noted.
- 26.5 That authority be delegated to the GMCA Treasurer and Monitoring Officer to review the due diligence information in respect of the above loan, and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the loan, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the loan noted above.
- 26.6 That the GMCA will receive an annual report on the GM Investment Framework, detailing work undertaken over the previous 12 months.

27 GM Housing Investment Loans Fund - Investment Approval Recommendations

- 27.1 At the 26th May 2023 meeting of GMCA, members agreed:
- 27.2 That the Greater Manchester Housing Investment Loans Fund loans detailed in the table below, as detailed further in this and the accompanying Part B report be approved.
- 27.3 That authority be delegated to the GMCA Treasurer acting in conjunction with the GMCA Monitoring Officer to prepare and effect the necessary legal agreements.
- 27.4 That the variations to the terms of various GM Housing Investments Loans Fund loans detailed in the table below which have been approved by the GMCA Chief Executive under delegated authority, as detailed further in this and the accompanying Part B report be noted.
- 27.5 Within Bury, 'Jubilee Way Estates Ltd' were granted a loan of £4.344m for Bury Magistrates Court.

28 The Greater Manchester Franchising Scheme for Buses 2021 - Procurement Update

- 28.1 At the 9th June 2023 meeting of GMCA, members agreed:
- 28.2 That the outcome of the process to procure a preferred service provider to operate the Middleton, Oldham and Queens Road Large Local Service Contracts in Sub-Area B of the Scheme be noted and approved.
- 28.3 That the proposed key contractual arrangements of the Middleton, Oldham and Queens Road Large Local Service Contracts be noted.

- 28.4 That that in relation to Sub Areas A, B and C of the Scheme, the proposal for TfGM to manage the implementation and operation of the Scheme and the Local Service Contracts awarded in relation to Sub-Areas A, B and C following their award on behalf of the GMCA be approved, subject to the following conditions:
- 28.4.1 TfGM will manage the implementation and operation of the Scheme and the above contracts in accordance with the provisions of an agreed Protocol with the GMCA
- 28.4.2 That authority to agree the final terms of the above Protocol and any other associated necessary legal agreements on behalf of the GMCA be delegated to the GMCA Monitoring Officer & Solicitor
- 28.4.3 That authority to complete and execute the Protocol and any other necessary legal agreements be delegated to the GMCA Monitoring Officer & Solicitor.
- 28.4.4 (As agreed, this delegation will supersede the delegation set out at no. 4 in the recommendations in the report titled Greater Manchester Franchising Scheme for Buses: Procurement dated 25 November 2022, made by the GMCA at its meeting on 25 November 2022).
- 28.5 That the comments of the GM Overview & Scrutiny Committee in relation to Item 6 be received and noted.

29 Integrated Water Management Plan

- 29.1 At the [30th June 2023 meeting of GMCA](#), members agreed:
- 29.2 That the draft Integrated Water Management Plan, (Annex A) and next steps for engagement, be approved.
- 29.3 That it be noted that the recommendations from GMCA Scrutiny Committee, as presented to the Combined Authority on the 31 May 2023, will be taken forward through the Integrated Water Management Plan (Annex B).
- 29.4 That the actions and next steps, agreed at the 31 March 2023 Mayoral round table be noted.
- 29.5 That the proposal to submit an Annual Business Plan on activities and resources required to deliver the Integrated Water Management Plan to the GMCA be approved.
- 29.6 That the proposed review of existing GMCA governance structures to strengthen accountability, scrutiny and provide clarity of responsibility, in accordance with the principles for good governance (attributes for

integrated water management) from the Organisation for Economic Co-operation and Development (OECD) (Annex E) be approved.

- 29.7 That the funding and resource plan (business plan) be submitted to the GMCA in September 2023 .
- 29.8 That the intention for the Environment Agency, United Utilities and the GMCA to extend the existing collaboration agreement in relation to the implementation of the Integrated Water Management Plan be noted.
- 29.9 That love and condolences be expressed to the family and friends of Abby Walton following a tragic open water incident in Tameside.

30 Greater Manchester's Response To 2022 Big Disability Survey

- 30.1 At the 30th June 2023 meeting of GMCA, members agreed:
- 30.2 That the response to the 2022 Big Disability Survey and the issues which have been identified relating to its delivery, be endorsed.
- 30.3 That the importance of achieving a co-ordinated, multi-stakeholder, and effectively resourced GM-wide response, aimed at improving the lives of disabled people, be endorsed.
- 30.4 That a report will be submitted to the GMCA in October 2023, one year on from the survey publication, to review progress, with input from the Disabled Peoples Panel.
- 30.5 That the importance of understanding the experience of disabled people within the wider criminal justice system be highlighted for future discussion.
- 30.6 That the GMCA record its thanks to the Disabled People's Panel for undertaking the survey.
- 30.7 That members of the Disabled People's panel be invited to the October 2023 meeting of the GMCA.

31 Delivering The Bee Network: Multimodal Fares And Products

- 31.1 At the 30th June 2023 meeting of GMCA, members agreed:
- 31.2 That the range of multimodal ticketing products that will be available across Greater Manchester from 24 September 2023 be noted.
- 31.3 That the multimodal ticketing products will be considered by the GMCA Overview and Scrutiny Committee at its meeting in July 2023 alongside the annual review of capped bus fares be noted.

32 Transport Capital Programme

- 32.1 At the 30th June 2023 meeting of GMCA, members agreed:
- 32.2 That further to the governance arrangements approved by GMCA on 30 September 2022, the proposed assurance process for CRSTS Outline Business Case and Full Business Case stages in relation to the re-baselined Scheme List, as approved by the GMCA on 26 May 2023, be noted and approved.
- 32.3 That the draw-down of CRSTS funding be approved, as follows:
- 32.3.1 Integrated Ticketing and Information Measures: £7.38m to enable the ongoing development and delivery of the Integrated Ticketing and Customer Information programme, which includes Mobile, Online and PAYGO Contactless Ticketing; and the provision of passenger information displays at key network locations.
- 32.3.2 Rochdale: Littleborough Streets for All Scheme: £0.27m to develop the scheme to Final Business Case.
- 32.3.3 Bury: Ramsbottom Town Centre Development Streets for All Scheme: £0.35m to develop the scheme to Final Business Case.
- 32.3.4 Bury Town Centre Streets for All Scheme: £0.62m to develop the scheme to Final Business Case.
- 32.4 That the draw-down of Mayor's Cycling and Walking Challenge Fund funding be approved, as follows: Manchester, Victoria Northern Eastern Gateway scheme: release of up to £8.86m of MCF delivery funding.
- 32.5 That the inclusion of Greater Manchester's share of the national Additional Maintenance (Pothole) Funding (£6,210,400) within the Capital Programme for 2023/24 and the allocation of funding to the 10 Local Authorities (on the same proportion as that used for the CRSTS Core Maintenance allocations to Local Authorities) be approved.

33 2022/23 GMCA Provisional Capital Outturn

- 33.1 At the 30th June 2023 meeting of GMCA, members agreed:
- 33.2 That the 2022/23 actual outturn capital expenditure of £442.6m, compared to the forecast position presented to GMCA on 10 February 2023 of £462.1m, be noted.
- 33.3 That an amendment to an error on appendix 1 to the report will be circulated to GMCA members and published on the GMCA website.

34 2022/23 GMCA Provisional Revenue Outturn

- 34.1 At the 30th June 2023 meeting of GMCA, members agreed:
- 34.2 That the drawdown of £1.9m from TfGM General Reserves to fund the cost of the voluntary severance scheme, which will deliver savings for 2023/24 onwards, as set out in paragraph 6.12, be approved.
- 34.3 That the drawdown of £2.3m to fund the net deficit from Metrolink in 2022/23, which was funded from a ring fenced Metrolink Reserve held by TfGM, as set out in paragraph 6.17, be approved.
- 34.4 That it be noted that the Mayoral General Budget provisional revenue outturn position for 2022/23 was breakeven after planned transfer to earmarked reserves.
- 34.5 That it be noted that the GMCA General Budget provisional revenue outturn position for 2022/23 was £0.949m, to be transferred to earmarked reserves.
- 34.6 That it be noted that the Mayoral General GM Fire & Rescue provisional revenue outturn position for 2022/23 was breakeven after planned transfer to earmarked reserves.
- 34.7 That it be noted that Waste and Resourcing provisional revenue outturn position for 2022/23 was an underspend of £33.8m, to be transferred to earmarked reserves.
- 34.8 That it be noted that the GMCA Transport and TfGM provisional revenue outturn positions for 2022/23 were breakeven after transfers between earmarked reserves.
- 34.9 That it be noted that £3.1m was added to the TfGM concessionary reserve due to underspend in the year, which has been ring-fenced for future spend on bus costs.
- 34.10 That it be noted that the final position was subject to the submission of the audited accounts, to be finalised by 30th November 2023, to be reported to the GMCA Audit Committee prior to the deadline.

35 UKSPF - Communities And Place Manchester City Council Phase 2

- 35.1 At the 30th June 2023 meeting of GMCA, members agreed:
- 35.2 That Manchester City Council be granted up to £2,125,545 of Greater Manchester's UKSPF allocation over 2 years to deliver the activity, expenditure, outcomes and outputs set out in their UKSPF Communities and Place Phase 2 proposal by March 2025, taking the Manchester City

Council Communities and Place UKSPF investment across Phases 1 and 2 to a maximum of £5,013,823.

- 35.3 That the additional impact of the Manchester City Council Phase 2 proposal to the collective impact of the currently approved ten Local Authority proposals, in exceeding the majority of outcomes and outputs for the Communities and Place Investment Priority, as set out in the GM UKSPF Investment Plan, be noted.
- 35.4 That support be given for an additional UKSPF Communities and Place Intervention to be added to Greater Manchester's UKSPF Investment Plan reporting the number of feasibility studies funded using UKSPF, reflecting the eligible and strategic use of UKSPF by local authorities to develop medium and long term regeneration ambitions for their places.
- 35.5 That authority be delegated to the Chief Executive Officer, GMCA & TfGM, GMCA Treasurer and Monitoring Officer, in consultation with the Portfolio Leader for Resources & Investment, to finalise the grant funding agreement including the ability to make minor amendments as required.

36 UKSPF E19: Increasing Investment in Research and Development at the Local Level

- 36.1 At the 30th June 2023 meeting of GMCA, members agreed:
- 36.2 That the recommendations of the GM UKSPF Local Partnership Board on the strategic fit and deliverability of the UKSPF proposal E19, to "Increase investment in research and development at the local level" be approved.
- 36.3 That authority be delegated to the GMCA Treasurer, in consultation with the Portfolio Leader for the Economy, Business and Inclusive Growth and Portfolio Leader for Resources & Investment, to agree the allocation method and subsequent award of contracts worth £5,775,000.

37 UKSPF E23: Proposal for Hyper-Local Micro-Business Start-Up and Development Support

- 37.1 At the 30th June 2023 meeting of GMCA, members agreed:
- 37.2 That the recommendations of the GM UKSPF Local Partnership Board on the strategic fit and deliverability of the UKSPF proposal E23 for "support for microbusiness start-up and development" be approved.
- 37.3 That authority be delegated to the GMCA Treasurer, in consultation with the Portfolio Leader for the Economy, Business and Inclusive Growth

and Portfolio Leader for Resources & Investment, to agree the allocation method and subsequent award of a grant to the value of £1,400,000.

38 Greater Manchester Brownfield Programme (Devolution Trailblazer Deal) - Methodology and Year 1 Allocations

- 38.1 At the 30th June 2023 meeting of GMCA, members agreed:
- 38.2 That it be noted that the GMCA Treasurer, acting in conjunction with the GMCA Solicitor & Monitoring Officer, will utilise existing delegated authority to agree the final terms of the Brownfield programme grant agreement with DLUHC.
- 38.3 That the methodology for prioritising schemes in Year 1 of the Brownfield programme, as set out in Section 2 and Appendix 1, be approved.
- 38.4 That the allocation of up to £51.1m of the overall £150m funding devolved to GMCA be approved.
- 38.5 That the utilisation of up to £500k of the Greater Manchester Housing Investment Loan Fund surpluses to contribute to the revenue funding requirements of delivering the programme be approved.
- 38.6 That authority be delegated to the GMCA Treasurer, acting in conjunction with the GMCA Solicitor & Monitoring Officer, to effect the necessary legal agreements for the individual grants between the GMCA and grant recipients.

39 Social Housing Fund

- 39.1 At the 30th June 2023 meeting of GMCA, members agreed:
- 39.2 That the receipt of £15 million Social Housing Quality Funding be noted.
- 39.3 That the proposed approach and process for allocating grants to social housing providers in Greater Manchester be approved.
- 39.4 That authority be delegated to the Chief Executive Officer, GMCA & TfGM, in consultation with the Portfolio Leader and Chief Executive Portfolio Lead for Housing, to ensure rapid release of funding to allow urgent works to be undertaken.

40 Transport for Greater Manchester (TfGM) Update

40.1 Cycle Hire scheme update

- 40.2 Greater Manchester's Cycle Hire scheme launched in November 2021, and has continued to grow in popularity, with 62,563 active users, up from less than 40,000 at the start of the year. On 23 June we reached a major milestone when ridership surpassed 1 million kilometers cycled, with usage around three times higher than expected throughout May. Despite continued success and recent expansion to new areas, there has been a significant rise in vandalism over recent weeks. This has created a large backlog of repairs that operator Beryl is working to address. As of 23 June, there were 379 bikes out on the network and 564 awaiting repair/maintenance.
- 40.3 Following a meeting between TfGM, GM Police, Beryl, Active Travel Commissioner for GM Dame Sarah Storey and GM Mayor Andy Burnham, several steps have been agreed to increase bike availability. We will be developing further plans over the coming weeks to ensure the continued success of the scheme and will provide updates in this newsletter.
- 40.4 **Rail ticket office consultation**
- 40.5 There has recently been a number of articles leaked concerning an announcement which is likely to be made on the 5 July by the Rail Industry/ DfT regarding a full national consultation about the proposal for closure or reduction in hours of railway ticket offices. This will be framed around a comms campaign of "bringing staff out from behind glass screens to enhance the passenger experience". The Train Operating Companies will be launching a consultation on these proposals which will include an industry consultation running for 4 weeks and a public consultation for 3 weeks. As the majority of ticket office staff are represented under RMT, this will potentially impact the current national industrial rail disputes.
- 40.6 Subject to the actual detail of the proposals, TfGM's position will be that although we recognise the need for station reform, this should not be at the expense of wholesale de-staffing of stations due to the changes adversely impacting customers and having additional impacts such as accessibility, safety, and security.
- 40.7 Whilst we are focusing on the effects this will have on GM, this is a national consultation and affects ticket offices all over the country. Once the details of the consultation are released on Wednesday, TfGM will assess the impacts and provide a detailed update to TSG members on the 6 July.
- 40.8 **Bee Network: Bus update**
- 40.9 First Manchester bus depot in Bolton will install more than 150 charging points ahead of the launch of the Bee Network's all-electric bus fleet. The

scheme will initially support charging for 50 buses with a view of ramping up to 155, according to a planning application lodged with Bolton Council.

40.10 Rotala, which owns Diamond, has ordered 67 low-emission Enviro200 single-deck buses from Alexander Dennis, the company which is providing the zero-emission electric bus fleet for the Bee Network. Rotala is preparing to launch the first franchised services in September.

40.11 **New safety app launched for transport workers**

40.12 The Confidential Incident Reporting and Analysis Service (CIRAS), the UK sector's confidential safety reporting hotline, has launched a new app for transport workers to report safety concerns. The free app, which works on both Android and iPhone devices, has been developed in response to feedback from CIRAS members and transport workers. CIRAS receives hundreds of contacts a year from those working in the transport sector – including rail, bus and tram sectors. Concerns are listened to in confidence and sent to the company in question for resolution – helping to improve safety management and reduce risk.

40.13 **Mayoral transport update**

40.14 On 23 June at Rochdale Interchange, Mayor Andy Burnham marked another key milestone in the run-up to bus franchising go-live, sharing several transport announcements and updates. These included:

40.15 A range of new tickets that will make travel across the city-region cheaper and easier. The new Bee AnyBus + tram ticket - delivered by TfGM with support from Greater Manchester TravelCards Ltd (GMTL) - will make combined bus and tram travel around 20% cheaper compared to buying products separately and will launch on 24 September 2023. Bought through the new Bee Network app and other retail channels, it means unlimited journeys on any bus service and any chosen Metrolink zone for as little as £5.40. Unlimited travel on all buses and the entire Metrolink network – the largest tram system in the UK – will cost £7.80 if travelling off-peak, or £9.50 at peak times. A full breakdown of ticket prices can be found on our dedicated webpage.

40.16 Capped bus fares have been extended for at least another year, until September 2024. The fares were introduced last September; brought in a year earlier than planned to help with the cost of living and have proved popular with customers, contributing to an estimated 12% increase in bus trips.

40.17 The second phase of franchising will take place in Rochdale, Oldham, Bury and parts of Manchester, Salford and Tameside from 24 March 2024 – with Stagecoach, First and Diamond today announced as the operators

appointed to run these services. As well as prioritising performance and reliability, bringing buses under local control is proving more efficient and effective than the current deregulated market, with franchised services costing less than those recently funded by TfGM after they were withdrawn by operators. The franchised areas will be operated as follows:

40.17.1 Stagecoach – 3 x large franchises – Queens Road, Middleton and Oldham (large)

40.17.2 First – 2 x small franchises – Rochdale A and B

40.17.3 Diamond – 1 x small franchise – Oldham (small)

40.18 TfGM will be working towards a touch-in/touch-out contactless system to enable seamless journeys and that will cap travel made across bus and tram. This system will launch in early 2025 in line with the final phase of bus franchising.

40.19 First announced as part of the city-region's trailblazer devolution deal, TfGM will be working closely with Great British Railways (GBR) and the Department for Transport (DfT) to deliver a pay-as-you-go pilot on train services between Stalybridge and Victoria and Glossop and Piccadilly. The pilot will allow passengers to touch-in and out at the start and end of their journey and, like Metrolink, have their fare automatically priced. This will, for the first time, allow passengers to travel without buying a ticket in advance and provide a faster and more convenient way to travel. TfGM, DfT and GBRTT will then work together to use the pilot to support the wider ambition of full multi-modal integration into the Bee Network across bus, Metrolink, rail and cycle hire, including fares simplification and capping, by 2030.

40.20 The Mayor was joined by representatives from Tranche 2 local authority areas.

40.21 Following the Bee Network announcements, The Mayor acknowledged that GM is the fastest growing economy outside of London and we need a public transport network that can support it. The Mayor called on the government to review how public transport is funded. A press release on the announcements can be found [here](#).

40.22 Our "Say Yellow" campaign will raise awareness of the upcoming changes as we move towards the Bee Network. A promotional communications toolkit will be shared with LA communications officers and will also be available [here](#). We'd be grateful of any amplification your organisation might be able to provide on a locality level.

40.23 **HS2 Committee petitions continue**

- 40.24 In Parliament, the High Speed Rail (Crewe-Manchester) Bill Committee continued to hear evidence in relation to Greater Manchester's proposals an underground through station for HS2 and NPR at Piccadilly, instead of the government's plan for a turnback station built on the surface.
- 40.25 GM Partners – including TfGM, GMCA and Manchester City Council (MCC) - are of the view that building an underground through-station is the right solution by the North by supporting stronger east-west connectivity and capacity as well as unlocking greater economic growth for future generations than the proposal in the bill.
- 40.26 This week saw GM Partners' final technical witnesses give evidence and then the promoter's witnesses were called to give evidence and be cross-examined by the GM Partners' KC. Lucy Powell (MP for Manchester Central) also gave evidence in her role as the constituency MP for Piccadilly.
- 40.27 This concludes the committee's hearings on the Piccadilly underground proposals. The committee will report in due course. GM Partners expect to return to Parliament this autumn to give evidence on other issues with the Bill at the HS2-NPR station serving Manchester Airport, at Manchester Piccadilly and to seek to mitigate the impacts of the Bill on GM including on the Metrolink and Bus networks. It is also expected that the government will publish a series of proposals to amend the bill (Additional Provision 2) in July which TfGM/GMCA and other GM local authorities expect to petition.
- 40.28 **KAM agree pay deal**
- 40.29 In June, Metrolink staff accepted a pay deal from KeolisAmey Metrolink, ending dispute over pay. Unite union said more than 600 members voted to accept the improved pay offer. Tram workers in Greater Manchester will now receive a pay rise of 6.5% as well as a £1,000 one-off payment.
- 40.30 **Active Travel Funding**
- 40.31 A new £535k grants programme, funded through the Department for Transport and Active Travel England Capability and Ambition Fund, will support Greater Manchester's active travel mission. The community access grants will help local businesses and organisations to get more people walking, wheeling and cycling.
- 40.32 Grants of up to £15,000 are available to small independent businesses, VCFSE sector organisations, community groups, schools and more. The grants can be used to buy accessible/ adaptive cycles, purchase cargo bikes and trailers and to deliver sustainable local initiatives or projects.

40.33 Full guidance documentation and an application form can be downloaded online or requested by emailing Active.Travel@tfgm.com. The application deadline is on Friday 21 July 2023. Please do share this funding opportunity with members of your network who might be interested in applying.

41 Recycle for Greater Manchester (R4GM)

41.1 Community Fund

41.2 In April, the R4GM Community Fund opened for a third year. £220,000 of funding is available for projects which aim to repair, reuse or recycle household waste. The money is raised through the sales of goods at the 3 Renew shops and the eBay shop which sell pre-loved household items which have been donated at the household waste recycling centres (HWRCs).

41.3 As part of the promotional campaign for the fund, we hosted four online workshops to help potential applicants understand how to put together a strong bid, with 84 attendees in total. A social media toolkit to promote the fund was provided to all nine district councils. R4GM ran both an organic and paid social media campaign, resulting in over 45k impressions across Twitter, Instagram and Facebook. We shared information on the fund to local neighbourhood Facebook groups in Bury as well as emailing a newsletter to all schools in the district.

41.4 Previous successful applicants in Bury include the Big Fandango who focus on tackling loneliness and isolation through upcycling craft sessions; the Sunnywood Project who engage families and disadvantaged young people in wellbeing conservation workshops and education to build nature crafts from old items or disposable rubbish; and Community Buds who bring members of the community out of isolation and help them to overcome mental health barriers, through workshops teaching skills for a long-lasting positive impact on the planet.

41.5 An announcement on successful applicants will be made in August

41.6 In the Loop

41.7 In May, we launched our new recycling campaign, In the Loop. This campaign focuses on the circular economy, highlighting the link between recycling and the environment to residents. Often environmental messages focus on rising sea levels and environmental destruction, but we wanted to focus on something tangible. For the first phase of the campaign, we created adverts of residents at home interacting with familiar household items such as glass jars, aluminium cans and cardboard boxes. The adverts also include facts that would encourage residents to think about what happens to the item once they've recycled it at home. These focused on how quickly items can be recycled and how many items can be recycled multiple times, meaning we keep the raw materials 'in the loop' and don't need to create more from scratch.

41.8 We targeted adverts at audiences who are less likely to recycle confidently – families, young people between 18-25 and residents from lower socio-economic backgrounds. The campaign launched with a variety of online and offline advertising types. Adverts appeared on 200 buses throughout the Greater Manchester region as well as in regional newspapers like the Metro and Asian Leader and local titles such as The Bury Times. We also targeted users digitally and 85,000 people interacted with our advertising online in the Bury region. We produced a video explaining the central premise of campaign which has been viewed almost 100,000 times in the initial 6 week campaign period.

41.9 The next phase of In the Loop will coincide with Recycle Week in October and follow the journey of key items such as glass and aluminium throughout the recycling process.

41.10 Clough Day

41.11 We were delighted to attend the annual Prestwich Clough Day in May this year in partnership with Bury Council's Waste team. On our stall we had information about Bury waste services, free bin number stickers, recycling leaflets as well as items to help prevent food waste like rice measuring cups and spaghetti measurers. Over the day we spoke to around 100 people about waste and recycling issues. The main Bury related issues people asked about waste were:

- 41.11.1 Why do they no longer get free food waste bags from Bury.
- 41.11.2 Can they get a bigger general waste bin.
- 41.11.3 General information about what goes in which bin.
- 41.11.4 Wanted bin collection calendar.
- 41.11.5 People wanted to recycle more items at the doorstep, some wanted to have a small electrical collection as they do not have access to a car.

41.12 We had lots of positive conversations with residents, encouraging them to waste less and recycle right.

41.13 Recycling Centre Rates

41.14 April 2023

Site	Month (%)	Year to date
Cemetery Rd, Radcliffe	55%	55%
Every St, Fernhill	56%	56%

42 Recommendation

- 25.1 That Council note the updates from the Greater Manchester Combined Authority, Transport for Greater Manchester, and Recycle for Greater Manchester, with further updates to be presented to future Council meetings.

List of Background Papers:-

None identified

Contact Details:-

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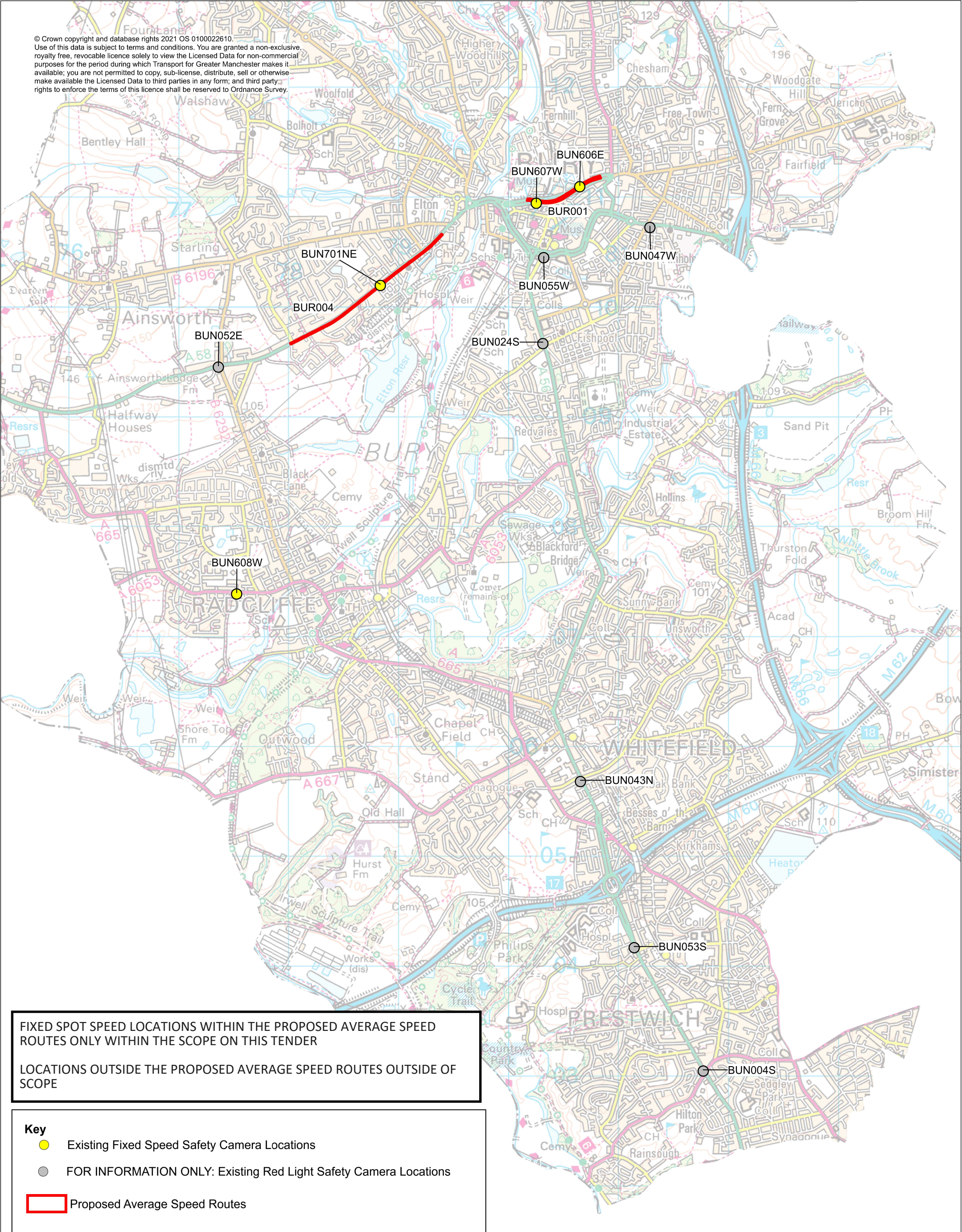
No.	From	To	Question
1	CLLR STAPLES-JONES	Cllr Bayley	<p>A number of constituents in Ramsbottom have contacted me regarding the condition of buses operated by The Blackburn Bus Company on their RedExpress service, the X41 from Manchester to Accrington during the rain.</p> <p>Customers have faced leaks in the roof of the bus during the recent poor weather. The bus service is very popular and is a key public transport link between my constituency, Manchester and surrounding parts of Lancashire.</p> <p>Can TfGM tell me what they are doing, to make sure Bus operators such as Blackburn Bus Company are upgrading their buses and providing the best possible service to passengers for example like keeping passengers dry?</p>
			<p>Thank you for bringing this matter to our attention, we will pass this information on to the operator of this service.</p> <p>We are in regular dialogue with operators regarding the services they deliver, but at present we continue to operate in a de-regulated market thereby limiting the action we can take.</p> <p>Once the network is under local control following franchising, TfGM will directly set the standard of vehicles – which we will be able to enforce through a performance regime that will form part of the operators' contracts.</p> <p>In regard to cross-boundary services, a permit scheme will be in place to allow these services to continue to operate into Greater Manchester and will also include set vehicle standards.</p> <p>In future, customers will be able to report these issues directly into TfGM via the Bee Network Customer Contact Centre and on the Bee Network App and we will then be able to follow-up to ensure operators are meeting their obligations.</p>
2	CLLR A ARIF	Cllr Gold	<p>Earlier this year GMP launched their new neighbourhood model of policing. Please could an update be provided on how the roll out of this has gone and any specific impacts in Bury?</p>
			<p>The GMP Neighbourhood Model went live on 6th March 2023 which saw a realignment of neighbourhood teams in Bury from 3 (North, Central and South) to 2 (North and South) with 24 officers across the Neighbourhood policing team. There is also an additional 6 officers working in Moorside on Operation, with the team already having amassed some good results which include, £160,000 cash seizures, 31 warrants executed and 56 arrests.</p>

			<p>The former neighbourhood shift pattern was changed in order to provide greater coverage and more alignment to problem solving and partnership working. In addition, neighbourhood staff have been able to spend a greater proportion of their time on their core duties, rather than having to cover response operations.</p> <p>On average the neighbourhood policing team are spending 52% of their time on proactive policing.</p> <p>Neighbourhood police officers have been able to quickly respond to emerging issues, for example responding to any hotspots of activity to pull together a proactive policing operation and are more able to change their shifts in response. The former neighbourhood policing model would have stifled this activity due to staff having been pulled out of their neighbourhood area to help on non related issues.</p> <p>The activities of the neighbourhood staff can be broken down in to the following categories;</p> <ul style="list-style-type: none"> • 47% Targeted Activity • 33% Problem solving • 20% Community Engagement <p>There have been some great improvements with community engagement through the new community messaging system, Bee in the Loop – please see response to question below.</p>
3	COUNCILLOR DENE VERNON	Cllr Bayley	WHAT PLANS DOES TfGM HAVE TO INSTALL AVERAGE SPEED CAMERAS ON BOLTON ROAD AND OTHER ROADS IN BURY?
			There are two proposed average speed camera routes in Bury, on the A58 and B6222 (map provided), agreed in principle with Bury officers. A full business case is being progressed and final delivery would be subject to final approval of the business case and affordability.
4	COUNCILLOR ROGER BROWN	Cllr Gold	WHAT IS THE LEVEL OF CHARGING BY GMP IN RESPECT OF CARE HOME ABUSE?
			GMP have outlined that information in relation to such crimes isn't available in a format that allows for this information to be quick extracted. As such work is continuing to pull this information together and a full response to this question will be provided at the earliest opportunity.
5	COUNCILLOR KHALID HUSSAIN	Cllr Gold	HOW DOES THE TAKE UP FROM RESIDENTS IN BURY OF BEE IN THE LOOP COMPARE WITH THE REST OF GREATER MANCHESTER?
			There are currently 1,312 registered users of Bee in the Loop across the Borough, with an almost equal split between the North and South policing neighbourhoods.

			<p>This figure is the 6th highest in Greater Manchester, remembering that Bury is the smallest Borough by population. Bury's figure is currently higher than Oldham, Rochdale, Salford, and Trafford.</p> <p>99 messages have been sent to the community through the app. The average message rating for Bury is 5/5 (average rating across GMP is 4.8). Where recorded, 100% of Bury users found the alerts useful (force average is 96%).</p> <p>Promotion of Bee in the Loop continues, for example in the recent Team Bury ASB session, and information shared at community engagement activities such as at the Bury Mela last weekend.</p>
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This Council notes that:

- Substance abuse, including the use of drugs and alcohol, poses significant risks to the health, well-being, and educational outcomes of students.
- Since 2015, young people aged 14-17 increasingly believe it is “normal to get drunk” to where now 55% of young people believe it is normal.
- Liver disease is the only major cause of death where rates are rising. The number of people dying prematurely from liver disease and liver cancer has increased by almost two-thirds (64%) in the last 20 years, and 6 in 10 cases are related to alcohol consumption, according to the British Liver Trust.
- NHS figures for 2021 show that 9% of 11-15 year olds used e-cigarettes (vapes) and it is thought this figure has risen rapidly to an estimated 15%.
- Maintaining a safe and drug-free environment is crucial for providing a conducive learning environment, mitigating long term health issues and ensuring our duty of care for all students in our schools.
- Schools play a critical role in educating students about the dangers of substance abuse and promoting healthy behaviours, supported by the council and other agencies.

The Council acknowledges that:

- Our current zero-tolerance approach to drugs or illicit substances is recognised as an important deterrent and principle which sends a strong message that substance abuse in our schools will not be tolerated.
- Collaborative efforts between schools, parents, the Council, GMP; community organisations continue to be essential in addressing substance abuse issues effectively and they must be rigorously and consistently followed up and impact monitored.
- Recent studies have revealed that 37% of young people in Bury are not worried about the long-term health effects of alcohol, indicating a need for increased awareness and education on the risks associated with alcohol consumption and substance use.
- Sales of e-cigarettes and vaping liquids, including disposable vapes is illegal to anyone aged under 18 years yet usage has drastically increased in recent years.

Our schools are places that every student deserves and needs to feel safe in; students should not feel unsafe and feel pressurised due to peers bringing illicit substances into schools. Schools have a duty to educate their students on the dangers of social consumption of narcotic substances, alcohol and tobacco related products.

This Council resolves to:


- Reiterate our zero-tolerance approach to drugs and illicit substances in our Borough's schools,
DELETE
~~emphasising the need for the strictest disciplinary action for any violations.~~

ADD
as part of our Inclusion strategy to ensure consistency of approach to sanctioning young people.
- Write to all school Head Teachers in the borough, stating our resolve to support initiatives to highlight

- DELETE

~~the need to proactively address the weakening stance young people in Bury take on~~

- the long-term health effects of alcohol consumption,
- ADD
- drugs use and vaping, together with the environmental impact of the disposal of vaping materials and nitrous oxide paraphernalia.
- The Council works with public health to ensure schools have access to all relevant and effective materials and resources to support schools.
- Ask police and Council enforcement to work within communities to identify and prosecute retail outlets selling vaping materials and e cigarettes to young people under 18.
- DELETE
- ~~Provide digital resources to schools for regular awareness campaigns to engage students, parents, and the wider community in promoting a safe and drug-free environment~~
- Encourage the involvement of student groups, youth organisations, and student councils to actively participate in awareness campaigns and share their perspectives on substance abuse prevention.
- Council to write to Bury MPs to examine the case for an outright ban on disposable vapes.
- Review the impact of the actions outlined by no later than the end of 31 July 2024.

ITEM	RESPONSE / ACTION REQUIRED	OFFICER LEAD	PROGRESS/DATE COMPLETED
Anti-Social Behaviour  Lab Amendment to con Nom.docx	<p>This Council resolves to;</p> <p>Delete:</p> <p>Identify the level of such activity within each Neighbourhood Hub</p> <p>Add:</p> <p>1. Ensure an ongoing review of the level and nature of ASB activity within each neighbourhood.</p> <p>Delete:</p> <p>Call for a Bury Team Event to be held as a priority to discuss this matter with all partners with a view to creating an action plan to eradicate these issues</p> <p>2. Hold a Team Bury event as a priority on ASB in order to:</p> <p>A. Discuss how Team Bury partners can contribute to combating ASB and</p> <p>B. Feed back Team Bury partners' comments on tackling ASB to the Community Safety Partnership</p> <p>Delete:</p> <p>To include in the Community Strategic Plan definite actions by which the Council and its Partners will be measured by in their contribution to reductions in anti-social behaviour</p> <p>Add:</p> <p>3. Ensure that measurable activities and outcomes are included in the</p>	<p>Chris Woodhouse on behalf of CSP</p> <p>Chris Woodhouse on behalf of CSP</p>	<p>1. ASB data has and continues to be reviewed through the Tackling Crime & Anti Social Behaviour subgroup of the Community Safety Partnership. This includes a consideration of the geographical locations of ASB reports to Bury Council, Greater Manchester Police and Six Town Housing – and the nature of ASB being reported, eg neighbourhood disputes, noise related ASB, environmental ASB. This informs partnership responses, such as targeting activity during the national ASB Week of Action at the start of July.</p> <p>2. A Team Bury session on Anti-Social Behaviour was held at the Mosses Centre on Thursday 29th June. The session included partnership updates and presentations as to the national, regional and local context of ASB, including the recently refreshed Council policy; a showcase of the multi-agency activity underway including</p>

	CSP delivery plan on tackling ASB.	Chris Woodhouse on behalf of CSP	<p>inputs from Environmental Health; Six Town Housing; Greater Manchester Police (including on recent activity linked to e-scooters and Operation Considerate to target anti-social driving); Bury College; and the Community Led Violence Reduction Unit pilot. The session then undertook joint problem solving activity to consider existing and potential further activity to address ASB including Kay Gardens; drug related ASB; neighbourhood disputes; anti social driving; and environmental ASB. Input from the session was discussed at the Bury Community Safety Partnership on the 30th June 2023 and will be further reviewed at the Tackling Crime & ASB sub-group in July 2023.</p> <p>3. The Team Bury ASB partnership problem solving approach, and updates to the session including of an Environmental Quality Audit of locations in Bury and Radcliffe have provided actions that will be captured through the Tackling Crime & ASB subgroup</p>
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	<p>and 4) and lobby Ministers on our behalf in favour of them.</p> <p>6) Continue to support maximising income for families through Money Advice Referral Tools (MARTs), widen awareness for those “just about managing” families of local initiatives and make all Bury residents aware of all support that they would be eligible for and benefit from.</p> <p>7) Engage with food businesses across the borough to improve access to healthy affordable food.</p> <p>8) Make sure children and young people’s voices are heard more in the decision-making processes of the Council.</p> <p>9) Encourage “grow your own” initiatives where community groups, schools and volunteers can help promote sustainable food production.</p> <p>10) For all Elected Members to take on the responsibility of enabling all children to thrive in Bury and ensure no child goes hungry.</p>	<p>Leader/ Cllr Gold</p> <p>Democratic Services</p> <p>All Members</p> <p>All Members</p>	<p>Proposals drafted for discussion at Democratic arrangements forum</p>
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6 April 2023

Christian Wakeford MP
Letter sent via email

Dear Christian,

Reference: No Bury Child Should Go Hungry

Bury Council at its Full Council meeting on 22 March 2023 debated and passed a notice of motion in relation to child food poverty. The Council believes that the best way of stopping children going hungry is to lift them and their families out of poverty and Council noted that the number of UK children in food poverty has nearly doubled in the last year, with more than one in five households reported skipping meals in January, and 80% of people would favour extending free school meal eligibility to all children in households receiving universal credit.

The Council asked that I write to you to request your support for points 2, 3, and 4 below and to lobby Ministers on the Council's behalf.

The Council resolved to:

- 1) Work with families and partners to alleviate children going hungry.
- 2) Support the continued free school meals offer in school holidays for those who need it and lobby the Government to extend free school meal eligibility to all children in households receiving universal credit.
- 3) Endorse the Feeding Britain campaign to introduce automatic registration for the Healthy Start voucher scheme for all eligible families and do more to promote the scheme locally.
- 4) Support the Labour Party's pledge to introduce fully funded breakfast clubs for every primary school in England.
- 5) Write to both Bury MPs requesting they support the changes in 2), 3) and 4) and lobby Ministers on our behalf in favour of them.
- 6) Continue to support maximising income for families through Money Advice Referral Tools (MARTs), widen awareness for those "just about managing" families of local initiatives and make all Bury residents aware of all support that they would be eligible for and benefit from.
- 7) Engage with food businesses across the borough to improve access to healthy affordable food.
- 8) Make sure children and young people's voices are heard more in the decision-making processes of the Council.
- 9) Encourage "grow your own" initiatives where community groups, schools and volunteers can help promote sustainable food production.
- 10) For all Elected Members to take on the responsibility of enabling all children to thrive in Bury and ensure no child goes hungry.

I have written in similar terms to the MP for Bury North. I look forward to your response so that an update can be provided to Members of Bury Council.

Yours sincerely



Lynne Ridsdale
Chief Executive, Bury Council

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6 April 2023

James Daly MP
Letter sent via email

Dear James,

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- 7) Engage with food businesses across the borough to improve access to healthy affordable food.
- 8) Make sure children and young people's voices are heard more in the decision-making processes of the Council.
- 9) Encourage "grow your own" initiatives where community groups, schools and volunteers can help promote sustainable food production.
- 10) For all Elected Members to take on the responsibility of enabling all children to thrive in Bury and ensure no child goes hungry.

I have written in similar terms to the MP for Bury South. I look forward to your response so that an update can be provided to Members of Bury Council.

Yours sincerely



Lynne Ridsdale
Chief Executive, Bury Council

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**Department for Levelling Up,
Housing & Communities**

Baroness Scott of Bybrook OBE
Parliamentary Under Secretary of State

**Department for Levelling Up, Housing and
Communities**
2 Marsham Street
London
SW1P 4DF

Lynne Ridsdale
Chief Executive of Bury Council
Bury Metropolitan Borough Council
Town Hall
Knowsley Street
Bury
Lancashire
BL9 0SW

Our reference: 26040352

Dear Ms Ridsdale,

27 April 2023

Thank you for your letter of the 22 March outlining the concerns of Bury Council regarding the implementation of the new voter identification requirement. I am replying as the Minister now responsible for this policy area.

The Government remains confident that this policy is deliverable for the May 2023 polls. The Government's focus is now on continuing to work with the sector to ensure that local authorities are properly resourced to deliver these important changes, including financial resource to enable them to communicate the changes to their electorates.

Our estimate of demand for Voter Authority Certificates is based on the latest Electoral Commission data, which found that 3.14% of those surveyed lacked any form of photographic identification. A further 1.14% lacked approved photographic identification where they were recognisable. Our modelling therefore presumes that 4.28% of the GB electorate will therefore need a free Voter Authority Certificate in the rollout year.

On 9 January, the Electoral Commission launched its wide-reaching, mixed channel public awareness campaign to ensure voters understand the change, and to support continued participation in the electoral process. The EC's website provides information for voters on what forms of identification are accepted in polling stations, and what identification checking processes voters should expect to experience in polling stations.

Alongside the Government and the Electoral Commission also sit local authorities, who are an equal partner in the important work of ensuring electors are familiar with, and prepared for, democratic events. Ever since the Electoral Administration Act 2006, local authorities have had a statutory responsibility to promote and encourage electoral registration and voting. The Government is aware of lots of innovative work being undertaken by local authorities to fulfil this responsibility and will be keen to understand which initiatives worked best for the upcoming local elections.

Each local authority was sent a Grant Determination Letter (GDL) in November 2022, the cover letter and annex to which set out the funding each local authority has been allocated

for the voter identification and accessibility changes. Local authorities received their initial upfront grant payment alongside the GDL.


As you will be aware, the Government has provided £4.75m of additional funding for local communications campaigns for local authorities with elections in May. The purpose of this funding is to help target harder to reach groups. Our funding model allocates £0.16 per elector.

We have been hearing from some Returning Officers, Chief Executives and Electoral Services Managers about resource pressures, and their concerns around the potential impact on polls. We recognise the unique challenge of implementing voter identification for the first time. That is why the Government will be providing an additional implementation grant for those local authorities with polls in May. This is a non-ringfenced grant paid alongside the wider New Burdens grant in April, which Returning Officers may use at their discretion. This equates to £700k for local authorities with polls this May, and a further £500k next year for those who will be doing voter identification for the first time in 2024, working out at £30/polling station.

We will continue to engage with the sector ahead of, and beyond, this year's elections to ensure successful delivery of the voter identification requirement is maintained.

Thank you for writing in on this important matter.

Yours ever,

A handwritten signature in black ink, appearing to read 'Scott of Bybrook', written in a cursive style.

BARONESS SCOTT OF BYBROOK OBE