AGENDA FOR



OVERVIEW AND SCRUTINY COMMITTEE

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To: All Members of Overview and Scrutiny Committee

Councillors: R Bernstein, C Birchmore, A Arif, N Bayley,

N Boroda, D Green, T Pilkington, D Vernon (Chair), M Rubinstein,

E Moss and G Marsden

Dear Member/Colleague

Overview and Scrutiny Committee

You are invited to attend a meeting of the Overview and Scrutiny Committee which will be held as follows:-

Date:	Tuesday, 5 September 2023
Place:	Council Chamber, Bury Town Hall
Time:	7.00 pm
Briefing Facilities:	If Opposition Members and Co-opted Members require briefing on any particular item on the Agenda, the appropriate Director/Senior Officer originating the related report should be contacted.
Notes:	

AGENDA

1 APOLOGIES

2 DECLARATIONS OF INTEREST

Members of the Overview and Scrutiny Committee are asked to consider whether they have an interest in any matters on the agenda and, if so, to formally declare that interest.

3 PUBLIC QUESTION TIME

A period of 30 minutes has been set aside for members of the public to ask questions on matters considered at the last meeting and set out in the minutes or on the agenda for tonight's meeting.

4 MEMBER QUESTION TIME

Questions are invited from Elected Members about items on the agenda. 15 minutes will be set aside for Member Question Time, if required.

5 MINUTES (*Pages 3 - 8*)

Minutes from the meeting held on 04th July 2023 are attached.

6 COMMUNITY SAFETY UPDATE (Pages 9 - 30)

Chris Hill, GMP and Councillor Gold, Cabinet Member for Finance and Communities to provide an update.

7 PRESTWICH REGENERATION (Pages 31 - 74)

Councillor O'Brien, Leader to provide an update.

8 WHITEFIELD REGENERATION (Pages 75 - 76)

Councillor O'Brien, Leader of the Council to provide an update. Report attached.

9 MILLGATE CENTRE AND ESTATE JOINT VENTURE (Pages 77 - 80)

Councillor O'Brien, Leader to provide an update.

10 GREATER MANCHESTER DEVOLUTION AND TRAILBLAZER DECISION (Pages 81 - 84)

Councillor O'Brien, Leader to provide an update.

11 URGENT BUSINESS

Any other business which by reason of special circumstances the Chair agrees may be considered as a matter of urgency.

Agenda Item 5

Minutes of: OVERVIEW AND SCRUTINY COMMITTEE

Date of Meeting: 4 July 2023

Present: Councillor D Vernon (in the Chair)

Councillors R Bernstein, C Birchmore, A Arif, N Bayley, N Boroda, D Green, T Pilkington, G Marsden, E Moss and

G Staples-Jones

Also in attendance: Councillor J Rydeheard, Councillor R Gold (Cabinet

Member for Finance and Communities) and Councillor

T Rafiq

Nick Fairclough, Senior Policy Manager for Transport for

Greater Manchester

Sam Evans, Executive Director of Finance Sam McVaigh, Director of People & Inclusion

Jacqui Dennis, Director of Law and Democratic Services

Chloe Ashworth, Democratic Services

Public Attendance: No members of the public were present at the meeting.

Apologies for Absence: Councillor M Rubinstein

OSC.1 APOLOGIES

Apologies are noted above

OSC.2 DECLARATIONS OF INTEREST

There were no declarations of interest.

OSC.3 PUBLIC QUESTION TIME

There were no public questions.

OSC.4 MEMBER QUESTION TIME

There were no Member questions.

OSC.5 MINUTES

That the minutes of the meeting held on 13th June be approved as a correct record and signed by the Chair.

Members were informed that the letter to Ofcom has been written and will be circulated to all members on Thursday 06^{th} July.

OSC.6 YEAR-END OUTTURN FINANCIAL POSITION

Councillor Gold, Cabinet Member for Finance and Communities provided an overview of the report which set out the final financial position for the Council for 2022/23. The report sets out the position for both revenue and capital and provides an analysis of the variances, both under and overspending. On revenue, the report sets out that the revenue budget overspent by £2.329m, at quarter 3 the overspend was forecast to be £3.958m therefore the financial position has improved by £1.629m during the last quarter of the financial year. This net overspend comprises of individual departmental overspends and underspends.

The largest individual departmental overspend was on Children and Young People at a value of £6.114m. The extra costs were around agency costs for social care and safeguarding, an increase in demand for children's residential placements including Independent Foster Agency costs and increased costs for home-to-school transport. The most significant underspend was on non-specific services, driven by reduced capital financing costs.

A member questioned the impact that underspends in staffing will cause and asked what is in place to ensure these posts can be recruited to. In response Councillor Gold, Cabinet Member for Finance and Communities and Sam Evans, Director of Finance advised there are underspends in certain aspects of staffing these are offsetting overspends in the department therefore as recruitment takes place work is needed needs on previous areas of overspend.

A member sought assurances on culture change to deliver the budget. In response Councillor Gold advised there has been a comprehensive finance restructure along with others to support efficient delivery of the budget.

A member of the committee sought assurances on how lessons are learnt from previous years budget's with Children's Services being a key area. In response Councillor Gold, Cabinet Member advised directorates now hold regular meetings on the delivery of their budget and hold accountability for its success. A Councillor Gold, Cabinet Member advised that interest rates are going up and therefore capital receipts are more financially beneficial.

A Question was received regarding the £6,000 Public Health, Substance Misuse underspend. In response Committee members were informed this is due to a staffing restructure and the post will be recruited to.

Members of the Committee were informed that historic debts from the Pandemic were written off these included Business rates.

Members sought assurances regarding the Dedicated Schools Grant and the challenges. In response Sam Evans, Director of Finance advised we are currently in Project Safety Valve and must submit our management plan by 18th July 2023 and we have reduced our deficit and secured money from health for packages of care.

Committee members discussed the report, and the following points were highlighted:

- The difficulties currently with an over reliance on agency workers especially in Childrens and Adult Social Care.
- There are challenges from interest rates rising

- The real living wage is to be extended to contracts with Bury Council and around 6000 people are expected to benefit from this
- Discussions took place regarding charging for car parking in other parts of the borough.

It was agreed that:

1. Councillor Gold and Sam Evans be thanked for the report and update to the Committee.

OSC.7 HEALTH AND SAFETY ANNUAL REPORT

Councillor Rafiq, Cabinet Member for Corporate Affairs and HR advised members that it is best practice that the Council produces an annual Health and Safety Report. The report sets out key health and safety activity over the 2022/23 financial year alongside a summary of reported health and safety incidents. It goes on to propose a set of Health and Safety Priorities for the 2023/24 financial year.

Members had discussions regarding:

- Buildings with asbestos and the responsibility of the Council; members were informed that every building has an asbestos management plan and locations on where asbestos is located.
- The 'RAG' rating for Updates on Corrective Actions Arising from Audits, Investigations and HSE Involvement; members were informed that completed actions are not included and amber are where work is ongoing therefore a lack of green ratings is not of concern to officers.
- Members were informed that claims document were from employees and the public.
- Discussions took place regarding the benefits of a staff welfare programme on staff health, welfare and the delivery of services and productivity. Members were informed that an improved employee assistance programme, credit union support, risk assessments and training in place to support staff and managers.

It was agreed:

- 1. The Overview and Scrutiny Committee have considered and provided feedback on the Health and Safety Annual Report & Policy.
- 2. Officers and Councillor Rafiq, Cabinet Member for HR and Corporate Affairs be thanked for their attendance.

OSC.8 CORPORATE PLAN

Councillor Rafiq, Cabinet Member for HR and Corporate Affairs advised that Bury Council has committed to an ambitious community strategy, LET'S Do It! which sets out vision that by 2030 the borough of Bury will stand out as a place that is achieving faster economic growth than the national average, with lower than national average levels of deprivation.

Overview and Scrutiny Committee, 4 July 2023

This report outlines details of the Council's corporate priorities for 2023/24, aligned to the planning framework set out in the "3Rs" commitment of Response, Recovery and Renewal. It details some of the key deliverables by quarter and the key performance indicators that will be monitored throughout the year.

A member placed on record that he felt the Corporate Plan should be clearly aligned to budget efficiencies by holding Executive Directors and Cabinet Members accountable for the delivery of anticipated savings with links to performance deliverables. Members were informed that each department does have clear alignment beneath the plan to departmental plans and monitoring of savings delivery.

Questions took place regarding the Household Support Fund of which £3 million was received. Members were informed the deadline for spending the money is 31st march 2024 and has now been launched on the Council website. So far 87 payments have been made and there is a robust programme on the plan to roll this out. Councillor Gold advised that more information on the Household Support fund and where it will be used can be sent out.

A member questioned who is involved in the pilot network around Improving Adult Lives and place-based community engagement. In response Councillor Tariq, Cabinet Member for Health and Wellbeing advised he will send this information.

It was agreed:

- The committee noted the contribution of this activity to the LET'S Do It! Strategy and the target outcomes within.
- Members noted the key performance indicators which will be tracked monthly to inform the quarterly reports to Cabinet and Scrutiny.

OSC.9 GM TRANSPORT GOVERNANCE

Members were presented with a report on the Bee Network and Improving Greater Manchester's Transport Governance. Jacqui Dennis, Director of Law and Democratic Services informed Committee members that this report outlines the alignment of Transport for Greater Manchester to the Committee framework with the inclusion of the Bee Network. The Bury member on this Committee is Councillor Quinn, Cabinet Member for Environment, Climate Change and Operations.

Nick Fairclough, Senior Policy Manager for Transport for Greater Manchester informed member that the Bee Network is an integrated transport system for Greater Manchester that is emerging and developing currently. Members were informed that the aim is to provide places like Bury with world class transport links and improved connectivity. This new system is critical for meeting the ambitions for Greater Manchester as is key for economic growth and decarbonisation targets and will align with buses, tram lines and train lines. To increase the ease of using the various modes of public transport a 'bee app' will be launched to include real time information, journey planning and the opportunity to buy tickets. This integration will be supported through bus franchising so Greater Manchester will control bus routes, fares, frequencies and standards. The 'Bee Network' will have the role of setting the standards and

monitoring TFGM's performance in delivering them. Bury is currently in the first phase of bus franchising and is due to launch in September 2023.

In response to a question regarding clarity on road congestion members were informed that concerns around congestion and road works will remain with the local authority for the area.

Members discussed the importance of Bury's input to the new joint transport committee (the Bee Network Committee) and back to Bury Council's local Overview and Scrutiny Committee.

In response to a member question regarding franchising; Nick Fairclough, Senior Policy Manager for Transport for Greater Manchester informed members that Greater Manchester will set out the routes they want to be covered and operatives will be invited to apply. The chosen company will be picked based on quality and costs and will be chosen to run the specified route.

Councillor Gold, Cabinet Member for Communities and Finance informed members that the new system will protect residents bus routes as currently companies can drop routes, whereas these will be set by Greater Manchester and delivered as set out.

A member questioned if Wi-Fi will be made available on the buses and if not, could this be considered. Nick Fairclough Senior Policy Manager for Transport for Greater Manchester advised that he will feed this back to the team, but there is plans to include USB charging points and high cleanliness standards to make them enjoyable experiences.

It was agreed:

• Members note the update and thanked officers for their input.

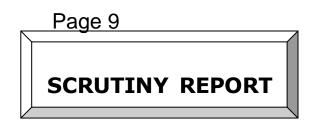
OSC.10 URGENT BUSINESS

There was no urgent business.

COUNCILLOR D VERNON Chair

(Note: The meeting started at 7.00 pm and ended at 9.15 pm)







MEETING: Overview and Scrutiny Committee

DATE: Tuesday 5th September 2023

SUBJECT: Bury Community Safety Partnership update

REPORT FROM: Councillor Richard Gold, Cabinet Member for

Communities and Finance

CONTACT OFFICER: Kate Waterhouse, Executive Director of Strategy and Transformation / Chris Woodhouse, Strategic

Partnerships Manager

1. BACKGROUND

- 1.1 Bury Community Safety Partnership (CSP) is a statutory, multi-agency partnership that brings partners together to prevent harm, reduce and mitigate criminality, and promote measures to increase the safety and resilience of local communities.
- 1.2 This paper is the latest update on the delivery of activities against the six priorities of the CSP, which collectively support the wider delivery of Bury's *LET'S Do It!* ambitions.
- 1.3 The priorities within the CSP Plan, which were developed with partners and our communities, are:
 - Reducing drug related offending
 - Supporting victims and tackling the causes of domestic abuse
 - Strengthening community cohesion
 - Creating and maintaining safe spaces
 - Tackling crime and anti-social behaviour
 - Reducing Reoffending.
- 1.4 For each of these priorities the update from Section 3 onwards highlights partnership delivery activity and the latest data in relation to these, including maximising emerging opportunities be that funding, new ways to work together or tools to increase engagement with local neighbourhoods.

2. DELIVERY OF THE PLAN

- 2.1 Bury Community Safety Partnership is chaired by the Chief Superintendent of Greater Manchester Police (GMP), as District Commander, and Executive Director of Strategy and Transformation at Bury Council. Up to July 2023 the CSP met on quarterly basis but this frequency has been increased to bimonthly, with the next meeting taking place on the 8th September 2023.
- 2.2 The increased frequency is in order to ensure that there is sufficient time in meetings for robust multi-agency input and to increase awareness by partners of the full breadth of activity taking place across the partnership, as well as the connectivity into the broader Team Bury landscape for instance shared learning and development opportunities around complex safeguarding as set out in the priority updates.
- 2.3 Each priority of the CSP has a priority lead drawn from across the partnership, as set out in the table below, and a respective subgroup which the priority lead chairs.

CSP Priority	CSP Priority Lead	CSP Subgroup
Reducing drug related offending	Director of Public Health, Bury Council	Bury Drug and Alcohol Partnership
Supporting victims and tackling the causes of domestic abuse	Director of Children's Services, Bury Council	Domestic Abuse Partnership Board
Strengthening community cohesion	Chief Officer, Bury Voluntary and Community Faith Alliance	Community Cohesion Group
Creating and maintaining safe spaces	Group Watch Manager, Greater Manchester Fire & Rescue Service	Creating and Maintaining Safe Spaces Steering Group
Tackling crime and anti social behaviour	Superintendent, Greater Manchester Police	Serious Violence Steering Group
Reducing Reoffending	Assistant Chief Officer, Probation Service Bury & Rochdale	Reducing Reoffending Board

2.4 The delivery of community safety activity is a key component of *Let's Do It!* and Bury's Public Service Reform agenda. This report outlines examples of community safety colleagues across public and voluntary sector partners working together following the LETS principles of targeting collective resources, working in collaboration and focusing on prevention. Through this place based colleagues increasingly know each other, work as partners and resolve issues together, where possible reducing the reliance on 'referrals' and are empowered to provide mutual challenge and support to aid collaboration. Overall this results in the local delivery of the Greater Manchester unified model of public services, bringing together GMP's problem solving approach alongside the Supporting Families framework and integrated health and care teams. This helps develop a shared understanding of neighbourhood priorities and assets to address specific local circumstances, connecting these to collectively reduce risk.

3. PRIORITY ONE: REDUCING DRUG RELATED OFFENDING

Measure	21/22 Q4	22/23 Q1	22/23 Q2	22/23 Q3	22/23 Q4	23/24 Q1	Trend
Number of drug related stop searches	147	254	526	324	867	432	\
Number of crimes linked to drugs (L17 GMP Code)	39	64	76	68	87	Data due	
Number of crimes linked to alcohol (L15 GMP Code)	337	321	250	345	329	516	↑
Early Break - Number of Successful Discharges (Drug Free)	9	17	15	14	18	18	\leftrightarrow
Early Break – Number of young people open to youth justice accessing substance related interventions	5	8	6	14	14	18	↑
Early Break - Number of Outreach Sessions Offered	11	8	10	10	22	14	\
Percentage of individuals in Criminal Justice system having completed substance misuse treatments (%)	18	15	15	12	16	Data due	↑
Number of reports of drug paraphernalia to Bury Council	6	4	6	8	11	6	→

- 3.1 Bury's Substance Misuse Delivery Partnership and Bury Alcohol Partnership have come together to form the Bury Drug & Alcohol partnership, led by GMP and Public Health, with input from commissioned and wider community partners. The group have established six core themes of focus:
 - Reduce overall drug use (including prevention and early intervention) led by Early Break¹
 - Reduce drug related deaths and harm led by Achieve²
 - Improve recovery outcomes led by Bury Council (Public Health)
 - Reduce drug-related crime led by GMP
 - Reduce the levels of drug supply led by GMP
 - Increase engagement in treatment led by Achieve (as Big Life Group).
- 3.2 There has been an increase in utilisation of evidence-led stop search powers by GMP to respond to suspected drug possession, including intent to supply, recognising the role that drug usage and dealing has to undermine the resilience of local communities. In particular this has been focused towards the East of Bury as part of Operation Revoke (see 7.9). 39% of drug related criminality falls within the Moorside and East wards (the latter of which includes Bury Town Centre), followed by Radcliffe East, Radcliffe West, St. Mary's and Sedgley wards. Of drug related criminality, 72% of this within the last twelve months related to the possession, and/or importation of cannabis or Class B controlled drugs.

² Achieve - Achieve is the name of the substance misuse treatment and recovery service for Bury, of which Greater Manchester Mental Health NHS Foundation Trust are the lead provider. Achieve Recovery Services - services for drug and alcohol recovery in Bolton, Salford and Trafford | Greater Manchester Mental Health NHS FT (gmmh.nhs.uk)

¹ Early Break – Voluntary sector organisation providing substance misuse, advocacy and wider family support services within Bury for young people and their families (https://earlybreak.co.uk)

- 3.3 Partnership enforcement activity has seen GMP and Bury Council Trading Standard officials investigate concerns, including those based on community insight, over the sale of illegal and illicit activities. In July, with the use of sniffer dogs, illicit items with a street value of £33,000 were taken off the streets. This builds on over a similar figure seized during Operation Avro in May 2023. Illegal tobacco is often linked to organised criminality and this action is part of our collective action to reduce the risk of exploitation in our communities.
- 3.4 Local insight has direct input from GMP's schools engagement colleagues into secondary schools to target awareness, based on intelligence including the presence of discarded nitrous oxide cannisters, reports from public service colleagues and community input including from Police and Communities Together (PACT) meetings. This input into schools also includes promotion of the GM Trends Young People's Survey for 2023 which has a specific focus on youth vaping.
- 3.5 In relation to reports of drug related paraphernalia, which can now be made through online reporting via the Council's website at https://www.bury.gov.uk/roads-travel-and-parking/street-care-and-cleaning/report-a-litter-issue, these do not point to any specific hotspots of repeat reports, except for Peel Way in Bury. The reports predominantly relate to Bury addresses, followed by Radcliffe and Whitefield. The Drug & Alcohol Partnership will continue to review these, in order to best target activity, including liaison with Operations colleagues on safe disposals.
- 3.6 Engagement is as vital as enforcement to address the necessary behaviour changes to prevent drug related harm. The partnership has developed and coordinated drug and alcohol related health campaigns, raising the awareness of risks associated with substance misuse, the means of report and local support available. This has included nitrous oxide briefings and education through local schools and colleges, particularly ahead of the summer festival season; and partnership stalls across the Borough for Alcohol Awareness week at the start of July 2023 including at Holy Cross College, Whitefield Metrolink and with Adullam Homes—these sessions raised the awareness of local groups and national support showcases on the Bury Directory:

 https://theburydirectory.co.uk/categories/addiction-substance-misuse-treatment-wellbeing
- 3.7 Colleagues from Achieve recently joined a joint Bury town centre walkaround in relation to street drinking, particularly in relation to Kay Gardens, as a joint piece of work. This aim of this was to identify and work with the individuals to provide outreach support, whilst also addressing underlying vulnerabilities that are being mitigated through partnership investigation and enforcement, such as working with retailers to change sales practices in relation to single use cans that were seen to be encouraging street drinking in the vicinity.
- 3.8 Wider outreach activity has included Achieve Community Care clinics in Radcliffe (in addition to monthly presence at Trinity Foodbank); Big Life Group weekly sessions at Bradshaw House and Early Break have increase their outreach offer earlier this year to deliver extra activity in Whitefield this is linked to the Whitefield Health and Care Integrated Neighbourhood Team's local priority of supporting dual diagnosis associated with substance misuse and mental health & wellbeing through which Achieve and Pennine Care are developing a co-occurring conditions pathway protocol.

- 3.9 A key development in recent months has been in relation to the Family Safeguarding Model which is being implemented by Children's Services and partners to keep more young people safe at home with their families. Based on the Hertfordshire model this involves multi-disciplinary teams identifying and supporting the needs of children and parents in an strengths-based, needs-led manner, with motivational interviewing at the heart of the approach. The family safeguarding team will be made up of a wide range of professionals, including social workers, child practitioners, domestic abuse practitioners (see section 4) and drug & alcohol recovery workers. This will involve two workers from Early Break, to work with c. 500 families across the Borough.
- 3.10 A key focus for the Partnership in the last six months has been to embed lived experience within their work. This has included a session led by Collaborate Out Loud and Creative Inclusion on 31st May 2023 at The Met on breaking down the barriers to people accessing substance abuse treatment, with learning from this shared through partners, especially on the value of peer support networks where individuals might not ordinarily engage in 'formal' recovery services and building on groups such as Kaleidoscope who support recovery, wellbeing and personal development.
- 3.11 Similarly lived experience is further shaping Achieve's Bury Recovery Fund. Last year a panel of Bury service users and staff agreed awards for several projects including a walking group, a creative art group for women, a group for people who have left prison, befriending and counselling. There was feedback from some people attending Achieve based sessions that they were not interested in these offers, so further co-design is taking place this summer to support awards for different types of projects in Bury, that support recovery in relation to drugs and/or alcohol.
- 3.12 This priority has continued to develop and roll out (and receive) training to partners, which has included on nitrous oxide to the complex safeguarding partnership; alcohol-exposed pregnancies training; MAPPA (Multi Agency Public Protection Arrangements) training through probation and attendance at the Virtual School conference on the 13th July 2023. This will continue through current Achieve training being delivered to primary care and pharmacies over the coming months.

4. PRIORITY TWO: SUPPORTING VICTIMS AND TACKLING THE CAUSES OF DOMESTIC ABUSE

Measure	21/22 Q4	22/23 Q1	22/23 Q2	22/23 Q3	22/23 Q4	23/24 Q1	Trend	GM Average
Rate of DV in Bury	3.9	4.4	5.4	4.9	5	5.2	↑	5.8
Number of DVA Incidents (GMP)	1,002	979	1,334	1,345	960	918	\	Local metric
Percentage of Domestic Abuse victims that are repeat victims	22%	24%	27%	21%	25%	21%	V	22%
MARAC* Repeats	75	90	38	41	45	Data due	↑	121
MARAC* Cases	165	183	139	92	132	Data due	↑	288

Number of Referrals to TLC	22	12	29	8	13	15	↑	Local metric
Referrals to IDVA who completed programme of support	15.6%	19.1%	24.8%	29.7%	36.2%	42.3%	1	Local metric
*MARAC - Multi Agency Risk Assessment Conference								

- 4.1 The Domestic Abuse Partnership Board, a statutory partnership under the Domestic Abuse Bill 2021, has continued to lead this agenda, focusing on the following priorities:
 - Ensuring victims can access timely and effective support with appropriate risk management through MARAC, including evolving processes in line with the Family Safeguarding model
 - Improved partnership working with a focus on prevention so that individuals and communities recognise the signs of domestic abuse and the promotion of healthy relationships, and
 - Working with perpetrators to identify and stop harmful behaviours.
- 4.2 The Risk Management of cases includes a daily priorities meeting to discuss all high-risk cases with representation from GMP, Social Care (adults and children), commissioned support including Safenet³, Achieve, Probation, Criminal Justice Mental Health. Any cases including young people are automatically screened through the MASH (Multi Agency Safeguarding Hub) and there is a fortnightly MARAC meeting, co-chaired between GMP and the Council with an average of 30 cases discussed at each meeting.
- 4.3 The above processes are mapped as a system and kept under review, pending changes both locally and regionally.
 - a. Locally, the embedding of the Family Safeguarding Model⁴ includes specific roles which focus on domestic abuse as part of a integrated team around a family. Namely, these are *Domestic Abuse Practitioners* who work with those who have experienced or are experiencing domestic abuse to support them in understanding the impact of domestic abuse on themselves and their children; and *Domestic Abuse Officers* who are experienced staff from within Probation who work together with parents or carers with children, with the aim of breaking the cycle of abusive behaviour. The volumes and impact of this implementation will inform future commissioning arrangements of external Independent Domestic Abuse Advisors whilst in the immediacy allowing these advisors to focus on either adult only households or those where families are open to Early Help rather than statutory children's safeguarding services.
 - b. Regionally, the ongoing GMP force wide review of MARAC which continues to take place with 5 subgroups to examine MARAC processes and procedures namely: i. meetings & recommended partners; ii. governance processes; iii. MARAC/MAPPA interface; iv 'What Works,'; v. recording and tracking systems.' A progress report was due on this in summer 2023; as of the most recent Domestic Abuse Partnership Board meeting this hadn't been received and an

³ Safenet are a commissioned provider in relation to Domestic Abuse Services, including Independent Domestic Violence Advisors; community outreach support; and safe accommodation refuge https://safenet.org.uk/ourservices/bury-services-bury-idva-bury-outreach-bury-refuges/

⁴ For more information on the Family Safeguarding Model in Bury please see https://councildecisions.bury.gov.uk/documents/s32214/Family%20Safeguarding%20Model.pdf

action was noted for the Chair of the Board to write to the GMP lead on this matter for an update.

- 4.4 In terms of volumes of activity, Bury has seen a fairly consistent rate of domestic abuse over the past 12 months, and this has typically been the second lowest rate across the 10 GM authorities. Approximately a third of DA cases in Bury related to stalking and harassment; a further third in relation to violence without injury (including emotional and coercive control) and just under 15% relate to violence with injury.
- 4.5 In relation to repeat victims and offenders, Bury has been consistently below the Greater Manchester average. Of note, where the victim is a repeat victim, this is higher for those in the 18-25 age bracket than the average for all ages. Bury has the 3rd lowest number of repeats through MARAC. Work has been taking place through the daily risk management meetings and local MARAC Steering Group (chaired by a Bury Detective Chief Inspector) to identify and review cases for positive action where there has been a repeat.
- 4.6 On average four Domestic Abuse Protection Notices are issued by GMP Bury per month, however this figure has decreased slightly as Bury has had the highest conviction and charge rate in the region, reducing the need for Protection Orders.
- 4.7 Of the individuals being supported through Safenet Independent Domestic Violence Advisors (IDVAs), 90% of these are female (there was a slight increase in males in the most recent quarter); two-thirds are from within the 20-40 age group; on a quarterly basis it varies between 50-60% of cases have children within the household. This IDVA provision is also supplemented by a Children & Young Peoples IDVA through a successful bid by Safenet to the Ministry of Justice; a primary Care IDVA which launched in May 2023 with which there has been extensive engagement with NHS GM Bury and local GPs; and access to a GM based BAME IDVA who provides specialist culturally sensitive support.
- 4.8 Building on the launch of the Bury Refuge Service which opened in April 2022 to support women and children escaping from domestic abuse, a further units have opened, with a further 10 to be available from September 2023. This is positive in providing additional capacity, though the throughput through some accommodation has decreased. Within the last six months the average stay in such provision has increased from 4.5 months to 7.9 months due to the shortage of suitable (and affordable) move-on accommodation. The Domestic Abuse Partnership Board is reviewing such provision to explore possibilities for facilitating move-on premises and working with community services to keep people safe in their homes where possible.
- 4.9 Addressing Perpetrator behaviour is also being reviewed in light of the Family Safeguarding Model. Currently the Drive programme operates in Bury as part of a wider GM programme. This works with high-risk, high-harm perpetrators to disrupt abuse behaviour and protect victims. This is delivered by Talk, Listen, Change and brings together a panel to co-ordinate a robust risk management plan and appropriate interventions.
- 4.10 This compliments the Bridging to Change programme which is provision in relation to medium risk adult perpetrators; the Respect Young People programme which focuses on addressing adolescent to parent violence; and

Encouraging Healthy Relationships programme which targets support to those who have harmed through intimate relationships.

- 4.11 The latter two schemes in 4.10 are led by Talk Listen Change. These provisions are targeted at 14 years and over. As such funding was secured through NHS GM Bury colleagues to secure provision for the Anchor Project between Fort Alice and Talk Listen Change, offering a bespoke offer to children aged 5 and up including group work to help children overcome the trauma of domestic abuse and/or unhealthy relationships, one to one supporting change sessions, emotional support working with DVA trauma; safety planning and risk assessments. TLC are currently supporting 52 young people and have discharged a further 18 whilst Fortalice have supported 19 children through to discharge and are currently supporting 23 young people.
- 4.12 A key component of the work of the Domestic Abuse Partnership Board continues to be the ongoing raising awareness and training on domestic abuse provision. This has included lunchtime learning sessions; teaching Tuesdays with social work staff as part of embedding a community of practice approach; engagement with Beacon Social Prescribing Teams; training to College students through the Cut It Out programme; Family Hub practitioner training and Children's Voluntary Sector Partnership; and Honour Based Violence awareness raising and current development of a toolkit to support front line practitioners in partnership with colleagues from Oldham based on shared Domestic Homicide Review learning. An upcoming session is Domestic Abuse in Later Life taking place on 27th September at the Elizabethan Suite which is being rolled out wider through a train-the-trainer model with the Staying Well Team.

5. PRIORITY THREE: STRENGTHENING COMMUNITY COHESION

Measure	21/22 Q4	22/23 Q1	22/23 Q2	22/23 Q3	22/23 Q4	23/24 Q1	Tren d	GM Average
GMCA Survey: % of people who feel their community is a place where people from multiple backgrounds get along	78	79	76	70	75	79		<i>7</i> 6
GMCA Survey: My local area is a place where people look out for each other	73	74	74	70	71	74		73
PREVENT Referrals	9	5	3	7	3	3	\leftrightarrow	6 (excluding City of Manchester)
PREVENT Volume of Training	85	123	45	36	218	21	\	Local metric
Number of Hate Crimes	171	159	169	158	155	156	↑	221
Percentage of Hate Crime Offences - GMP Charged (Incl Restorative Justice)	9.3	3.1	1.2	3.8	5.2	6.4	↑	Force level measure

- 5.1 The work of the Community Cohesion group has focused on celebrating the different cultures and heritage we have within and across out communities; of promoting integration and awareness of such communities of interest; and to safeguard against hateful extremism (and hate of all forms).
- 5.2 Inclusion and integration is a priority within the emerging Bury East People & Communities Plan recognising the diversity in population, with steps to raise awareness and celebrate community culture in our neighbourhoods. On the 29th June 2023 the first outdoor public prayers took place in Openshaw Park for Eidal-Adha in conjunction with ADAB, and a little over two weeks later Bury Mela returned to the park for the second time, at which Council and GMP colleagues engaged local communities attending the event celebrating South East Asian heritage.
- 5.3 Similarly in the south of the Borough there has been continued partnership working across community safety colleagues with the Community Security Trust (CST) and Shomrim, both as part of ongoing community reassurance and co-ordinated responses to antisemitic activity (including with colleagues from Manchester and Salford localities) to targeted work around Parklife and joint engagement (and patrols) associated with faith festivals such as the upcoming holy days for Rosh HaShana, Yom Kippur and Sukkot. Work is being stepped up through the Prestwich Public Service Leadership Team including community safety colleagues to ensure shared system insight in relation to hate crime being experienced within our Jewish communities as this is often reported to CST only.
- 5.4 Interfaith cohesion activity is supported through the Bury Faith Forum which is supported by both the Council and the Community Cohesion CSP subgroup Chair. The Forum have engaged on topics including targeting cost-of-living support; support on end-of-life care; the provision and kit out of joint faith spaces within Fairfield Hospital; and a session on raising the awareness of preventing hateful extremism.
- 5.5 The increasing awareness has included the development of additional information for public sector colleagues of major inclusion dates of specific importance for Bury's communities across the year, sharing information on the history, traditions and local celebrations associated with each of these, to increase practitioner understanding and build this into their engagement and service delivery.
- 5.6 One such date is Black History Month (BHM) and to build on the increased profile of BHM in October 2022, a small working group of Community Cohesion group members is well underway with planning for BHM 2023. Input on this group includes from Schools, voluntary and community sector groups, the Violence Reduction Unit community-led programme, Six Town Housing, Adult Learning and LGBTQI Forum. The theme this year is 'Celebrating our Sisters'. The group has been convened by Bury VCFA who will also support the group to identify appropriate funding opportunities to undertake activities. Initial planning meetings have also taken place to shape proposals for Holocaust Memorial commemorations in Bury for 2024 which is due to take place on Thursday 25th January 2024.
- 5.7 Safeguarding Against Hateful Extremism takes place through the local delivery of activity under CONTEST counter-terrorism legislation. There was updated statutory guidance published on 19th July 2023 and national government as

midway through a review of the Prevent Duty following a national independent review published in January of this year.

- 5.8 Bury CSP colleagues are actively engaged with the Greater Manchester CONTEST Board as there will be changes to the administration of Channel Panel in the region. The Dovetail pilot, which saw additional capacity to prepare Vulnerability Assessment documents being prepared by local authority staff in Manchester on behalf of the ten GM districts, will cease in March 2024 and transition arrangements are being developed for this to return to being police led, as is the case nationally.
- 5.9 Whilst the national changes take place to Prevent, this continues to be delivered locally, including a mix of training and awareness to public service practitioners, community groups and education settings, including a recent session with year 10 pupils at Philip's High School as part of their social development day. WRAP training (Workshop to Raise Awareness of Prevent) is delivered by colleagues in the Strategic Partnerships team and GMP colleagues both proactively and upon request from groups/organisations. In July, colleagues met with peers in the city of Manchester to share good practice in terms of engagement of such safeguarding approaches given that Manchester had received additional investment as a high priority counter-terror district.
- 5.10 The most recent Counter Terrorism Local Profile for Bury was received in July 2023 and briefings are being prepared and delivered on this to respective community safety and safeguarding subgroups given the sensitivity of the details involved. There are no major changes to the overall counter-terrorism picture for Bury based on previous cycles, though the minor changes will inform tweaks to the training offer and engagement approaches, though of note some of these will be dependent on the changes to the national Prevent Duty statutory guidance, particularly the change from a focus on vulnerability to susceptibility.
- 5.11 To further promote safeguarding against hateful extremism, the CSP has worked with SAFE (Security Advice for Everyone) via the Community Security Trust who are delivered a session on awareness in relation to The Far Right in August alongside promotion of training on Incels and the upcoming Martyn's Law (Protect Duty).
- 5.12 Tackling hate has also been the focus on refreshed training on hate crime awareness and reporting. Planning is underway for national Hate Crime Awareness Week which takes place in mid October, and the regional week of action in February, for which funding for community activity has been made available. During GM Hate Crime Awareness Week in 2023 local activity included:
 - Bury LGBTQI+ Forum hosting a Hate Crime afternoon at Radcliffe Market
 - Hate Crime Awareness Webinar with SAFE in collaboration with the Greater Manchester Combined Authority and Salford Council
 - Bury Youth service LGBTQI+ session at the Met in partnership with The Proud Trust.
 - Tackling stigma of disability and sport including Para Netball session with Millwood School and England Netball session at the Maccabi Centre
 - Awareness raising at Best Bar None Awards evening
 - Hate Crime Youth Ambassador session at New Kershaw Centre
 - Bury Youth Service focus on Equalities and Hate at the RoC Centre sessions in Radcliffe

5.13 During Operation Avro, GMP neighbourhood team colleagues joined Council officers in a session with Bury and Rochdale African Community Network (BRAC) and African Caribbean Women's Network, to raise the awareness and confidence in reporting hate crimes and the support available if experienced hate. Feedback from this session and engagement including during Hate Crime Awareness Week has informed a refreshed training programme to increasingly bring in lived experience across different protected characteristics. This was first used on the 27th June through day and evening sessions to review hate crime reporting centres, ongoing networking opportunities and the launch of new branding for such sites to increase consistency across the region where we stand together as being *Too Great For Hate*.

6. PRIORITY FOUR: CREATING AND MAINTAINING SAFE SPACES

Measure	21/22	22/23	22/23	22/23	22/23	23/24	Trend	GM	
	Q4	Q1	Q2	Q3	Q4	Q1		Average	
How confident are	62	58	63	67	58	57	↓	64	
you that you									
could get help									
from Greater									
Manchester Police									
in an emergency?									
VAWG - Violence	1,346	1,376	1,538	1,409	1,504	1,678	\uparrow	Local metric	
Against Women									
(Female victims of									
any age)								12	
Percentage of	11	10	5	10	11	9	\downarrow	12	
women who feel									
unsafe in their									
local area									
Number of	43	51	46	54	61	56	\downarrow	Local metric	
incidents on									
transport network									
by Under 18's			_						
Speeding /		Metric in development							
Driving Offences									
Number of GMFRS	Metric under review								
Callouts for Water									
Incidents									

- 6.1 The Creating and Maintaining Safe Spaces priority was developed as a result of consultation by the Community Safety Partnership and the identification of key concerns by local residents on place-based issues. This priority was previously overseen by the former Chief Executive of Six Town Housing, though is currently being repositioned to ensure system leadership from within Greater Manchester Fire & Rescue Service (GMFRS), given their natural involvement in some of the elements that make up this priority.
- 6.2 One such direct involvement by GMFRS relates to water safety. A Water Safety Steering Group has met monthly in the run up to the summer focusing on partnership prevention and engagement under the 'Safe4Summer' initiative. This has involved partners including leisure services, schools, Anti-Social Behaviour colleagues, Bury VCFA and Six Town Housing sharing awareness videos and materials. Work is taking place with education colleagues to review the levels of swimming competence at the end of year 6 which is a mandatory reporting requirement to ascertain if particular risks based on swimming confidence/ability, whilst also working with Bury Leisure on promoting swimming lessons for adults.

- 6.3 The Water Safety Steering Group has also received updates on the delivery of activity on the Royal Society for the Prevention of Acccidents (ROSPA) report recommendations on open water in Bury, which are now 70% complete with work having been focused on the sites of highest profile, footfall and most accessible to the public and/or there had been previous incidents. This was highlighted as good practice by the recently appointed Greater Manchester Water Safety Development Officer who attended the most recent Steering Group, and with whom the Bury locality is connected into from attendance at the first regional strategic partnership meeting on water safety by a GMP Bury Chief Inspector.
- 6.4 To further embed water safety, learning from the group is being applied in security by design principles on a recent site visit to the proposed Pocket Park development in Radcliffe, water safety messaging and design were discussed in relation to metal railings at the back of the park over the river to mitigate risk (eg potential risk people lean against or climb on railings as a vantage point). In addition to extend the reach into younger audiences, engagement is taking place for a youth-led video to be prepared on year-round water safety messages for use in assemblies. Finally, there has been joint engagement with colleagues at Manchester City Council to promote water safety messaging, including targeted messaging to different demographics following people putting themselves at risk at Heaton Park Reservoir.
- 6.5 A further category of particular interest for GMFRS related to road safety and anti-social driving. As with other areas of anti-social behaviour and criminality, this requires a partnership approach which has taken the form of enforcement activity between GMP and licencing colleagues, alongside structural engineering works in the form of traffic calming measures, and the engagement of residents on the impact of driving standards and speeds resulting in road traffic collisions.
- 6.6 Bury CSP have purchased a laser-speed gun for use by GMP in Bury with training on this rolled out to all neighbourhood teams, meaning that operations are no longer restricted to being undertaken by Specials. The speed-gun is routinely used across different neighbourhoods, including in response to community led insight. This is also used as part of the wider Operation Considerate activity by the Force. On a day of action by this Operation in June of this year of all the vehicles topped by GMP in conjunction with the Driving & Vehicle Standards Agency and Public Protection colleagues:
 - 77 drivers identified for a variety of offences
 - 2 arrests for drug-driving
 - 20 offences of using mobile phone whilst driving
 - 22 offences of not wearing seatbelt whilst driving
 - 30 offences related to vehicle condition (excess tints/ tyre depths)
- 6.7 This followed roadside vehicle stops near the Maccabi Centre in Prestwich and on Walmersely Road, with roving patrols during the day as part of Operation Avro in April during which 127 traffic offences which were dealt with, including 73 speeding offences and the seizure of 8 vehicles.
- 6.8 In August 2023, GMP opened their new Road Policing Unit at Whitefield , which bolsters our local response to road safety concerns across Greater Manchester. Whilst the location of the Road Policing Unit provides better coverage across the region and enables officers to respond to concerns quickly and

- efficiently, the added benefit locally is the presence within our Borough which will include additional training exercises taking place on local highways.
- 6.9 To make our road network safer, the Council is investing £550k in a Road Safety Programme 2021-2024 including three new Zebra crossings, further speed limit schemes including in Pimhole and Elton and 2 new safety schemes outside schools; in addition through £1.2m Integrated Transport funding from TfGM funding 8 school safety sites, vehicle activated safety signs, the Ainsworth Road safety scheme and Bury Old Road/ Heywood Road Prestwich junction safety scheme.
- 6.10 To support this GMFRS colleagues are developing opportunities to reinforce road safety messaging through interactive engagement activities, including with Bury College to raise awareness with those about to begin their driving careers using virtual reality simulations of road traffic incidents, to targeted pop-up activities at incident hotspot locations, including where possible demonstrations of a mock-up extraction of individuals from cars to show the reality of speed induced collisions.
- 6.11 The wider transport network is also featuring in such work. Council ASB colleagues, detached youth outreach officers, GMP and TravelSafe colleagues work collaboratively to identify individuals who have caused concern or distress on the transport network/infrastructure to determine collectively which powers would best be able to address such behaviour. This also includes measures to join CCTV and radio communications between partners further through a Safer Streets proposal (see 6.14) and through joint days of action with TravelSafe, Transport for Greater Manchester and Metrolink.
- 6.12 Activity to improve Women and Girls Safety and tackle Violence Against Women and Girls (VAWG) remains an important theme within the Safe Spaces priority. A Refreshed Women & Girls Safety Steering Group is being led by the Strategic Partnerships team including co-ordinating local activity around Operation Lioness (GMP led activity on Violence Against Women & Girls); local implementation of Gender Based Violence Strategy including embedding lived experience; local activity as part of the White Ribbon campaign and promotion of the #isthisok?
- 6.13 #Isitok? was launched in December 2021 as a campaign aimed at men and boys to challenging their behaviours to tackle sexual harassment of women and girls in public spaces. This summer there has been a full relaunch through campaign co-created and tested with those with lived experience. The campaign seeks to challenge everyday behaviours and show how small actions can make a difference, with a film and podcast series shared with local colleagues following it's debut on the big screen at Parklife in June. Locally this builds on healthy relationship education that has taken place through school settings and community led partners, including to challenge misogyny and bias.
- 6.14 Bury's Women & Girls Steering Group is acting as the locality's White Ribbon Campaign Steering group to plan and deliver partnership activity for 16 days of action from White Ribbon Day on 25th November 2023. This has involved building on positive engagement during International Women's Day in March and promoting local partners, and public, to become a White Ribbon Ambassador or Champion at: https://www.whiteribbon.org.uk/ambassadors-champions

- 6.15 Violence Against Women & Girls is one of the three priorities of Home Office funding made available under the Safer Streets programme. The funding, which is through Police and Crime Commissioners Offices, which for Bury is the Greater Manchester Combined Authority, is to develop local proposals to provide targeted interventions to address VAWG and Anti Social Behaviour. A local bid is being prepared to apply for this funding, utilising insight from the Women & Girls Steering Group, Circles of Influence session with young people from across the Borough, the Business Improvement District, CSP partners who undertook joint walkabouts of key locations based on Crime Prevention Environmental Visual Audits, and community feedback from previous Women & Girls Safety consultation activity. At the time of writing this report Bury's bid is in development and likely to include elements on additional CCTV provision, increased visibility and stewardship, along with bystander training on VAWG, as deliverables against community safety priorities with the Radcliffe and emerging Bury East People & Communities plans.
- 6.16 In addition work has been taking place to finalise a Women's Night-time (Licensing) Safety Charter, in conjunction with licenced premises to promote Women & Girls safety in the night time economy, building on the Best Bar None and Ask for Angela initiatives. This includes commitments to championing safety, ongoing training, actively addressing issues within their premises and supporting the reporting of any incidents. This will go live in September 2023 with information on which premises have signed up will be available online and through signage in premises.

7. PRIORITY FIVE: TACKLING CRIME AND ANTI SOCIAL BEHAVIOUR

Measure	21/22 Q4	22/23 Q1	22/23 Q2	22/23 Q3	22/23 Q4	23/24 Q1	Trend	GM Average
Rate of all crimes (per 1,000 residents)	24.5	27.3	29.2	27.1	27.1	Data due	\leftrightarrow	32.4
Rate of Violent Crimes (per 1,000 residents)	9.2	9.8	11.3	10.7	10.7	Data due	\leftrightarrow	12.4
Number of knife Related Crimes	58	69	45	43	52	48	↓	Local metric
Number of Residential Burglaries	250	304	260	217	195	173	\	Local metric
Number of ASB Offences (GMP)	1,681	1,945	2,757	2,174	2,437	Data due	↑	Local metric
Bury Council ASB Reports	57	101	126	66	128	115	\	Local metric
Bury Council ASB Closed Cases (within period)	40	56	105	56	68	66	\	Local metric

- 7.1 Bury is consistently one of the safest Borough's in Greater Manchester. The Borough's rate of all crime and of violence crime remains below regional average. This is something that the CSP is not complacent about and works hard to maintain, whilst also being fully aware that as a result when incidents do happen in Bury they are more noticeable to local communities.
- 7.2 CSP partners work together to seek to prevent criminality occurring, and where it does to mitigate the impact of this and address through a problem solving

approach to a/support any victim, b/tackle the offender, and c/ address any underlying vulnerabilities that cause a crime to occur.

- 7.3 Crime, including violent crime, is not evenly distributed across the Borough, meaning that the overall relatively low level of crime is felt more acutely is certain locations. Bury Town Centre has the highest volume of criminality and anti-social behaviour in the Borough through a combination of factors including significant footfall being the third highest retail destination by attendance with the region; two Colleges based within the town centre; a vibrant nighttime economy; and a central transport hub bringing a mix school pupils, students, workers and visitors into the town centre. The wider policing beat area also includes areas of relative deprivation and organised criminality (see 7.8).
- 7.4 It should be noted that not all crime that occurs in Bury is committed by individuals that reside in the Borough. A series of incidents in Radcliffe and Bury were linked to perpetrators from Little Lever whilst the motorway network across the Borough can cause occasional hotspots of criminal activity, addressed through responsive patrol plans. In relation to the former series referenced, Bury colleagues play an active role in Greater Manchester community safety for a and liaise with neighbouring peers, including through a joint masterclass with Bolton colleagues held in June 2023 with Dr. Sylvia Chenery on problem solving approaches.
- 7.5 The Tackling Crime & ASB subgroup is acting as Bury's Serious Violence Duty (SVD) Steering Group. The SVD came into force in January 2023 with the duty applying directly to the local authorities, Integrated Care Boards, police forces, fire & rescue services and probation, whilst recognising the considerable contribution that can be made from education, housing, the voluntary sector (such as Street Pastors) and communities themselves. There are two core tasks through the Duty– the development of Strategic Needs Assessment and then subsequent Strategy/Action Plan. Of note the statutory requirement of a Strategy is only required at a Police & Crime Commissioner level, ie regionally, locally we are only required to develop an action plan.
- 7.6 GMP and the Greater Manchester Combined Authority have developed a Strategic Needs Assessment for the region, which is being used as a basis for Bury's local needs assessment. The intention is for a draft Bury SVD Strategic Needs Assessment to be available for consideration by the CSP in September 2023. The GM SVD Strategic Needs Assessment highlights that whilst Bury records lower serious violence crime levels to other Districts, the East beat is a local outlier and the volume of youth victims and offenders is disproportionate to Force totals and demographics of the Borough.
- 7.7 Actions are already taking place to seek to address this position. A Community Led Pilot through the Violence Reduction Unit is in place in Bury East, led by an alliance of voluntary sector partners including Bury Defence Academy, Enterprising Youth and Early Break. These groups are working to identify those at risk of offending and targeting individuals on cusp of criminality, to deter young people getting into criminality, and delivering diversionary and coaching activities to change the behaviours of those who have been engaged in crime. There is a strong link in this work to complex safeguarding to reduce the risk of individuals falling into childhood criminal exploitation, with work locally to take the learning from the Greater Manchester Adolescent Safeguarding Framework piloted in Tameside and Stockport.

- 7.8 On the subject of young people, detached youth outreach provision provides proactive engagement, most frequently in Bury, Radcliffe and Whitefield, and provides additional street-level engagement to any major incidents or hotspots. This team is also pivotal to the running of the Circles of Influence approach. The latest Circles session took place on Thursday 6th July 2023, at which young people from across the Borough discuss and raise their priorities with policy makers/ professionals locally. One of the five priorities that was raised was youth violence including knife crime. Practical steps raised included increasing awareness of how police colleagues can engage through schools; the Fearless service through Crimestoppers to anonymously report concerns and to develop a joint walkabout of young people with statutory services to practically problem solve at sites of greatest concern. In the Autumn term a further 'Safety Circles' event will take place to allow further discussion on the topics raised and to codesign interventions and engagement approaches.
- 7.9 Wider work to reduce criminality and harm in Bury East in particular is taking place through Operation Revoke which has been established to tackle Serious Organised Crime within the Moorside area. This police-led, partnership activity is the first location in Greater Manchester to be using the 'Clear Hold Build' approach with support from the Home Office. This fits neatly with Bury's partnership approach, recognising that to remove underlying vulnerabilities following police and public protection led enforcement (the 'clear' element) requires a much broader group of individuals and organisations. A local partnership induction meeting took place at The Green Café in Clarence Park on 20th July 2023 including representation from Complex Safeguarding; Health & Care Integrated Neighbourhood Team; Ward Councillors; Probation; Six Town Housing; Early Break; Trading Standards. A series of strategic and tactical delivery groups being stood up through the lead Detective Chief Inspector.
- 7.10 The learning from the Clear Hold Build approach will be shared through the Tackling Crime & ASB subgroup and respective neighbourhood policing teams, so that this is distributed across the Borough. GMP Neighbourhood Policing team (including Prevention Hub) meet fortnightly with CSP Manager and Council's ASB lead to discuss top 5 victims/ offenders/ locations of crimes and incidents within each neighbourhood, establishing problem profiles as necessary. This helps shape planned weeks of action, including local responses to Force or National weeks such as Operation Sceptre which took place to tackle knife crime and given that neighbourhood acquisitive crime levels are relatively low in Bury, allows for specific tasking, changing of shift patterns and patrol plans, along with targeted messaging when hotspots through a linked crime series do occur.
- 7.11 In August 2023 there was a strong community safety response to a series of incidents within Redvales and Moorside. Whilst the incidents were targeted community reassurance and driving out criminality on local streets was a relentless focus. This involved a combination of high visibility policing (along covert operations to gather supporting intelligence) and proactive positive community engagement in the communities effected, including an open session at Bury Islamic Centre, and calls for information, with collective intelligence gathering resulting in the swift arrest and charging of a number of individuals. Throughout this period regular partnership response meetings ensured safeguarding, target hardening, tensions monitoring and patrol plans were at the forefront of a multi-agency response.

- 7.12 In relation to knife crime specifically examples of activities undertaken through the community safety partnership in recent months includes:
 - Carry your dreams not a knife awareness presentation to 380 students at Bury College and local community groups
 - Knife crime inputs into local schools through GMP engagement officer, with nine schools visited during Operation Sceptre in May 2023.
 - Covert and high visibility patrols including weapon sweeps at locations where weapons previously seized
 - Knife arch deployed at Colleges and across the transport network, alongside stop-search approaches.
 - Visits to habitual knife carriers, including information to parents on what to look for and how to prevent offending.
 - Test purchases of knives within retail settings
- 7.13 The fortnightly neighbourhood priorities meeting also looks at anti-social behaviour, to inform joint activity by ASB caseworkers. Approximately 1/3 of ASB reported to GMP relates to Bury East, a slightly smaller percentage relates to Whitefield and equal amount from other neighbourhoods. For reports to the Council, the distribution is largely similar, with slightly more in Bury and Prestwich compared to GMP, whilst for Six Town Housing half relates to Bury East and quarter Radcliffe.
- 7.14 On 29th June 2023 the latest Team Bury partnership session which took place at the Mosses Centre focused on the ASB. This followed a Council Motion and took the form of one of the roughly quarterly Team Bury sessions focusing on different aspects of delivery of the *Let's Do It!* strategy. Attendees from across public, private and voluntary sector were involved including a review of partnership activity to date which showcased:
 - Inputs from GMP and the work of the Radcliffe Neighbourhood team in relation to seizing e-scooters;
 - Bury College and their social development approach;
 - Public Protection in relation to environmental ASB including the Neighbourhood Enforcement Team's involvement in 12 multi-agency days of action in local hotspots through which 78 fly topping penalties were issues;
 49 littering fixed penalty notices issues and 3 commercial duty of care fixed notices issued.
- 7.15 Tables then undertook some practical problem solving looking at ASB in Bury Town Centre around Kay Gardens; neighbourhood disputes; environmental ASB and ASB associated with drug usage. This information is supporting the Safer Streets bid (as per 6.14)
- 7.16 Increasing ASB reports locally have a number of contributory factors, including the return to activities, including to their traditional times, for the first full year without Covid restrictions; increased promotion of the ways in which ASB can be reported; and proactive partnership activities to encourage reporting in order to build up the fullest possible picture of activity and help gather evidence for enforcement options.
- 7.17 In April 2023, following a period of consultation, the Public Space Protection Order is Bury Town Centre was updated, to continue the existing ban on

alcohol consumption but to now also include the ban of the amplification of sound equipment other than where permission granted to hold a specific event or festival.

- 7.18 The first week in July was national Anti Social Behaviour Week and saw a series of ASB Surgeries take place across the Borough including Chesham/Topping Fold, Radcliffe Market and Prestwich town centre. Theses sessions were to raise awareness of the means to report ASB and opportunity to discuss such behaviours with ASB caseworkers.
- 7.19 Further sessions were held at Sherbourne Court, Peel Brow estate in Rasmsbottom, Townside in Bury, Elms in Whitefield and Coronation Road in Radcliffe during August. Through these the Bury Council ASB Policy Handbook which was updated earlier in the year will be promoted, which details what ASB is and isn't and the means to report it this is available at What is anti-social behaviour and nuisance? Bury Council
- 7.20 To support the development of GMP's new neighbourhood model through enhancing the provision of crime prevention and community reassurance, the Bee In the Loop community messaging service was launched earlier in the year. This allows targeted messaging across crime and ASB matters, from awareness of upcoming meetings, to updates on current community safety operations. For more information and to sign up please visit https://www.beeintheloop.co.uk/Content/Pages/Latest-Alerts

8 PRIORITY SIX: REDUCING REOFFENDING

Measure	21/22 Q4	22/23 Q1	22/23 Q2	22/23 Q3	22/23 Q4	23/24 Q1	Trend	GM Average
% of all crimes committed by re- offenders	32	31	29	30	30	29	→	33
% of crimes committed by re- offenders - crimes by under 18's	35	33	26	31	28	26	\	32
Probation Caseloads - % of caseload assessed as high risk of serious harm	36.6	36.3	34.8	35.2	36.1	33.6	\	Local metric

- 8.1 The Reducing Reoffending Board brings together colleagues from prisons, probation and youth justice agencies, including the voluntary sector, to develop relationships and joint approaches to offer real opportunities for change in individuals who have previously committed offences.
- 8.2 To deliver this Bury's Reducing Reoffending Delivery Plan has been refreshed in line with the regional Probation planning approach. This includes a current focus on:
 - Delivering rehabilitative interventions through the Greater Manchester
 Integrated Rehabilitative Services and Offender Management, supporting

- individuals to re-integrate into the community by addressing a range of needs.
- Developing tailored approach to employment, training and education for both young adults in probation and those whose careers to date have been one of criminality.
- Providing People on Probation in Bury with safe, stable accommodation and to protect the public through robust monitoring
- 8.3 The integrated offender management (IOM) approach has seen greater partnership working to co-ordinate oversight and support to offenders to reduce their risk of reoffending, including increasing connectivity in line with probation being a specified authority within the Serious Violence Duty (ref 7.x). Referrals are screened for eligible custody releases with an increased volume of Integrated Offender Management cases receiving vigilance visits to review the progress being made of integrating back into local communities. In the last quarter there were an average of 220 vigilance visits with an 82.8% compliance. This equates to an average of 11.8 appointments per month for each person on probation/IOM.
- 8.4 A qualitative review took place of IOM activity took place in June which indicated:
 - Strong level of information sharing for IOM cohorts to inform decision making.
 - Good understanding of rationale for progression of enforcement action.
 - Appropriate enforcement taken relevant to specific risks in each case
 - A point of learning over one case where there was a lack of management oversight linked to an individual's homelessness and instability which could be a contributory factor to repeat offending- information has been fed back to practitioners to rectify this.
 - Good level of compliance work, including motivational approaches to engage individuals and use of vigilance with positive professional challenge between agencies
- 8.5 Building on the last point above, work between probation and the youth justice service has continued to embed a trauma responsive approach to support the transition of individuals in the 18-25 age bracket. For individuals a workbook is completed to prepare all young adults in lead up to transition with seconded probation staff supporting this. For professionals this has included specific elearning of trauma-informed practice and adverse childhood experience training and access to specialist material in relation to care leavers.
- 8.6 Where there are continued through-care needs in relation to substance misuse, continued promotion has taken place to sustain the volume of referrals to dependency and recovery provision offered by Turning Point. In the last quarter there were 7 drug rehabilitation requirements and 5 alcohol treatment requirements on through care provision and all individuals have commenced their interventions.
- 8.7 GM Integrated Rehabilitative Service 'Achieve' are co-located at probation and working on 1-1 with individuals to identify and address barriers to engagement with employment training and education (ETE). There were 207 interventions in the last quarter which included support on CV completion, assistance with application forms and coaching on job interview skills. From July 2023 additional technology has been in place allowing people on probation to be able to more readily access online learning platforms to supplement the Job Club running through Welfare Hub. Targets have been set to double the number of

- people in probation in employment 6 weeks and 6 months post release (currently 10.7% and 16.7% respectively).
- 8.8 In relation to accommodation, there is 97% occupancy rate for Community Accommodation Service Tier 3 (CAS3) accommodation, which provides temporary accommodation for homeless prison leavers and those moving on from Approved Premises to support move into settled accommodation. Partnership prison leaver meetings are well attended by partnership meetings to review priority duty and identification of People on Probation without accommodation to ensure a joined up approach. For the last quarter 96.3% of individuals accommodated upon release, with 75.5% in settled and stable accommodation three months post release.

9 NEXT STEPS

- 9.1 Delivery against all six Community Safety priorities continues at pace across the partnership, against the backdrop of embedding the Let's Do It strategy and principles locally and changing legislative landscape.
- 9.2 Through increasing the frequency of Community Safety Partnership meetings this will allow for an ever greater oversight of activity to ensure opportunities are maximised for place-focused, asset based activity to prevent harm and increase the resilience of our communities.
- 9.3 Over the coming months there are key actions for the partnership which principally include:
 - The finalisation of the Bury Serious Violence Duty Strategic Needs Assessment and subsequent development and delivery of a Serious Violence Action Plan
 - Developing and updating the local response to Prevent and Protect as CONTEST statutory guidance is published
 - The review of Domestic Violence commissioned provision in the context of the implementation of the Family Safeguarding Model
 - The Development of substance misuse exclusion policy for schools including refresh of the Early Break Hidden Harm approach
 - Work with health partners on the roll out of the Right Care Right Person operating model
 - Development of public health licensing matrix
 - If successful, the partnership delivery of Safer Streets activity to address Violence Against Women & Girls and anti social behaviour (and if bid not successful to develop proposals within spirit of the bid)
 - Continue the roll out of Clear Hold Build through Operation Revoke and cascade early learning through the neighbourhoods.
 - Explore and maximise opportunities to develop further tenant-neutral approach to ASB through review of housing delivery model as part of Six Town Housing transition.

10 RECOMMENDATIONS

- 10.1 This report provides an overview of the recent, current and planned activities taking place across the priorities of Bury's Community Safety Partnership.
- 10.2 The Committee is asked to note the report and outline any areas of further interest.

ACRONYMS

ASB - Anti Social Behaviour

CAS3 - Community Accommodation Service Tier 3

CSP - Community Safety Partnership

CST - Community Security Trust

DA - Domestic Abuse

GMCA - Greater Manchester Combined Authority

GMFRS - Greater Manchester Fire & Rescue Service

GMP - Greater Manchester Police

IOM - Integrated Offender Management

IDVA - Independent Domestic Violence Advisor

MARAC - Multi Agency Risk Assessment Conference

MAPPA - Multi Agency Public Protection Arrangements

SVD - Serious Violence Duty

VAWG - Violence Against Women & Girls

Contact Details:-

Chris Woodhouse, Strategic Partnerships Manager c.woodhouse@bury.gov.uk



SCRUTINY REPORT



MEETING: OVERVIEW & SCRUTINY

DATE: 5th SEPTEMBER 2023

SUBJECT: PRESTWICH REGENERATION

REPORT FROM: BGI (MAJOR PROJECTS)

CONTACT OFFICER: ROBERT SUMMERFIELD

1.0 BACKGROUND

- 1.1 Cabinet approval to proceed with RIBA Stage 3 design development and business case activity for the Prestwich Village Regeneration Project was secured in July 2023. This report provides a summary of project information supplied to Members at this development stage and associated background documentation.
- 1.2 As part of the Authority's vision for 2030, we are working collaboratively with our communities to achieve faster growth than the national average alongside lower levels of average deprivation. The 'Let's do it!' strategy focuses on building a better future for our children and young people, promoting inclusion, improving our environment and delivering improvements in quality of life.
- 1.3 In line with this vision, the Council's ambition is to bring forward a cohesive programme of regeneration in Prestwich, developing a new village centre which is inclusive, sustainable, reflects the needs and aspirations of local residents and delivers an attractive urban environment alongside a thriving local economy.
- 1.4 The project aims to deliver a framework for modern urban living in Prestwich which delivers an active and liveable place, reducing dependence on the motor vehicle, whilst providing local amenity and high-quality residential accommodation in a beautiful setting.
- 1.5 The Authority is mindful of the impact of Climate Change and our role in delivering a future for the borough which is sustainable. The proposed development and masterplan have been created with sustainability at its heart:
 - Delivering developments which are carbon neutral in their operation.
 - Delivering net gain in biodiversity whilst providing high quality, healthy green spaces.
 - By promoting a circular economy, where things are made and consumed in a way that minimizes our use of the world's resources, cuts waste and reduces carbon emissions.
 - Delivering social value and economic benefit to the community.

- 1.6 Cabinet approval was given in October 2021 for the Council and Muse Places Ltd to form the Prestwich Regeneration LLP (the "JV") to bring forward a multi-phase mixed use regeneration scheme.
- 1.7 The catalyst for the parties to work together was acquisition, by the Council, of the Longfield Shopping Centre (LSC) over which Muse has an existing Option to Purchase. Following constitution of the JV company, Muse transferred the Option to this entity which now has the necessary rights to draw down the land from the Council as landowner (in phases) subject to a number of conditions being met as per the JV Agreement.
- 1.8 The Regeneration Scheme has the potential to bring in significant capital investment, which will help to deliver the following regeneration, economic growth, and environmental improvements in Prestwich:
 - The redevelopment of the Longfield Shopping Centre (LSC) will replace outdated, inefficient buildings (that are beyond their design life) with modern, flexible, and energy-efficient commercial and community spaces that will create a vibrant and resilient Village Centre and diversify the evening economy.
 - The consolidation of public sector occupiers (library, community spaces and potentially health facilities) into a modern hub building will enhance community service provision in Prestwich. The community hub and in particular the new library and community space will provide spaces for local community groups/organisations to curate and utilise for events in line with the Council's new Cultural Strategy.
 - The consolidation of the Village car parking into a mobility hub will unlock the existing surface level car parks for circa 200 energy-efficient homes in a sustainable location, which will help to retain and attract residents to Prestwich and deliver increased local spend.
 - Significant public realm improvement works will create flexible public spaces that can be used for a variety of events, with new tree planting and sustainable urban drainage systems.
- 1.9 The development proposed by the JV equates to circa £112m of investment over the course of the 10 year JV Agreement which will help to deliver regeneration, economic growth and environmental improvements for the benefit of Prestwich residents and its communities.

2.0 DEVELOPMENT PROGRESS

2.1 The Royal Institute of British Architects (RIBA)Plan of Work sets out how design and construction should progress and is broken down into eight key stages, running from 0 to 7. Each stage is further divided into a stage outcome, core tasks, core statutory processes (planning, building regulations, health and safety), procurement route and information exchanges. The stages are as follows:

- RIBA Stage 0: Strategic Definition
- RIBA Stage 1: Preparation and Briefing
- RIBA Stage 2: Concept Design
- RIBA Stage 3: Spatial Coordination
- RIBA Stage 4: Technical Design
- RIBA Stage 5: Manufacturing and Construction
- RIBA Stage 6: Handover
- RIBA Stage 7: In-Use
- 2.2 The RIBA Plan of Work provides a structured process for development in the built environment, alongside specific assurance gateways to enable decision makers to review and approve development quality a business case element. The Prestwich project has been developed under this model.
- 2.3 The RIBA Stage 1 design work completed in **February 2023** with the production of the initial Masterplan.
- 2.4 The RIBA Stage 2 design work commenced in March and completed in **June 2023**.

The RIBA Stage 2 work has included the following:

- An updated Masterplan incorporating strategic engineering requirements
- Updated Cost Plan (cost forecast)
- Design Reviews with Project Stakeholders
- Stage 2 Design Programme
- Obtaining pre-application Planning Advice
- Agreed route to Building Regulations compliance
- Stage 2 design team reports
- 2.5 The RIBA Stage 2 Masterplan (see appendix 1) has evolved in response to further technical/design work as part of Stage 2 and the feedback from the 'Community Conversation' consultation process.
- 2.6 Design and master-planning activity carried out to date has delivered a structured development phasing plan which recommends construction of the project in 2 broad phases.
- 2.7 Outputs from each phase are described as follows:

Phase 1 currently comprises:

- A new **Community Hub** (circa 37,500 sq. ft). Following discussions with officers, the design of the Community hub is being updated to contain:
 - A flexible library and community space at ground level (circa 4,500 sq. ft).
 This space would be flexibly designed so it can be set up in different formats i.e. areas of library space could be reconfigured to provide additional community space.
 - A business hub space at first floor to increase the opportunities to generate rental income from the building.
 - Space for new GP and health centre facilities at second and third floors.
 The JV is having ongoing discussions with the Fairfax and Longfield GP

practices and the National Care Alliance to seek agreement to move into the Community Hub. Following discussions with the NHS, the JV is undertaking an assessment of the capital costs to fit-out these floors to inform a proposed rental level to help inform the NHS's decision on taking the space. Should a commercial agreement with health stakeholders not be possible, the second and third floors could be switched to commercial office space.

- Retail spaces (circa 3,500 sq. ft) are also located at the ground floor of the building to help activate the public realm and generate a rental income.
- Following discussions with officers, a feasibility / cost assessment is being undertaken to review the potential for additional public amenity / wellness space at roof level.
- A **Market Hall** (circa 10,000 sq. ft.) providing a mix of spaces for independent food retailers and traditional retailers.
- A **Retail and leisure hub** building (25,000 sq. ft.) to provide high-quality, modern spaces for retailers and potential for a commercial gym operator.
- A **Travel hub** incorporating cycle facilities and modern, safe car parking (circa 350 spaces) with electric vehicle charging infrastructure (circa 20% spaces) and car share provision for visitors and residents.
- High-quality public realm, including a new Village Square that will be flexibly designed to include spill out spaces from surrounding retail / market buildings and accommodate a mix of different 'pop-up' uses, including markets, food festivals, art exhibitions and live performances.
- 2.8 The current delivery phasing approach for Phase 1 is as follows:
 - Phase 1A Travel Hub (construction Q3 2024 to Q3 2025)
 - **Phase 1B** Market building (construction mid 2025-mid 2026)
 - Phase 1C Community hub and retail/leisure hub (construction mid 2026 mid 2028).
- 2.9 The key rationale underpinning the proposed phasing approach is to ensure there is adequate car parking in the Village centre throughout the delivery of the scheme and enable the retention and relocation of existing selected retail tenants during the construction process.

Phase 2 currently proposes:

2.10 Once the northern site is unlocked through Phase 1, Phase 2 of the Regeneration Scheme will deliver circa 200 residential homes across three plots.

EVOLVING FUNDING STRATEGY

- 3.1 There are currently multiple emerging strategies for funding Phase one, which are the subject of a detailed Development Plan.
- 3.2 Initial meetings between the Council/JV with external funding organisations in seeking grant awards to contribute towards funding have been productive and illustrate that the project will deliver significant outputs which would be attractive to these agencies, and that there is a high likelihood of external funding acquisition.
- 3.3 It should be noted that the delivery of Phase 1 will facilitate the Phase 2 for circa 200 residential homes by unlocking the site physically and improving the quality of 'the place', which will help to drive residential values and improve the viability of the residential phases.
- 3.4 The final funding strategy will continue to evolve and need to align with the final phasing and construction programme. Ultimately the funding strategy and construction programme, together with grant availability and deadlines, will continue to be evaluated and evolve.

DRAFT MASTERPLAN

- 4.1 The current (draft) masterplan can be seen in appendix 1. The plan presents an opportunity for a transformational mixed-use redevelopment in Prestwich Village to bring about much needed intervention and improvement to the social, physical and economic environment of Prestwich Town Centre. The Masterplan will be a guiding template for future development but equally it is flexible and able to adapt to changes in the market to ensure pace of development is maintained throughout an envisaged delivery period of 10 years.
- 4.2 The Masterplan will be delivered in several phases, and it may well be necessary to change the sequencing and timing of individual phases in the future to adapt to prevailing market conditions and priority requirements at the time.
- 4.3 The Masterplan will respond to feedback from local consultation and stakeholder engagement undertaken by the JV. It will be a robust plan with built-in flexibility which meets the JV's objectives for the regeneration of Prestwich Village to redesign and redevelop the existing centre to transform it into a modern, thriving place with a bustling Community Hub, a new and vibrant market dedicated to quality food and fresh produce and an enhanced leisure and retail offer all positioned among new public realm.
- 4.4 Importantly, it also provides for much-needed new homes to bring residents back into the town centre. The strategic objective of the Masterplan is to regenerate the heart of the town centre through the introduction of a new Community Hub to bring high quality jobs, new services and community facilities into the town centre; and to provide an opportunity for further phases of development offering high quality homes in the form of town houses and new build apartments, as well

as providing an enhanced retail, leisure and parking offer for the town's residents and visitors.

- 4.5 The introduction of much needed residential and retail / leisure development with inviting public spaces will bring residents and consumers back into the town centre and help to support the evening economy.
- 4.6 A new green travel hub incorporating cycle facilities and modern, safe car parking for visitors and residents will assist in supporting the comprehensive development and will link it to the existing highway network and a key public transport node.

Sustainable Development Strategy

- 4.7 A bespoke Sustainability Development Strategy will be utilised on the Regeneration Scheme. The Sustainability Development Strategy comprises the following Vision and Goals. The Vision is to create exemplar sustainable net-zero developments that maximise social benefits and enhance the environment for future generations. The goal is to build communities that are founded upon social value and health and wellbeing.
- 4.8 The following objectives will be the cornerstones of the Sustainable Development Strategy for all new projects and will have Target and Aspiration Key Performance Indicators identified for each one:
 - 1. **Net zero carbon** to be net zero carbon in construction and during operation
 - 2. **Enhancing biodiversity** delivering a net gain in biodiversity, whilst delivering high quality green spaces
 - 3. **Circular economy** eliminating waste and improving resource efficiency through circularity
 - 4. **Health & Wellbeing** delivering high quality spaces where people can live, work and thrive whilst positively impacting their physical and mental health
 - 5. **Social Value** The positive social, economic, and environmental outcomes that we create for individuals, businesses and the government through our development activities
 - 6. **Wider sustainability** Capturing wider sustainability issues such as Water, Transport & Certification
- 4.9 A Sustainability Champion will be appointed to the Client team to manage the Sustainable Development Strategy and ensure the design teams are pushing hard to achieve the required targets.

3.0 COMMUNICATION & ENGAGEMENT

Local Engagement and Consultation

- 3.1 A The JV will fully engage with key stakeholders and the community groups and residents of Prestwich through responsive public consultation on the development proposals to ensure an inclusive approach. The incorporation of the JV presents an opportunity to build a long-term partnership that can renew and re-energise the communities in Prestwich.
- 3.2 In order to generate awareness, interest and support for the Regeneration Scheme, a meaningful programme of engagement with stakeholders and the local community is critical.
- 3.3 Engagement styles and techniques will be selected and specially tailored to inspire and involve the communities we are working with. This process includes agreeing a communications protocol and plan at the outset to ensure the activity connects with and engages with a wide range of people and businesses.
- 3.4 To aid the communication process, a dedicated website and social media account has been established. The JV's approach will ensure that these digital channels of communication are maintained alongside more traditional targeted physical displays, one to one meetings, handouts and press articles.
- 3.5 This multi-channel approach will be progressed to ensure that the risks that arise during the life of the JV can be fully appraised and addressed through each phase of development. This staged process of implementation and review will also ensure that outreach activity and communication with various community groups is transparent about the steps involved with the redevelopment and transformation of Prestwich Village. The following provides the key messages for the Communication and Engagement strategy for Prestwich.

Key Messages

- A new community heart for Prestwich Village, with spaces for local independent businesses to thrive sitting alongside a mix of high-quality homes and a new community hub.
- An inclusive place designed for and with the people of Prestwich, which everyone can be proud of and champions the village's unique community spirit.
- An ambitious vision which will attract new residents and businesses, creating a new town centre destination and cementing Prestwich as one of the best places to live and visit in the North West.
- An exemplar in sustainability with net zero carbon buildings and green public spaces, enhancing the environment for future generations.
- Promoting health and wellbeing through family-friendly, social places to meet, creative spaces for art and culture and outdoor spaces for community events.

• Delivering benefits for local people, through £100m investment in the local economy and the creation of jobs, building a legacy of social value.

Communications Strategy

- 3.6 A communications protocol to cover all media relations has been developed and signed by both Muse and the Council. All media activity including press releases must be agreed by both parties prior to issue.
- 3.7 In support of the JV's development activities the communications team have established five key objectives:
 - to increase the brand presence across the region and in the sector
 - to drive footfall to consultation events
 - to create a positive sentiment towards the Regeneration Scheme
 - to increase advocacy in the local and regional residential and business communities
 - to develop thought leadership campaigns in key titles positioned to highlight the JV's plans, achievements and investment opportunities

4. LOCAL ECONOMIC BENEFITS & SOCAIL VALUE

- 4.1 The JV understands the importance and opportunity of collaborating with the local and wider Manchester City Region community to bring about positive economic and social benefits, through the development of the Regeneration Scheme.
- 4.2 A Social Value strategy will set out the minimum expected targets and outline the framework against which a more detailed, comprehensive Social Value Plan (SVP) is to be developed and subsequently implemented for each phase of the Regeneration Scheme.
- 4.3 A Social Value Plan will be brought forward for each phase of and will consider:
 - Employment Opportunities
 - Local Economy & Community
 - Safety, Health & the Environment

The JV will give consideration to the young and old, and the more vulnerable parts of the community to assess how we can assist them through the Regeneration Scheme.

5. LAND ASSEMBLY

5.1 The JV will require a specialist consultant to provide advice on the VP strategy to be adopted and to guide the land assembly process. Keppie Massie have substantial experience in this area of operation and will advise Muse and the Council on securing vacant possession of the LSC and wider land assembly and

relocation strategies, undertaking negotiations as required, to enable the proposed Regeneration Scheme to be delivered.

5.2 Keppie Massie have undertaken an initial review of the scheme, documentation, tenancies and will produce an outline strategy which enable Vacant Possession of the site. There has been ongoing engagement with the tenants and lease renewals are being dealt with on an operational basis.

6. INDICATIVE DEVELOPMENT PROGRAMME (PHASE 1)

6.1 An indicative Master Programme has been prepared. The key activities and assumptions for Phase 1 are summarised below for ease of reference:

Key Activities	Indicative Commencement Dates
Conclude JV Legal Agreement	October 2022
Commence Stage 1 Masterplan, Phase	September/November 2022
1 business case and public engagement	
Commence RIBA Stage 2 design –	February 2023
Concept	
Commence RIBA Stage 3 design –	July 2023
Developed	
Submit Hybrid Planning Application	November 2023
Commence Stage 4 design and	July 2024
Procurement	
Latest date for Vacant Possession	November 2025
Start Demolition and enabling works	December 2025
Commence construction of phase 1	March 2026
Complete Phase 1	March 2026

- 6.2 Activity over the next few months will involve:
 - Design planning and options appraisal including an overall site masterplan.
 - Development of early-stage communications and engagement plans.
 - Continued development of vacant possession strategy.
 - High level consultation with the key stakeholders.
 - Development of demand model for the Phase 1 Hub development and wider development.
 - Parking demand study.
 - Identification of grant and other funding opportunities.

List of Background Papers:

Cabinet – July 2023: Prestwich Village Regeneration – Progress Update and Draft Development Plan

Contact Details:-

Robert Summerfield, Assistant Director of Regeneration R.Summerfield@bury.gov.uk
Executive Director sign off Date:
Executive Team Meeting Date:

Muse & Bury Council Prestwich Village Masterplan





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1.0 The Site

The site

Masterplan area is approximately 2.5 ha.

The existing site comprises retail units, the Longfield Centre, Prestwich Health Centre and two surface car parks to the east and north of the site.

The retail element is occupied by a mixture of independent and national retailers.

The site benefits from direct transport links to Manchester City Centre, with a Metrolink Tram Stop located immediately east of the site and a number of bus stops to the immediate west providing express services to the city and Shudehill.

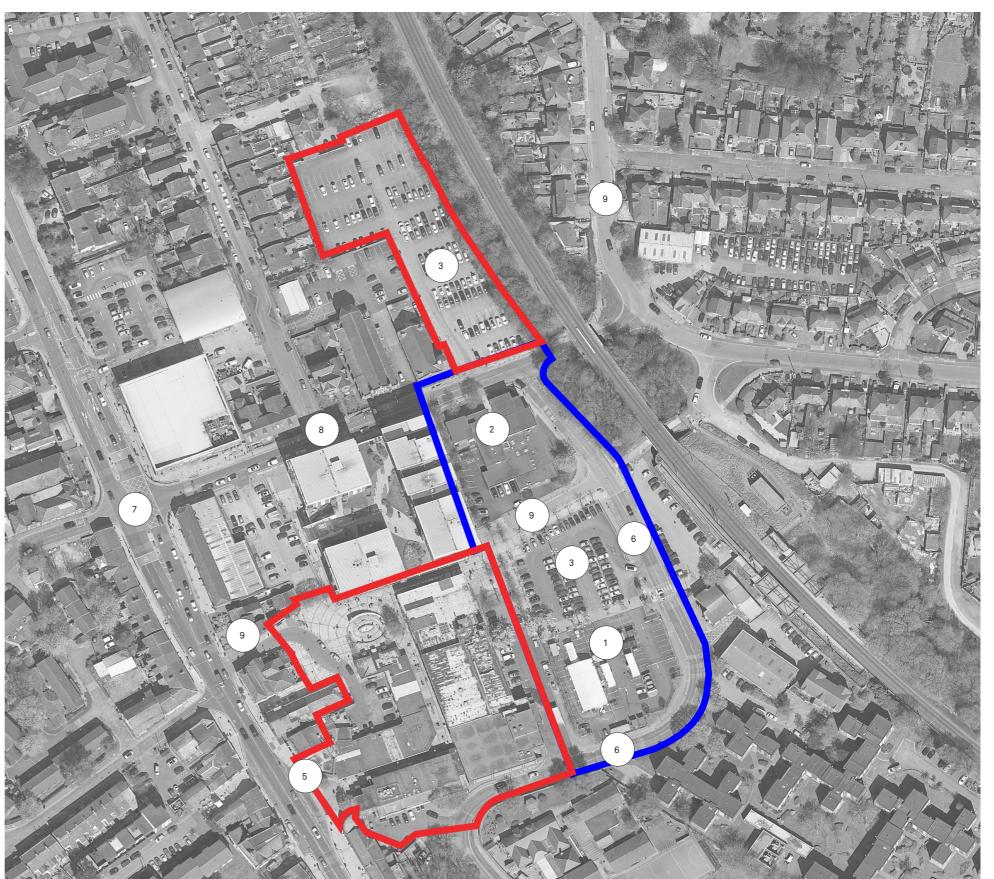
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Masterplan Phase 1

Masterplan Phase 2

Site Features Key

- 1. Longfield Centre
- 2. Prestwich Health Care
- 3. Car park
- 4. Metrolink Tram Stop
- 5. Bus stop
- 6. Rectory Lane
- 7. Bury New Road
- 8. Fairfax Road
- 9. Poppythorn Lane









- 1. Community Hub
- 2. Retail/Leisure Hub
- 3. Market
- 4. Mobility Hub & Multistorey Car Park
 5. Residential
- 6. Residential
- 7. Residential
- 8. Village Square







- 1. Community Hub
- 2. Retail/Leisure Hub
- 3. Market
- 4. Mobility Hub & Multistorey Car Park
- 5. Residential
- 6. Residential
- 7. Residential
- 8. Village Square





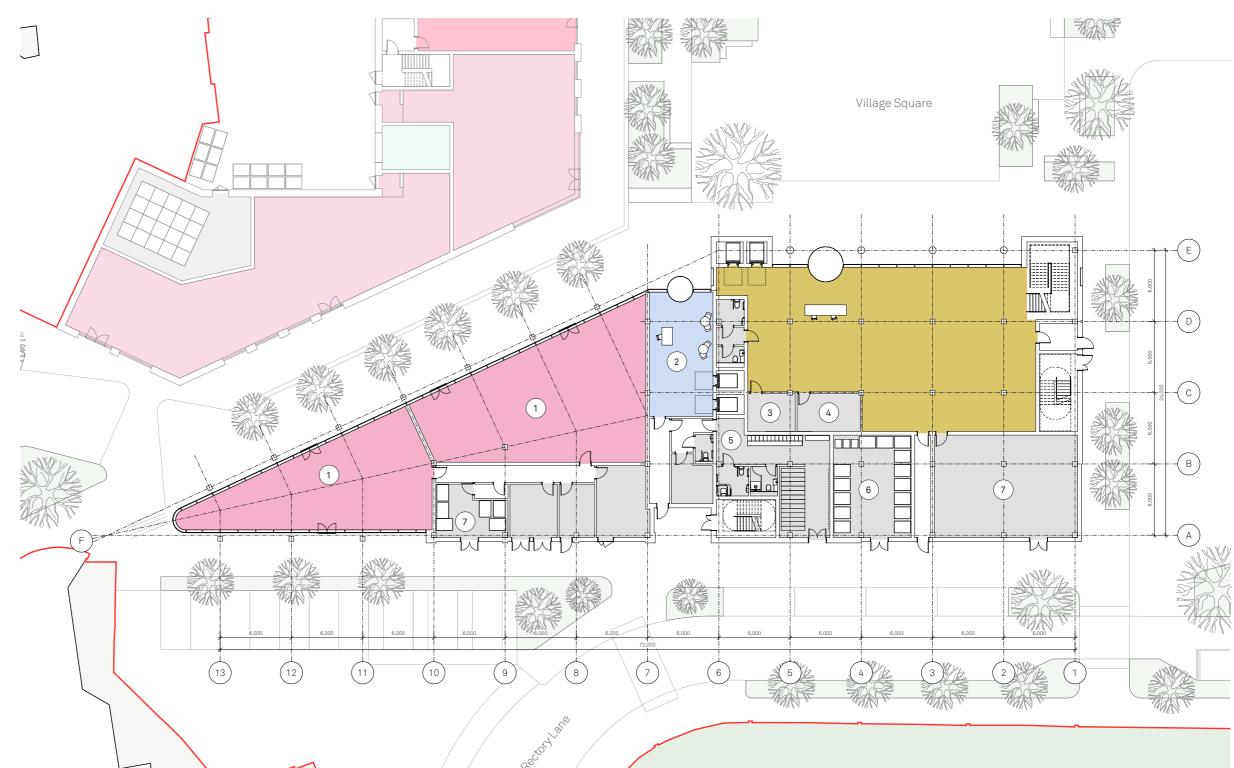


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- 1. Community Hub
- 2. Retail/Leisure Hub
- 3. Market
- 4. Mobility Hub & Multistorey Car Park
- 5. Residential
- 6. Residential
- 7. Residential
- 8. Village Square



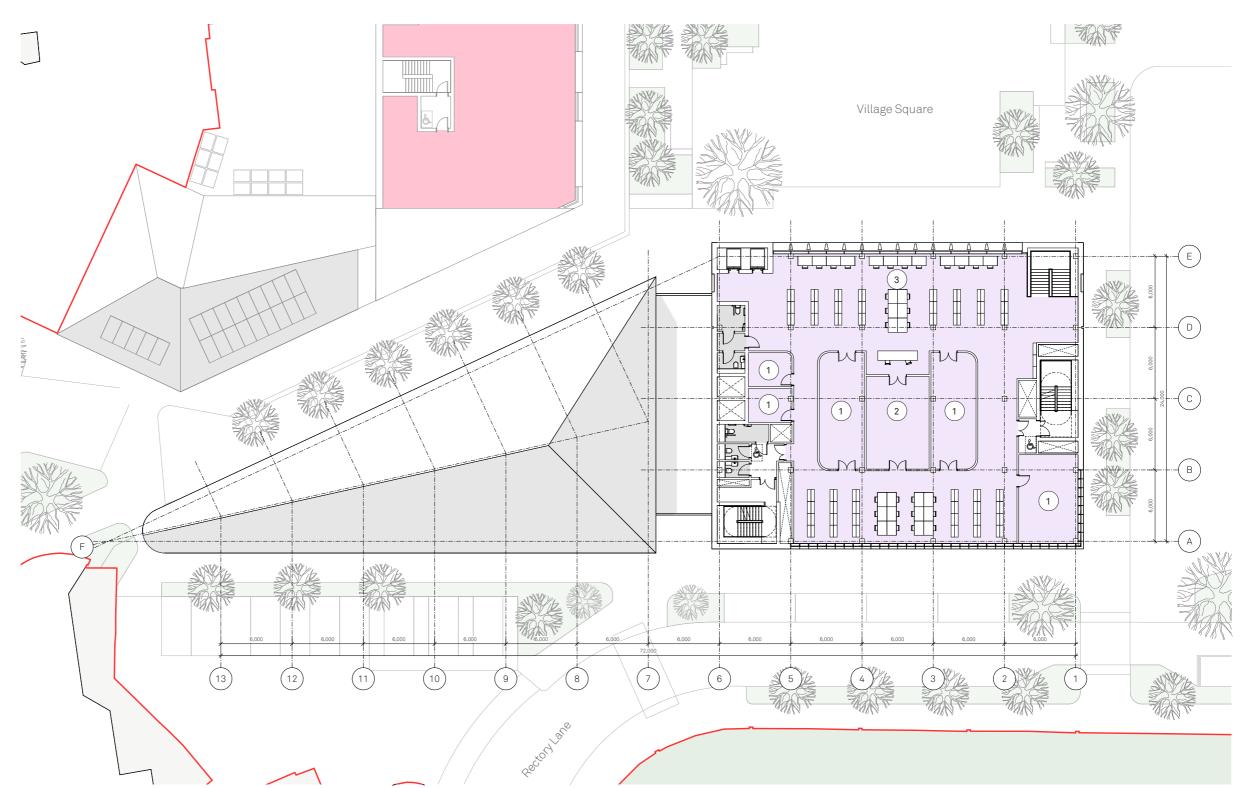
2.0 Community Hub





- 1. Retail Units
- 2. Office Entrance
- 3. Changing Places WC
- 4. Kitchen
- 5. Cycle Store/Shower
- 6. Bin store
- 7. Sprinklers Tank
- 8. Bin Store

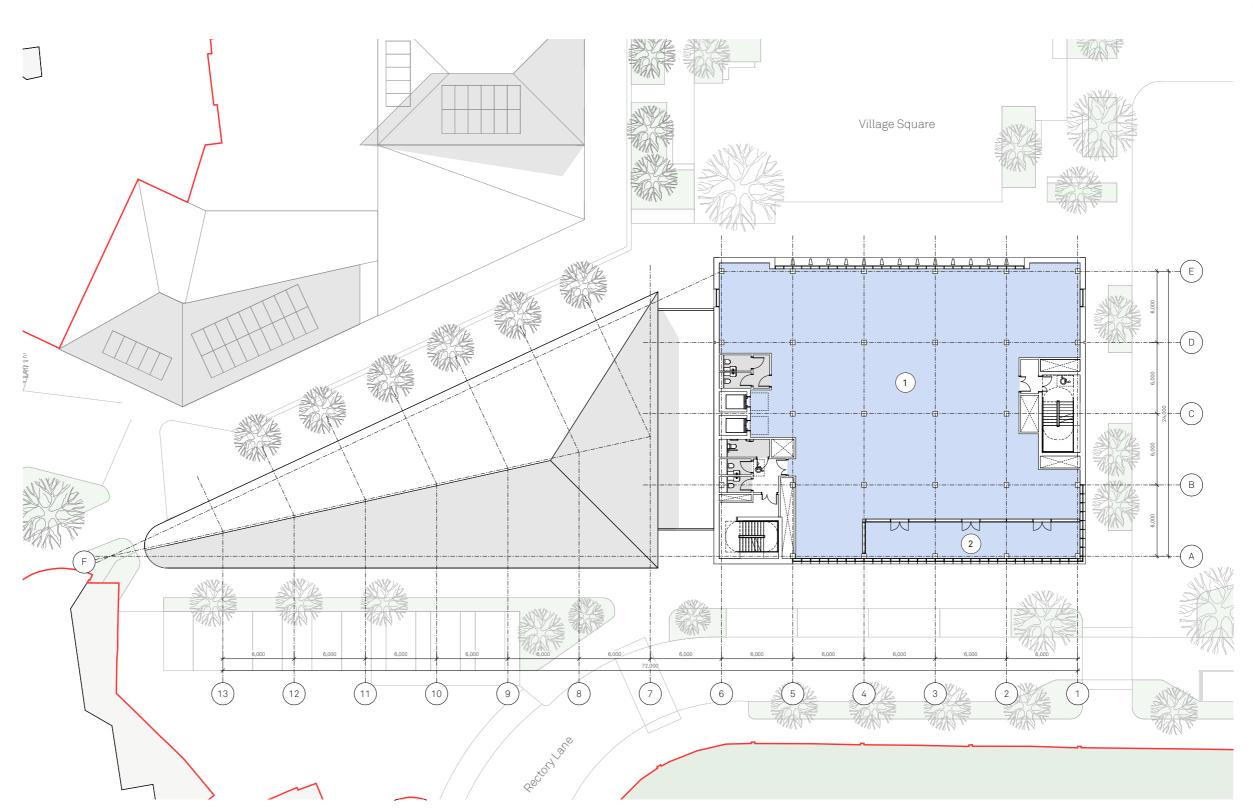






- Key
 1. Training Room
 2. Storage Room
 3. Library







Key 1. Office

2. Winter Garden



Jon Matthews Architects











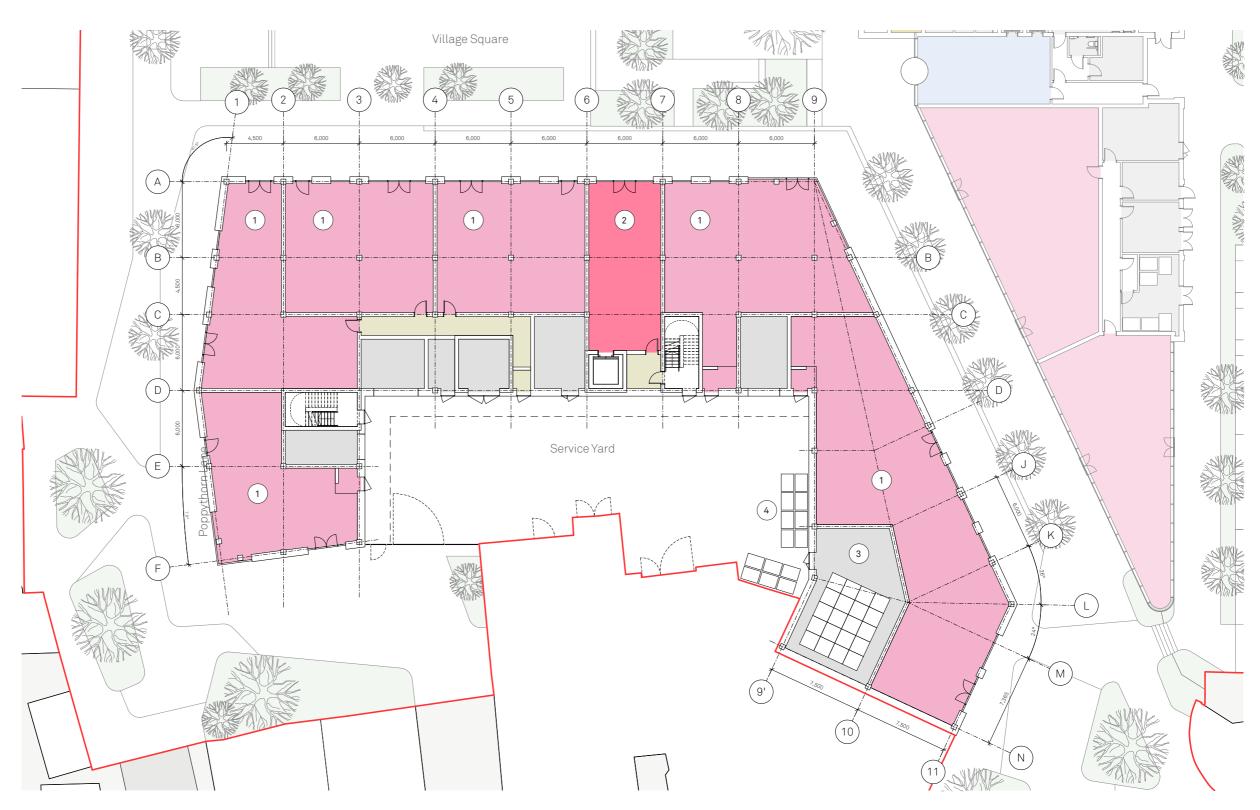








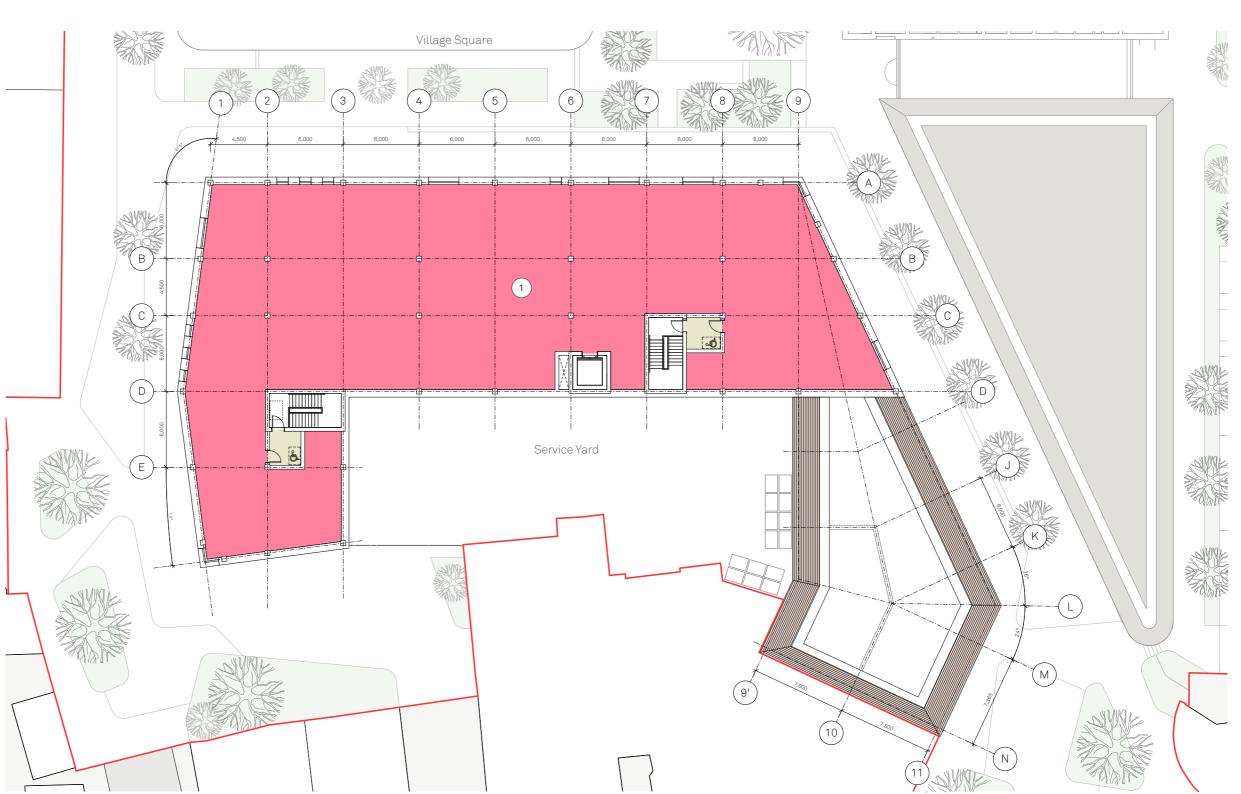
3.0 Retail/Leisure Hub



Site Boundary BOH/Core Retail Space Circulation BOH/Core

- Retail Units 01-06
 Gym Entrance
- 3. Sprinkler Tank Room
- 4. External Bins





Site Boundary
Gym
Circulation

Key 1. Gym













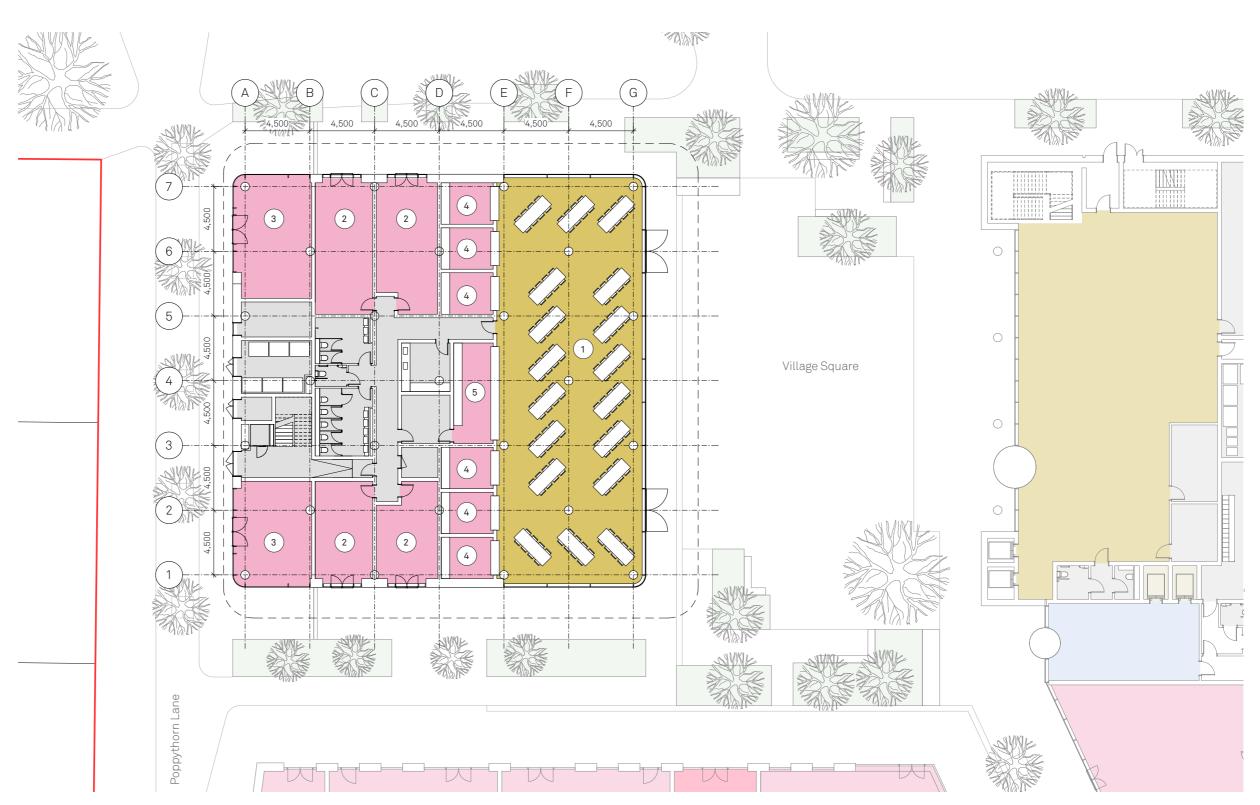








4.0 Market Hall





- Key
 1. Seating Area
 2. Retail 01-04
- 3. Fresh Food 4. Hot Food
- 5. Bar

















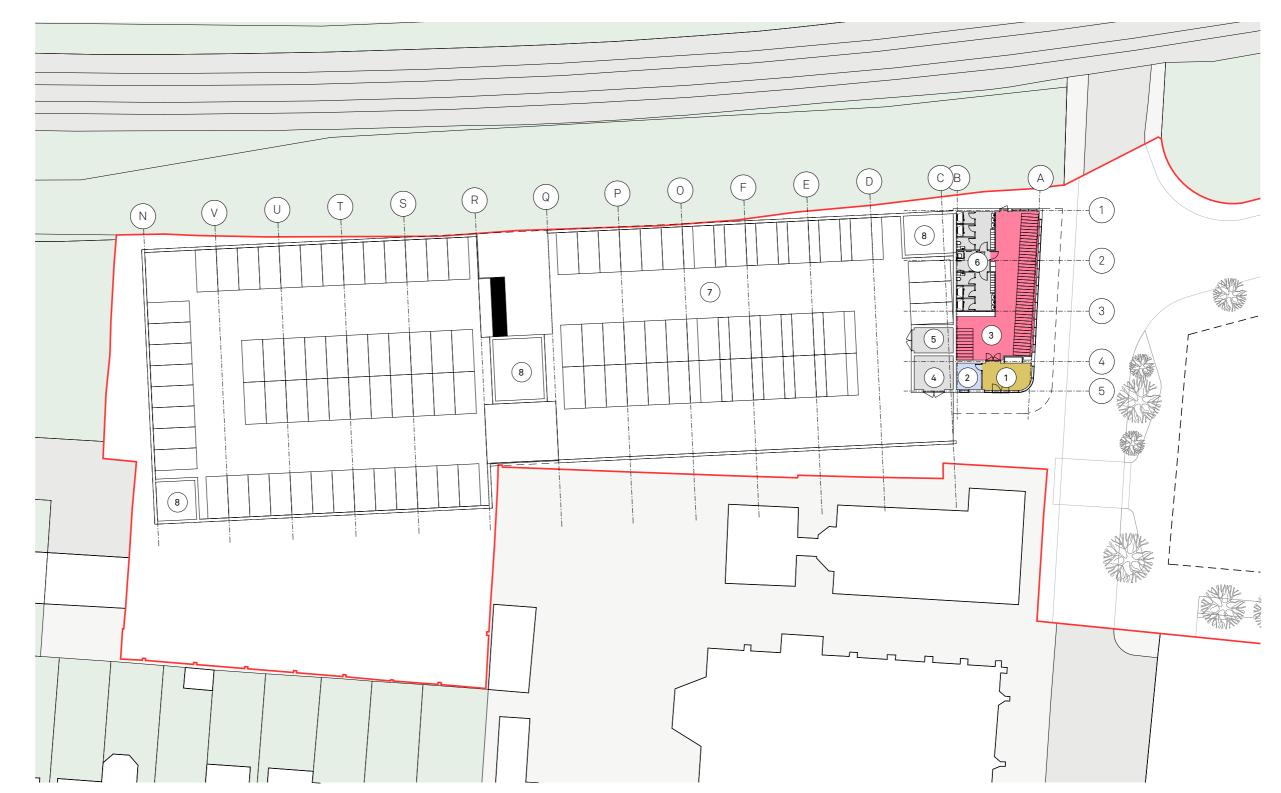




5.0 Mobility Hub

Ground Floor

- · Multi Storey Car Park by others
- · 350 Spaces
- · G+3 Massing
- · Cycle Hub with c.100 bike spaces
- · Ancillary changing spaces
- · Transport Hub
- · Information Office
- · Amazon Lockers





- 1. Travel Hub
- 2. Office
- 3. Bike Store
- 4. Sub-station
- 5. LV Switch
- 6. Changing Facilities
- 7. Multi Storey Car Park
- 8. MSCP Core



5.2 Mobility Hub Roof Plan

Roof Plan

- · Multi Storey Car Park by others
- · 350 Spaces
- · G+3 Massing



Site Boundary

- 1. Travel Hub 2. Office
- 3. Bike Store
- 4. Sub-station
- 5. LV Switch
- 6. Changing Facilities
- 7. Multi Storey Car Park
- 8. MSCP Core





















6.0 Residential





- 1. Retail
- 2. Residential Entrance
- 3. Residential Core
- 4. Residential Dwellings
- 5. Residential/Retail BOH
- 6. Residential Car Park





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Site Boundary
Core
1 Bed Residential
2 Bed Residential
Duplex/ Townhouse

- 1. Residential Core
- 2. Residential Dwellings
- 3. Roof Gardens





















7.0 Village Square

Pocket garden spaces to frame the Square, provide areas to dwell and create a threshold to retail units.



Outdoor spill out from Market with a strong connection to main square space.

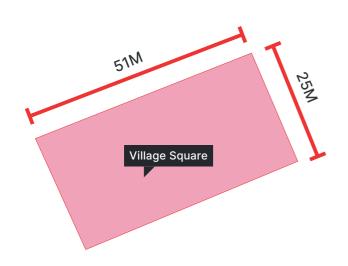




Feature trees in hard landscape to add mature green character whilst retaining circulation.



 \bigcap_{N}





Cutting room, Square Manchester











Stalls with square arranged to allow circulation and areas of spill out for food/mini events such as music.



Market stalls integrated within street around furniture



Typical market stall (2x3 metres) Layout shows 60 stalls





Stage + enclosure for 500 people (0.5m2 per person outdoor event ratio)



 $15 \times 10 \text{m}$ (3v3), a popular size for mobile events.



Screen + 200 seats











Simple, elegant design.

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SCRUTINY REPORT



MEETING: OVERVIEW & SCRUTINY

DATE: 5th SEPTEMBER 2023

SUBJECT: WHITEFIELD HIGH STREET TASK FORCE

REPORT FROM: BGI (MAJOR PROJECTS)

CONTACT OFFICER: SARAH PORRU

1.0 CURRENT PROGRESS

1.1 High Street Task Force "Unlocking Your Place Potential" meeting was held on 23rd June 2023. Their report following this meeting was issued in July and is supportive of Planit's approach to the Whitefield Town Centre Plan (WTCP).

1.2 The report recommended that the Council receives and "Expert Advice Visit, which has been prescribed to assist the Council and other stakeholders specifically in the specialism(s)/area(s) outlined in the report.

The Place Making Programme

- 1.3 The Place Making Programme involves a 3-hour interactive workshop, which is followed by a short post-workshop report which summarises 'quick wins' (how vitality and viability can be improved through focussing on one or more of 25 priorities identified in the High Street UK 2020 project) as well as more strategic recommendations (for repositioning, reinventing, rebranding or restructuring). These sessions will be held September October.
- 1.4 Planit have been working on the draft WTCP throughout July, with internal Officer input. The draft WTCP is due for issue to Council Officers on w/c 14th August.

This will commence the final round of consultation on the document, comprising:

- Internal project team review (14th 21st August)
- Review by Whitefield internal Council stakeholder group (including, colleagues from Highways, Planning, Ground Maintenance, etc.) (21st August – 11th September)
- First High Street Task Force visit (expert advice) from w/c 21st August identification of stakeholders for this visit ongoing. Second (place making programme) in October 2023.

1.5	The information from the above will inform the consultation draft of the WTCP. The consultation draft will be released to members and then the wider public for 4 weeks.
List (of Background Papers:
Contact Details:-	
	h Porru, Assistant Director of Regeneration ru@bury.gov.uk
Executive Director sign off Date:	
Exec	utive Team Meeting Date:

SCRUTINY REPORT



MEETING: OVERVIEW & SCRUTINY

DATE: 5th SEPTEMBER 2023

SUBJECT: MILL GATE JOINT VENTURE

REPORT FROM: BGI (MAJOR PROJECTS)

CONTACT OFFICER: ROBERT SUMMERFIELD

1.0 BACKGROUND

1.1 Cabinet provided approval in July 2023 for the Mill Gate Joint Venture (JV) to undertake public engagement activity over Summer 2023 along with providing approval to procure and develop a Strategic Regeneration Framework for the medium/long term re-development of the Mill Gate Estate. This report provides an update following this decision and further information around the timescales for delivering the Strategic Regeneration Framework.

2.0 COMMUNICATION & ENGAGEMENT

2.1 Following an initial 'Meet the developer / owner' event in November 2022 held in the Mill Gate, officers from Bury Council and Bruntwood undertook a further 3 day, in person, stakeholder engagement event at the Mill Gate. The event took feedback on the current operation of the estate and facilities therein, and also canvassed the opinions of customers and members of the community and what they would like to see within the heart of the town centre. Surveys were issued both physically and on-line via:

https://futuremillgatebury.commonplace.is/

The engagement survey runs online until 11th August. Following this feedback is to be analysed and reported back to the Joint Venture.

- 2.1 Prior to the event a comprehensive leaflet drop was undertaken with flyers distributed across the borough. In addition to this an online campaign was used to drive traffic to the engagement survey.
- 2.2 Final response numbers are not confirmed as yet however earlier this week the following activity had been recorded:
 - 1169 visits to the website.
 - 310 forms completed online.
 - o 30 printed forms returned.

- 2.3 The joint venture will continue to fully engage with key stakeholders and community groups with a further period of formal public consultation to take place before the end of 2023 (see programme below).
- 2.4 Mill Gate JV continue to engage on a regular basis with stakeholders through Bury BID, and the Town Centre Advisory Board. Further engagement sessions are being arranged with various community groups such as VCFA, LGBTQIA+, Age UK Bury, Bury Blind, ADAB, Schools and others. Bruntwood also hosted an employer forum with Bury College with support from the Council and BID.

3.0 STRATEGIC REGENERATION FRAMEWORK PROGRAMME

3.1 Following JV and cabinet approval to move forward with a Strategic Regeneration Framework, a consultant team to deliver this alongside the joint venture partners Bruntwood, has been assembled by the JV including Architecture, Town Planning, Highways, Landscape architecture, structures and utilities trades. The team are currently working at pace to achieve the timescales articulated within the July Cabinet paper.

The timescale is as follows:

Task Name	Proposed Programme Timing
Cabinet #1	
Approval to progress with development of Mill Gate SRF	12th July 2023 Approved
Public and stakeholder Engagement re: emerging Mill Gate	July 2023 – September 2023
vision and masterplan. This will involve sessions with all	
relevant stakeholders including elected Members. Format	Ongoing
TBC.	
Cabinet #2	
Request to release Draft SRF prior to public consultation	October 2023
Public / Stakeholder Consultation period (6 weeks) - statutory	November / December 2023
timescale.	
Cabinet #3	
Request for endorsement of final SRF- following stakeholder	March 2024
feedback/review and amendments including further design	
development.	

- 3.2 The JV is on programme to bring the draft SRF document to Cabinet for approval at the October meeting prior to a proposed 6 week public consultation of the draft.
- 3.3 There is therefore a window of opportunity for further input on the Mill Gate SRF following this feedback and to allow discussions to take place at senior level to ensure the SRF encompasses policy and aspirations across the council.
- 3.4 All work being undertaken for the SRF is being funded from the Mill Gate Joint Venture and no further council funds have been required to date following initial investment at acquisition.

4.0 SOCIAL VALUE AND ECONOMIC GROWTH

4.1 The Mill Gate joint venture fully recognises the importance of social value and inclusive growth both in terms as a successful retail centre but also a large scale regeneration project moving forward. Social Value strategies are currently being drafted to ensure the JV captures the wider council aspirations and that of our partners.

- 4.2 Inclusive growth is at the forefront of the SRF process encapsulating the Let's Strategy, Bury 2020, Bury 2030 Vision, Places for Everyone, Bury Local Transport Strategy, Bury Town Centre Masterplan etc.
- 4.3 Discussions are taking place with key partners to look at diversification of the uses within the Mill Gate to provide a much greater offer to residents and visitors.

5.0 Mill Gate Shopping Centre Performance

5.1 Footfall within the Mill Gate continues to outperform regional and national comparatives and the year to date is within 0.5% of pre-covid levels. This compares to a national average of minus 15%.

List of Background Papers:

Cabinet – July 2023: Mill Gate Shopping Centre & Estate: Joint Venture update and development principles

Cabinet March 2022 - Bury Town Centre Masterplan

Cabinet November 2021 - Acquisition of the Mill Gate Estate Bury

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Executive Director sign off Date:	
Executive Team Meeting Date:	



SCRUTINY REPORT



MEETING: OVERVIEW & SCRUTINY

DATE: 5th SEPTEMBER 2023

SUBJECT: GM DEVOLUTION TRAILBLAZER

REPORT FROM: BGI

CONTACT OFFICER: PAUL LAKIN

1.0 BACKGROUND

The proposals for a further tranche of devolution to Greater Manchester was published by Government on March 15th 2023.

The following powers and proposals were put forward in this proposed tranche of devolution:

- A new Data Partnership and commitments to boost GMCA's data capacity and capability, to underpin and support local decision-making, as well as to develop and evaluate policies and programmes with greater impact.
- A consolidated, long-term budget for GMCA. This single settlement will be designed in the mold of government departments' budgets: set at Spending Reviews and based on thematic functions.
- Delivering fiscal devolution by extending GMCA's 100% business rates retention pilot for 10 years and working towards designation of specific growth zones with additional flexibility.
- A new rail partnership with Great British Railways to support the delivery of the Bee Network by 2030, which will see full multi-modal fares and ticketing integration, co-branding, 'pay as you go' ticketing pilots, better integration of local stations, identification of opportunities for regeneration and development, greater access to local rail data and giving GMCA the opportunity to sponsor infrastructure and service enhancement schemes.
- Local leadership of the Affordable Homes Programme for the first time outside of London, worth £400 million to Greater Manchester, with greater powers and flexibilities over time, devolution of £150 million brownfield land funding, local retention of additional funding for housing investment, commitments to joint working between the government and GMCA through the Greater Manchester Land Commission, a Greater Manchester Housing Quality Pathfinder, with new local powers, additional funding and targeted

policy support, and £3.9 million to eliminate the use of bed and breakfast accommodation for homeless families in Greater Manchester.

- Devolution of non-apprenticeship adult skills functions and grant funding in the next Spending Review, local flexibilities, which will increase over time, over Free Courses for Jobs and Skills Bootcamps during this Spending Review and establishment of a strong joint governance board to provide oversight of post-16 technical education and of GMCA as the central convenor of careers provision in the city region.
- A co-design approach to all future contracted employment support programmes, consideration of potential employment support pilots and commitments to explore data sharing, supported by a new joint board.
- Building on the Innovation Accelerator programme, a Strategic Innovation Partnership to give GMCA a new and influential role informing the national research and innovation ecosystem, a knowledge transfer programme focused on local strengths and a pilot to boost innovation adoption and diffusion by local businesses, transferring more autonomy to Greater Manchester's developing regional innovation ecosystem.
- Boosting business productivity through a new Strategic Productivity
 Partnership, enabling GMCA to raise local priorities for future business
 support and advisory services and ensuring complementarity between
 national and local commissioning activities, alongside a new role for GMCA in
 the governance of the next generation of British Business Bank UK funds in
 the North of England and stronger strategic and operational relationships
 with the UK Infrastructure Bank.
- Stronger partnership working with the government across a range of international trade, investment and export activities.
- Piloting the devolution of net zero funding, including for buildings' retrofit, through allocation rather than competition in the period from 2025 onwards, which will form part of GMCA's single department-style settlement, recognition of GMCA's roles and activity across the energy system and further work on standards, green finance and advice to increase household energy efficiency.
- Further support for GMCA's already trailblazing approach to the environment through natural capital investment. GMCA will act as a testbed to explore and develop options for how flood risk management and other adaptation activities can best be addressed and accelerated at the local level.
- A Greater Manchester Strategic Cultural Partnership to support greater funding alignment, joint investment and strategic collaboration between cultural arm's length bodies and GMCA, and accreditation for Marketing Manchester as a recognised Local Visitor Economy Partnership.
- A new Digital Infrastructure Leadership Group to accelerate the roll-out and take-up of high-speed digital connectivity, alongside engagement in Project Gigabit and on digital inclusion.
- New levers to support GMCA's commitment to public service reform and work with people facing multiple and complex disadvantage, including, in

addition to the Housing Quality Pathfinder, future engagement to discuss whether relevant new funding streams could be devolved as part of the single settlement.

2. NEXT STEPS

It should be noted that the devolution process has been happening in spurts with further powers delegated in each package.

As a direction of travel this is positive. However to represent true devolution the packages need to be designed to allow greater flexibility in implementation, allowing funding settlements over a number of financial years and much greater flexibility in determining outputs and outcomes for programmes. Too many of the existing powers involve short term funding allocations tied to very specific outcomes.

The funding for large scale economic development has remained with DLUCH, who have administered the 'Levelling Up' and 'Towns Funds' centrally with little to no interaction with mayoral combined authorities. It is arguable that the challenges faced in delivering these programmes, whereby significant sums of money remain unspent or returned to Treasury could have been alleviated if the funds had been devolved.

Much of the detail of how the funds and initiatives included in the trailblazer will actually operate remain to be negotiated between the GMCA and Treasury. Bury Council will press for a greater degree of local control, in particular around programmes related to skills and return to work programmes, where national delivery has not worked effectively in the Borough. Local innovation and responsiveness are required in the system, and we will press for that to be a fundamental part of how devolution agreements are negotiated.

3. KEY IMPLICATIONS

The extension of the local business rates retention pilot will have an impact on Bury. The current ten-year programme ends in 2026, with a reset, prior to a further ten years of retention before the pilot is made permanent, extended or abolished. Because of the use of 'resets' timing economic development activity to come on stream early in the 10-year extension would have the greatest direct financial impact on the Council.

The other key elements are the extent to which brownfield housing and other sources of regeneration funding are co-ordinated to facilitate the delivery of major transformational regeneration schemes. An example is the capability of devolved funding to help deliver our major priorities, such as the Prestwich regenerations scheme is a litmus test of the effectiveness of devolution. The challenge in Prestwich is the ability to secure public funding support for up-front infrastructure, leisure and health facilities, local retail and amenity as well as over 200 brownfield housing. The current funding regimes are limited to funding the brownfield housing elements only.

The trailblazer process will involve a period of negotiating with Government departments and the challenge will be to get officials in Whitehall to loosen their control over programmes in exchange for delivering local innovation and flexibility which can be proven to delver better value for money for the taxpayer.

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