

# AGENDA FOR

## LICENSING AND SAFETY COMMITTEE



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**To: All Members of Licensing and Safety Committee**

**Councillors :** T Rafiq (Chair), A Booth, D Green,  
J Grimshaw, J Hook, B Ibrahim, L McBriar, D Quinn, I Rizvi,  
J Rydeheard and M Walsh

Dear Member/Colleague

### **Licensing and Safety Committee**

You are invited to attend a meeting of the Licensing and Safety Committee which will be held as follows:-

<b>Date:</b>	Thursday, 11 September 2025
<b>Place:</b>	Council Chamber, Bury Town Hall
<b>Time:</b>	7.00 pm
<b>Briefing Facilities:</b>	If Opposition Members and Co-opted Members require briefing on any particular item on the Agenda, the appropriate Director/Senior Officer originating the related report should be contacted.
<b>Notes:</b>	A Member briefing will take place at 6.30pm in the Council Chamber.

## **AGENDA**

### **1 APOLOGIES FOR ABSENCE**

### **2 DECLARATIONS OF INTEREST**

Members of the Licensing and Safety Panel are asked to consider whether they have an interest in any of the matters on the agenda, and if so, to formally declare that interest.

### **3 MINUTES OF THE PREVIOUS MEETING** *(Pages 5 - 10)*

The minutes of the meeting held on the 29<sup>th</sup> July 2025 are attached. Members of the Licensing and Safety Committee are asked to consider whether these are a correct record of the meeting, and if so, to formally approve them.

### **4 PUBLIC QUESTION TIME**

Questions are invited from members of the public present at the meeting on any matters for which this Committee is responsible. Questions from members of the public may only be asked if notice has been given no later than midday two days before the day of the meeting.

A questioner who is present at the meeting and who has submitted a written question may, at the discretion of the Chair, ask one supplementary question. A supplementary question must arise directly out of the original question or the reply. A question must relate to an item included on the agenda, referenced in the Minutes or an area to which the committee has responsibility.

Approximately 30 minutes will be set aside for Public Question Time if required.

### **5 OPERATIONAL REPORT** *(Pages 11 - 20)*

A report from the Executive Director (Corporate Core) is attached.

### **6 URGENT BUSINESS**

Any other business, which by reason of special circumstances, the Chair agrees may be considered as a matter of urgency.

### **7 EXCLUSION OF PRESS AND PUBLIC**

To consider passing the appropriate resolution under section 100 (A)(4) of the Local Government Act 1972 that the press and public be excluded from the meeting during consideration of the following item of business since it involves the likely disclosure of the exempt information stated.

### **8 SUSPENSION / REVOCATION OF PUBLIC / PRIVATE HIRE DRIVER LICENCES** *(Pages 21 - 36)*

A report from the Executive Director (Corporate Core) is attached.

<b>Minutes of:</b>	<b>LICENSING AND SAFETY COMMITTEE</b>
<b>Date of Meeting:</b>	29 <sup>th</sup> July 2025
<b>Present:</b>	Councillor T Rafiq (in the Chair) Councillors A Booth, D Green, J Grimshaw, J Hook, B Ibrahim, L McBriar, D Quinn, I Rizvi, J Rydeheard and M Walsh
<b>Also in attendance:</b>	M Bridge- Licensing Unit Manager A Bucior- Public Protection M Cunliffe – Democratic Services D Rice– Legal Advisor B Thomson- Assistant Director of Operations Strategy
<b>Public Attendance:</b>	No members of the public were present at the meeting.

#### **LSP.1 APOLOGIES FOR ABSENCE**

No apologies for absence were submitted.

#### **LSP.2 DECLARATIONS OF INTEREST**

There were no declarations of interest.

#### **LSP.3 MINUTES OF THE PREVIOUS MEETING**

##### **Delegated decision:**

That the Minutes of the last meeting held on the 10<sup>th</sup> July 2025 be approved as a correct record and signed by the Chair.

#### **LSP.4 PUBLIC QUESTION TIME**

No questions had been pre submitted to the meeting and no members of the public were in attendance at the meeting.

#### **LSP.5 OPERATIONAL REPORT**

The Executive Director (Corporate Core) submitted a report advising Members on operational issues within the Licensing Service.

The report set out updates in respect of the following issues:

The Licensing Service had dealt with a number of compliance and enforcement matters between the 30<sup>th</sup> June and the 13<sup>th</sup> July 2025.

##### *Shop fined for stocking alcohol after licence was revoked*

A Bury off-licence owner has been fined for stocking alcohol on the shelves after his licence was revoked. Bury Council's licensing service has successfully prosecuted Mohzam Ali Shah, who ran the Killon Street Off Licence in Price Street, Bury. The shop's premises licence was revoked in 2024 following a review. Shah appeared before Manchester and Salford Magistrates' Court on the 26<sup>th</sup> June 2025 and pleaded guilty to displaying alcohol for unauthorised sale and keeping alcohol on the premises for unauthorised sale. The court fined

him £200 and ordered him to pay prosecution costs of £1,087.21 and an £80 victim surcharge. The alcohol was also ordered to be forfeited and destroyed.

### *Immediate revocation of a private hire driver*

The Licensing Service had immediately revoked a private hire drivers licence due to his conduct whilst using his private hire vehicle. The conduct related to the following matters:

- Dangerous Driving
- Failing to stop for Police
- Possession with the intent to supply class A drugs
- Possession of class C drugs.

### *Licensing Hearing Sub-Committee – New Eagle Coffee Bar*

On the 8<sup>th</sup> July, an application for a temporary event for the New Eagle Coffee Bar, 65 Windsor Road, Prestwich, M25 0DB between the hours of 20.30 and 03.00 on the 17<sup>th</sup> until the 20<sup>th</sup> July 2025 was considered by the Council's Licensing Hearings Sub-Committee following an objection notice from Greater Manchester Police. Members of the Sub-Committee heard the evidence both from the applicant, the applicant's representative and Greater Manchester Police and decided to issue a counter notice under the Licensing Act 2003.

### *Licensing Hearing Sub-Committee – Bolton Wyresdale Amateur Football and Sports Club*

On the 14<sup>th</sup> July, an application for a new premises licence at Bolton Wyresdale Amateur Football and Sports Club, 65 Radcliffe Moor Road, Bolton, BL2 6RF was considered by the Council's Licensing Hearings Sub-Committee following 13 representations from interested parties. Members of the Sub-Committee heard the evidence both from the applicant, the applicant's representative and the representors and decided to grant the application as applied for.

### *Parklife and Oasis*

Officers from the Council's Licensing, Trading Standards and Environmental Health worked in partnership with Greater Manchester Police and other agencies during the two events at Heaton Park. Members would receive an update of the issues identified and action taken at the next meeting.

A Member of the committee asked about progress for the Parklife event review following the number of complaints, including issues with residential parking.

The Assistant Director of Operations Strategy reported a joint debrief on both Parklife and the recent Oasis concerts would be conducted with feedback delivered to a future meeting. He added that confirmation had been received that Parklife would take place again in 2026 and Manchester Council licensed the site with a restriction of 8 events per year.

### **Delegated decision:**

It was agreed that the report be noted.

### **LSP.6 URGENT BUSINESS**

No urgent business was reported at the meeting.

### **LSP.7 EXCLUSION OF PRESS AND PUBLIC**

**Delegated decision:**

That in accordance with Section 100(A)(4) of the Local Government Act 1972, the press and public be excluded from the meeting during consideration of the following items of business since it involved the likely disclosure of information relating to individuals who hold Licences granted by the Authority or Applicants for Licences provided by the Authority.

**LSP.8 APPLICATION FOR THE GRANT OF A STREET TRADING CONSENT**

The Executive Director (Corporate Core) submitted a report relating to the application for the Grant of a Street Trader consent. The applicant was in attendance at the meeting alongside a family member. The Chair made introductions and the Council Solicitor outlined the procedure to be followed and clarified that all those present had read the report. The report, which was accepted by the applicant and presented by the Licensing Manager, set out the reasons for the application being before the Committee.

The applicant had made a new application for a Street Trader Consent to Bury Council on the 22<sup>nd</sup> April 2025.

The Licensing Unit Manager reported and presented background information to the Committee on this application which was included in the report contained within the private agenda pack.

A number of Members asked questions in relation to the application.

**Delegated decision:**

The Committee carefully considered the report and oral representations by the applicant and their family representative.

Taking into account the provisions of schedule 4 (7) of the Local Government (Miscellaneous Provisions) Act 1982, the Committee resolved unanimously **to refuse the application for the grant of a Street Trader Consent.**

There was no right of appeal against the decision.

**LSP.9 SUSPENSION / REVOCATION OF PUBLIC / PRIVATE HIRE DRIVER LICENCES****Licence Holder 9/2025**

The Executive Director (Corporate Core) submitted a report relating to Licence Holder 9/2025 who was in attendance at the meeting alongside a family member and legal representative. The Chair made introductions and alongside the legal advisor outlined the procedure to be followed and clarified that all those present had read the report. The report, which was accepted by the Licence Holder was presented by the Licensing Unit Manager and set out the reasons for the Licence Holder being before the Committee.

The Licensing Unit Manager reported and presented background information to the Committee on this case which was included in the report contained within the private agenda pack.

A number of Members asked questions in relation to the case.

The driver was before members for consideration to be given as to his suitability to be a private hire driver in Bury.

**Delegated decision:**

The Committee carefully considered the report and oral representations by the Licence Holder and their representative.

Taking into account the Council's Conviction Policy and Guidelines and in accordance with the Local Government (Miscellaneous Provisions) Act 1976, the Committee resolved **to admonish the licensee as to future conduct.**

## **Licence Holder 10/2025**

The Executive Director (Corporate Core) submitted a report relating to Licence Holder 10/2025 who was in attendance at the meeting alongside their legal representative. The Chair made introductions and alongside the legal advisor outlined the procedure to be followed and clarified that all those present had read the report. The report, which was accepted by the Licence Holder was presented by the Licensing Unit Manager and set out the reasons for the Licence Holder being before the Committee.

The Licensing Unit Manager reported and presented background information to the Committee on this case which was included in the report contained within the private agenda pack.

A number of Members asked questions in relation to the case.

The driver was before members for consideration to be given as to his suitability to be a private hire driver in Bury and hold a private hire operator's licence.

### **Delegated decision:**

The Committee carefully considered the report and oral representations by the Licence Holder and their representative.

Taking into account the Council's Conviction Policy and Guidelines and in accordance with the Local Government (Miscellaneous Provisions) Act 1976, the Committee resolved **to admonish the licensee as to future conduct.**

## **LSP.10 APPLICATION FOR PUBLIC / PRIVATE HIRE DRIVER LICENCE**

### **Client Number 11/2025**

The Executive Director (Corporate Core) submitted a report relating to applicant 11/2025. The Licensing Unit Manager reported that this applicant was out of the country and had communicated they would not be present this evening. However, they had advised and emailed in writing that they wished for the case to be determined by the Licensing Committee in their absence.

The Chair along with the Legal Advisor outlined the procedure to be followed and clarified that all those present had read the report. The report was presented by the Licensing Unit Manager, set out the reasons for the applicant being before the Committee.

The Licensing Unit Manager reported and presented background information to the Committee on this application which was included in the report contained within the private agenda pack.

A number of Members asked questions in relation to the application.

The applicant was before members for consideration to be given as to his suitability to be a private hire driver in Bury.

**Delegated decision:**

The Committee carefully considered the report at the meeting.

Taking into account the Council's Conviction Policy and Guidelines and in accordance with the Local Government (Miscellaneous Provisions) Act 1976, and the statutory guidance issued by the Secretary of State under section 177 of the Policing and Crime Act 2017, the Committee resolved **to grant the application for a three-year period** and felt the applicant was a "fit and proper" person to hold a public / private hire driver licence.

**COUNCILLOR T RAFIQ**  
Chair

**(Note: The meeting started at 7.05pm and ended at 9.15pm)**

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<b>Classification</b>	<b>Item No.</b>
<b>Open / Closed</b>	

<b>Meeting:</b>	Licensing and Safety Committee
<b>Meeting date:</b>	11 September 2025
<b>Title of report:</b>	Operational Report
<b>Report by:</b>	Executive Director (Corporate Core)
<b>Decision Type:</b>	N/A Report for information only
<b>Ward(s) to which report relates</b>	All

### **Executive Summary:**

A report to advise members on operational issues within the Licensing service.

### **Recommendation(s)**

That the report be noted.

### **Key considerations**

Not applicable

#### **1.0 BACKGROUND**

1.1 The report advises Members on operational issues within the Licensing service.

#### **2.0 COMPLIANCE/ENFORCEMENT**

##### **2.1 21-27 July 2025**

##### **Client**

Complaint 6

Enforcement 5

**Premises**

Complaint 2

Enforcement 4

Multi Agency 2

**Vehicles**

Enforcement 11

2.2 **28 July – 3 August 2025**

**Client**

Complaint 6

Enforcement 9

**Operator**

Complaint 1

**Premises**

Complaint 4

Enforcement 4

Intelligence 1

**Vehicles**

Enforcement 3

2.3 **4 – 10 August**

**Client**

Complaint 4

Enforcement 11

**Premises**

Complaint 2

Multi Agency 2

**Vehicles**

Complaint 2

Enforcement 4

2.4 **11 – 17 August**

**Client**

Complaint 3

Enforcement 1

**Premises**

Enforcement 2

**Vehicles**

Complaint 1

Enforcement 2

**3.0 LICENSING HEARINGS SUB-COMMITTEE**

- 3.1 On the 8 July 2025, the Licensing Hearings Sub-Committee determined an objection notice in relation to an application for a Temporary Event notice between the hours of 20.30 to 03.00 on the 17 July until 20 July 2025 that had been received from Greater Manchester Police in respect of 65 Windsor Road, Prestwich. Members heard the evidence presented both by the notice giver and Greater Manchester Police and decided to issue a counter notice pursuant to Section 105(2)(b) of the Licensing Act 2003. The Licensing Authority considered this necessary for the promotion of the Licensing Objectives which prevented the event from taking place.
- 3.2 On the 14 July 2025, an application for a club premises certificate for Bolton Wyresdale Amateur Football Club, 65 Radcliffe Moor Road, Bolton, BL2 6RF. The application attracted 13 representations from interested parties. Members heard from the applicant and the representors and they decided to grant the application as applied for.
- 3.3 On the 21 August 2025, an application for a premises licence for AY Lounge and Bar, 153 The Rock, Bury. The application attracted 1 representation from an interested party. Members heard from the applicant and the representors and decided to grant the application as applied for.

**4.0 PARTNERSHIP WORKING**

- 4.1 Officers from Bury Trading Standards, with the assistance of officers from the Council's Licensing Team, recently participated in two days of action on the 5<sup>th</sup> and 6<sup>th</sup> August 2025.
- 4.2 This was part of the Safer Summer initiative involved coordinated efforts from Trading Standards, Licensing, Greater Manchester Police (GMP), and Immigration. The operations involved intelligence led visits across Bury, and Prestwich, focusing on **convenience stores, vape shops, and barbers**.
- 4.3 During these operations, the following items were seized:
- **447 illegal vapes**
  - **34,260 illicit sticks of tobacco (1713 packets)**
  - **8.4 kg of illicit hand-rolling tobacco (168 packets)**
  - **196 toys/keyrings**
- 4.4 The total street value of the seized items from the operation combined is estimated at **£37,500**. Notably, investigators discovered concealed in ceiling tiles and other nooks and crannies, illicit tobacco in one shop.

**5.0 DBS CONSENT**

- 5.1 Members will recall a report that was considered on the 5 June 2025 in relation to the

immediate suspension of licensed drivers who had not responded to the request to obtain their consent from the Licensing Service to undertake a check to ascertain if they are registered on the DBS update Service.

- 5.2 It was agreed that the Licensing and Safety Committee delegate to the Head of Public Protection, Licensing Unit Manager, and the Deputy Licensing Officer in consultation with the Chair of the Licensing and Safety Committee to immediately suspend Hackney Carriage and Private Hire Drivers who have not given their consent to the Licensing Service for a check to be carried out to ascertain if they are on the DBS update service, to immediately suspend if they have not applied for an enhanced DBS check and registered on the DBS update service or the Licensing Service have not been supplied with the Enhanced DBS information before the expiry date of their current DBS Certificate. In addition to electronic communications a paper letter would also be posted out via Royal Mail.
- 5.3 The Licensing Service sent a letter out to those individuals that had not responded asking for their consent. This did generate responses from some of the drivers but not all. An Operational Decision was drafted and signed by the Licensing Unit Manager and the Chair of the Licensing and Safety Committee for 14 Drivers to be immediately suspended. Appointments were made for them to attend the Town Hall for the paperwork to be given to them, this generated further responses and currently we have 5 individuals who will be being immediately suspended.

## **6.0 GREATER MANCHESTER TAXI REVIEW**

- 6.1 The Licensing Unit Manager has been working with 9 GM Licensing Authorities, Transport for Greater Manchester and Arup/Aecom following the extensive engagement that has taken place with all stakeholders including Non GM Licensing Authorities. Updates will be given in due course.

## **7.0 INQUIRY BY THE TRANSPORT SELECT COMMITTEE WILL INVESTIGATE HOW STANDARDS FOR TAXIS AND PRIVATE HIRE VEHICLES**

- 7.1 The Licensing Unit Manager has been working with all 9 GM Licensing Authorities and Transport for Greater Manchester (TfGM) to prepare a response by the deadline.
- 7.2 The licensing service is aware of a hackney carriage trade representative has submitted a response.
- 7.3 The Transport Select Committee accepts written evidence submissions from those with

## **8.0 CLEAN TAXI FUND**

- 8.1 The Licensing Unit Manager has been working with 9 GM Licensing Authorities and Transport for Greater Manchester in relation to the proposed Clean Taxi Fund. Updates will be provided as they are published by TfGM.

## **9.0 PARKLIFE**

- 9.1 Following a request by the Members of the Licensing and Safety Committee for a debrief of the work that was undertaken by officers from the Public Protection Service in respect of Parklife (13-15 June 2025). The key enforcement actions are as follows:-

## 9.2 Street Trading & Pedlars

- **Pedlars checked:** 20+ across all days.
- **Unlicensed traders moved on:** Multiple, including:
  - T-shirt sellers without licences.
  - Seller with vodka trolley on Sheepfoot Lane
  - Children selling sweets (advised).
- **Warnings issued:**
  - Disposable vape sales (post-ban from 1 June 2025).
  - Outdoor bars and unlicensed alcohol sales.
  - Loud hailer and BBQ use on residential driveways.

## 9.3 Licensed Premises Monitoring

- Daily checks on:
  - Local licensed premises including Woodthorpe, Ostrich, Royal Oak, Commercial, St Margaret's Tavern, Goods Inn, Whittaker Lane off licences.
- **Issues identified:**
  - After-hours trading (Coffee Bar).
  - Suspected underage vape sales.
  - Outdoor alcohol sales without licence.

## 9.4 Traffic & Road Safety

- **St Margaret's Road:**
  - Vehicle congestion, urination, littering, and unauthorised access.
  - Vehicles directed by postcode to this location.
  - Officers managed traffic until GMP/security arrived.
  - Road closures implemented and extended with senior approval.
- **Bury Old Road:**
  - No water barriers; crowd safety.
  - Vehicles turning around and blocking roads.
  - Recommendation: cone down the middle and enforce clearway.
- **Hackney & PHV enforcement:**
  - Multiple from other Boroughs and Out of Town vehicles were moved on or reported.
  - PHVs caught plying for hire.
  - Vehicles without valid permits accessing road closure areas.

## 9.5 Public Nuisance & Safety

- **Urinating in public:** Repeated issues near St Margaret's and Ostrich Lane.
- **Lack of toilets and security:** Near St Margaret's area.
- **Drug-related concerns:** NOx Balloons – referred to GMP.
- **Suspicious behaviour:** Male approaching females reported to GMP.
- **Safeguarding:** Pedlars with baby and toddler reported.

## Actions Taken

- **Trader enforcement:** Unlicensed and unsafe traders moved on.

- **Premises compliance:** Multiple visits and warnings issued.
- **Traffic management:** Officers directed traffic, implemented closures, moved vehicles.
- **Public safety:** Addressed urination, crowding, and suspicious activity.
- **Taxi enforcement:** PHVs and hackneys without permits moved or reported.
- **Strategic planning:**
  - Road closures adjusted in real-time.
  - Uber contacted to amend drop-off locations.
  - Recommendations made for future events.

## 10.0 OASIS

- 10.1 Following a request by the Members of the Licensing and Safety Committee for a debrief of the work that was undertaken by officers from the Public Protection Service in respect of Oasis. Officers worked the five dates of the concerts. The key enforcement actions are as follows:-

### Street Trading & Pedlars

- **Total items seized:**
  - 209 T-shirts
  - 507 Bucket hats
  - 33 Baseball caps
  - 10 Bags
  - 15 Hoodies
  - 500 bottles of water
  - 10 vapes
  - Other items: fans, trollies, cowboy hat
  - **Estimated street value:** £12,000
- **Pedlars checked:** Over 100 across all days.
- **Unlicensed pedlars moved on:** 20+.
- **Trademark enforcement:**
  - Seizures focused on “Live 25” and registered designs.
  - Traders warned; seizures escalated after advisory period.

## 10.2 Noise & Nuisance

- Multiple **noise complaints** from residents responded to regarding noise from Licensed premises and a vape shop primarily during the daytime
- Traders and premises warned or moved on.
- Loud music and hailer use addressed at Sheepfoot Lane.

## 10.3 Licensed Premises Monitoring

- Daily visits to pubs including:
- Issues identified:
  - Overcrowding
  - Late openings
  - Assault incident (Licensed Premises)
  - Off licences open past permitted hours

## 10.4 Road Safety & Closures

- **Bury Old Road:**
  - Repeated breaches of road closures during egress.
  - Managed by PP officers and GMP.
- **Hackney Rank:**
  - Manned and effective, but signage improvements needed.
- **Residents selling parking permits**
  - Allowing driveway parking during closures.

## 10.5 Trademark & IP Enforcement

- Collaboration with brand protection teams.
- Education and warnings issued to traders.
- Enforcement escalated under:
  - Registered Designs Act 1949
  - Consumer Rights Act
  - Copyrights, Designs and Patents Act 1988

## 10.6 Actions Taken

- **Seizures:** 774 infringing items removed from circulation.
- **Trader Displacement:** Over 50 traders/pedlars moved on.
- **Noise Management:** Multiple warnings and interventions.
- **Licensing Checks:** Premises monitored for compliance.
- **Public Safety:** Crowd control and traffic management during egress.
- **Intellectual Property Enforcement:** Legal advice clarified; targeted seizures executed.
- **Community Engagement:** Residents advised on trading laws and safety.

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## Community impact / links with Community Strategy

Not applicable

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## Equality Impact and considerations:

24. *Under section 149 of the Equality Act 2010, the 'general duty' on public authorities is set out as follows:*

*A public authority must, in the exercise of its functions, have due regard to the need to -*

- (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;*
- (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;*
- (c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.*

25. *The public sector equality duty (specific duty) requires us to consider how we can positively contribute to the advancement of equality and good relations and demonstrate that we are*

*paying 'due regard' in our decision making in the design of policies and in the delivery of services.*

<b>Equality Analysis</b>	<i>Please provide a written explanation of the outcome(s) of either conducting an initial or full EA.</i>
<i>The Licensing Service have considered the Equality Act 2010 and due to each application being dealt with on its own merits there is no positive or negative on any of the protected characteristics.</i>	

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**Assessment of Risk:**

The following risks apply to the decision:

<b>Risk / opportunity</b>	<b>Mitigation</b>
None	.

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**Consultation:**

Not applicable

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**Legal Implications:**

Not applicable

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**Financial Implications:**

Not Applicable

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**Report Author and Contact Details:**

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**Please include a glossary of terms, abbreviations and acronyms used in this report.**

Term	Meaning
DBS	Disclosure and Barring Service
GMP	Greater Manchester Police
GM	Greater Manchester
TfGM	Transport for Greater Manchester

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By virtue of paragraph(s) 2 of Part 1 of Schedule 12A  
of the Local Government Act 1972.

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