

**MINUTES OF THE MEETING OF THE JOINT GREATER MANCHESTER COMBINED  
AUTHORITY AND ASSOCIATION OF GREATER MANCHESTER AUTHORITIES  
EXECUTIVE BOARD HELD 11 JANUARY 2019 AT TRAFFORD COUNCIL**

**PRESENT:**

Greater Manchester Mayor	Andy Burnham (In the Chair)
Greater Manchester Deputy Mayor	Baroness Bev Hughes
Bolton	Councillor Linda Thomas
Bury	Councillor Rishi Shori
Manchester	Councillor Richard Leese
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Alex Ganotis
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor Keith Cunliffe

**OTHER MEMBERS IN ATTENDANCE:**

TfGMC	Councillor Mark Aldred
Bolton	Councillor Ebrahim Adia
Bury	Andrea Simpson
Rochdale	Sara Rowbotham
Salford	Paula Boschell
Tameside	Councillor Leanne Feeley
Wigan	Councillor Jenny Bullen

**OFFICERS IN ATTENDANCE:**

GMCA Chief Executive	Eamonn Boylan
GMCA – Monitoring Officer	Liz Treacy
Office of the GM Mayor	Kevin Lee
Bolton	Tony Oakman
Bury	Geoff Little
Oldham	Carolyn Wilkins
Manchester	Joanne Roney
Rochdale	Steve Rumbelow
Salford	Jim Taylor
Stockport	Pam Smith
Tameside	Steven Pleasant
Wigan	Alison McKenzie-Folan

**BOLTON**  
**BURY**

**MANCHESTER**  
**OLDHAM**

**ROCHDALE**  
**SALFORD**

**STOCKPORT**  
**TAMESIDE**

**TRAFFORD**  
**WIGAN**

Gm Mayor's Office	Kevin Lee
TfGM	Simon Warburton
GMCA	Simon Nokes
Growth Co	Mark Hughes
GMCA	Clare Norman
GMCA	Julie Connor
GMCA	Sylvia Welsh
GMCA	Nicola Ward

**GMCA/AGMA 01/19                      APOLOGIES**

Apologies were noted and received on behalf of:

Councillor David Molyneux, Councillor Sharon Briggs (Bury), Councillor Janet Emsley (Rochdale) and Donna Hall (Wigan Council).

Apologies were also received on behalf James Wallace (GMFRS) and Ian Hopkins (GMP).

**GMCA/AGMA 02/19                      DECLARATIONS OF INTEREST**

There were no declarations of interest made in relation to any item on the agenda.

**GMCA/AGMA 03/19                      THE FUTURE OF GREATER MANCHESTER**

Andy Burnham, Mayor of Greater Manchester introduced a paper, which set out the wider context for a number of plans being considered later on the agenda for the meeting. He explained the importance of considering the inter-relation of each of the plans to set wider the context for the future ambition for GM. He further added that the reform of Health and Social Care had consistently sat at the heart of the GM reform agenda therefore it was crucial to have a place based approach to ensure efficient delivery of services with the view to improving the overall quality of life for GM residents.

Members welcomed the report and acknowledged the strong narrative that set the course for GM for the next 20 years. The Public Sector White Paper would further clarify how these plans will be interlinked. Members were reminded that the event held on 7 January 2019 was well received, confirming that GM residents were at the heart of the agenda.

In conclusion, the Mayor stressed the importance of working with residents to strengthen decisions and to develop local plans. The radically revised Greater Manchester Spatial Framework and the 2040 Transport Delivery Plan setting out transport proposals would be subject to consultation following consideration today.

## **RESOLVED /-**

That the wider strategic context paper, which demonstrated how all the plans were inter-related, be endorsed

### **GMCA/AGMA 04/19                      GREATER MANCHESTER HOUSING VISION**

In introducing the first of the suite of reports to be considered, the Mayor reminded the meeting that there was a perception that the first iteration of the GM Spatial Framework did not provide plans for affordable housing its residents. In response to those comments a radical review was undertaken and the emerging Housing Vision was much stronger in relation to setting out objectives to address the housing crisis.

City Mayor, Paul Dennett, Portfolio Lead for Housing, Planning & Homelessness, introduced a report which sought approval on the housing vision for GM. He reported that in conjunction with the Mayor he had agreed that a clear, concise statement of GM's vision for tackling the housing crisis should be produced to give a strong public statement about our ambitions for change and steer the developing work on a GM Housing Strategy.

The collaborative work between the GM Local Authority Housing Leads and the GMCA was recognised and he thanked all those involved in producing the GM Vision. He reported, that following the launch of the 'Future of Greater Manchester', 'Shelter' had launched their cross party commission on Social Housing to deliver 3.1 million social homes within the next 20 years. This initiative supported the vision of delivering safe, decent and affordable housing and was inter-dependant upon with the wider GM strategies. A unified GM wide approach with Government was crucial to the successful delivery of the Vision.

The Mayor thanked Paul Dennett for leading this work and acknowledged that it paved the way for a detailed GM Housing Strategy. Building new homes and improving existing stock was key to delivering the GM Housing vision. The role of Private Housing Sector landlords to provide suitable quality housing for tenants, was also highlighted.

Members welcomed the report and noted the importance of having 'Health' at the centre of GM's Housing vision; and it was recognised that good housing will enable GM residents to live healthier and fulfilling lives. In discussing the various provisions available under the Housing Vision, a member highlighted the need to improve the offer on supported housing which provided residents with the opportunity to live a more independent life.

In addressing the concern raised around supported housing, City Mayor, Paul Dennett assured the meeting that Health and Social Care Partnership had been engaged in the development work, with 50k supported housing accommodation units identified. He added that tackling social isolation, improving public realm and

encouraging active living for different sections of community was a key objective which also links with other initiatives, taking place across GM.

The GM Mayor acknowledged that much work was underway, highlighting the importance of building Age Friendly communities, especially as part of the Town Centre Challenge and considerate building processes.

Councillor Brenda Warrington assured members that housing needs of individuals was being considered as part of the Age Friendly agenda.

**RESOLVED/-**

1. That the draft Vision Statement be approved.
2. That the GMCA record its thanks to all GM Local Authority Teams and Housing Executives in developing the GM Housing Vision.
3. That the GMCA record its thanks to Salford City Mayor, Paul Dennett for all his work on developing the Vision which now paved the way for a detailed GM Housing Strategy.

**GMCA/AGMA 06/19**

**GREATER MANCHESTER SPATIAL FRAMEWORK**

In introducing the agenda item, the Mayor informed the meeting that a radical re-write of the GM Spatial Framework, particularly in relation to the use of Green Belt and the development of Brownfield sites had been undertaken. Greater emphasis had been placed on rejuvenating Town Centres, with more focus on increasing residential density in these centres including improved access to public transport and contributing to the overarching objective of reducing GM's Carbon Emission.

City Mayor Paul Dennett, Portfolio Lead for Housing, Planning & Homelessness, presented a report, which updated members on the next stage of the GM Plan for Homes, Jobs and the Environment – the GM Spatial Framework (GMSF) : Revised Draft 2019. The report sought approval to the Framework consultation purposes and for a consultation process, under regulation 18 of the Town and Country Planning (Local Planning) (England) Regulations 2012, with a view to begin on the 21 January 2019 for 8 weeks, ending on 18 March 2019.

The Mayor thanked Paul Dennett for the diligent process of involvement, together with teams from the GMCA and GM Local Authorities for their continuous support on the development work.

Councillor Andrew Western specifically thanked the Mayor for his collaborative work regarding protection for a site in Flixton.

Members also advised the Plan provided the tools to meet housing targets, with local decision makers firmly in charge of the development of community facilities. The Plan also provided for the development of the right homes and employment in the right places seeking to retain local talent and improve the local economies. The Plan would also stimulate development in those more difficult areas to develop.

In discussing the changes in the draft, members noted that the plan had a stronger emphasis on the role of brownfield land and town centres, a reduction in the net loss of Green Belt and stronger protection for important green spaces that were not classified as part of the Green Belt.

Further comments were made on the importance of working together in collaboration between the GMCA, local authorities, residents, developers and other organisations to facilitate social improvement and to deliver sustained economic growth.

Members noted the importance of working together to lobby Government for further funding and to attract investment to the North West. This would in turn result in the creation of new jobs and would aid to re-balance the economy particularly across the Northern Boroughs of GM.

It was further noted that the GMSF was linked very closely with the delivery of the 2040 Transport Strategy.

Councillor Linda Thomas highlighted the investment plan for Bolton Town Centre, which would lead to the development of additional 2k homes on an existing brownfield site.

The Mayor commended Councillor Linda Thomas and Bolton Council for the vision developed for Bolton Town Centre, with a suggestion that the development of Town Centre Challenge bid for Farnworth Town Centre should be encouraged. He further encouraged Councils to bring forward plans to develop secondary and tertiary towns alongside principal town centres.

#### **RESOLVED /-**

1. That the GMSF: Revised Draft 2019 and Integrated Assessment be approved for consultation purposes.
2. That authority be delegated to the Lead Chief Executive, Housing, Homelessness and Infrastructure, in consultation with City Mayor, Paul Dennett, Portfolio Leader for Housing, Homelessness and Infrastructure to make final minor amendments to the GMSF: Revised Draft 2019 and background documents.
3. That the publication of the documents for consultation, beginning on 21 January 2019 for 8 weeks, ending on 18 March 2019 be agreed.

4. That the GMCA record its thanks and recognition to Salford City Mayor, Paul Dennett for all his work on developing the Framework.
5. That the GMCA also records its thanks to all the staff within the GMCA and Local Authorities for their collaborative work in developing a compelling vision for the future of GM.

**GMCA /AGMA 07/19                      STOCKPORT MAYORAL DEVELOPMENT CORPORATION**

The Mayor presented a report which set out plans to consult on the establishment of a Mayoral Development Corporation (MDC) covering the Town Centre West area of Stockport. It was explained that this was the next phase of work to complete the ambitious vision for Stockport Town Centre, providing a quality residential offer support by the cultural offer already available. The successful establishment of the Mayoral Development Corporation approach could be a consideration for other parts of GM.

Councillor Alex Ganotis, Leader of Stockport Council, reported that a key part of this challenge was to ensure that a stronger housing and employment offer was developed in GM's Town Centers – as their role as retail centers changes, and to ensure that GM was maximising the opportunity of developing brownfield land in sustainable locations.

He reported that the town centre regeneration required the coordination of public sector powers, a comprehensive approach to master-planning and land assembly, engagement with investors and developers. Members were assured that the proposed Mayoral Development Corporation was not to centralise powers, with planning powers to be retained by the Local Planning Authority, Stockport in this instance. Costs will also be funded by Stockport Council and private developers.

It was proposed that the Mayor would carry out a consultation, to be launched on 11 January 2019 for a period of eight weeks until Friday 8 March 2019, with a further report to come back to the GMCA.

**RESOLVED/-**

1. That the proposal for the Mayor to undertake a consultation exercise in respect of the designation of a Mayoral Development Corporation in the Town Centre West area of Stockport be endorsed.
2. That officers be requested to submit a further report to a future meeting of the GMCA on the outcome of the consultation for approval.
3. That the general principles which would apply to any GM Mayoral Development Corporation be endorsed.

City Mayor, Paul Dennett, Portfolio Lead for Housing, Planning & Homelessness, introduced a report which provided a background briefing on the GM Infrastructure Framework, and sought endorsement from the GMCA for the establishment of the GM Strategic Infrastructure Board. 11 Key challenges had been developed with Portfolio Leaders, with work underway with the Resilience Team and further work to be progressed on Social Infrastructure.

The Infrastructure Framework was a precursor to the development of the GM Infrastructure Strategy. There was a need for effective infrastructure to be planned and integrated within the GM strategies for housing, economic development and the environment, with delivery via the existing Infrastructure Advisory Group and Combined Authority structures.

Members welcomed the report and agreed that the infrastructure framework needed to be fully resilient to any changes in Government and policies. The work also needed to reflect social infrastructure, in particular to recognition that Child Care and Carers Services were an impediment to employment.

Members also recognised the role of digitisation and envisage how the City-region would be in 2038, including the role of business in future development.

Members acknowledged that there was a need to take a collaborative approach to utilise resources available and to seek further funding from Government to support the reform of existing infrastructure to overcome each of the 11 challenges.

**RESOLVED /-**

1. That the Draft GM Infrastructure Framework be approved.
2. That the establishment of the Greater Manchester Strategic Infrastructure Board be approved.
3. That the progression of an Infrastructure Strategy that responded to the challenges outlined in the Framework be approved.
4. That the recommendations from the social infrastructure engagement study be noted and that further briefings be submitted to the GMCA during 2019.

Andy Burnham, Mayor of GM introduced a report which set out the GM 2040 Transport Draft Delivery Plan, developed in conjunction with the Greater

Manchester Spatial Framework. The report set out the background, purpose of the plan and the timeline for publishing a final version in 2019.

The report explained that the delivery plan sets out practical actions planned to deliver the GM Transport Strategy 2040 and the GM Strategy, and to enable a coordinated approach toward transport investment. The report also contained the schemes and interventions necessary to begin addressing the existing reliability and capacity issues on the transport network, to deliver a more sustainable and integrated transport system, and to deliver housing and employment growth.

The Mayor added that it was important to develop a new place for people to live that provides alternative transport for residents, including an ambitious park and ride offer across GM, in particular around the M60 for commuters to access the regional centre. He also referenced the feasibility study underway on the establishment of a station at Kenyon to serve the Logistics north site and the wider Leigh area.

On behalf of the GMCA, the Mayor thanked TfGM and Simon Warburton, in particular, for producing the Delivery Plan.

Members welcomed the report and acknowledged that there was a need to develop existing infrastructure, including non-commuter stations at Reddish and Denton, in order to service communities underserved by the Rail Industry.

#### **RESOLVED /-**

1. That the final draft version of the Draft Delivery Plan (2020-2025) be approved as a statement of GM's transport investment and reform priorities for the next 5 years, which will work towards delivering the vision set out in the Greater Manchester Transport Strategy 2040.
2. That the final draft version of the Draft Delivery Plan (2020-2025) be approved for public consultation alongside GM's Plan for Homes, Jobs and the Environment – Greater Manchester Spatial Framework (GMSF).
3. That authority be delegated to the Interim TfGM Chief Executive in consultation with the Mayor to make minor updates to the Greater Manchester Transport Strategy 2040 Draft Delivery Plan (2020-2025) prior to the public consultation.
4. That the GMCA record its thanks to TfGM and Simon Warburton, in particular, for producing the Delivery Plan.
5. That it be noted that work would be progressed to include Denton and Reddish Stations with in the Delivery Plan.

6. That it be noted that a feasibility study was underway into the establishment of a station at Kenyon to serve the Logistics north site and the wider Leigh area.

## **GMCA/AGMA 10/19**

## **CLEAN AIR PLAN UPDATE**

In introducing the last report in the suite of documents to be discussed, the Mayor reiterated and clarified that the proposals clearly were not a means of implementing a Congestion Charge or revenue raising. The Clean Air Plan was aimed at improving health for GM residents and children and improving the air quality.

Councillor Alex Ganotis, Portfolio Lead for the Green City Region, introduced a report providing the latest update to members on the progress made in preparation for a GM feasibility study into the options available, subject to full funding from Government, to address NO2 exceedances and outlined a broad direction of travel in relation to the next steps.

He further added that this plan takes into account the wider socio-impacts on residents and business and the economy of GM. The submission of the Outline Business Case to Government in the Spring would include a series of 'Asks' including a scrappage scheme and retro-fit of existing vehicles. The Plan would be subject to the full scrutiny of the GM Local Authorities, with a reminder that the 10 GM Local Authorities were individually responsible for delivering the Clean Air Plan.

The Mayor went on to assure members that he would continue to work with the Taxi Industry and to work in partnership with Government to deliver schemes by which taxi drivers could purchase/swap to a compliant vehicle. In conclusion, he stated that it was his overall aim to raise taxi standards and improve the experience for GM residents and visitors.

### **RESOLVED /-**

1. That the report, setting out the implications of work so far led by the GM Clean Air Plan Senior Leadership Steering Group, be noted.
2. That the further work that was now proposed to be undertaken to ensure that the future Clean Air Plan was agreed against a clear understanding of the impacts on growth and inclusion across the city region be noted.
3. That the changes to the Plan development schedule, as a result of the further work to be undertaken, be noted.

