

**MINUTES OF THE GREATER MANCHESTER GMCA MEETING
HELD ON 25 OCTOBER 2019 AT SALFORD CIVIC CENTRE**

PRESENT:

| | |
|---------------------------------|------------------------------|
| Greater Manchester Mayor | Andy Burnham (In the Chair) |
| Greater Manchester Deputy Mayor | Baroness Bev Hughes |
| Bolton | Councillor David Greenhalgh |
| Bury | Councillor Tamoor Tariq |
| Manchester | Councillor Sue Murphy |
| Oldham | Councillor Sean Fielding |
| Rochdale | Councillor Allen Brett |
| Salford | City Mayor Paul Dennett |
| Stockport | Councillor Tom McGee |
| Tameside | Councillor Brenda Warrington |
| Trafford | Councillor Andrew Western |
| Wigan | Councillor David Molyneux |

IN ATTENDANCE:

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| Rochdale | Councillor Sara Rowbotham |
| Tameside | Councillor Leanne Feeley |

OFFICERS IN ATTENDANCE:

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|-------------------------------|-----------------------|
| GMCA – Chief Executive | Eamonn Boylan |
| GMCA - Deputy Chief Executive | Andrew Lightfoot |
| GMCA – Monitoring Officer | Liz Treacy |
| Bolton | Sue Johnson |
| Bury | Geoff Little |
| Manchester | Joanne Roney |
| Rochdale | Steve Rumbelow |
| Salford | Jim Taylor |
| Stockport | Mark Fitton |
| Tameside | Jayne Traverse |
| Trafford | Sara Todd |
| Wigan | Alison McKenzie-Folan |
| Office of the GM Mayor | Kevin Lee |
| GMCA | Simon Nokes |
| GMCA | Julie Connor |
| GMCA | Sylvia Welsh |
| GMCA | Nicola Ward |
| TfGM | Simon Warburton |
| TfGM | Kate Brown |

BOLTON

MANCHESTER

ROCHDALE

STOCKPORT

TRAFFORD

BURY

OLDHAM

SALFORD

TAMESIDE

WIGAN

GMCA 213/19

APOLOGIES

RESOLVED /-

That apologies for absence were received and noted from Cllr Richard Leese – Cllr Sue Murphy attending (Manchester), Cllr Elise Wilson – Cllr Tom McGee attending (Stockport), Cllr David Jones – Cllr Tamoor Tariq attending (Bury).

Cllrs Andrea Simpson (Bury), Susan Baines (Bolton), Bev Craig (Manchester), Arroj Shah (Oldham), Janet Emsley (Rochdale), Paula Boshell (Salford), Joanne Harding (Trafford) and Jenny Bullen (Wigan).

Tony Oakman – Sue Johnson attending (Bolton), Carolyn Wilkins (Oldham), Pam Smith – Mark Fitton attending (Stockport) and Steven Pleasant – Jayne Traverse attending (Tameside).

GMCA 214/19

CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

1. Councillor John Ferguson

The GM Mayor informed Members of the Combined Authority of the recent death of Councillor John Ferguson, a much respected long standing Salford Councillor who was a dynamic force, especially in relation to pursuing socialism for the residents of Salford. The City Mayor of Salford, Paul Dennett added that he was a humble, caring, honest, selfless hard working Councillor who will be greatly missed. Members were advised that the funeral for Councillor Ferguson would be held later in the day.

2. The introduction of IOPS at Greater Manchester Police

The GM Mayor reported on the recent introduction of the new IOPS system for Greater Manchester Police (GMP) providing the background behind the decision to upgrade; the issues faced delivering the rollout and the more recent work to address these. The Police and Crime Panel have also been kept informed of the issues and work undertaken to resolve them.

Beverley Hughes, Deputy Mayor for Policing & Crime assured the GMCA that the implementation of the new system was being closely monitored by herself and the GM Mayor, adding that it was an essential upgrade for the Police Force. The introduction of the system was work in progress, and would remain so for the forthcoming months. Partner organisations were thanked for their assistance during the transition period.

Ian Hopkins, Chief Constable of Greater Manchester Police had been invited to attend the meeting to provide Members with an update to respond to any particular issues

of concern. He reported that despite some initial challenges with the implementation of IOPS, that policing had been continuing as normal. Any risks arising had been addressed immediately, and call response times and numbers of open crime cases were now returning to normal levels.

He reported that policing across the UK remained under significant pressure, with considerable resourcing cuts, high levels of demand and an increase in serious high-profile policing issues. These factors had contributed to a rise in staff stress-related illness, but it was envisaged that IOPS would help to increase the confidence levels of staff in general policing processes and continue to support the overall trend of fewer police officers leaving the force.

IOPS has the potential to increase levels of transparency, whilst saving £0.5m of revenue costs, and through its introduction, any potential risks to Greater Manchester as a result of system error would also be reduced. Currently, both the old and new systems were being operated in tandem to ensure that any required intelligence was still being shared with frontline staff. This information would be available via IOPS going forward, providing support to frontline officers as effectively as possible.

Now that Greater Manchester Police were operating at the National Data Standard, one of the key priorities would be to work with Local Authorities in triaging children and vulnerable adult social care cases as soon as possible, and reduce the number of unassigned cases.

Members commented that communications with Local Authorities throughout this process could have been more improved to ensure that issues could have been addressed promptly and sooner. Accurate messages could have then been shared with other frontline staff. Some Local Authorities reported positive communication between their officers and GMP, yet agreed that there could still be some learning from this experience.

Members further expressed concerns as to recent articles in the media which reported a backlog of open crime cases, especially in relation to unassigned safeguarding cases still awaiting referrals, which needed to be addressed as a matter of urgency.

Thanks were expressed to staff at GMP for coping with the challenges following the introduction of the new IOPS system, and recognition was given to the other improvements made, including the introduction of live chat and the 101 service.

Members welcomed the support offered to GMP staff who had experienced trauma, however some victims of crime were not in receipt of support given if their crimes were deemed as low level, which consequently resulted in a lack of public confidence. GMP were urged to look to address how such crime reporting was handled, and how residents could be further reassured that these matters were of interest to the Police.

In response, the Chief Constable reported that the GMP Communications Plan would be improved as a result of evaluating the introduction of IOPS, would endeavour to remain as transparent to the public as possible, and that partnership working was integral to keeping residents safe.

Officers would continue to seek to close those open cases which have been dealt with, to ensure reported figures were as accurate as possible. It was also hoped that once the IOPS system was fully integrated, resident confidence levels would increase. GMP would have to continue to prioritise its activity against the threat, harm and risk model.

The GM Mayor thanked the Chief Constable for his attendance and the opportunity to address these issues in a public forum to ensure a shared understanding of the accurate current position.

RESOLVED /-

1. That the GMCA express its condolences to the family of Councillor John Ferguson following his recent death, recognising the significant contribution he made to Salford, and his enthusiasm for socialism.
2. That the update on the progress of the issues relating to the introduction of the IOPS system by Greater Manchester Police and the ongoing improvements be noted.
3. That it be noted that the legacy system was still in operation in the background and available during the transition period.
4. That the work with GM Local Authority Directors of Children's Services to understand the triage process for children and vulnerable adults be noted and that the importance of partnership working to keep residents safe was acknowledged.
5. That GM Local Authority Chief Executives be provided with the latest data regarding the back log of cases for their respective districts, with a view to ensuring joint working to implement a plan for addressing the back log of cases as a matter of urgency.
6. That it be agreed that communication with GM Leaders and Chief Executives be improved, with regular communication on progress to be provided going forward.
7. That the GMCA expressed its thanks to the Chief Constable for providing an update on the issues faced in introducing the IOPs systems, providing Members with the opportunity to raise specific issues to be addressed and concerns and be made aware of the accurate current position with the integration of the IOPS system.

GMCA 215/19 DECLARATIONS OF INTERESTS

RESOLVED /-

That it be noted that Councillor Tom McGee declared a personal interest in relation to item 14 'GM Culture Funding 2020 Onwards' as a trustee of the Greater Manchester Centre for Voluntary Organisation (GMCVO).

GMCA 216/19 MINUTES OF THE GMCA MEETING HELD ON 27 SEPTEMBER AND 7 OCTOBER 2019

RESOLVED /-

That the minutes of the meeting held 27 September and 7 October 2019 be approved as a correct record.

GMCA 217/19 GMCA AUDIT COMMITTEE - MINUTES OF THE MEETING HELD 9 OCTOBER 2019

RESOLVED /-

That the minutes of the GMCA Audit Committee held 9 October 2019 be noted.

GMCA 218/19 GMCA RESOURCES COMMITTEE – MINUTES OF THE MEETING HELD 15 OCTOBER 2019

RESOLVED /-

That the minutes of the GMCA Resources Committee held 15 October 2019 be noted.

GMCA 219/19 GREATER MANCHESTER TRANSPORT COMMITTEE – MINUTES OF THE MEETING HELD 11 OCTOBER 2019

RESOLVED /-

That the minutes of the meeting held 11 October 2019 be noted.

GMCA 220/19 GMCA APPOINTMENTS

RESOLVED /-

1. That the appointment of Councillor Wendy Cocks, as a substitute member for Councillor Sara Rowbotham (Rochdale), to the Joint Health Commissioning Board be noted.
2. That the appointment of Councillor Keith Cunliffe to replace Councillor Terry Halliwell (Wigan) to the Greater Manchester Pension Fund be noted.

**GMCA 221/19 SPORT ENGLAND MEMORANDUM OF UNDERSTANDING
REFRESH (GM MOVING)**

The GM Mayor reported the unique relationship which had led to an innovative partnership with Sport England and £10m of funding being realised across Greater Manchester. Since the initial MOU, GM had seen an increase in physical activity by 1.7% (three times the national average) which was a significant step towards the GM Moving target and was beginning to reduce the gap between the least and most active. In introducing the report, Councillor Brenda Warrington reminded the meeting that the Health & Care Board had considered the paper earlier in the day and that GM was positively progressing towards the active target.

Members commented that this was a very positive story, within which there had been many examples as to how activity can be incorporated into everyday life, and should not be seen as an unachievable ask, but seen as a potential contributor to reducing congestion in addition to improving health.

RESOLVED /-

1. That the progress and impact of GM Moving to date be noted.
2. That it be noted that the Health & Social Care Board had considered and endorsed the refreshed MoU earlier in the day.
3. That the refreshed MOU (appendix 1), the direction of travel and the shared priorities of focus be approved.
4. That it be agreed to continue the GMCA's commitment to support the ambitions of GM Moving and the whole system approach needed to have population scale impact.
5. That it be agreed that the refreshed MOU would continue to be steered by the GM Moving Executive, chaired by Steven Pleasant, with senior representatives from GMCA, GM Health and Social Care Partnership, Transport for Greater Manchester, Sport England, GreaterSport, GM Active and representatives from the VCSE.
6. That it be noted that progress against the GM Moving Plan would be tracked with regular updates to the GM Health and Care Board.

Jim Taylor, Lead Chief Executive for Economy introduced a report on behalf of Councillor Richard Leese, Portfolio Lead for Economy which provided an update on the Implementation Plan for the GM Local Industrial Strategy (LIS) and the associated resource requirements.

The Implementation Plan forms part of a suite of documents which were the key drivers for GM, and was a grass roots response to the Local Industrial Strategy, utilising established arrangements to govern its delivery.

Members were interested in the detail of the Delivery Plan and how the priorities would be delivered, officers confirmed that the priorities cut across all portfolio areas, and that their delivery will be pan-GM.

The GM Mayor summarised that along with the GMSF, the Implementation Plan would look to rebalance skills, jobs and investment opportunities in the north of GM, and that despite a lack of clarity from Government regarding the status of the Local Industrial Strategy, GM remained committed to it's delivery.

RESOLVED /-

1. That the work underway to implement the GM Local Industrial Strategy be noted and that the proposed governance arrangements be agreed.
2. That the Year 1 Milestones (Annex 1) be agreed.
3. That the request for £3m of funding over three years to support the implementation of the GM Local Industrial Strategy, to be sourced from Retained Business Rates, be approved.
4. That authority be delegated to the GMCA Treasurer, in consultation with the GM Portfolio Chief Executive for Economy and the Deputy Mayor and Portfolio Lead for Economy, to finalise the budget and allocation of the projects for GM Local Industrial Strategy Implementation following consultation with the Growth Board.
5. That GM's commitment and determination to the implementation of the Local Industrial Strategy be made clear to Government.

Jim Taylor, Lead Chief Executive for Economy took Members through a report on behalf of Councillor Richard Leese, Portfolio Lead for Economy which provided an update on the preparations underway across Greater Manchester in anticipation of the UK leaving the European Union. He reported that there was a Communications Plan being delivered across GM to ensure as much information as possible was available to businesses and residents, overseen by the Economy Resilience Task Force. The Task Force is currently meeting on a fortnightly basis to undertake shared cross organisational planning.

RESOLVED /-

That the update on Brexit preparatory work underway across Greater Manchester be noted.

GMCA 224/19 GREATER MANCHESTER ARMED FORCES COVENANT DELIVERY

The GM Mayor introduced a report which provided an update on the progress of work following the initial signing of the MOU, detail of future initiatives and campaigns and sought endorsement of the current approach to deliver a coherent regional approach to provide a gold standard offer to the Armed Forces community. He reported that there had been significant work on the mental health strand, and a widening of the offer in relation to sporting opportunities. In recognition of these initiatives, a number of GM Local Authorities (and the GMCA) were in line for, and had recently achieved awards from the Ministry of Defence.

Members thanked officers of the GMCA for their work to support veterans, noting that Greater Manchester offer a very positive aspiration for other areas of the UK. However, there were many contributors to this agenda, and thanks were also expressed to staff within Local Authorities, partner organisations and the voluntary sector for their efforts to improve the GM offer to veterans. The GMCA was advised that Oldham Council had undertaken a change in policy to assist veterans to be re-housed as quickly as possible with additional appropriate support.

Members were also reminded that there were substantial numbers of GM Local Authority employees within the Army Reserve Unit and the outstanding support should continue.

RESOLVED /-

1. That the update provided on progress made to deliver against the Armed Forces Covenant coherently across Greater Manchester be noted.
2. That the forthcoming developments across work strands to further enhance delivery of GM's Armed Forces Covenant be noted.

3. That the proposal to continue the Armed Forces Covenant post within GMCA be approved.
4. That the current funding arrangements in place up to end of March 2021 and the proposals for further external funding as outlined in paragraph 4.2 of the report be noted.
5. That the GMCA record its thanks to Steven Pleasant, Lead Chief Executive, and Chris Thomas at the GMCA, Local Authority Members and Officers from across GM for their work in the development and delivery of the GM Armed Forces Covenant.
6. That the GMCA record it's thanks to Jon Rouse and the Health and Social Care partnership for the work undertaken to help with mental health issues, specifically the suicide prevention work.
7. That the awards received by GM Local Authorities, to deliver the Armed Forces Covenant be recognised and acknowledged.
8. That the change in housing policy by Oldham council, assist veterans to be rehoused quickly, with appropriate support be noted.

GMCA 225/19 HOMELESSNESS UPDATE

The GM Mayor updated the GMCA on the current work and progress towards the goal to end rough sleeping. He reported that the last count had indicated there were 45 less rough sleepers across Greater Manchester than the same time last year, counting 195 people, which was a significant testament to the work being undertaken across each Local Authority.

GM was one of the three pilot areas for Housing First, a scheme based on successful schemes already underway in Europe offering a range of support alongside homes for rough sleepers. To date there had been 33 individuals permanently housed through the scheme, with additional resources planned for the next few months to increase availability.

'A bed every night' was an example of the dividend for Greater Manchester as a result of devolution. Already 358 people were using the scheme, with over 400 provisions becoming available by November 2019. With thanks to the NHS input, phase two had been strengthened and health support was also now available to rough sleepers.

He advised that 195 people on the streets was still too many, and there was always more that GM could do to support people into homes. However, many of the national contributing factors to homelessness remain, and Government must address these if they were serious about achieving their target to end rough sleeping.

Members echoed these concerns, and commented that structural issues will continue to impact homelessness unless they were addressed. Specifically, Government need to: provide more social affordable housing; implement measures to tackle low standard private rented housing; reduce the negative impact on families from welfare reform; give some security to a currently precarious labour market; and make significant contributions to mental health services. Members were pleased to see the interventions across GM, however recognised that each of the numbers represented a human life and prevention was key to ensuring that homelessness trends continue to improve.

Members recognised the significant example of co-production represented through the work of the Homelessness Action Network and the positive outcome for the 800 people who have been able to move forward through the support of the homelessness programme.

RESOLVED /-

1. That the report be noted.
2. That the significant reduction in the numbers of individuals sleeping rough, compared to the same period in 2018, be acknowledged.
3. That the GMCA record it's thanks to the officers and voluntary organisations from across Greater Manchester who were delivering the homelessness agenda, recognising that there was lots more work to be undertaken, including lobbying Government for funding and the need for structural changes.

GMCA 226/19 GMCA CULTURE FUNDING 2020 ONWARDS

Councillor David Greenhalgh, Portfolio Lead for Culture, took Members through a report which summarised the progress of the first year of the GM Culture Portfolio and outlined a proposed revised approach to the delivery of the GM Cultural Strategy which looked to widen the opportunities for all organisations across Greater Manchester to be successful in applying for cultural funding.

Members thanked Councillor Greenhalgh for the opportunity for collaboration on this report, and welcomed the opportunity to diversify the funding offer through the introduction of a 15% ceiling for each awarded fund.

RESOLVED /-

1. That the progress to date within the GM Cultural Portfolio, in particular the increase of 39% in engagement with GMCA funded cultural organisations as a result of a new investment approach agreed by GMCA for 2018-2020, be noted.

2. That the proposed revised approach to GMCA investment in culture from April 2020 onwards be approved, namely:
 - continuation of GMCA investment in cultural organisations and activity across GM
 - that criteria for cultural organisations bidding for GMCA Culture Fund remain the same as 2018-2020 programme (set out in paragraph 3.3)
 - top-slicing into a separate budget, and at current percentage, non-cultural activity funding currently funded via the GM Cultural and Social Impact Fund
 - Ring-fence up to £270,000 of the GM Cultural Fund per annum to GM Culture Strategy priorities where they cannot be delivered by a single organisation, but will work with multiple cultural organisations and partners to increase cultural activity and resident engagement
 - Agree that, in line with current practice, the portfolio and programme management costs should be found from within the GMCA Cultural Fund budget
 - That the GMCA Culture Fund programme should be in place for two years (2020/21-2021/2022)
 - That, in reaching final recommendations about the portfolio of grants to award, a flexible approach will be needed to consider the issues of balance (across art form, geography and sustainability of the whole GM cultural ecosystem) and overall resources available. As part of this process GMCA is minded to consider limiting the amount of funding any single cultural organisation can receive to no more than 15% of the Greater Manchester Cultural Fund subject to understanding the impact on the viability of any organisation affected.
3. That the GMCA record its thanks to Councillor David Greenhalgh, and officers of the GMCA for their collaboration in progressing the future culture funding proposals.

GMCA 227/19

**GMCA GROWTH DEAL (1, 2&3) – SIX MONTHLY TRANSPORT
PROGRESS UPDATE**

The GM Mayor introduced a report which provided an update on the latest position in relation to the Local Growth Deal Transport Programme, that currently included a number of schemes across GM of varying sizes and complexities.

RESOLVED /-

1. That the current position in relation to the Growth Deal Major Schemes programme be noted.
2. That the current position in relation to the Growth Deal Minor Works and Additional Priorities programmes be noted.
3. That full approval for the Manchester Salford Inner Relief Route - Great Ancoats Street Scheme be granted and that the associated funding release to Manchester City Council of the remaining £8.213 million of the total £8.8 million Local Growth Deal funding to enable the delivery of the scheme, be approved.
4. That the funding of up to £1.15 million for the Rochdale Town Centre connectivity minor works scheme, be approved.
5. That the funding of up to £1.65 million advance utility works for the A5063 - Trafford Road Major Scheme under the arrangements, be approved.

GMCA 228/19 RAIL STATION ALLIANCE UPDATE

The GM Mayor took Members through a report which provided an update on the progress to date for the Greater Manchester Rail Station Alliance, whose ambition was for full devolution of all rail stations.

RESOLVED /-

That the report be noted.

GMCA 229/19 GMCA REVENUE BUDGET UPDATE 2019-20

Councillor David Molyneux, Portfolio Lead for Resources & Investment, introduced a report which informed the GMCA of the 2019/20 forecast revenue outturn position at the end of September 2019.

RESOLVED /-

1. That the Mayoral General forecast revenue outturn position for 2019/20 which shows an underspend against budget of £1.6 million be noted.
2. That the Mayoral General – Fire forecast revenue outturn position for 2019/20 which shows an underspend against budget of £2.378 million be noted.
3. That the Mayoral General – Fire forecast does not incorporate the potential outcomes of the decision making to process on the Programme for Change Outline Business Case be noted.

4. That the GMCA General budget forecast revenue outturn position for 2019/20 which shows an underspend against budget of £0.177 million be noted.
5. That the Transport forecast revenue outturn position for 2019/20 which was in line with budget be noted.
6. That the GM Waste forecast revenue outturn position for 2019/20 which was in line with budget be noted.
7. That the TfGM forecast revenue outturn position for 2019/20 be noted.
8. That the increase to the GMCA General budget of £11.167 million be approved.
9. That the budget virement of £0.18 million from budgeted GM Housing Investment Fund surpluses to facilitate the new Housing Delivery Team be approved.

GMCA 230/19 GMCA CAPITAL UPDATE 2019-20

Councillor David Molyneux, Portfolio Lead for Resources & Investment, presented a report which updated Members on the GMCA's capital expenditure programme.

RESOLVED /-

1. That the current 2019/20 forecast compared to the previous 2019/20 capital forecast approved at the July 2019 GMCA meeting be noted.
2. That authority be delegated to the GMCA Treasurer to agree minor variations in grant allocations to districts as required.

**GMCA 231/19 GREATER MANCHESTER HOUSING INVESTMENT LOANS FUND
– REVISED INVESTMENT STRATEGY**

Salford City Mayor, Paul Dennett, Portfolio Lead for Housing, Homelessness & Infrastructure, introduced a report which set out a revised Investment Strategy for the GM Housing Investment Loans Fund. He reported that the Strategy looked to improve the housing offer for Greater Manchester over the next 10-15 year period where it was anticipated that demand would continue to override the supply of housing without significant investment.

RESOLVED /-

That the revised Investment Strategy for the GM Housing Investment Loans Fund be approved.

GMCA 232/19

**GREATER MANCHESTER INVESTMENT FRAMEWORK PROJECT
UPDATES**

Clerks note: This item was withdrawn.

GMCA 234/19

**GREATER MANCHESTER INVESTMENT FRAMEWORK AND
CONDITIONAL PROJECT APPROVAL**

Clerks note: This item was withdrawn.