

SCRUTINY REPORT



MEETING: Overview and Scrutiny Committee

DATE: Tuesday 6th September 2022

SUBJECT: Community Safety Partnership Plan update

REPORT FROM: Councillor Richard Gold, Cabinet Member for Communities and Finance

CONTACT OFFICERS: Lynne Ridsdale, Deputy Chief Executive (Co-Chair of the Community Safety Partnership) / Kate Waterhouse, Chief Information Manager / Chris Woodhouse, Strategic Partnerships Manager (Community Safety)

1. BACKGROUND

- 1.1 In January 2022, Overview and Scrutiny Committee received a report outlining the development of a new Community Safety Partnership (CSP) Plan for Bury. It was agreed that an update report to outline progress against the Plan would be presented to the Committee six months into delivery, which this report provides.
- 1.2 Following approval of the CSP Plan at Full Council in March 2022, delivery has commenced with organisations from across the whole Community Safety Partnership to work across the six priorities identified, which collectively support the wider delivery of Bury's LET'S Do It! ambitions.
- 1.3 The priorities within the CSP Plan are:
 - Reducing drug related offending
 - Supporting victims and tackling the causes of domestic abuse
 - Strengthening community cohesion
 - Creating and maintaining safe spaces
 - Tackling crime and anti-social behaviour
 - Reducing Reoffending.
- 1.4 For each of these priorities the update from Section 3 onwards below highlights partnership delivery activity and the latest data in relation to these.

2. DELIVERY OF THE PLAN

- 2.1 To ensure effective delivery, an action plan against each priority has been developed and is monitored on a monthly basis by the Board of the Community Safety Partnership. This is supported by a Data Dashboard including metrics for

each priority, some of which are included within this report. This data is shared across the Partnership and includes sensitive data which currently is not approved for publication however the annual Joint Strategic Needs Assessment will use this analysis and other publicly available data to allow full scrutiny of the achievements of the Partnership. It is proposed that annually the action plans will be tabled to this Committee for transparency and in order that progress by scrutinised appropriately.

- 2.2 In developing these action plans work has been undertaken to align the delivery of the CSP Plan with wider partnership activity. An example of this is the connection to the Children’s Improvement Plan and the need to develop stronger links between the CSP and the Bury Integrated Safeguarding Partnership as recommended by Ofsted. This work has included the development of a mutual protocol, designed to keep each respective board aware of the latest activity; maximise the opportunity for joint learning from activities and case reviews; to outline opportunities for joint training and development.
- 2.3 Improving the quality and frequency of data and insight sharing has also been a focus in the first six months of the new Plan. Weekly neighbourhood demand management and priority setting meeting now take place between the GMP Neighbourhood teams and the Council’s Community Safety Manager, so that collective insight can shape partnership responses to emerging trends. This is being supported by the development of fortnightly Serious Acquisitive Crime approach, providing granular insight which will be further used to target partnership community safety activity. This data, which includes violent crime and ASB insight, is very granular in detail and therefore classed as sensitive information which can not be put into the public domain but is now available for the CSP to use. Further work is being undertaken to produce aggregated data which can be cleared by GMP for wider dissemination, including benchmarking within the borough and across other GM authorities.
- 2.4 A recent restructure within the Council’s Corporate Core has brought together the existing Community Safety functions with the Strategic Partnerships team, including the Community Hubs, to strengthen alignment and resilience within these teams. The team has also been strengthened through the addition of a fixed term Anti-Social Behaviour Officer as approved in the Council’s budget for 2022/23. This is allowing for more cohesive engagement with community safety partners including GMP, Transport for Greater Manchester and communities. This structure also creates more capacity to focus on community safety within our neighbourhood model, as reflected in the Radcliffe People and Communities Plan.

3. REDUCING DRUG RELATED HARM

Measure	Q2 July-Sept 2021	Q3 Oct-Dec 2021	Q4 Jan-Mar 2022	Q1 Apr-June 2022	Trend from previous quarter
Number of drug related stop searches by police	65	119	145	254	↑
Number of crimes linked to drugs (L17 GMP Code)	46	37	39	64	↑
Number of crimes linked to	367	390	337	321	↓

alcohol (L15 GMP Code)					
Number of reports of drugs paraphernalia to Bury Council	6	4	6	4	↓
Note: Office of National Statistics Crime in England & Wales crime survey data indicated a drug related offences rate for Bury of 3 per 1,000 population, which is level with the Greater Manchester average.					

- 3.1 The initial focus of this priority is to strengthen the collective partnership insight on drug-related offending in Bury. This work has been led by the Substance Misuse Delivery Partnership (SMDP), a sub-group of the Community Safety Partnership, working with Early Break and Achieve in particular. These are commissioned local services that support individuals to address underlying issues and the impacts of their substance misuse. Data analysis is taking place to inform a dashboard through which to better understand issues driving drug-related crime, and to target interventions.
- 3.2 The importance of local insight has been recognised by the SMDP which now has a standing item on their meetings focusing on partner (and community-led) intelligence and insight, which will systematically capture anecdotal feedback from front line services on new or emerging trends on drug taking and drug-related crime; reviewed on a three-monthly cycle to shape service responses.
- 3.3 To further inform this, community insight has been incorporated through the addition of guidance on the Council's website to report drug-related waste, including an online form in relation to nitrous oxide cannisters. The link to the Council webpage is: [Report needles or drug-related waste - Bury Council](#). Reports received into the Council contact centre on this will be included in the quarterly reviews outlined in 3.2. In addition, as part of ongoing work between Ward Councillors and Community Hub Managers, concerns about place-based hotspots are being raised and discussed at the weekly Neighbourhood Meeting with GMP as described above. This insight is combined with GMP data to target neighbourhood activity. Community intelligence has helped inform targeting of activity through Operation Saturn, proactive days of engagement and enforcement.
- 3.4 During May 2022, a day of action was led by GMP in Bury and the wider community safety partnership, named *Operation Avro*. Whilst covering a full spectrum of enforcement and engagement activities, a particular focus of Avro was on tackling drug-related offending. Through the operation (see 7.4 for further details) approximately £650k of Class A and Class B drugs were seized and taken off the streets of the borough, in addition to over 2,800 illegal cigarettes. This has been part of a concerted effort to tackle drug related harm and explains the increase in Quarter 1 of both the number of drug related stop searches and crimes linked to drugs in the data at the start of this section, alongside wider policing operations tackling serious organised crime.
- 3.5 Nitrous Oxide (laughing gas) canisters were also the focus of a key partnership campaign across Bury Council, GMP and Early Break to raise the awareness of the danger of such cannisters in May and June in advance of the summer festival season.

- 3.6 In recent months there has been closer working relationships between Children’s Services and Early Break on prevention and early intervention work in relation to young people at risk of getting involved in drug-related criminality. This has involved joint outreach youth work, providing multi-agency support, which has included providing more training to front line staff on drug related information. This work has been targeted in hotspots within Bury East, Radcliffe and the Victoria Estate area of Whitefield based on Partnership insight.
- 3.7 Over the school summer holiday there has been the promotion of positive activities for young people, delivered in conjunction with community safety professionals to make any necessary support interventions. Part of this has been the Holiday Activity Fund programme which this summer has been opened up to include young people vulnerable to becoming involved in criminality, including drug related offending, as positive diversionary activity.
- 3.8 Looking forward, a substance misuse multi-agency workshop is taking place in in early September (8th), bringing together key partners and including people with experience of being in the system, to review the existing approaches to drug-related offending and to consider whether there are alternative approaches which should be considered. This will also increase awareness of existing pathways and outline further opportunities for collaboration.

4. SUPPORTING VICTIMS AND TACKLING THE CAUSES OF DOMESTIC ABUSE

Measure	Q1 Apr-June 2021	Q2 July-Sept 2021	Q3 Oct-Dec 2021	Q4 Jan-Mar 2022	Q1 Apr-June 2022	Trend from previous quarter	GM average
Rate of Domestic Abuse in Bury (per 1000 residents)	5.2	4.7	3.6	3.9	4.4	↑	5.3
Number of Domestic related Incidents recorded by GMP	1,213	925	1,004	1,002	980	↓	<i>In development</i>
Percentage of Domestic Abuse victims that are repeat victims	27%	22%	19%	21%	22%	↑	29%
MARAC* Cases Referred	197	242	192	195	183	↓	240
MARAC* Repeats	98	124	90	75	90	↑	101
MARAC* Repeats as a % of overall	50%	51%	47%	45%	49%	↑	42%

Number of referrals to <i>Talk, Listen, Change</i> (see 4.8)	2	17	14	22	12	↓	<i>Local measure</i>
Referrals to IDVA who completed programme of support	21.9%	14.9%	22.1%	15.6%	19.1%	↑	<i>Local measure</i>
*MARAC – Multi Agency Risk Assessment Conference							

4.1 The Domestic Abuse Partnership Board has continued to lead this agenda, through the delivery of the Bury Domestic Abuse Strategy and the implementation of the Multi-Agency Risk Assessment Conference (MARAC) development plan. The focus has been on a number of key objectives:

- ensuring victims can access timely and effective support with appropriate risk management through MARAC,
- improved partnership working with a focus on prevention so that individuals and communities recognise the signs of domestic abuse and the promotion of healthy relationships, and
- working with perpetrators to identify and stop harmful behaviours.

4.2 A review is currently underway to refresh the Partnership Board to ensure a strategic focus on delivery of the Domestic Abuse Strategy and to refocus membership by establishing a Community of Practice to share learning and practice within a core group of front-line workers.

4.3 MARAC meets fortnightly with an average of 30 cases discussed at each meeting. Daily domestic abuse partnership meetings take place to discuss all high-risk cases with representation from GMP, Social Care (adults and children), commissioned support including Safenet¹, Achieve², Probation, Criminal Justice Mental Health. A MARAC Steering Group meets regularly, chaired at Detective Chief Inspector level, and has been focused on developing the training needs of partners.

4.4 It is noted that repeat cases have increased, as they have elsewhere in the region. The daily meetings are identifying cases for positive action where there has been a breach which has resulted in an increase of cases being referred back to MARAC, alongside an increase in clients engaging with services where there has previously not been so. A GMP force wide lead will be in post from September who will be working with districts to review MARAC repeat cases. In addition, repeat cases are being fed through to the Drive panel (see 4.8) to reduce the potential for further repeats as part of a GMP force wide commitment to supporting victims.

¹ Safenet are a commissioned provider in relation to Domestic Abuse Services, including Independent Domestic Violence Advisors; community outreach support; and safe accommodation refuge <https://safenet.org.uk/our-services/bury-services-bury-idva-bury-outreach-bury-refuges/>

² Achieve is the name of the substance misuse treatment and recovery service for Bury, of which Greater Manchester Mental Health NHS Foundation Trust are the lead provider. [Achieve Recovery Services - services for drug and alcohol recovery in Bolton, Salford and Trafford | Greater Manchester Mental Health NHS FT \(gmmh.nhs.uk\)](https://www.gmmh.nhs.uk/our-services/achieve-recovery-services-services-for-drug-and-alcohol-recovery-in-bolton-salford-and-trafford)

- 4.5 Significant work has taken place to increase awareness of, and training, in relation to referral pathways and the support available. This has included sessions with the Education Inclusion Officers who work with the local Roma and Traveller communities; with Holy Cross and Bury colleges to set up drop-in sessions and to promote the Cut It Out campaign; work with the LGBTQI+ forum to share support through their networks; and additional sessions with representatives from Jewish community groups.
- 4.6 On 1st July Safenet ran a partnership session to promote the Bury Refuge Service which opened in April to support women and children escaping from domestic abuse. There have been eight admissions into the provision to date. To support this a safe accommodation worker has been recruited by Safenet who will be co-located within the housing services team. There has also been a successful bid to the Ministry of Justice to fund a Children and Young Peoples IDVA (Independent Domestic Abuse Advisor), co-located in the local multi-agency safeguarding hub.
- 4.7 With regards to the demographics of individuals open to Independent Domestic Violence advisors and other support across the borough, 90% are female and 50% are aged between 30-49 (with the 40+ cohort having increased in the last quarter). Half of the individuals have children, and just under a third of cases involve an individual with a disability.
- 4.8 The Drive programme is now fully operational in Bury as part of a wider Greater Manchester programme. Drive works with high-risk, high-harm perpetrators and supports them to change and work with partner agencies, to disrupt abusive behaviour and protect victims. Facilitated by the regional organisation *Talk, Listen, Change* the panel presents an opportunity for partners to discuss a robust risk management plan for all cases and to agree the appropriate intervention and/or action needed. To date, ten high risk perpetrators have been identified and referred into the programme. To ensure cases are being proactively sent to the Drive panel, a meeting has been organised with the Drive panel Chair to consider how to increase the number of referrals.
- 4.9 In addition to Drive there is provision for standard and medium risk adult perpetrators through the Bridging to Change programme and in relation to Children and Young People there are the *Respect Young Peoples* programme which focuses on addressing adolescent to parent violence, and *Encouraging Health Relationships* programme which targets support to those who have harmed through intimate relationships. Both programmes are led by *Talk, Listen, Change*. The existing Children and Young People programme is targeted at 14 years plus, however funding has recently been secured to extend the therapeutic offer to five years plus. Discussions are ongoing with the provider on shaping this offer.

5. STRENGTHENING COMMUNITY COHESION

Measure	Q1 Apr-June 2021	Q2 July-Sept 2021	Q3 Oct-Dec 2021	Q4 Jan-Mar 2022	Q1 Apr-June 2022	Trend from previous quarter	GM average
GMP Survey: % of people who feel their community is a place where people from multiple backgrounds get along	80.0%	77.5%	77.8%	79.0%	79.0%	-	73%
GM Survey: My local area is a place where people look out for each other	77.2%	76.0%	76.6%	73%	76%	↑	73%
Number of Hate Crimes in Bury	221	223	214	171	159	↓	<i>In development</i>
Prevent Referrals	2	2	9	9	5	↓	<i>5.3 (excluding City of Manchester)</i>
Prevent volumes of Training	11	6	17	85	123	↑	<i>Local metric</i>

- 5.1 One of Bury’s major strengths is the richness of our communities. The Community Safety Plan includes a priority to ensure that our communities are best supported to live together in Bury, to safeguard against hate and promote inclusivity as a means of increasing people’s feeling of safety. The results of the GMP Pulse survey are the second highest in Greater Manchester which is a positive statement for the borough.
- 5.2 Since the CSP Plan was approved, conflict in Eastern Europe has escalated and Bury has welcomed over 90 Ukrainian nationals through the Homes for Ukraine scheme. Arrivals have been supported through public service colleagues including Community Hub staff to integrate into local services, including through a fortnightly drop-in session at the Ukrainian Club supported by the DWP, Healthwatch and the Schools Admissions Team. In addition, an ESOL (English as a second language) open day event was held including Bury College, Bury Adult Learning and Eagles Wing to help connect people into learning and volunteering opportunities.
- 5.3 Such work has been led by the refreshed Community Cohesion sub-group, which also ran a session in May to bring together our Hate Crime Ambassadors, to share understanding and look for new opportunities. A specific outcome of the session was for the LGBTQI Worker to connect into the Millgate centre, local schools and colleges in response to homophobic abuse staff had been experiencing.
- 5.4 Tackling hate crime is an area of focus of the Bury Faith Forum which has now reconvened and refocused following it’s work on the COVID-19 response. The

Faith Forum has committed to increasing the number of hate crime ambassadors and strengthening confidence in reporting. The Faith Forum has also considered the impact of the cost-of-living crisis on local communities and its role in supporting our communities at times of hardship. Planning has commenced for joint Interfaith week activities in November later in September, which will include a session on Prevent, see 5.6.

- 5.5 The next Faith Forum meeting falls within the Greater Manchester week of Awareness Against Hateful Extremism (19th-23rd September). As part of this week there will be the local relaunch of the Prevent handbook which outlines the duty, local referral processes and how to access training; a specific handbook has also been produced in relation to education settings. To accompany this will be a seven-minute briefing which is being finalised for use as part of a wider awareness raising campaign.
- 5.6 Prevent is an integral part of the government's counter-terrorism strategy, CONTEST, and places a duty on local authorities to have due regard to the need to prevent people from being drawn into terrorism. This requires a partnership response and a risk-based approach to insight, training and co-ordination to respond to, and reduce, the risks of radicalisation and extremist ideology. In recent months a series of training opportunities have been developed and delivered locally, across front line public service colleagues, and through the voluntary and community sector to supplement an existing e-learning offer.
- 5.7 A revised Counter Terrorism Local Profile is expected to be received by Bury in August/September 2022, from which a local risk assessment will be completed to inform a refreshed Action Plan. In preparation for this the Prevent Steering Group met on the 22nd August to update their Terms of Reference, raise awareness of the district's tension monitoring arrangements, and embed learning from a GM peer review.
- 5.8 Council capacity in relation to Inclusion has been enhanced through the successful recruitment of a new Equality, Diversity and Inclusion manager. The role will direct output of the Borough's Inclusion Strategy and will be take forward the activity which has been agreed through the inclusive listening events on Race, with over 80 attendees at the workshop held at The Mosses Centre in May. The focus of the activity includes:
- improving representation of our diverse communities in public life,
 - access to health and care provision,
 - consideration on developing more inclusive employment practices, and
 - raising awareness of, and celebrating, all of our cultures and communities.
- 5.9 Through this an annual inclusion calendar has been developed in conjunction with the Bury Inclusion Working Group and Team Bury partners to better co-ordinate partnership activity, in the manner of partnership activity undertaken for International Women's Day as per item 6.6.

6. CREATING AND MAINTAINING SAFE SPACES

Measure	Q2 July-Sept 2021	Q3 Oct-Dec 2021	Q4 Jan-Mar 2022	Q1 Apr-June 2022	Trend from previous quarter	GM average
GMP Pulse Survey: How confident are you that you could get help from Greater Manchester Police in an emergency?	59.0%	59.1%	62.0%	58.0%	↓	60%
VAWG - Violence Against Women (Female victims of any age)	1,384	1,331	1,346	1,376	↑	<i>In development</i>
Percentage of women who feel unsafe in their local area	<i>New measure</i>		11%	10%	↓	11%
Road traffic safety	<i>Measures in development</i>					

- 6.1 This priority was identified through public engagement on the development of the new CSP Plan and recognises the need for a focus on reducing place-based vulnerabilities.
- 6.2 Since the approval of the strategy, Bury's network of Community Hubs have further developed working relationships with GMP Neighbourhood Policing Teams. This is to ensure feedback and intelligence from residents and communities informs partnership community safety activity. For example, following concerns about an increase in burglaries in the south of the borough, work was done to raise awareness of preventative activity to reduce the risk of being a victim of lock-snapping, and promotion of ways of reporting intelligence on potential perpetrators including through GMP's online portal and Crimestoppers.
- 6.3 Community Hub Managers report feedback from any engagement with residents and community groups, and insight from Ward Councillors, through to Neighbourhood Policing Team through the weekly priority setting session. Increasingly these sessions are used to ensure any planning around upcoming neighbourhood policing surgeries, Police and Communities Together (PACT) meetings and specific place-based operations are engaging local communities at the earliest opportunity. These sessions also draw on weekly data profiles provided by the GMP Intelligence Team.
- 6.4 Oversight of trends and place-based themes are also discussed through Public Service Leadership Teams in each neighbourhood, bringing insight from partners across multiple services and connection points with local communities. These teams including the GMP Neighbourhood Inspector and Community Hub Manager.
- 6.5 The targeting of activity within specific neighbourhoods follows the principles set out in *LET'S Do It!*, and through this there has been the development of a People and Communities Plan for Radcliffe. In conversations with the communities of Radcliffe, community safety was raised as a top priority which is reflected in the plan. This provides a neighbourhood focus across the

priorities of the CSP Plan and will test opportunities to develop further neighbourhood level insight with which to deliver local responses. It should be noted for the Borough as a whole the GM Police and Crime survey community perception feedback notes that 91% of residents feel safe or very safe, the second highest rating of any locality in Greater Manchester.

- 6.6 A particular area of initial focus on this priority was to develop a local plan to address an increase in Violence Against Women and Girls (VAWG) through a Women's Safety Action Plan. A multi-agency steering group meets routinely and in recent months has delivered the following:
- Education with young people, especially boys through a Circles of Influence initiative to co-design content for school's Personal, Social, Health and Economic (PSHE) education curriculum to focus on relationship boundaries, defining consent and determining healthy behaviours.
 - Partnership activity with community leads including support to develop specific sessions from drama workshops and creative sessions, to confidence building through self-defence, including with Mad Theatre Company; Bury Defence Academy; Women of Worth; African and Caribbean Women's Centre; Supporting Sisters; and the BAME Project.
 - Transport for Greater Manchester frontline staff have received training in relation to women and girls' safety including on rape victim cases and spotting vulnerabilities.
 - Relaunch of Cut it Out campaign with Bury College students in Hair and Beauty Department. All hair stylists, barbers and beauty therapists are to receive training on identifying vulnerabilities and signposting to support.
 - *Operation Lioness* commenced in July 2022 to build trust and confidence; create safer spaces and relentlessly pursue perpetrators.
 - Development of a Licensing Women's Safety Charter, setting out commitments in relation to the night-time economy.
- 6.7 Linked to the last element on table above, additional activity in relation to the night-time economy includes the launch of Best Bar None in Bury. Best Bar None is a framework for licenced premises to improve safety for customers and training for staff which in turn provides a better and safer night out for local people. The scheme was launched locally in Bury on 10th May, with 18 premises signing up. The initial training was focused on Counter Terrorism and Childhood Sexual Exploitation.
- 6.8 Also within the Safe Spaces theme is a focus on anti-social driving. Road traffic casualty data is being analysed at a ward level to determine contributory causes of collisions. This will inform the targeting of a road safety education programme both through the Council and in conjunction with TfGM. Whilst this includes targeted activity in schools, it is acknowledged the audience for collisions where dangerous driving is the contributory factor means broader engagement is required.
- 6.9 Greater Manchester Fire and Rescue Service launched their Water Safety campaign on 17th June this year. This builds on previous year's campaigns focusing on the stories of family members and friends who have lost loved ones to accidental drowning. CSP partners have supported the campaign which has been focused on providing a range of awareness raising safety messages, in particularly targeting young people with the aim of preventing open water

swimming during the summer period. This is included within the Safe4Summer campaign with school resources such as lesson plans and presentations.

6.10 From a Council perspective, action has been continuing to deliver against Royal Society for the Prevention of Accidents (RoSPA) recommendations with respect to the safety of blue spaces owned by the council. These actions, which include aspects relating to railings, path surfaces and signage, will be complete by the end of September 2022.

6.11 During the summer engagement took place on Holcombe Hill, including on Saturday 9th July to raise awareness on behaviours that can cause moorland wildfires ahead of forecasted extreme heat and high-risk period for wildfire activity. There has been an additional focus on the impact of behaviours given the increase in cost-of-living pressures, including the sharing of guidance on the dangers of some alternative heating sources, which is being provided alongside financial resilience support.

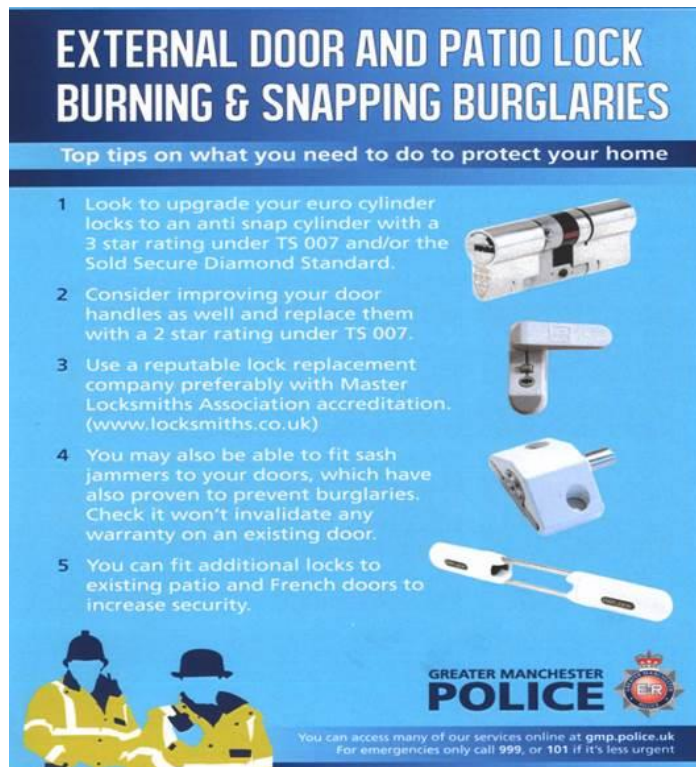
7. TACKLING CRIME AND ANTI SOCIAL BEHAVIOUR

Measure	Q1 Apr-June 2021	Q2 July-Sept 2021	Q3 Oct-Dec 2021	Q4 Jan-Mar 2022	Q1 Apr-June 2022	Trend from previous quarter	GM average
Rate of all crimes (per 1,000 residents)	28.4	28.6	27.4	24.5	27.3	↑	31.04
Rate of Violent Crimes (per 1,000 residents)	10.6	9.9	9.1	9.2	9.8	↑	11.51
Number of GMP Incidences involving knives	76	81	71	58	69	↑	90.9
Number of residential burglaries	199	311	336	250	305	↑	444
Number of ASB Offences (GMP)	1,850	1,743	1,723	1,681	1,945	↑	<i>In development</i>
Number of ASB Reports to Bury Council	89	99	49	57	101	↑	<i>Local metric</i>
<p>Note: Office of National Statistics Crime in England & Wales crime survey data released in July 2022 identifies that Bury consistently has the third lowest rate in Greater Manchester and below the GM average for violence against the person, similarly for criminal damage and fourth for theft offences, again all below the GM average.</p>							

7.1 April-June 2022 saw a relative upturn in anti-social behaviour and criminal activity, particularly in Bury town centre, through a number of linked crimes including a spate of knife-enabled robbery offences. These primarily involved incidents on The Rock between the Parish Church and Barclays Bank. There was not a particular single root cause of this and the town centre location

largely relates to it being a high footfall area, particularly for people to congregate after school or college. It is worth noting that during the time period June 2021 to June 2022 the total recorded crime across Greater Manchester as whole increased by 5.8% whilst the local figure for the last quarter is lower than the same time period last year.

- 7.2 In response to increasing levels of anti-social behaviour and criminality in Bury town centre, multi-agency activity took place through *Operation Heartbeat*. This included the deployment of dedicated GMP offices on mobile foot patrol at peak demand times, both as a deterrent and to take enforcement action, such as the use of Section 35 dispersal orders and stop-search activity where suspicion of individuals being in the possession of knives. Officers engaged in the Operation were shown CCTV footage of previous incidents in the proximity which supported the identification and detainment of offenders through the additional foot patrols.
- 7.3 To compliment *Heartbeat*, partnership activity has taken place to support both the increase of collective insight on criminal activity and to support prevention work. The Council and GMP arranged joint sessions with Secondary Heads, School safeguarding leads, Bury College and Holy Cross in terms of reporting pathways for insight in relation to concerns over criminality and ASB, whilst the Youth Outreach team conducted afternoon and evening sessions patrols to positively engage with young people.
- 7.4 On 26th May 2022, a day of enforcement and engagement action took place throughout the Borough through *Operation Avro*. This multi-agency activity included district and force GMP resources, Council team's across public protection, community safety, safeguarding teams and the community hubs, alongside partners at Six Town Housing, GM Fire and Rescue and our voluntary sector partners. From an enforcement perspective a total of 80 individuals were arrested, with 28 search warrants undertaken; whilst 8 weapons were seized and 93 traffic offences dealt with.
- 7.5 Through activity associated with *Avro* and *Heartbeat*, there are early signs from GMP insight for July that this partnership activity is making a positive difference in terms of reducing the number of knife-related incidents and offences. This will be kept under review, particularly to assess the impact of school holidays and the return of schools and colleges in September.
- 7.6 The review of this will be assisted through a fortnightly GMP led serious acquisitive crime meeting, in which intelligence shapes priorities which are reviewed and prevention activity agreed. In addition to the town centre being in focus, this information will inform the three GMP neighbourhood teams to set weekly neighbourhood priorities with a sharp focus on street level persistent hotspots to direct multi-agency activity. An example of this in practice is a response in June/early July to a concentration of burglary activity which was largely driven by lock-snapping. Increased foot patrols took place alongside an increase in messaging (online and via local leafleting, such as the image below) on the importance of property security. For this particular series of criminal activity a peak risk had been identified as taking place during the night, a number of neighbourhood staff have had their shifts diverted to run 6pm-4am, including the use of plain clothes officers in the vicinities at these times.



- 7.7 Whilst an increase in knife-enabled crime is not unique to Bury, action is taking place to ensure a specific local partnership response to this issue. In addition to the deployment of knife arches and awareness raising sessions, Bury's GMP Superintendent has been leading the development of a Bury Knife Crime strategy, consistent with the regional plan produced by the Violence Reduction Unit. This plan will focus on enforcement, prevention, intelligence, communications and communities, to reduce knife enabled robberies and incidents in the Borough. This plan is due to be published this September.
- 7.8 This will incorporate the fact that concerns in relation to knife crime were one of the areas raised by young people of the Borough through the Circles of Influence work. Circles of Influence is an annual conference organised by Bury Youth Cabinet that brings together young people aged 11 to 18 from across Bury with a range of public sector organisations. The conference is designed to give young people the opportunity to ask decision makers questions and work together to shape services. As a result of this, work has taken place through the Young People and Violent Crime Partnership Board to develop a tiered approach including targeted 1:1 work, identified group work and awareness raising, through PHSE sessions and talks through people sharing their lived experience. A community led pilot is taking place in addressing violent crime in Bury East and as part of this work there is training being developed with young people on 'how to talk to young people' for public service colleagues including GMP.
- 7.9 In relation to anti-social behaviour, the majority of cases reported to the Council relate to neighbourhood disputes. This is traditionally seasonal with increases in the spring and early summer and has been amplified by this being the first such season for three years in which there haven't been Covid restrictions. There has also been an additional focus on outlining the means through which residents should report ASB, including through the council's website, so to increase local insight on such behaviour. The Council now has an

additional neighbourhood anti-social behaviour officer in place whose work includes reviewing cases and addressing any underlying issues.

- 7.10 In addition to this, The Council’s Anti-Social Behaviour Policy is being refreshed in light of the new Community Safety Partnership Plan, and to strengthen the detail of the engagement and enforcement approaches and tools available to the Council and partners in order to address such behaviours. This includes the latest national policy direction on seeking community remedies and the right to activate a Community Trigger to review ASB cases where repeat incidents have been reported. This will be presented to CSP in September for review before being shared more widely with partners and the public for consultation.

8. REDUCING REOFFENDING

Measure	Q4 Jan-Mar 2022	Q1 Apr-June 2022	Trend	GM average
% of crimes committed by re-offenders	31%	31%	↔	33%
% of crimes committed by re-offenders – crimes by Under 18’s only.	36%	33%	↓	33%

- 8.1 An early priority within this theme has been the development of a local offer to support offenders transitioning to adulthood. A lead officer from within the Probation Service in Bury has been identified to oversee all transition cases from the youth justice system to compliment a seconded probation service officer co-located with in the Youth Justice Service.
- 8.2 The intention is to increase capacity to allow the level of contact with 18-25 year old offenders, to include mentoring and welfare provision alongside supervision with their justice practitioner. This broader support is to help address the root causes in lives which lead to criminality and will build on increasing availability to Integrated Rehabilitative Services through a one-stop shop approach to provision.
- 8.3 Specialist intervention toolkits are being developed, with insight from young people, to provide more targeted support to different circumstances, an example being work with Early Break to tailor specialist substance misuse provision to inform a bid into the Probation Innovation Fund.
- 8.4 Work is currently taking place to review the refreshed Greater Manchester Reoffending Plan for 2022, including work with key partners to ensure we can receive outcome focused data in relation to localised priorities. As such there will be a greater volume of data in relation to this priority in future updates.
- 8.5 Following the approach outlined in 2.2 relating to the protocol between CSP and Bury Integrated Safeguarding Partnership, a standing item has also been introduced on the Reducing Reoffending subgroup through which learning is shared by probation and partners in relation to inquests and case reviews so to improve practice amongst services.

9. NEXT STEPS

9.1 This report has provided an update on activity to date in relation to the CSP Plan. Over the coming months activity will be continuing to deliver against the six priorities in the Plan, with some of the key priorities for the next six months being:

- Collaborative work with Children's Services to identify and support young people at risk of drug-related offending
- Partnership response to new drug-related offending dashboard
- Focus of refreshed Domestic Abuse Partnership Board and MARAC Steering Group on reducing MARAC repeats
- Further develop a comprehensive programme of inputs with young people on Healthy Relationships
- Review the new Counter Terrorism Local Profile in order to develop risk assessment, which in turn will inform refreshed Prevent Action Plan
- Delivery of the Women's Safety Action Plan
- Sign off and commence delivery on Bury's Knife Crime Strategy
- Engagement and enforcement activity through the delivery of the refreshed Anti-Social Behaviour policy

10. RECOMMENDATIONS

- Scrutiny is asked to note the significant progress that has been made in the first period of the new CSP Plan across all of the thematic priorities.

List of Background Papers:-

None

Contact Details:-

Chris Woodhouse, Strategic Partnerships Manager

Acronyms

- *ASB – Anti social behaviour*
- *CSP – Community Safety Partnership*
- *DA – Domestic Abuse*
- *GMP – Greater Manchester Police*
- *IDVA – Independent Domestic Violence Advisor*
- *TfGM – Transport for Greater Manchester*

List of GMP Operations

- *Avro - GMP force Multi agency day of action, takes place monthly rotating through the districts of Greater Manchester*
- *Gorgan - Serious Organised Crime, particularly focused around Bury East/ Moorside*
- *Heartbeat - Bury Town Centre addressing ASB and criminality*

- *Heliodor – Response to disorder related to public transport*
- *Lioness - Violence against women and girls*
- *Saturn - District GMP monthly days of action*