

**MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED
AUTHORITY HELD ON FRIDAY, 25 NOVEMBER, 2022 AT SALFORD COUNCIL,
SALFORD CIVIC CENTRE, CHORLEY ROAD, SWINTON, SALFORD.**

PRESENT:

GM Mayor	Andy Burnham (in the Chair)
GM Deputy Mayor	Baroness Beverley Hughes
Bolton	Councillor Martyn Cox
Bury	Councillor Charlotte Morris
Manchester	Councillor Bev Craig
Oldham	Councillor Amanda Chadderton
Rochdale	Councillor Neil Emmott
Salford	City Mayor Paul Dennett
Stockport	Councillor Mark Hunter
Tameside	Councillor Gerald Cooney
Trafford	Councillor Andrew Western
Wigan	Councillor David Molyneux

OFFICERS IN ATTENDANCE:

Chief Executive Officer, GMCA & TfGM	Eamonn Boylan
GMCA Deputy Chief Executive	Andrew Lightfoot
GMCA Monitoring Officer	Gillian Duckworth
GMCA Treasurer	Steve Wilson
Bolton	Sue Johnson
Bury	Geoff Little
Manchester	Neil Fairlamb
Oldham	Harry Catherall
Rochdale	Steve Rumbelow
Salford	Tom Stannard
Stockport	Caroline Simpson
Tameside	Sandra Stewart
Wigan	Alison McKenzie-Folan

Office of the GM Mayor

Kevin Lee

GMCA

Julie Connor

GMCA

Sylvia Welsh

GMCA

Lee Teasdale

TfGM

Anne Marie Purcell

ALSO IN ATTENDANCE:

Chair of GMCA Overview & Scrutiny

Cllr John Walsh

Chair of the GM Youth Task Force

Diane Modhal

GM Civic Leadership Programme

Professor Erinma Bell

GM Active Travel Commissioner

Dame Sarah Storey

The Growth Company

Mark Hughes

GMCA 208/22 APOLOGIES

RESOLVED/-

That apologies be received and noted from Councillor Eamonn O'Brien (Bury), Sara Todd (Trafford) and Joanne Roney (Manchester)

GMCA 209/22 CHAIRS ANNOUNCEMENTS AND URGENT BUSINESS

GM Mayor, Andy Burnham highlighted the continuing issues faced with rail services in the region. Transpennine Express was seeing widespread cancellations, including during the vital morning peak times, and Avanti West Coast continued to make any unacceptably low number of services available. The December timetable changes were due to be implemented soon, and indications were that problems would continue following these changes, with no guarantees to a return of what would be considered an acceptable level of performance. It was important that the GMCA made its position clear on this matter, that being, if the widespread cancellation of train services by Transpennine Express was not resolved, and the return of three trains per hour between Manchester and London was not reintroduced by Avanti

West Coast, then the GMCA would urge the Government to strip the franchise from both companies upon the expiration of their current contracts in the new year.

It was highlighted to all that November 25th marked 'White Ribbon Day' – focussed upon addressing and ending male violence against women and girls. The Deputy Mayor was then invited to provide the GMCA with an update on the related 'IsThisOK?' campaign being led locally.

The GM Mayor reminded members of the news that the Deputy Mayor Baroness Beverley Hughes would be standing down from the role, with the proposed nominee, Kate Green, to take up the role in the new year, subject to the confirmation of the GM Police, Fire & Crime Panel. Baroness Hughes' 36 years of service to the residents of Greater Manchester was commended by those present.

It was advised that a request had been received from Greater Manchester's LGBTQ+ Panel to endorse the Conversional Therapy pledge that would commit the GMCA to helping to end the practice of Conversion Therapy within the region. Those present supported and endorsed the pledge.

RESOLVED/-

1. That the GMCA endorses a request received from the LGBTQ+ Panel to commit to the ending of Conversion Therapy in Greater Manchester.
2. That the GMCA notes the decision of Deputy Mayor Baroness Beverley Hughes to step down from the role, and the proposal for Kate Green to be nominated by the GM Mayor as her successor in the role subject to the confirmation of the GM Police, Fire & Crime Panel on 5th December 2022.
3. That the GMCA agrees to adopt the position that, if the widespread cancellation of train services by Transpennine Express is not resolved, and the return of three trains per hour between Manchester and London is not reintroduced by Avanti, the Government will be urged to strip the franchise from both companies upon the expiration of the contracts in the new year.
4. That it be noted that today was 'White Ribbon Day' and that the update on the on the progress of the GMCA 'IsThisOk?' campaign be received

GMCA 210/22 DECLARATIONS OF INTEREST

RESOLVED/-

There were no declarations received in relation to any item on the agenda.

**GMCA 211/22 MINUTES OF THE GMCA MEETING HELD ON 28 OCTOBER
2022**

RESOLVED/-

That the minutes of the GMCA meeting held on 28 October 2022 be approved as a correct record.

**GMCA 212/22 MINUTES OF THE GMCA OVERVIEW & SCRUTINY
COMMITTEE HELD ON 26 OCTOBER 2022**

RESOLVED/-

That the minutes of the meeting of the GMCA Overview & Scrutiny Committee held on 26 October 2022 be noted.

**GMCA 213/22 COST OF LIVING AND ECONOMIC RESILIENCE IN
GREATER MANCHESTER**

Councillor Amanda Chadderton, Portfolio Lead for Equalities, Inclusion & Cohesion, was invited to provide an update on the cost-of-living pressures on residents and

businesses in Greater Manchester, and some of the measures being put in place by the GMCA and partners to respond.

A number of areas of good practice were highlighted through the report, these included Oldham's comprehensive £3m support package put in place to support residents, and a similar £8m package arranged by Manchester City Council.

An update was provided on the warm spaces being made available throughout region. 306 warm spaces were in place across the region, including every library. It was expected that this number would grow over the coming months. A GM Warm Spaces Network had also been established, with an inaugural meeting having taken place on 11th November.

The latest residents survey taken had drawn out that 82% of respondents had indicated that their personal cost of living had increased since the last survey, 81% were worried about further increases, and this was further exacerbated for residents who had children under 5, disabled residents and those who were 25-34 years old. Homeowners across GM were also finding it increasingly difficult to pay their mortgages.

Councillor Bev Craig, Portfolio Holder for Economy & Business, provided an update on business impacts. Anxiety was now clearly increasing, with cash reserves dropping month by month and the effects of rampant inflation beginning to take hold. An area of particular concern for GM businesses at present was the impact of the continuing train problems. Significant work had gone into preparing for the busiest time of the year for many businesses, only for their plans to be significantly hampered by these external factors. This also impacted upon efforts by economic leads to bring extra business into the region, due to a lack of confidence around the reliability of the network.

Notwithstanding that, there were some good news stories, with 530 GM businesses now accredited as paying staff the Real Living Wage, also, despite all the external

pressures being faced, another tranche of businesses had signed up to GM's Good Employment Charter.

RESOLVED/-

1. That the latest assessment and emerging response be noted.
2. That the intention to launch the Greater Manchester project with the National Family Centre and Amazon be noted, and that it be agreed that appropriate support would be provided to contribute to the success of the project.
3. That it be noted that the GMCA was committed to working with Government in partnership to address the cost-of-living crisis and to drive the economy.
4. That the GMCA continues to consider the cost-of-living crisis as a specific item each month.

GMCA 214/22 DELIVERING THE BEE NETWORK: ACTIVE TRAVEL UPDATE

Dame Sarah Storey, GM Active Travel Commissioner, was invited to provide an update on the Greater Manchester (GM) Active Travel programme, and its key activities.

Dame Storey had been travelling around the region to meet each of the GM Leaders to fully understand the active travel priorities within the context of their locality. So far discussions had been very helpful and had been drawn upon to support the refresh of the Mission.

A series of recommendations had arisen from the refresh and these were highlighted for comment and consideration. Mayor Burnham advised that a substantive response would be prepared to acknowledge how the region would answer all the main recommendations highlighted.

RESOLVED/-

That the update on the Active Travel Programme be noted and agreed that the GMCA will prepare a substantive response to the recommendations of Dame Sarah Storey, GM Active Travel Commissioner, highlighted in report.

**GMCA 215/22 GREATER MANCHESTER CIVIC LEADERSHIP
PROGRAMME**

It was agreed by the GMCA that Item 11 (Greater Manchester Civic Leadership Programme) would be taken ahead of the closed session that would allow Item 14 (Part B) (Greater Manchester Franchising Scheme for Buses – Procurement Update) to be taken in advance of the public facing part at Item 8.

Mayor Burnham invited Diane Modhal, Chair of the GM Youth Task Force, and Professor Erinma Bell, GM Civic Leadership Programme, to present a report updating on the inaugural Greater Manchester Civic Leadership Programme, commissioned by the GMCA and delivered by Operation Black Vote. The report also highlighted how the programme would be strengthened in year two, and the role of GMCA Leaders and organisations in supporting delivery to maximise impact.

The GMCA was advised that the Year one of the Programme had been a success, with an overarching message from the programme for GM to address racial inequalities. There would be a need to seriously address the lack of racial diversity within the leadership positions of the organisations that had the power to act in the region.

The Young Persons Guarantee had been welcomed, and there was encouragement that this had been strongly supported in every region of GM. This allowed not only

for the consideration of ingrained inequalities, but also to look at opportunities going forward.

28 Leaders have been recruited during year one of the programme and support had been received from a number of partners in education; policing; criminal justice; health; the voluntary sector and local government.

There were concerns however that would need to be addressed during year two of the programme. One of these was ensuring the continued investment from leaders to ensure that the vital pathways were opened up. For example, an approach been made to Magistrates to open up their doors for programme members to view how the court system worked, but unfortunately this approach had not been responded to.

The GM Mayor welcomed the update on the first year of the Programme and provided assurance that ahead of the first Civic Leadership Programme Graduation event, the GMCA would prepare a report on activity to support the programme by bringing through opportunities post-graduation. The GMCA would also look at the feasibility of Civic Leadership becoming a 'Programme of the 11' going forward. Each GM district would also be asked to nominate an individual as lead contact for the Programme going forwards, and also ask that other key partner bodies within GM, including GMP and the Magistrates Court, should also be encouraged to nominate individuals to act as lead contacts for their organisations and support the Programme. Finally, each of the nominated individual contact leads would be requested to assist in developing and shaping clear key targets for the programme going forward.

RESOLVED/-

1. That the programme's first year outputs, outcomes and case studies be noted.
2. That the commissioning of a year two programme, funded from the Mayoral Budget, and the areas of focus and delivery, be endorsed.

3. That the GMCA consider practical ways to support this year's participants, and next year's programme delivery and participants.
4. That, ahead of the first Civic Leadership Programme Graduation event, the GMCA will prepare a report on the activity to support the programme by bringing through opportunities post-graduation.
5. That the GMCA will look at the feasibility of Civic Leadership becoming a 'Programme of the 11' going forward.
6. That each GM local authority be requested to nominate an individual as lead contact for the Programme going forwards.
7. That other key partner bodies within GM, including GMP and the Magistrates Court, should also be encouraged to nominate individuals to act as lead contacts for their organisations and support the Programme.
8. That the nominated individual contact leads be requested to assist in developing and shaping clear key targets for the programme going forward

GMCA 216/22 EXCLUSION OF THE PRESS AND PUBLIC

RESOLVED/-

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involved the likely disclosure of exempt information, as set out in the relevant paragraphs of Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighed the public interest in disclosing the information.

GMCA 217/22 GREATER MANCHESTER FRANCHISING SCHEME FOR BUSES: PROCUREMENT UPDATE (PART B)

The item was heard in closed session.

RESOLVED/-

That the recommendations contained within the Item 14 report be agreed in full.

**GMCA 218/22 TRANSPORT CAPITAL PROGRAMME: CITY REGIONAL
SUSTAINABLE TRANSPORT SETTLEMENT DRAWDOWN
(PART B)**

The item was heard in closed session.

RESOLVED/-

That the report be noted.

The GMCA moved back in to open session for the following items:

**GMCA 219/22 GREATER MANCHESTER FRANCHISING SCHEME FOR
BUSES: PROCUREMENT UPDATE (PART A)**

Mayor Andy Burnham provided an update and made a number of recommendations in relation to the procurement process for the Greater Manchester Franchising Scheme for Buses 2021 (the Scheme), in particular, seeking that the GMCA note and agree the process to procure service providers to operate the Bolton Large Bus Franchise and the Wigan Large Bus Franchise.

The Mayor stated that it would only be by taking control of the fare box throughout the region that a more convenient and more affordable network for the residents of GM could be realised.

With this decision GM had taken an important step towards becoming the first region in the nation to re-regulate its bus services in 36 years. This would only benefit residents in terms of accountability.

The procurement process had been subject to the highest standards of rigour, transparency and independence, with no undue pressure placed upon the teams undertaken the process for TfGM. It was important that the process was subject to scrutiny, and Cllr John Walsh (Chair of the GMCA O&S Committee) confirmed that

the Committee had undertaken a rigorous examination of the process ahead of the decision being brought to the GMCA.

RESOLVED/-

1. That outcome of the process to procure a preferred service provider to operate the Bolton Large Local Service Contract and the Wigan Large Local Service Contract in Sub-Area A of the Scheme be noted and agreed.
2. That the proposed key contractual arrangements of the Bolton Large Local Service Contract and the Wigan Large Local Service Contract be noted.
3. That in relation to the Local Service Contracts required for the implementation and operation and Sub-Areas B and C of the Scheme:
 - a) That the commencement and procurement process be agreed
 - b) That authority be delegated to TfGM to undertake and manage the procurement process on behalf of the GMCA subject to the following condition:
 - i. TfGM will recommend a preferred bidder in relation to each Local Service Contract; in relation to large Local Service Contracts the decision to award will be taken by the GMCA and in relation to small Local Service Contracts and contracts for schools, the decision to award will be taken in accordance with the contract award delegations as set out in the GMCA Constitution.
4. That in relation to Sub Area A, it be agreed that TfGM will manage the implementation and operation of the Scheme and the Local Service Contracts awarded in relation to Sub Area A following their award on behalf of the GMCA, subject to the following conditions:
 - a) TfGM will manage the above contracts in accordance with the provisions of an agreed Protocol with the GMCA.

- b) That authority to agree the final terms of the above Protocol and any other associated necessary legal agreements on behalf of the GMCA be delegated to the Monitoring Officer.
 - c) That authority to complete and execute the Protocol and any other necessary legal agreements be delegated to the Monitoring Officer.
5. That TfGM be authorised to enter into the agreements referred to in section 4 of this report for the purposes of establishing and implementing the Residual Value Mechanism on behalf of the GMCA.
6. That the comments of the Scrutiny Committee as reported, be noted.

**GMCA 220/22 TRANSPORT CAPITAL PROGRAMME: CITY REGIONAL
SUSTAINABLE TRANSPORT SETTLEMENT DRAWDOWN
(PART A)**

Eamonn Boylan, Chief Executive Officer, GMCA & TfGM, presented a report requesting approval to draw-down funding for the development and delivery of schemes being funded, either in whole or in part, from Greater Manchester's City Region Sustainable Transport Settlement (CRSTS).

RESOLVED/-

- 1. That the funding draw-down requests for the schemes, as set out in Section 2 of the report, be approved.
- 2. That authority be delegated to the Chief Executive Officer, GMCA & TfGM, in consultation with the Mayor of Greater Manchester, to procure a further 50 Zero Emission Buses for deployment within Tranche 2 of bus franchising using the Crown Commercial Services national framework RM6060, to be funded from GMCA's City Regional Sustainable Transport Settlement.

GMCA 221/22 TfGM EXECUTIVE BOARD – APPOINTMENT OF NON-EXECUTIVE DIRECTORS

Eamonn Boylan, Chief Executive Officer, GMCA & TfGM, presented a report requesting the GMCA to consider the extension of the appointments of Tracey Matthews and Jo Kaye as Non-Executive Directors of Transport for Greater Manchester (TfGM) for a further three-year term until 31 January 2026.

RESOLVED/-

1. That extensions to the appointments of Tracey Matthews and Jo Kaye as Non-Executive Directors of TfGM until 31 January 2026 be approved.
2. That authority be delegated to the Chief Executive Officer, GMCA & TfGM to formalise the terms of the extended appointments.

GMCA 222/22 HOMELESSNESS UPDATE

Mayor Paul Dennett, GMCA Deputy Mayor and Portfolio Lead for Homelessness, Healthy Lives & Quality Care, was invited to provide an update on the plans to support people at risk of homelessness and rough sleeping this winter.

Members were reminded that tackling homelessness in GM remained the number one priority policy in the region. However, homelessness continued to rise at present due to external pressures such as the cost-of-living and housing crises.

Work was continuing across local authorities and partnerships to ensure all were meeting their commitments, signed up to as part of the GM Homelessness Prevention Strategy.

The current crises were having a disproportionate impact upon already disadvantaged groups. Research work undertaken by Dataloft had shown that only 4% of all tenancies advertised in GM over the past six months had been at a rate below local housing allowance rates. This was a real concern as people who were currently in receipt of housing benefits were unable to access over 95% of the properties being advertised in the region.

Commitment remained to the Place for Everyone programme and the commitment to build 30,000 Net Zero Homes by 2037; this remained a long-term goal and there was a desperate need as the winter approached to address the here and now. The inflationary uplift proposed by the Government for March 2023 was also too late as people were being pushed into poverty right now.

Currently 732 residents in region were involved in the Bed Every Night Scheme, with an expectation that this would increase during the current winter, a stalling in the programme for the first time in five years. This additional non-recurrent investment would help to fund the additional Bed Every Night places required during this period.

RESOLVED/-

That the £460,000 investment into A Bed Every Night being made by the Greater Manchester Mayor from within current resources be noted.