

<b>Report to:</b>	Cabinet	<b>Date:</b> 07 June 2023
<b>Subject:</b>	Adult Discharge Schemes	
<b>Report of</b>	Cabinet Member for Health and Wellbeing	

### Summary

1. This report requests approval to commission 8 Nursing Discharge to Assess (D2A) beds, whilst also outlining the other services that will make up Bury's Adult Discharge Schemes for 23/24 outlined in the Greater Manchester (GM) Urgent and Emergency Care Submission.

### Recommendation(s)

- Approval is requested for the Council to commission 8 (eight) Nursing Discharge to Assess beds at Heathlands Nursing Home, Prestwich for a period of 12 months at a cost of £552,578.
- Note that this will be funded using Bury's allocation of Adult Social Care Discharge Fund and Winter Resilience Monies and will therefore have no impact on the Care in the Community budget and that a procurement waiver will be required to approve the 12-month commission of this service.
- Note the update on residential intermediate care, step down dementia beds and the multi disciplinary team as set out this report.

### Reasons for recommendation(s)

5. The Council and NHS GM (Bury) have received £5.629m of Urgent and Emergency Care monies, which includes Bury Council's allocation of Adult Social Care Discharge Fund, from the Department of Health and Social Care to support system flow, NHS waiting lists and rapid discharge from hospital. The commission of the beds above will ensure the Council spends the money in line with the DHSC criteria and support the people of Bury to leave hospital safer and earlier.
6. There are currently 29 commissioned Discharge to Assess and Intermediate Care beds in the borough, not including the Council's own Intermediate Care Facility. These beds have been consistently full and the failure to approve the commission will result in people remaining in hospital longer while waiting to have their long-term needs assessed.

### Alternative options considered and rejected

7. An increased number of Nursing Discharge to Assess beds over and above the 8 proposed in this report were considered but there was insufficient budget available.
-

## Report Author and Contact Details:

Name: Matthew Logan

Position: Strategic Lead Integrated Commissioning

Department: One Commissioning Organisation

E-mail: [m.logan@bury.gov.uk](mailto:m.logan@bury.gov.uk)

---

## Background

### 1. Introduction

- 1.1 In response to pressures in both urgent care and social care; manifested in long A&E waits, significant ambulance waits and problems with flow through both physical acute and mental health trusts, additional monies of £4.55m were made available in 2022/23 in various tranches by the Department of Health and Social Care (DHSC).
- 1.2 All partners in the locality from both statutory bodies (NHS GM, Bury Council, Northern Care Alliance and Pennine Care FT) and non-statutory bodies (Bury Hospice, BARDOC, GP Federation, Age UK and others) worked collaboratively to use these funds to greatest effect.
- 1.3 For the coming financial year, to give greater certainty, the amounts available for the whole of 2023/24 were notified to localities in March 2023.
- 1.4 A multi-disciplinary process took place involving partners from all organisations who commissioned and delivered services in 2022/23 whereby a final submission which was made to NHS GM at the end of March 2023 outlining how this money would be allocated to support the system. This submission was agreed by the Urgent Care Programme Board with approval now being sought by Cabinet for the Council element; the commission of 8 Nursing Discharge to Assess beds.

### 2. Background

- 2.1 During the pandemic and more recently, Bury Council and the wider system have used monies available from the DHSC to commission several Discharge to Assess (D2A) beds. These beds allow for rapid discharge from hospital and provide people with a place to receive safe and effective care, stabilise and have their long-term needs assessed away from a hospital setting.
- 2.2 Twenty-nine Nursing Discharge to Assess beds were commissioned at Heathlands Nursing Home and since the start of 2022; 234 Bury people have been admitted to those beds from hospital with an average length of stay of 53 days.
- 2.3 The funding available for 2023/24 does not allow for the continuation of these 29 beds in their current form.
- 2.4 While there will remain 29 beds in the system these will be made up of 8 Nursing D2A, 8 Nursing Dementia step down and 13 Residential Intermediate Care beds.
- 2.5 These beds are essential to maintain flow through the system, without which there would be an increase in delayed discharges and hospital length of stay.
- 2.6 While agreement is sought to commission the 8 Nursing D2A beds, Bury has

committed to developing a Commissioning Strategy for Intermediate Care; considering Discharge to Assess provision and Intermediate Care, including our in-house Intermediate Care Facility, Killelea and Reablement. This strategy will outline the aims of Intermediate Care in Bury and what is required to meet the needs of the people of Bury in the short to medium term.

- 2.7 This piece of work is essential and will allow for a planned, procurement-based approach to Intermediate Care in the future.

### 3. Adult Discharge Scheme Proposal

#### 3.1 Nursing Discharge to Assess Service

Approval is requested for the Council to commission 8 (eight) Nursing Discharge to Assess beds at Heathlands Nursing Home, Prestwich for a period of 12 months. During this time, a review of Discharge to Assess and Intermediate Care arrangements will be conducted resulting in an Intermediate Care Commissioning Strategy and potential tender.

##### Nursing Discharge to Assess Service

Provision	Cost per bed	Cost per week	Cost per year
8 Nursing D2A Beds	£1150	£9200	£479,596
GP Cover	£175	£1400	£72,982
<b>Total</b>	<b>£1225</b>	<b>£10,600</b>	<b>£552,578</b>

- 3.2 A procurement waiver has been completed and signed off as necessary to approve the 12-month commission of this service, with a view to a full tender being carried out in 12 months.
- 3.3 These beds will be funded using Bury's allocation of **Adult Social Care Discharge Fund and Winter Resilience Monies** and will therefore have no impact on the Community Commissioning budget.
- 3.4 The funding for these beds was included in the GM Urgent and Emergency Care Submission.

#### 4. Residential Intermediate Care – for awareness

- 4.1 This report also makes Cabinet aware of the following additional Adult Discharge Schemes that have been signed off via alternative governance.
- 4.2 In 21/22, the Council went out to tender for 13 Residential Intermediate Care beds. There were no bidders with feedback being that the tender unfortunately occurred during a COVID wave, and the fee rate was insufficient. An Operational Decision Form has been completed and signed off, as advised via the Council's Legal Department, for 13 Residential Intermediate Care Beds to be provided by the Council's Local Authority Trading Company, Persona under the TECKAL exemption.
- 4.3 These 13 beds will be provided at Elmhurst Respite Service. A review has

determined that the reduction in available respite beds will have no impact on the borough's ability to offer respite

- 4.4 The beds are currently funded via the block contract with Persona with a slight increase required due to the change in service provided, added complexities, and increased staff hours this requires. This is a much-reduced cost compared to commissioning via tender to the independent sector and will be funded via the **Winter Resilience Monies** resulting in no increase to the Community Care Budget.

#### Residential Intermediate Care

Provision	Cost per bed excluding current block contract	Cost per week	Cost per year
13 Residential IMC Beds	£174.35	£2,266.60	£118,158
GP Cover	TBC	TBC	TBC
<b>Total</b>	TBC	TBC	TBC

#### 5. Step Down Nursing Dementia Beds – for awareness

- 5.1 The Council has received agreement to commission 8 Step Down Nursing Dementia beds in a joint commission with Bolton Council. These beds will support those people in hospital with the most complex dementia needs, including those requiring one to one care and allow them to be discharged to have their long-term needs assessed in a non-hospital setting.

#### Nursing Dementia Step Down

Provision	Cost per bed	Cost per week	Cost per year
8 Step Down Nursing Dementia Beds	£1780	£14,240	£662,160
GP Cover	£175	£1400	£72,982
<b>Total</b>	<b>£1955</b>	<b>£15,640</b>	<b>£735,142</b>

- 5.2 The total cost is derived following phased implementation of the beds i.e. all 8 beds will not be available at go live. An urgent decision and exemption was sought and agreed for the Complex Dementia D2A beds to support system flow and the Discharge Front Runner to ensure the beds were commissioned to start urgently. These beds will help to relieve some of the pressures that the system is currently facing and will reduce the length of time residents are waiting to be discharged from hospital.
- 5.3 These beds will be funded using Bury's allocation of **Adult Social Care Discharge Fund and Additional Health Funding** and will therefore have no impact on the Community Commissioning budget.
- 5.4 The funding for these beds was included in the GM Urgent and Emergency Care Submission.

## 6. Multi-Disciplinary Team – for awareness

6.1 To support the current discharge scheme a Multi-Disciplinary Team (MDT) is in post consisting of:

- 1 Social Work Manager
- 3 Social Workers
- 2 Technical Instructors
- 4 Therapists

6.2 To support the proposed discharge schemes the MDT will require top up funding for a further 12 months at a cost of **£377,122**. This will be funded via the **Winter Resilience and Additional Health Funding** resulting in no increase to the Community Care Budget.

## 7. Adult Discharge Schemes

7.1 The above provision will result in the following being available to support hospital discharge and system flow:

Provision	Number of Beds
Nursing Discharge to Assess	8
Residential Intermediate Care	13
Step Down Nursing Dementia	8
<b>Total</b>	<b>29</b>

## 8. IMC/ASC Discharge Funding Resources

8.1 Below are the funding streams available to the Council to fund the Adult Discharge Schemes

IMC/ASC Discharge Funding Resources	
IMC/ASC Discharge Funding	23/24
Adult Social Care Discharge Fund. This is a new grant announced in the November 2022 Autumn Statement	£1,069,000
Additional Health Funding to support prompt discharge from hospital	£102,000
Winter Resilience Money	£612,000.00
<b>Total</b>	<b>£1,783,000</b>

---

**Links with the Corporate Priorities:**

8. The commission of 8 Nursing D2A beds will allow Bury people to be discharged from both in and out of borough hospitals into a service, within Bury, keeping them local to friends and family.
9. The approach taken by the D2A service, and MDT, is strengths based, looking at what people can do rather than what they cannot do. Indeed, of those 234 who have been through the D2A service since 2022, nearly 30% have returned home with either a care home package, or nothing at all; avoiding the need a permanent admission into a care home.

**Equality Impact and Considerations:**

14. An EIA has been completed and is available upon request.

**Environmental Impact and Considerations:**

15. An environmental impact assessment has not been undertaken for the scheme, as there are no implications or carbon impact of this decision.

**Assessment and Mitigation of Risk:**

Risk / opportunity	Mitigation
Reduction of 29 standard nursing D2A beds to 8 may put pressure on urgent care and increase delayed discharges.	<p>29 beds will still be provided with there now being an option of standard nursing, residential and step-down dementia; something not available in Bury before.</p> <p>The service will be commissioned for a period of 12 months and kept under review. An Intermediate Care Commissioning strategy is being produced to inform future commissions of Discharge to Assess beds.</p>

**Legal Implications:**

The direct award to the operator of Heathlands, the Federation of Jewish Services, as the only available service provider in the market is legally permissible. It comes within both paragraph 8.5.2 of the Council's Contract Procedure Rules and Regulation 32 (2) of the Public Contracts Regulations 2015.

**Financial Implications:**

16. The costs of the provision set out in the table below are fully funded from the Adult Social Care Discharge Fund , Additional Health funding to Support Hospital discharge and Winter Resilience Monies set out in paragraph 8.1 and therefore there is a nil cost impact to the Council.

Provision	23/24 Total Cost
Nursing Discharge to Assess Service	552,578
Residential Intermediate Care	118,158
Step Down Nursing Dementia Beds	735,142
Multi-Disciplinary Team Additional Staffing Costs	377,122
<b>Total</b>	<b>1,783,000</b>

17. As part of the monthly budget monitoring process Finance, Commissioners and Social work teams will triangulate and track the expenditure linked to the Care in the Community budget ensuring that all expenditure aligns to the funding provided. Any financial risks/pressures identified will be highlighted to the Director of Adult Social Services as part of the monthly budget monitoring cycle whereby an action plan will be deployed to mitigate any financial risks/ pressures.

**Background papers:**

None.

**Please include a glossary of terms, abbreviations and acronyms used in this report.**

Term	Meaning
D2A	Discharge to Assess – temporary care home bed supported by physios, occupational therapists and nurse staff to stabilise the person receiving the service and have their long-term needs assessed by a social worker away from the hospital environment.
IMC	Intermediate Care - temporary care home bed supported by physios, occupational therapists and nurse staff to stabilise the person receiving the service and have their long-term needs assessed by a social worker away from the hospital environment.