

Classification	Item No.
Open / Closed	

Meeting:	Licensing Hearings Sub-Committee
Meeting date:	8 April 2026
Title of report:	AN APPLICATION FROM A RESPONSIBLE AUTHORITY FOR A REVIEW OF THE PREMISES LICENCE UNDER THE LICENSING ACT 2003 IN RESPECT OF RADCLIFFE CENTRAL SNOOKER CLUB, ABDEN STREET, RADCLIFFE, M26 3AT
Report by:	Executive Director (Corporate Core)
Decision Type:	Council
Ward(s) to which report relates	Radcliffe West

Executive Summary:

This report relates to an application pursuant to section 51 of the Licensing Act 2003 from a Responsible Authority for a review of the premises licence in respect of Radcliffe Central Snooker Club, Abden Street, Radcliffe, M26 3AT

Recommendation(s)

That:

The options available to the Members of the Committee are as follows: -

- No Action
- Modify Conditions.
- Remove Designated Premises Supervisor (DPS)
- Suspend the Licence for a period not exceeding three months
- Exclude Licensable Activity
- Revoke the Licence

1.0 BACKGROUND

1.1 The Licensing Act 2003 and the Licensing Act 2003 (Hearings) Regulations are the relevant legislation.

- 1.2 The Panel will make a decision on the day of the hearing, and the parties will be notified subsequently of the decision and the reasons for it by letter from the Licensing Office.
- 1.3 At the time of the submission of this review application by Greater Manchester Police, the Premises Licence in respect of Radcliffe Central Snooker Club, Abden Street, Radcliffe, M26 3AT is held by Mr David Micheal Morley, 17 Unsworth Street, Radcliffe, M26 3RN, he is also the Designated Premises Supervisor at the premises.

2.0 PROCEDURE

- 2.1 The Responsible Authority has complied with all the necessary procedural requirements laid down by the Act.
- 2.2 As part of the statutory process the Responsible Bodies and interested parties are entitled to make representations in relation to the review of a licence. The Licensing Authority has given Notice of the application by placing a Notice on the premises, at the Council Offices and on the Council web site. Where further representations are made by either the Responsible Authorities or from local residents / businesses and not withdrawn, Members are required to determine them.
- 2.3 Representations must be relevant to the licensing objectives defined within the Act. The objectives are: -
- a) the prevention of crime and disorder
 - b) public safety
 - c) prevention of public nuisance and
 - d) protection of children from harm

3.0 CURRENT LICENSABLE ACTIVITIES

- 3.1 The current licensable activities are as follows:

a. Opening Hours

Monday to Wednesday	10.00 to 00.15
Thursday	10.00 to 00.45
Friday to Saturday	10.00 to 01.45
Sunday	10.00 to 00.15

Non-Standard Timings

Sundays prior to Bank Holidays	10.00 to 00.45
Good Friday	10.00 to 01.45
Christmas Eve	10.00 to 01.45
Boxing Day	10.00 to 01.45
New Years Eve	10.00 to 04.45
Other Bank and Public Holidays	10.00 to 00.45

b. Retail Sale of Alcohol (On and Off the Premises)

Monday to Wednesday	10.00 to 23.30
Thursday	10.00 to 00.00
Friday to Saturday	10.00 to 01.00
Sunday	10.00 to 23.30

Non-Standard Timings

Sundays prior to Bank Holidays	10.00 to 00.00
Good Friday	10.00 to 01.00
Christmas Eve	10.00 to 01.00
Boxing Day	10.00 to 01.00
New Years Eve	10.00 to 04.00
Other Bank and Public Holidays	10.00 to 00.00

c. Exhibition of Films (Indoors)

Monday to Wednesday	10.00 to 00.15
Thursday	10.00 to 00.45
Friday to Saturday	10.00 to 01.45
Sunday	10.00 to 00.15

4.0 REPRESENTATIONS FROM RESPONSIBLE AUTHORITY

4.1 Greater Manchester Police will shortly expand upon the reason(s) for their application to review the Premises Licence in relation to these premises. The review application is at Appendix 1 and Appendices A and B respectively.

4.1 The conditions attached to the premises licence are contained with Appendix 2

5.0 SECTION 182 LICENSING ACT GUIDANCE (February 2026)

Section 10.2 states the following:-

Conditions include any limitations or restrictions attached to a licence or certificate and essentially are the steps or actions that the holder of the premises licence or the club premises certificate will be required to take or refrain from taking in relation to the carrying on of licensable activities at the premises in question. Failure to comply with any condition attached to a licence or certificate is a criminal offence, which on conviction is punishable by an unlimited fine or up to six months' imprisonment. The courts have made clear that it is particularly important that conditions which are imprecise or difficult for a licence holder to observe should be avoided.

Section 11.24 states the following:-

A number of reviews may arise in connection with crime that is not directly connected with licensable activities. For example, reviews may arise because of drugs problems at the premises, money laundering by criminal gangs, the sale of contraband or stolen goods, the sale of firearms, or the sexual exploitation of children. Licensing authorities do not have the power to judge the criminality or otherwise of any issue. This is a matter for the courts. The licensing authority's role when

determining such a review is not therefore to establish the guilt or innocence of any individual but to ensure the promotion of the crime prevention objective.

Section 11.26 states the following: -

Where the licensing authority is conducting a review on the grounds that the premises have been used for criminal purposes, its role is solely to determine what steps should be taken in connection with the premises licence, for the promotion of the crime prevention objective. It is important to recognise that certain criminal activity or associated problems may be taking place or have taken place despite the best efforts of the licence holder and the staff working at the premises and despite full compliance with the conditions attached to the licence. In such circumstances, the licensing authority is still empowered to take any appropriate steps to remedy the problems. The licensing authority's duty is to take steps with a view to the promotion of the licensing objectives and the prevention of illegal working in the interests of the wider community and not those of the individual licence holder.

Section 11.28 states the following: -

It is envisaged that licensing authorities, the police, the Home Office (Immigration Enforcement) and other law enforcement agencies, which are responsible authorities, will use the review procedures effectively to deter such activities and crime. Where reviews arise and the licensing authority determines that the crime prevention objective is being undermined through the premises being used to further crimes, it is expected that revocation of the licence – even in the first instance – should be seriously considered.

6.0 OBSERVATIONS

- 6.1 After hearing the representations made and the evidence presented, Members are obliged to determine the application with a view to promoting the licensing objectives and having regard to the Authority's Licensing Policy and National Guidance.

Community impact/links with Community Strategy

Not Applicable

Equality Impact and considerations:

Under section 149 of the Equality Act 2010, the 'general duty' on public authorities is set out as follows:

A public authority must, in the exercise of its functions, have due regard to the need to -

- (a) *eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;*
- (b) *advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;*
- (c) *foster good relations between persons who share a relevant protected characteristic and persons who do not share it.*

The public sector equality duty requires us to consider how we can positively contribute to the advancement of equality and good relations, and demonstrate that we are paying 'due regard' in our decision making in the design of policies and in the delivery of services.

Equality Analysis	<i>Please provide a written explanation of the outcome(s) of either conducting an initial or full EA.</i>
<i>The Licensing Service have considered the Equality Act 2010 and due to each application being dealt with on its own merits there is no positive or negative on any of the protected characteristics.</i>	

Assessment of Risk:

The following risks apply to the decision:

Risk / opportunity	Mitigation
There are no specific issues from the report other than potential costs/risks associated with legal appeals.	

Consultation:

Not Applicable

Legal Implications:

Yes, under the legislation the Council is required to determine representations. The report is in accordance with the appropriate legislation.

Financial Implications:

The cost of the licensing function are funded through the fees and charges levied by the Council. There may be additional costs if appeals are lodged with the Magistrates and Crown Courts.

Report Author and Contact Details:

For further information on the details of this report, please contact:

Mr M Bridge
Licensing Office
Town Hall
Bury
Telephone No: 0161 253 5209
Email: m.bridge@bury.gov.uk

Background papers:

List of Background Papers:-
Application form
Representation received

Please include a glossary of terms, abbreviations and acronyms used in this report.

Term	Meaning

Appendix One

**Review application from
Greater Manchester Police
Containing Appendix A
(Police Log) and Appendix
B – (Secure link of CCTV)**

**Application for the review of a premises licence or club premises certificate under the
Licensing Act 2003**

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form.
If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary. You may wish to keep a copy of the completed form for your records.

I PC 15913 Pete Eccleston

(Insert name of applicant)

apply for the review of a premises licence under section 51 / apply for the review of a club premises certificate under section 87 of the Licensing Act 2003 for the premises described in Part 1 below (delete as applicable)

Part 1 – Premises or club premises details

Postal address of premises or, if none, ordnance survey map reference or description

Radcliffe Central Snooker Club
Abden Street
Radcliffe

Post town Bury

Post code (if known) M26 3AT

Name of premises licence holder or club holding club premises certificate (if known)

Mr David Morley

Number of premises licence or club premises certificate (if known)

PL0081

Part 2 - Applicant details

I am

Please tick ✓ yes

1) an individual, body or business which is not a responsible authority (please read guidance note 1, and complete (A) or (B) below)

2) a responsible authority (please complete (C) below)

3) a member of the club to which this application relates (please complete (A) below)

(A) DETAILS OF INDIVIDUAL APPLICANT (fill in as applicable)

Please tick ✓ yes

Mr Mrs Miss Ms Other title
(for example, Rev)

Surname

First names

I am 18 years old or over

Please tick ✓ yes

Current postal address if different from premises address

Post town

Post Code

Daytime contact telephone number

E-mail address (optional)

(B) DETAILS OF OTHER APPLICANT

Name and address

Telephone number (if any)

E-mail address (optional)

(C) DETAILS OF RESPONSIBLE AUTHORITY APPLICANT

Name and address

PC 15913 Peter Eccleston
Greater Manchester Police
Bury Police Station
Dunster Road
Bury
BL90RD

Telephone number (if any)

07774219071

E-mail address (optional)

peter.eccleston@gmp.police.uk

This application to review relates to the following licensing objective(s)

- 1) the prevention of crime and disorder
- 2) public safety
- 3) the prevention of public nuisance
- 4) the protection of children from harm

Please tick one or more boxes ✓

Please state the ground(s) for review (please read guidance note 2)

Greater Manchester Police responded to a report of an assault at the premises and on arrival it was established that the premises was responsible for the sale / supply of alcohol outside the permitted hours on the current premises license.

Please provide as much information as possible to support the application (please read guidance note 3)

At 03:08hrs on Sunday 1st February 2026, Greater Manchester Police received an emergency phone call from a member of the public stating that his brother had been attacked and knocked unconscious at Radcliffe Central Snooker Club, Abden Street, Radcliffe.

Officers responded to the emergency and arrived on scene minutes later to find the victim in the bar area, conscious and breathing. The individual responsible had left prior to attending and although the victim was knocked unconscious, thankfully the injuries were relatively minor and as such a crime was recorded for an offence of causing actual bodily harm (s.47).

The incident has been captured on the premises CCTV system which upon officer's request, has been provided without delay.

Having reviewed the CCTV footage, it quite clearly shows the assault taking place at 03:03hrs where the victim is approached and punched once to the face, rendering him temporarily unconscious resulting in him falling backwards and banging the back of his head off the floor. Furthermore, it quite clearly shows customers/members consuming alcohol and recently poured pints on the bar itself.

The currently premises license authorises the sale of alcohol for consumption on and off the premises between 10:00hrs & 01:00 hrs on a Saturday with a closing time no later than 01:45hrs.

Following this incident PC Eccleston and Laura Bell from Bury Council Licensing Department visited the premises and spoke to the current license holder and DPS, David Morely on Tuesday 3rd February 2026, who without excuse accepted full responsibility claiming that they had been out for a belated Christmas party for staff, family and members in Manchester and upon their return to Radcliffe, some have gone back to the club to carry on the celebrations, losing track of time in the process. Mr Morley has been upfront and honest about this particular incident and claims that this is not a regular occurrence and is not a venue that is associated with many incidents requiring police attention.

Although the premises has undermined the premises license, PC Eccleston is able to confirm that in the three years of being a police licensing officer, this is the first occasion he has had to visit the premises following a report made to the police and concerns raised regarding the management of the premises.

Considering the nature of this event GMP felt it necessary to bring it to the attention of the Licensing Sub-Committee however we would ask that on this occasion consideration is given to amending the conditions of the license with the following suggestions:

Prevention of Crime and Disorder:

1. The premises licence holder must ensure that:
 - a. CCTV cameras are located within the premises to cover all public areas including all entrances and exits [The location of cameras could also be specified on the plan attached to the premises licence].
 - b. The system records clear images permitting the identification of individuals.
 - c. The CCTV system is able to capture a minimum of 24 frames per second and all recorded footage must be securely retained for a minimum of 28 days.

- d. The CCTV system operates at all times while the premises are open for licensable activities [or specify timings]. The Premises Licence Holder or the Designated Premises Supervisor must notify the licensing office or the Police in the event of CCTV breakdown or malfunction as soon as is reasonably practicable and in any event within 24hrs.
 - e. All equipment must have a constant and accurate time and date generation.
 - f. The CCTV system is fitted with security functions to prevent recordings being tampered with, i.e. password protected.
 - g. There are members of trained staff at the premises during operating hours able to provide viewable copies on request by the police or authorised officer of the local authority officers as soon as is reasonably practicable or in any case within 12 hours of receiving the request whether that be verbal or written request.
2. An incident log (which may be electronically recorded) shall be kept at the premises for at least six months, and made available on request to the police or an authorised officer of the licensing authority, which will record the following incidents including pertinent details:
 - a. All alleged crimes reported to the venue or by the venue to the police
 - b. All ejections of patrons
 - c. Any complaints received
 - d. Any incidents of disorder
 - e. Seizures of drugs, offensive weapons, fraudulent ID or other items
 - f. Any faults in the CCTV system, searching equipment or scanning equipment
 - g. Any visit by a responsible authority or emergency service
3. All staff authorised to sell alcohol shall be trained in:
 - a. Relevant age restrictions in respect of products
 - b. Prevent underage sales
 - c. Prevent proxy sales
 - d. Maintain the refusals log
 - e. Enter sales correctly on the tills so the prompts show as appropriate
 - f. Recognising signs of drunkenness and vulnerability
 - g. How overservice of alcohol impacts on the four objectives of the Licensing Act 2003
 - h. How to refuse service
 - i. Action to be taken in the event of an emergency, including the preservation of a crime scene and reporting an incident to the emergency services
 - j. The conditions in force under this licence.

Public Safety:

4. Customers are to be prevented from leaving the premises with glasses or open bottles.
5. No person in possession of a drink in a sealed or unsealed container shall be allowed to enter the premises except for the purposes of delivery or from moving from one part of the premises to another.

Prevention of Public Nuisance

6. Prominent, clear and legible notices must be displayed at all exits requesting that customers respect the needs of local residents and to leave the premises and area quietly.

Protection of Children from Harm

7. The Challenge 25 scheme must be operated to ensure that any person who appears to be under the age of 25 shall provide documented proof that he/she is over 18 years of age. Proof of age shall only comprise a passport, photo card driving license, an EU/EEA national ID card or similar document, an HM Forces warrant card, a card bearing the PASS hologram, or any electronic or biometric age verification technology approved by the licensing authority.
8. The premises shall display prominent signage indicating at the entrance to the premises that the Challenge 25 scheme is in operation.
9. A refusals record must be kept at the premises which details all refusals to sell alcohol. This record must include the date and time of the incident, a description of the customer, the name of the staff member who refused the sale, and the reason the sale was refused. All entries must be made within 24 hours of the refusal. The record must be made available for inspection and copying at the request of a Police Officer or officer of a Responsible Authority.

A redacted copy of the police log is attached at Appendix A and a copy of the premises CCTV footage will be provided in due course via a secure link as appendix B.

Please tick ✓ yes

Have you made an application for review relating to the premises before

If yes please state the date of that application

Day	Month	Year

If you have made representations before relating to the premises please state what they were and when you made them

N/A

Please tick ✓

yes

- I have sent copies of this form and enclosures to the responsible authorities and the premises licence holder or club holding the club premises certificate, as appropriate
- I understand that if I do not comply with the above requirements my application will be rejected

IT IS AN OFFENCE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION. THOSE WHO MAKE A FALSE STATEMENT MAY BE LIABLE ON SUMMARY CONVICTION TO A FINE OF ANY AMOUNT.

Part 3 – Signatures (please read guidance note 4)

Signature of applicant or applicant’s solicitor or other duly authorised agent (please read guidance note 5). **If signing on behalf of the applicant please state in what capacity.**

Signature  PC 15913

Date **09/02/26**

Capacity **Responsible Authority – GMP licensing Officer**

Contact name (where not previously given) and postal address for correspondence associated with this application (please read guidance note 6)	
Post town	Post Code
Telephone number (if any)	
If you would prefer us to correspond with you using an e-mail address your e-mail address (optional)	

Data Protection agreement

In this form, we may ask for some personal information (such as name, address, date of birth, etc.) in order to fulfil your request for information or services.


This information will be held securely and will be used to provide you with the service you have requested.

Any processing will be performed in line with the requirements of the Data Protection Act 2018 and the General Data Protection Regulation.

Bury Council is the Data Controller for the information you give us. Further details about how we process personal data can be found in our privacy notice at: <https://www.bury.gov.uk/privacy>

Consent

I consent to the Council capturing and storing the personal details in this form for providing the service requested. I understand that I can request for my details to be removed from your records

Signed Applicant  PC 15913 Date 09/02/26

Notes for Guidance

1. A responsible authority includes the local police, fire and rescue authority and other statutory bodies which exercise specific functions in the local area.
2. The ground(s) for review must be based on one of the licensing objectives.
3. Please list any additional information or details for example dates of problems which are included in the grounds for review if available.
4. The application form must be signed.
5. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
6. This is the address which we shall use to correspond with you about this application.

Privacy Policy

Please visit www.bury.gov.uk/privacy to read our recently updated Privacy Policy which explains how Bury Council uses and shares your personal data to give you the best possible experience across our services.

Appendix B (CCTV via a Secure Link)

Appendix Two
Conditions attached the
premises Licence

Embedded Conditions

Justices' On and Off Licence (not having a Children's Certificate)

- 1 Permitted hours. Alcohol shall not be sold or supplied except during permitted hours.

In this condition, permitted hours means:

(1) On New Years Eve from the end of permitted hours on New Years Eve to the start of permitted hours on the following day (or, if there are no permitted hours on the following day, midnight on the 31st December)

The above restrictions do not prohibit

- (a) the consumption of the alcohol on the premises or the taking of sale or supply of alcohol to any person residing in the licensed premises;
- (b) the ordering of alcohol to be consumed off the premises, or the despatch by the vendor of the alcohol so ordered;
- (c) the sale of alcohol to a trader or club for the purposes of the trade or club;
- (d) the sale or supply of alcohol to any canteen or mess, being a canteen in which the sale or supply of alcohol is carried out under the authority of the Secretary of State or an authorised mess of members of Her Majesty's naval, military or air forces;
- (e) the taking of alcohol from the premises by a person residing there; or
- (f) the supply of alcohol for consumption on the premises to any private friends of a person residing there who are bona fide entertained by him at his own expense, or the consumption of alcohol by persons so supplied; or
- (g) the supply of alcohol for consumption on the premises to persons employed there for the purposes of the business carried on by the holder of the licence, or the consumption of liquor so supplied, if the liquor is supplied at the expense of their employer or of the person carrying on or in charge of the business on the premises.
- (h) during the first twenty minutes after the above hours, the taking of alcohol from the premises unless the alcohol is supplied or taken in an open vessel.

2. No person under fourteen years of age shall be in the bar of licensed premises during permitted hours unless one of the following applies;
 - a. He is the child of the holder of the premises licence.
 - b. He resides in the premises, but is not employed there.
 - c. He is in the bar solely for the purpose of passing to or from some part of the premises which is not a bar and to or from which there is no other convenient means of access or egress
 - d. The bar is in a railway refreshment rooms or other premises constructed, fitted and intended to be used bona fide for any purpose to which the holding of the licence is ancillary

In this condition "bar" includes any place exclusively or mainly used for the consumption of intoxicating liquor.

An area is not a "bar" when it is usual for it to be, and it is, set apart for the service of table meals and alcohol is only sold or supplied to persons as an ancillary to their table meals.

3. The relaxation provisions in section 182 Licensing Act 1964 shall apply in relation to the provision of public entertainment in the premises by the reproduction of wireless (including television) broadcasts or music and singing solely provided by the reproduction of recorded sound.

Appendix C
Conditions

- 1 Prominent, clear and legible notices should be displayed at all exits requesting that customers respect the need of local residents and to leave the premises and area quietly at an appropriate times before closing time announcements should be made reminding customers of the above.
- 2 Non-members are not allowed to be admitted after 22.30 hours.